## State Provisions Regarding Voting: Constitutions, Election Laws, and Guardianship Statutes

A. State	B. Constitutional	C. Election Law	D. Guardianship	Possible Im	plied Right to Vote	G. Specific Finding
	Terms	Terms	Terms	E. Keep Legal	F. Remove Legal Rights	of Voter Eligibility
				Rights Unless	only as Necessary	
				Expressly limited		
Alabama	Mentally		Any person who is		The court may make	
	incompetent not		impaired by reason		orders only as necessary.	
	qualified to vote		of mental illness,		ALA. CODE §§ 26-2A-	
	until restored.		mental deficiency,		105(a), 26-2A-136(a).	
	ALA. CONST. art.		physical illness or			
	VIII, § 177		disability, physical			
	(amended 1996).		or mental infirmities			
			accompanying			
			advanced age,			
			chronic use of drugs,			
			chronic intoxication,			
			or other cause			
			(except minority) to			
			the extent of lacking			
			sufficient			
			understanding or			
			capacity to make or			
			communicate			
			responsible			
			decisions.			
			ALA. CODE § 26-			
			2A-20(8)			ļ ļ

Alaska	"No person may vote who has been judicially determined to be of unsound mind unless the disability has been removed." ALASKA CONST. art. 5, § 2.	Disqualification for unsound mind was repealed in 1996. See former ALASKA STAT. § 15.05.040.	"Incapacitated person" means a person whose ability to receive and evaluate information or to communicate decisions is impaired for reasons other than minority to the extent that the person lacks the ability to provide the essential requirements for the person's physical health or safety without court-ordered assistance. ALASKA STAT. § 13.26.005(5)	Incapacitated person retains all rights except those "expressly limited by court order." ALASKA STAT. § 13.26.090. "Guardian shall assurethat ward enjoys allcivil rights." ALASKA STAT. § 13.26.150(c)(4).		Guardian may not prohibit registering to vote or casting a vote. ALASKA STAT. § 13.26.150(e)(6).
Arizona	"No person who is adjudicated an incapacitated person shall be qualified to voteunless restored to civil rights." ARIZ. CONST. art. VII, § 2(c) (amended 2000).	Adjudicated an incapacitated person. ARIZ. REV. STAT. § 16-101(A).	Incapacitated person includes any person who "lacks sufficient understanding or capacity to make or communicate responsible decisions concerning his person." Some listed disorders include mental illness, deficiency or disorder, physical illness, and chronic use of drugs.  ARIZ. REV. STAT. § 14-5101.		As appropriate, guardians will "encourage maximum self-reliance and independence." ARIZ. REV. STAT. § 14-5312(A)(7).  The court can appoint a general or limited guardian. ARIZ. REV. STAT. § 14-5304.	Harrison v. Laveen, 196 P.2d 456 (Ariz. 1948) (holding that Indians are not under guardianship).

Arkansas	"No idiot or insane	"Incapacitated	Incapacitated person	Guardianship ordered only	Guardian must file a
	person shall be	person" means a	"is not presumed to	to extent necessary.	petition and receive
	entitled to the	person who is	be incompetent and	ARK. CODE ANN. § 28-	court approval to
	privileges of an	impaired by reason	retains all legal and	65-105.	authorize an
	elector."	of a disability such	civil rights except		incapacitated person
	ARK. CONST. art III,	as mental illness,	thoseexpressly		to vote.
	§ 5.	mental deficiency,	limited by court		ARK. CODE ANN. §28-
		physical illness,	order."		65-302(a)(2)(E).
		chronic use of drugs,	ARK. CODE ANN. §		
		or chronic	28-65-106.		
		intoxication, to the			
		extent of lacking			
		sufficient			
		understanding or			
		capacity to make or			
		communicate			
		decisions to meet the			
		essential			
		requirements for his			
		or her health or			
		safety or to manage			
		his or her estate.			
		ARK. CODE ANN. §			
		28-65-101(5)(A)			

California	"The Legislature	Cancel registration	Conservator may be	Court may limit powers	Conservator
	shall prohibit	of person "legally	appointed for	and duties of conservator.	recommends for or
	improper practices	established" as	persons unable to	CAL. PROBATE CODE §	against
	that affect elections	mentally	manage personal and	2351(b).	disqualification from
	and shall provide for	incompetent.	physical needs or		voting.
	the disqualification	CAL. ÉLEC. CODE	"substantially unable		CAL. WELF. & INST.
	of electors while mentally	§ 2201(b).	to manage financial resources."		CODE § 5357(c).
	incompetent."	Deemed mentally	CAL. PROB. CODE §		Court investigator
	CAL. CONST. art. II,	incompetent if	1801(a)-(b).		reviews the person's
	§ 4 (amended 1974	court finds that	, , , ,		capability of
	and 1976).	person is not	Limited conservator		completing affidavit
	,	capable of	refers only to		of voter registration.
		completing	developmentally		Must hold a hearing to
		affidavit of voter	disabled.		determine capability.
		registration and has	See CAL. PROBATE		CAL. ELEC. CODE §
		a court appointed	CODE § 1801(d).		2209.
		conservator.	. , ,		
		CAL. ELEC. CODE			The person may
		§ 2208.			contest
					disqualification (CAL.
					ELEC. CODE § 2210)
					or petition to contest
					voting rights (CAL.
					WELF. & INST. CODE
					§ 5358.3).

A. State	B. Constitutional Terms	C. Election Law Terms	D. Guardianship Terms	Possible Implied Right to Vote	G. Specific Finding of Voter Eligibility	A. State
Colorado	Silent as to disqualification. See, e.g., COLO. CONST. art. VII, § 1.	The election code states that the "code shall be liberally construed so that all eligible electors may be permitted to vote and those who are not eligible electors may be kept from voting in order to prevent fraud and corruption in elections."  COLO. REV. STAT. § 1-1-103(1).	"Incapacitated person" means an individual other than a minor, who is unable to effectively receive or evaluate information or both or make or communicate decisions to such an extent that the individual lacks the ability to satisfy essential requirements for physical health, safety, or self-care, even with appropriate and reasonably available technological assistance.  COLO. REV. STAT. § 15-14-102(5)	Court shall grant guardian only those powers necessitated by ward's limitations, shall make orders that encourage the development of ward's maximum self-reliance and independence COLO. REV. STAT. § 15-15-311(2).		

Connecticut	Silent as to	"No mentally	Plenary or limited	"Legally	May assign to limited	"No patient
Connecticut	disqualification. See,	incompetent	guardian of person	competent' means	guardian limited duties	hospitalized or treated
	e.g., CONN. CONST.	person shall be	with mental	having the legal	and powers to assist ward	in any public or
	art. VI, § 1	admitted as an	retardation	power to direct	in achieving self-reliance.	private facility for the
	(amended 1976).	elector."	supervises all or	one's personal and	CONN. GEN. STAT. § 45a-	treatment of persons
		CONN. GEN. STAT.	specified aspects of	financial affairs. All	677(d).	with psychiatric
		§ 9-12(a).	care of a person,	persons in this state		disabilities shall be
			"who by reason of	eighteen years of		deprived of the
			the severity of his	age and over are		right to vote,
			mental retardation,	legally competent		except in accordance
			has been determined	unless determined		with due process of
			to be totally unable	otherwise by a		law, and unless such
			to meet essential	court." CONN. GEN. STAT. §		patient has been declared incapable
			requirements for his physical health or	45a-669(b).		. Any finding of
			safety and totally	43a-007(b).		incapability shall
			unable to make			specifically state
			informed decisions			which civil or
			about matters related			personal rights the
			to his care."			patient is incapable of
			CONN. GEN. STAT. §			exercising."
			45a-669(a), (c).			CONN. GEN. STAT. §
						17A-541.
			"Conservator of the			"The guardian or conservator of an
			person" means a person appointed by			individual may file a
			the probate court "to			petition in probate
			supervise the			court to determine
			personal affairs of a			such individual's
			person found to be			competency to vote
			incapable of caring			" Shall hold hearing
			for himself or			CONN. GEN. STAT. §
			herself."			45a-703.
			CONN. GEN. STAT. §			Mental health:
			45a-644(b).			Administrator of
						institution for mentally retarded shall
						use best efforts to
						provide written notice
						to guardian or
						conservator of voting
						opportunity, that
						resident is entitled to
						vote or register unless
						court determines
						resident is
						incompetent to vote or unless registrars
						conclude at supervised
1						voting session that
						resident declines to
						vote or are unable to
						determine how the
			6			resident desires to
						vote
						CONN. GEN. STAT. §
			]			9-159s.

A. State	B. Constitutional Terms	C. Election Law Terms	D. Guardianship Terms	Possible Implied Right to Vote	G. Specific Finding of Voter Eligibility	A. State
Delaware	Persons "adjudged mentally incompetent" may not vote. DEL. CONST. art. V, § 2 (amended 2001).	Adjudged mentally incompetent with specific finding of "a severe cognitive impairment which precludes exercise of basic voting judgment." DEL. CODE ANN. tit. 15, § 1701.	A disabled person is any person who "[b]y reason of mental or physical incapacity is unable properly to manage or care for their own person or property," and, as a result may lose the property or become a victim of "designing persons." DEL. CODE ANN. tit. 12, § 3901(a)(2).		The court shall grant a guardian "such powers, rights and duties which are necessary to protect, manage and care for the disabled person."  DEL. CODE ANN. tit. 12, § 3922.	Need specific finding in guardianship on voting. However, there must be "a specific finding in a judicial guardianship or equivalent proceeding, based on clear and convincing evidence that the individual has a severe cognitive impairment which precludes exercise of basic voting judgment" before a person is disqualified as a voter. See DEL. CODE ANN. tit. 15, § 1701.

District of Columbia	No constitution.	Adjudged mentally incompetent. D.C. CODE § 1-1001.02(2)(C).	"'Incapacitated individual' means an adult whose ability to receive and evaluate information effectively or to communicate decisions is impaired to such an extent that he or she lacks the capacity to manage all or some of his or her financial resources or to meet all or some essential requirements for his or her physical health, safety, habilitation, or therapeutic needs without court-ordered assistance or the appointment of a guardian or conservator."  D.C. CODE § 21-2011(11).	Retains all legal rights and abilities other than those expressly limited or curtailed by court order.  D.C. CODE § 21-2004.	The court shall make "orders only to the extent necessitated by the incapacitated individual's limitations."  D.C. CODE § 21-2044.	
Florida	Persons adjudicated to be mentally incompetent may not vote. FLA. CONST. art. VI, § 4.	Adjudicated to be mentally incapacitated with respect to voting. FLA. STAT. ANN. § 97.041.  "'Persons with disabilities' means individuals who have a physical or mental impairment that substantially limits one or more major life activities." FLA. STAT. ANN. § 97.021(24).	"Incapacitated person' means a person who has been judicially determined to lack the capacity to manage at least some of the property or to meet at least some of the essential health and safety requirements of the person."  FLA. STAT. ANN. § 744.102(12).			Right to vote may be removed. FLA. STAT. ANN. § 744.3215(2)(b).

A. State	B. Constitutional Terms	C. Election Law Terms	D. Guardianship Terms	Possible Implied Right to Vote	G. Specific Finding of Voter Eligibility	A. State
Georgia	"No person who has been judicially determined to be mentally incompetent may register, remain registered, or vote unless the disability has been removed."  GA. CONST. art. II, § 1, ¶ 3(b).		"The court may appoint a guardian for an adult only if the court finds the adult lacks sufficient capacity to make or communicate significant responsible decisions concerning his or her health or safety."  GA. CODE ANN. § 29-4-1(a).	Court determines which powers retained by ward. GA. CODE ANN. § 29-4-12(d)(5).	Guardianship shall "encourage the development of maximum self-reliance and independence in the adult and shall be ordered only to the extent necessitated by the adult's actual and adaptive limitations after a determination that less restrictive alternatives to the guardianship are not available or appropriate." GA. CODE ANN. § 29-4- 1(f).  Ward has right to least restrictive form of guardianship. GA. CODE ANN. § 29-4- 20(a)(6).	"The appointment of a guardian is not a determination regarding the right of the ward to vote." GA. CODE ANN. § 29-4-20(b).
Hawaii	"No person who is non compos mentis shall be qualified to vote." HAW. CONST. art. II, § 2.		"'Incapacitated person' means an individual who, for reasons other than being a minor, is unable to receive and evaluate information or make or communicate decisions to such an extent that the individual lacks the ability to meet essential requirements for physical health, safety, or self-care, even with appropriate and reasonably available technological assistance." HAW. REV. STAT. § 560:5-102.		Grant only those powers necessitated and shall make orders that encourage self-reliance and independence. HAW. REV. STAT. § 560:5-311(b).	

Idaho	Legislature may	"Incapacity" means	Court shall order "only to	Every mentally ill
	prescribe	a legal, not a	the extent necessitated by	patient in institution
	qualifications.	medical disability	the incapacitated person's	shall have the right to
	IDAHO CONST. art.	and shall be	actual mental and adaptive	"vote unless limited
	VI, § 4.	measured by	limitations or other	by prior order."
		function limitations	conditions warranting the	IDAHO CODE ANN. §
	IDAHO CONST. art.	and it shall be	procedure."	66-346(a)(6).
	VI, § 3 (amended in	construed to mean or	IDAHO CODE ANN. § 15-5-	
	1998 to remove	refer to any person	304(a).	Every
	provision banning	who has suffered, is		developmentally
	vote for people who	suffering, or is likely	Provide guardianship form	disabled person has
	are under	to suffer, substantial	that least interferes with	the right to vote unless
	guardianship). Until	harm due to an	person's legal capacity.	limited by prior court
	1982 this provision	inability to provide	IDAHO CODE ANN. § 15-5-	order.
	also prohibited	for his personal	303(a).	IDAHO CODE ANN. §
	idiotic or insane	needs for food,		66-412(3)(j).
	persons from voting.	clothing, shelter,		
		health care, or		
		safety, or an		
		inability to manage		
		his or her property		
		or financial affairs.		
		IDAHO CODE ANN. §		
		15-5-101(a).		

Illinois	Silent as to	"Disabled person"	Order appointing	"Guardianship shall be	
	incapacity. Only	means a person 18	limited guardian	ordered only to the extent	
	prohibits felon or	years or older who	removes only that	necessitated by the	
	those in jail from	(a) because of	authority	individual's actual mental,	
	voting.	mental deterioration	specifically	physical and adaptive	
	ILL. CONST. art. III,	or physical	conferred by order.	limitations."	
	§ 2.	incapacity is not	755 Ill. Comp.	755 ILL. COMP. STAT.	
		fully able to manage	STAT. 5/11a-14(a).	5/11a-3(b).	
		his person or estate,			
		or (b) is a person			
		with mental illness			
		or a person with a			
		developmental			
		disability and who			
		because of his			
		mental illness or			
		developmental			
		disability is not fully			
		able to manage his			
		person or estate, or			
		(c) because of			
		gambling, idleness,			
		debauchery or			
		excessive use of			
		intoxicants or drugs,			
		so spends or wastes			
		his estate as to			
		expose himself or			
		his family to want or			
		suffering. 755 ILL, COMP.			
		STAT. 5/11a-2.	1		

Indiana	Silent as to	"Incapacitated	Court may issue order for	
	incapacity. Renders	person" means an	limited guardianship.	
	ineligible those	individual who: (2)	IND. CODE § 29-3-5-3(b).	
	"convicted of	is unable: (A) to		
	infamous crimes."	manage in whole or	Guardian may exercise all	
	IND. CONST. art II, §	in part the indivi-	powers required to	
	8.	dual's property; (B)	perform duties.	
		to provide self-care;	IND. CODE § 29-3-8-4.	
		or (C) both;		
		because of insanity,		
		mental illness,		
		mental deficiency,		
		physical illness,		
		infirmity, habitual		
		drunkenness,		
		excessive use of		
		drugs, incarceration,		
		confinement,		
		detention, duress,		
		fraud, undue		
		influence of others		
		on the individual, or		
		other incapacity; or		
		(3) has a		
		developmental		
		disability.		
		IND. CODE § 29-3-1-		
		7.5		

A. State	B. Constitutional Terms	C. Election Law Terms	D. Guardianship Terms	Possible Implied Right to Vote	G. Specific Finding of Voter Eligibility	A. State
Iowa	"No idiot, or insane person, or person convicted of any infamous crime, shall be entitled to the privileges of an elector."  IOWA CONST. art. II, § 5.		Is a person whose decision—making capacity is so impaired that the person is unable to care for the person's personal safety or to attend to or provide for necessities for the person such as food, shelter, clothing, or medical care, without which physical injury or illness might occur. IOWA CODE § 633.552(2)(a).		Count considers if limited guardianship or conservatorship is appropriate.  IOWA CODE § 633.551(3).	If the court appoints a guardian, it "shall make a separate determination as to the ward's competency to vote. The court shall find a ward incompetent to vote only upon determining that the person lacks sufficient mental capacity to comprehend and exercise the right to vote."  IOWA CODE § 633.556.

Kansas	The legislature may exclude persons from voting because of mental illness. KAN. CONST. art. V, § 2.	Silent.  See KAN. STAT.  ANN. § 25-2309.	"Adult with an impairment in need of a guardian or a conservator, or both" means a person whose ability to receive and evaluate relevant information, or to effectively communicate decisions, or both, even with the use of assistive technologies or other supports, is impaired such that the person lacks the capacity to manage such person's estate, or to meet essential needs for physical health, safety or welfare, and who is in need of a guardian or a conservator, or both. KAN. STAT. ANN. §	Guardian shall exercise authority only as necessitated by ward's limitations, encourage the ward to participate in decision making, and encourage the ward to act on their own behalf.  KAN. STAT. ANN. § 59-3075(a)(2).
Kentucky	Prohibits "idiots and insane persons" from voting. KY. CONST. § 145.	Removal from rolls if a person is declared incompetent. KY. REV. STAT. ANN. § 116.113(2).	59-3051(a).  Disabled refers to a person who is  "[u]nable to make informed decisions with respect to his personal affairs to such an extent that he lacks the capacity to provide for his physical health and safety, including but not limited to health care, food, shelter, clothing, or personal hygiene " KY. REV. STAT. ANN. § 387.510(8).	"[G]uardianship and conservatorship for disabled persons shall be utilized only as is necessary to promote their well-being" and partial guardianship or partial conservatorship is the preferred form of protection.  KY. REV. STAT. ANN. § 387.500.

Louisiana	Right to vote	"A cou	rt may order	May order limited	Policy to encourage
	suspended if "person	the full	interdiction	interdiction when interests	full participation in
	is interdicted and	of a nat	ural person	cannot be protected by less	voting:
	judicially declared	of the a	ge of	restrictive means.	"The Department of
	mentally	majorit	y, or an	LA. CIV. CODE ANN. art.	Health and Hospitals
	incompetent."	emanci	pated minor,	390.	shall promulgate rules
	LA. CONST. art. I, §	who du	e to an		and regulations
	10(a) (amended	infirmi	y, is unable		insure that persons
	1997).	consiste	ently to make		with mental
		reasone	d decisions		retardation who
		regardi	ng the care of		are not subject to a
		his pers	on and		full interdiction or a
		propert	y, or to		limited interdiction in
		commu	nicate those		which the right to
		decisio	ns, and		register and vote has
		whose	nterests		specifically been
		cannot	be protected		suspended are
		by less	restrictive		permitted to do so
		means.	,		."
		La. Civ	. Code Ann.		LA. REV. STAT. ANN.
		art. 389			§ 18:102.1.

A. State	B. Constitutional Terms	C. Election Law Terms	D. Guardianship Terms	Possible Implied Right to Vote	G. Specific Finding of Voter Eligibility	A. State
Maine	Those "under guardianship for mental illness" are prohibited from voting.  ME. CONST. art. II, § 1 (amended 1998).  But see Doe v. Rowe, 156 F. Supp. 2d 35 (D. Me. 2001) (holding that Article two, section one of the Maine Constitution violated both the Due Process and Equal Protection Clauses of the Fourteenth Amendment and that "the State's disenfranchisement of those persons under guardianship by reason of mental illness is unconstitutional").	Class C crime for person to vote or attempt to vote "knowing that the person is not eligible to do so"  ME. REV. STAT. ANN. tit. 21-A, § 674(3)(B).	"'Incapacitated person' means any person who is impaired by reason of mental illness, mental deficiency, physical illness or disability, chronic use of drugs, chronic intoxication, or other cause except minority to the extent that he lacks sufficient understanding or capacity to make or communicate responsible decisions concerning his person" ME. REV. STAT. ANN. tit. 18-A, § 5-101(1).	"A person for whom a limited guardian has been appointed retains all legal and civil rights except those which have been suspended by the decree or order." ME. REV. STAT. ANN. tit. 18-A, § 5-105.	The court shall "encourage the development of maximum self reliance and independence of the incapacitated person and make appointive and other orders only to the extent necessitated by the incapacitated person's actual mental and adaptive limitations or other conditions warranting the procedure."  Me. Rev. Stat. ANN. tit. 18-A, § 5-304(a).	See Doe v. Roe, 156 F. Supp. 2d 35 (D. Me. 2001) ("[T]he State's disenfranchisement of those persons under guardianship by reason of mental illness is unconstitutional.").

Maryland	The General	"An individual is	"A guardian of the	Appointment of	May grant only those	
	Assembly may	not qualified to be	person shall be	guardian is not	powers necessary.	
	"prohibit the right to	a registered voter if	appointed if the	evidence of	MD. CODE ANN. EST. &	
	vote of a	the individual	court determines	incompetency, does	TRUSTS § 13-708(a)(1).	
	personunder	is under	from clear and	not modify any civil		
	guardianship for	guardianship for	convincing evidence	right under the court		
	mental disability."	mental disability	that a person lacks	orders, including		
	MD. CONST. art. I, §	."	sufficient	rights relating to		
	4.	MD. CODE ANN.	understanding or	privilege or benefit		
		ELEC. LAW § 3-	capacity to make or	under any law		
		102(b)(2).	communicate	MD. CODE ANN.		
			responsible	EST. & TRUSTS §		
			decisions concerning	13-706(b).		
			his person, including			
			provisions for health			
			care, food, clothing,			
			or shelter, because			
			of any mental			
			disability, disease,			
			habitual			
			drunkenness, or			
			addiction to drugs,			
			and that no less			
			restrictive form of			
			intervention is			
			available which is			
			consistent with the			
			person's welfare and			
			safety."			
			MD. CODE ANN.			
			EST. & TRUSTS § 13-			
			705.			

A. State	B. Constitutional Terms	C. Election Law Terms	D. Guardianship Terms	Possible Implied Right to Vote	G. Specific Finding of Voter Eligibility	A. State
Massachusetts	Those under guardianship are prohibited from voting. MASS. CONST. amend art. III.	Under guardianship. MASS. GEN. LAWS ch. 51, § 1.	Court may appoint guardian for a person who is mentally ill, mentally retarded, a spendthrift or a person who is unable to make or communicate informed decisions due to physical incapacity or illness. See MASS. GEN. LAWS ch. 201, §§ 6-6B, 8.			Secretary of State opinion: guardianship must specify ineligible to vote
Michigan	Legislature may exclude because of mental incompetence. MICH. CONST. art. II, § 2.	Silent in regards to mental incompetence. See MICH. COMP. LAWS § 168.10.	"'Incapacitated individual' means an individual who is impaired by reason of mental illness, mental deficiency, physical illness or disability, chronic use of drugs, chronic intoxication, or other cause, not including minority, to the extent of lacking sufficient understanding or capacity to make or communicate informed decisions." MICH. COMP. LAWS \$ 700.1105(a).	Limited ward retains all rights not delegated to the guardian. MICH. COMP. LAWS § 700.5306(2).	Grants guardian only those powers as necessary; order specifies any limitations MICH. COMP. LAWS § 700.5306.	

Minnesota	Under guardianship or insane or not mentally competent MINN. CONST. art. VII, § 1.	"Incapacitated person" means an individual who, for reasons other than being a minor, is impaired to the extent of lacking sufficient understanding or capacity to make or communicate responsible personal decisions, and who has demonstrated deficits in behavior which evidence an inability to meet personal needs for medical care, nutrition, clothing, shelter, or safety, even with appropriate technological assistance.  MINN. STAT. §		"Any power not specifically granted to the guardian is retained by the ward."  MINN. STAT. § 524.5-310(c).	"The court shall grant to a guardian only those powers necessary to provide for the demonstrated needs of the ward."  MINN. STAT. § 524.5-313(b).	"[U]nless otherwise ordered by the court, the ward retains the right to vote."  MINN. STAT. § 524.5-313(c)(8).
		MINN. STAT. § 524.5-102(6).				
Mississippi	Idiot and insane persons. MISS. CONST. art. XII, § 241 (amended 1968 and 1972).	Idiots and insane persons. MISS. CODE ANN. § 23-15-11.	Persons of unsound mind. MISS. CODE ANN. § 93-13-125.			

Missouri	"[N]o person who	Person adjudicated	"'Incapacitated	"An adjudication of	The court shall appoint a	New v. Corrough, 370
	has a guardian of his	incapacitated may	person,' one who is	incapacity or	limited guardian for a	S.W.2d 323, 327 (Mo.
	or her estate or	not register to vote.	unable by reason of	disability does	person who is partially	1963) (holding that a
	person by reason of	Mo. REV. STAT. §	any physical or	operate to impose	incapacitated. The order	resident of nursing
	mental incapacity,	115.133.2.	mental condition to	upon the ward or	shall "shall specify the	home who had been
	appointed by a court		receive and evaluate	protectee all legal	powers and duties of the	adjudged insane but
	of competent		information or to	disabilities provided	limited guardian[,]" and	never had a guardian
	jurisdiction and no		communicate	by law, except to the	"the court shall impose	was not disqualified
	person who is		decisions to such an	extent specified in	only such legal disabilities	from voting).
	involuntarily		extent that he lacks	the order of	and restraints on personal	
	confined in a mental		capacity to meet	adjudication"	liberty as are necessary to	
	institution pursuant		essential	Mo. REV. STAT. §	promote and protect the	
	to an adjudication of		requirements for	475.078.	well-being of the	
	a court of competent		food, clothing,		individual."	
	jurisdiction shall be		shelter, safety or	Persons adjudicated	Mo. Rev. Stat. §	
	entitled to vote."		other care such that	incapacitated are	475.080.1.	
	Mo. Const. art.		serious physical	presumed to be		
	VIII, § 2 (amended		injury, illness, or	incompetent;		
	1958 and 1974).		disease is likely to	Persons adjudicated		
			occur."	partially		
			Mo. REV. STAT. §	incapacitated or		
			475.010(9).	partially disabled		
				are presumed		
				competent, and the		
				adjudication		
				imposes no legal		
				disabilities.		
				Mo. Rev. Stat. §		
				475.078.		

A. State	B. Constitutional Terms	C. Election Law Terms	D. Guardianship Terms	Possible Implied Right to Vote	G. Specific Finding of Voter Eligibility	A. State
Montana	Unsound mind as determined by a court. MONT. CONST. art. IV, § 2.	"No person adjudicated to be of unsound mind has the right to vote, unless he has been restored to capacity as provided by law." MONT. CODE ANN. § 13-1-111(3).	"Incapacitated person" means any person who is impaired by reason of mental illness, mental deficiency, physical illness or disability, chronic use of drugs, chronic intoxication, or other cause (except minority) to the extent that he lacks sufficient understanding or capacity to make or communicate responsible decisions concerning his person or which cause has so impaired the person's judgment that he is incapable of realizing and making a rational decision with respect to his need for treatment.  MONT. CODE ANN. § 72-5-101(1).	Incapacitated person retains all legal and civil rights except those expressly limited by court order.  MONT. CODE ANN. § 72-5-306; MONT. CODE ANN. § 72-5-316(3).	Guardianship order should be used only to extent that person's actual mental and physical limitations require it.  MONT. CODE ANN. § 72-5-306.	"No incapacitated person may be limited in the exercise of any civil or political rights except those that are clearly inconsistent with the exercise of the powers granted to the guardian unless the court's order specifically provides for such limitations." MONT. CODE ANN. § 72-5-316(3).

NI-11	N	Affirm not been	""I	Tl		
Nebraska	Non compos mentis.		"'Incapacitated	The court may		
	NEB. CONST. art. VI,	official found to be	person' means any	appoint a guardian if		
	§ 2.	non compos mentis	person who is	incapacitation is		
		(mentally	impaired by reason	established by clear		
		incompetent).	of mental illness,	and convincing		
		NEB. REV. STAT. §	mental deficiency,	evidence. Will be		
		32-312.	physical illness or	limited guardianship		
			disability, chronic	unless full		
		This doesn't	use of drugs, chronic	guardianship is		
		appear to be the	intoxication, or other	necessary. If		
		correct statute.	cause (except	limited, the court		
		Can you clarify or	minority) to the	will specify "specify		
		remove? This is	extent that the	the authorities and		
		correct cite	person lacks	responsibilities		
			sufficient	which the guardian		
			understanding or	and ward, acting		
			capacity to make or	together or singly."		
			communicate	NEB. REV. STAT. §		
			responsible	30-2620.		
			decisions concerning			
			himself or herself."			
			NEB. REV. STAT. §			
			30-2601(1).			
Nevada	Adjudicated	The clerk will	"'Incompetent'		"If court finds the	
	incompetent.	cancel voter	means an adult		proposed ward to be of	
	NEV. CONST. art. II,	registration if	person who, by		limited capacity and in	
	§ 1 (amended 2004).	insanity or mental	reason of mental		need of a special guardian,	
		incompetence is	illness, mental		court shall enter an order	
		legally established.	deficiency, disease,		and specify the powers	
		NEV. REV. STAT. §	weakness of mind or		and duties of the special	
		293.540.	any other cause, is		guardian."	
			unable, without		NEV. REV. STAT. §	
			assistance, properly		159.054(2).	
					, ,	
			care of himself or			
			his property, or both.			
			The term includes a			
			mentally			
			•			
			NEV. REV. STAT. §			
		NEV. REV. STAT. §	weakness of mind or any other cause, is unable, without assistance, properly to manage and take care of himself or his property, or both. The term includes a mentally incapacitated person."		and duties of the special guardian." NEV. REV. STAT. §	

New	Convicted of	Silent.	Incapacity means the	A ward shall enjoy	Only those limitations	No deprivations,
Hampshire	treason, bribery, or willful violation of election laws. N.H. CONST. pt. 1, art. 11.	Sient. See N.H. REV. STAT. ANN. § 654:1.	person is suffering or likely to suffer substantial harm due to an inability to provide for his or her personal needs.  N.H. REV. STAT.  ANN. § 464-A:2(XI).	"the greatest amount of personal freedom and civil liberties consistent with his or her mental and physical limitations."  N.H. REV. STAT.	necessary to provide the ward with needed care and rehabilitative services.  N.H. REV. STAT. ANN. § 464-A:2(XIV).	"except as provided for by law," which includes the right to vote.  N.H. REV. STAT. ANN.  § 135-C:56(I)-(II).
				ANN. § 464- A:2(XIV).		

A. State	B. Constitutional Terms	C. Election Law Terms	D. Guardianship Terms	Possible Implied Right to Vote	G. Specific Finding of Voter Eligibility	A. State
New Jersey	"No idiot or insane person shall enjoy the right of suffrage." N.J. CONST. art. II, § 1, ¶ 6.		"Incapacitated individual" means an individual who is impaired by reason of mental illness or mental deficiency to the extent that he lacks sufficient capacity to govern himself and manage his affairs.  The term incapacitated individual is also used to designate an individual who is impaired by reason of physical illness or disability, chronic use of drugs, chronic alcoholism or other cause (except minority) to the extent that he lacks sufficient capacity to govern himself and manage his affairs.  N.J. STAT. ANN. § 3b:1-2.	For limited guardianship, the court must make specific findings regarding areas the individual "retains sufficient capacity to manage." N.J. STAT. ANN. § 3B:12-24.1(b).	The court may appoint limited guardian if it finds the individual lacks capacity to do some tasks "necessary to care for himself."  N.J. STAT. ANN. § 3B:12-24.1(b).	"[N]o patient shall be deprived of any civil right solely by reason of his receiving treatmentincluding but not limited to right to register for and vote at elections." N.J. STAT. ANN. § 30:4-24.2(a).

New Mexico	Prohibits idiots and insane persons from voting. N.M. CONST. art. VII, § 1.	County is required to cancel registration based on the "legal insanity of the voter." N.M. STAT. ANN. § 1-4-24(B). Court files certification of legal insanity with [elections] clerk N.M. STAT. ANN. § 1-4-26(A).	"Incapacitated person" means any person who demonstrates over time either partial or complete functional impairment by reason of mental illness, mental deficiency, physical illness or disability, chronic use of drugs, chronic intoxication or other cause, except minority, to the extent that he is unable to manage his personal affairs or he is unable to manage his estate or financial affairs or both.  N.M. STAT. ANN. § 45-5-101(F).	Incapacitated person retains civil and legal rights except those expressly limited by court order or those that the court specifically grants to the guardian. N.M. STAT. ANN. §§ 45-5-301.1, 45-5-312.	Guardianship "as necessary to promote and protect the well being of the person."  N.M. STAT. ANN. § 45-5-301.1.	
New York	Only prohibits those "convicted of bribery or any infamous crime" from voting.  N.Y. CONST. art. II, § 3 (amended 2001).	"No person adjudged incompetent by order of a court shall have the right to register for or vote at any election." N.Y. ELEC. LAW § 5.106(6).	"Determination of incapacity based on clear and convincing evidence and a determination that a person is likely to suffer harm" for a variety of reasons.  N.Y. MENTAL HYG.  LAW § 81.02(b)(1)-(2).		Guardian "shall be granted only those powers which are necessary to provide for personal needs an/ or property management." N.Y. MENTAL HYG. LAW § 81.02.	

North Carolina	Prohibits only felons from voting. N.C. CONST. art. VI, § 2(3).	Prohibits only felons from voting. N.C. GEN. STAT. § 163-55.	"Incompetent adult" means an adult or emancipated minor who lacks sufficient capacity to manage the adult's own affairs or to make or communicate important decisions concerning the adult's person, family, or property whether the lack of capacity is due to mental illness, mental retardation, epilepsy, cerebral palsy, autism, inebriety, senility, disease, injury, or	"If the clerk orders a limited guardianshipthe clerk may order that the ward retain certain legal rights and privileges to which the ward was entitled before [being] adjudged incompetent."  N.C. GEN. STAT. § 35A-1215(b).		
North Dakota	Persons declared mentally incompetent may not vote. N.D. CONST. art. II, § 2.	Those convicted and sentenced of a felony prohibited from voting. N.D. CENT. CODE § 16.1-01-04(4).	disease, injury, or similar cause or condition.  N.C. GEN. STAT. § 35A-1101(7).  Defines incapacitated person as an adult impaired by illness, deficiency, disability, or chemical dependence, such that "the person lacks capacity to make or communicate responsible decisions."  N.D. CENT. CODE § 30.1-26-01(2).	No ward can be denied the right to vote and he or she may retain other rights.  N.D. CENT. CODE § 30.1-28-04(3)-(4).	The court may make orders only to extent necessitated by actual mental and adaptive limitations or other conditions.  N.D. CENT. CODE § 30.1-28-04(1).	Court is required to make specific findings before depriving a ward of various rights, including the right to vote.  N.D. CENT. CODE § 30.1-28-04(3).

A. State	B. Constitutional Terms	C. Election Law Terms	D. Guardianship Terms	Possible Implied Right to Vote	G. Specific Finding of Voter Eligibility	A. State
Ohio	"No idiot, or insane person, shall be entitled to the privileges of an elector."  OHIO CONST. art. V, § 6.		Defines incompetent as any person incapable of taking care of self or property due to physical illness or disability, mental illness or disability or mental retardation resulting from substance abuse.  OHIO REV. CODE ANN. § 2111.01(D).		The probate court may appoint limited guardian if in best interest of an incompetent.  OHIO REV. CODE ANN. § 2111.02(B).	Baker v. Keller, 237 N.E.2d 629 (Ohio Ct. Com. Pl. 1968) (holding in voting context that "insane person" means a person who has "suffered such a deprivation of reason that he is no longer capable of understanding and acting with discretion and judgment in the ordinary affairs of life").
Oklahoma	"Subject to such exceptions as legislature may prescribe." OKLA. CONST. art. III, § 1.	Those adjudged incompetent may not register to vote. Those adjudged "partially incompetent" are not prohibited from registering unless the court orders such a restriction.  OKLA. STAT. tit. 26 § 4-101.	Defines incapacitated person as one who lacks capacity to "meet essential requirements for physical health or safety or unable to manage his financial resources" due to "mental illness, mental retardation, physical illness or disability, drug or alcohol dependence." OKLA. STAT. tit. 30 § 1-111(12).		The court should make appointments and orders "only to the extent necessitated by the mental and adaptive limitations." OKLA. STAT. tit. 30 § 1-103.	Those adjudged "partially incompetent" are not prohibited from registering unless the court orders such a restriction. OKLA. STAT. tit. 26, § 4-101. Limited guardian shall assist ward in fulfilling civic duties. OKLA. STAT. tit. 30, § 3-114.

Oregon	"A person suffering from a mental handicap is entitled to the full rights of an electorunless the person has been adjudicated incompetent to vote."  OR. CONST. art. II, § 3 (amended 1944 and 1980).		"Incapacitated" means a condition in which a person's ability to receive and evaluate information effectively or to communicate decisions is impaired to such an extent that the person presently lacks the capacity to meet the essential requirements for the person's physical health or safety.  OR. REV. STAT. § 125.005(5).	"A protected person retains all legal and civil rights provided by law except those that have been expressly limited by court order or specifically granted to the guardian by the court."  OR. REV. STAT. § 125.300(3).	Court may order guardianship only to the extent necessitated by the person's actual mental and physical limitations. OR. REV. STAT. § 125.300(a).	Eligible unless adjudicated incompetent to vote. OR. CONST. art. II, § 3 (amended 1944 and 1980).
Pennsylvania	Every person is entitled to vote, subject to laws requiring and regulating voter registration. PA. CONST. art. VII, § 1 (amended 1967).	Eligible so long as not confined in a penal institution for felony within the last five years. 25 PA. CONS. STAT. § 1301(a).	"Incapacitated person" means an adult whose ability to receive and evaluate information effectively and communicate decisions in any way is impaired to such a significant extent that he is partially or totally unable to manage his financial resources or to meet essential requirements for his physical health and safety.  20 PA. CONS. STAT. § 5501.	"Except in those areas designated by court ordera partially incapacitated person shall retain all legal rights." 20 PA. CONS. STAT. § 5512.1(g).		

Rhode Island	Prohibits from	I	Incapable of caring	"The appointment of	"The court must strike a
	voting persons	fe	for needs.	a limited guardian	delicate balance between
	adjudged to be "non	R	R.I. GEN. LAWS §	shall not constitute a	providing the protection
	compos mentis."	3	33-15-4.	finding of legal	and support necessary to
	R.I. CONST. art. II, §			incompetence. An	assist the individual and
	1.			individual for whom	preserving, to the largest
				a limited guardian is	degree possible, the
				appointed shall	liberty, property and
				retain all legal and	privacy interests of the
				civil rights except	individual."
				those which have	R.I. GEN. LAWS § 33-15-
				been specifically	4(a)(1).
				suspended by the	
				order."	
				R.I. GEN. LAWS §	
				33-15-4(a)(1).	

A. State	B. Constitutional Terms	C. Election Law Terms	D. Guardianship Terms	Possible Implied Right to Vote	G. Specific Finding of Voter Eligibility	A. State
South Carolina	"The General Assembly shall establish disqualifications for voting by reason of mental incompetence" S.C. CONST. art. II, § 7.	A person is disqualified if "mentally incompetent as adjudicated by a court." S.C. CODE ANN. § 7-5-120(b)(1).	A person is incapacitated if "he lacks sufficient understanding or capacity to make or communicate responsible decisions concerning his person or property" due to "mental illness, mental deficiency, physical illness or disability, advanced age, chronic use of drugs, chronic intoxication, or other cause (except minority)."  S.C. CODE ANN. § 62-5-101.		The court may make "orders only to the extent necessitated by the incapacitated person's mental and adaptive limitations or other conditions." S.C. CODE ANN. § 62-5-304.	
South Dakota	Those "disqualified by law for mental incompetence" may not vote. S.D. CONST. art. VII, § 2 (amended 1974).	The clerk must deliver to the auditor "the names of persons declared mentally incompetent." S.D. CODIFIED LAWS § 12-4-18.	Guardian may be appointed to an individual "whose ability to respond to people, events, and environments is impaired to such an extent that the individual lacks the capacity to meet the essential requirements for his health, care, safety, habilitation, or therapeutic needs without the assistance or protection of a guardian."  S.D. CODIFIED LAWS § 29A-5-302.	"The appointment of a guardian or conservator of a protected person does not constitute a general finding of legal incompetence unless the court so orders, and the protected person shall otherwise retain all rights which have not been granted to the guardian or conservator."  S.D. CODIFIED LAWS § 29A-5-118.		

Tennessee	"Laws may be passed excluding from the right of suffrage persons who may be convicted of infamous crimes." TENN. CONST. art. IV, § 2.	Judgment of infamy required to disqualify a person from voting. TENN. CODE ANN. § 2-2-102.	"Disabled person" means any person eighteen (18) years of age or older determined by the court to be in need of partial or full supervision, protection and assistance by reason of mental illness, physical illness or injury, developmental disability or other mental or physical incapacity. TENN. CODE ANN. §		"The court has an affirmative duty to ascertain and impose the least restrictive alternatives upon the disabled person." TENN. CODE ANN. § 34-1-127.	
Texas	Persons determined "mentally incompetent by a court, subject to legislative exceptions" are prohibited from voting. TEX. CONST. art. VI, § 1.	A qualified voter must not have "not been determined mentally incompetent by a final judgment of a court." TEX. ELEC. CODE § 11.002(3).	34-1-101(7).  "Incapacitated person" means: an adult individual who, because of a physical or mental condition, is substantially unable to provide food, clothing, or shelter for himself or herself, to care for the individual's own physical health, or to manage the individual's own financial affairs.  TEX. PROB. CODE Ann. § 602(14)(B).	"Incapacitated person for whom guardian is appointed retains all legal and civil rights and powers except those designated by court orders as legal disabilities by virtue of having been specifically granted to the guardian." TEX. PROB. CODE ANN. § 675.	The court may appoint a guardian "only as necessary to promote and protect the well-being of the person." TEX. PROB. CODE ANN. § 602.	

Utah	Mentally	Regarding	"'Incapacitated	The court may appoint a	
	incompetent persons	eligibility of	person' means any	guardian for an	
	are prohibited from	registration, refers	person who is	incapacitated person if	
	voting.	only to those	impaired by reason	"the appointment is	
	UTAH CONST. art.	convicted of a	of mental illness,	necessary or desirable as a	
	IV, § 6.	felony.	mental deficiency,	means of providing	
		UTAH CODE ANN.	physical illness or	continuing care and	
		§ 20A-2-101.	disability, chronic	supervision of the	
			use of drugs, chronic	incapacitated person."	
			intoxication, or other	UTAH CODE ANN. § 75-5-	
			cause, except	304(1).	
			minority, to the		
			extent of lacking	"The court shall prefer a	
			sufficient	limited guardianship and	
			understanding or	may only grant a full	
			capacity to make or	guardianship if no other	
			communicate	alternative exists."	
			responsible	UTAH CODE ANN. § 75-5-	
			decisions."	304(2).	
			UTAH CODE ANN. §		
			75-1-201(22).		

A. State	B. Constitutional Terms	C. Election Law Terms	D. Guardianship Terms	Possible Implied Right to Vote	G. Specific Finding of Voter Eligibility	A. State
Vermont	"Every person of the full age of eighteen years who is a citizen of the United States, having resided in this State for the period established by the General Assembly and who is of a quiet and peaceable behavior " may vote.  VT. CONST. ch. II, § 42.	Any person who is a citizen, a resident, has taken oath, and is eighteen or older may register to vote.  VT. STAT. ANN. tit. 43, § 2121.	"Mentally disabled person" means a person who has been found to be: (A) at least 18 years of age; and (B) mentally ill or developmentally disabled; and (C) unable to manage, without the supervision of a guardian, some or all aspects of his or her personal care or financial affairs.  VT. STAT. ANN. tit. 14, § 3061(1).	A person with a limited guardian "retains all legal and civil rights except those specifically granted to the limited guardian by the court."  VT. STAT. ANN. tit. 14, § 3070(b).		
Virginia	"[N]o person adjudicated to be mentally incompetent shall be qualified to vote." VA. CONST. art. II, § 1 (amended 1996 and 1998).	"The general registrar shall cancel the registration of [those] disqualified to vote byadjudication of incapacity." VA. CODE ANN. § 24.2-427(b).	"A finding that a person is incapacitated shall be construed as a finding that the person is "mentally incompetent" as that term is used in [the constitution and election laws] unless the court order entered pursuant to this chapter specifically provides otherwise."  VA. CODE ANN. § 37.2-1000.			Incapacitated means mentally incompetent unless court order entered specifically provides otherwise. VA. CODE ANN. § 37.2-1000.

Washington	Persons "judicially	The court must	"A person shall not	The court may appoint	Limited guardianship
, , usington	declared mentally	determine that "the	be presumed to be	limited guardian as it	will not result in the
	incompetent are	individual has a	incapacitated nor	"finds necessary for such	loss of the right to
	excluded from"	significant risk of	shall a person lose	person's protection and	vote "unless the court
	voting.	personal harm based	any legal rights or	assistance."	determines that the
	WASH. CONST. art.	uponinability to	suffer any legal	WASH. REV. CODE §§	person is incompetent
	VI, § 3 (amended	adequately provide	disabilities as the	11.88.005, 11.88.010(2).	for purposes of
	1988).	for nutrition, health,	result of being	, , , , , , , , , , , , , , , , , , , ,	rationally exercising
	·	housing, or physical	placed under a		the franchise in that
		safety," or that "the	limited		the individual lacks
		individual is at	guardianship, except		the capacity to
		significant risk of	as to those rights		understand the nature
		financial harm based	and disabilities		and effect of voting
		upon a demonstrated	specifically set forth		such that she or he
		inability to	in the court order."		cannot make an
		adequately manage	WASH. REV. CODE §		individual choice."
		property or financial	11.88.010(2).		The court order must
		affairs."			specify the
		WASH. REV. CODE §			individual's voting
		11.88.010(1)(a)-(b).			rights, and the court
					must notify the county
		For purposes of the			auditor.
		terms			WASH. REV. CODE §
		"incompetent,"			11.88.010(5).
		"disabled," or "not			
		legally			
		competent,"shall			
		be interpreted to			
		mean			
		"incapacitated"			
		persons for purposes			
		of this chapter.			
		WASH. REV. CODE §			
	1	11.88.010(1)(f).			

West Virginia	Those declared	No person who is	Protected person is	"A guardianship or	
	mentally	"of unsound mind"	one who "unable to	conservatorship appointed	
	incompetent are	may vote.	receive and evaluate	under this article shall be	
	prohibited from	W. VA. CODE § 3-	information	the least restrictive	
	voting.	1-3.	effectively or to	possible, and the powers	
	W. VA. CONST. art.		respond to people,	shall not extend beyond	
	IV, § 1 (amended		events, and	what is absolutely	
	1994).		environments to	necessary for the	
			such an extent that	protection of the	
			the individual lacks	individual."	
			the capacity: (A) To	W. Va. Code § 44A-2-	
			meet the essential	10(c).	
			requirements for his		
			or her health, care,		
			safety, habilitation,		
			or therapeutic needs		
			without the		
			assistance or		
			protection of a		
			guardian; or (B) to		
			manage property or financial affairs or to		
			provide for his or		
			her support or for the support of legal		
			dependents A		
			finding that the		
			individual displays		
			poor judgment,		
			alone, is not		
			sufficient evidence		
			that the individual is		
			a protected person."		
			W. VA. CODE §		
			44A-1-4(13).		

A. State	B. Constitutional Terms	C. Election Law Terms	D. Guardianship Terms	Possible Implied Right to Vote	G. Specific Finding of Voter Eligibility	A. State
Wisconsin	Persons "[a]djudged by a court to be incompetent or partially incompetent" are prohibited from voting "unless the judgment specifies that the person is capable of understanding the objective of the elective process or the judgment is set aside."  WIS. CONST. art. III, § 2.	To be denied the right to register or vote, the individual must be adjudicated incompetent. If determination of incompetency or limited incompetency without specific finding that individual may vote, then "no determination of incapacity of understanding the objective of the elective process is required." WIS. STAT. § 6.03(3).	"Incapacity" means the inability of an individual effectively to receive and evaluate information or to make or communicate a decision with respect to the exercise of a right or power. WIS. STAT. § 54.01(15).	Court may declare that individual has incapacity to exercise the right to vote. WIS. STAT. § 54.25(2)(c)(g)	Individual may not register or vote if "if the court finds that the individual is incapable of understanding the objective of the elective process."  WIS. STAT. § 54.25(2)(c)(g).	"[A]ny elector of a municipality may petition the circuit court for a determination that an individual residing in the municipality is incapable of understanding the objective of the elective process and thereby ineligible to register to vote or to vote in an election." WIS. STAT. § 54.25(2)(c)(g).

retardation." WYO. STAT. ANN. §
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<sup>©</sup> Sally Balch Hurme and Paul S. Appelbaum, Defining and Assessing Capacity to Vote: The Effect of Mental Impairment on the Rights of Voters, McGeorge Law Review, Vol. 28 (2007).