

# **2020 Court Trend Report**

**MAY 2021** 





2019 COURT DATA MANAGEMENT WORKSHOP IN VANUATU



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### **MAY 2021**















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Prepared by Cate Sumner for the Federal Court of Australia.

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# Mission and Vision Statements of the PJSI Partner Courts

### Cook Islands

**Mission and Vision Statement:** To provide accurate, proficient and effective customer services through administering just and equal laws that continue to promote a safe, secure, stable and fair society, holding persons accountable for their actions, and to provide a more reliable, accessible and sustainable land information and administration system working towards an electronic environment.

### Federated States of Micronesia

**Mission Statement:** The mission of the Supreme Court of the Federated States of Micronesia (FSM) is to serve the people through timely and fair administration of justice for all, by discharging its judicial duties and responsibilities in accordance with the Constitution, laws, and customs and traditions of our unique Pacific-Island Nation.

**Vision Statement:** The FSM Supreme Court will conduct itself as an independent, fair, impartial, and properly managed co-equal branch of the FSM National Government in rendering justice to all.

### Kiribati

**Mission Statement:** To provide effective services to the people of Kiribati through the Judicial system, in particular, through the Courts.

**Vision Statement:** To establish and maintain a strong, healthy and efficient Judiciary.

### Republic of the Marshall Islands

**Mission Statement:** The mission of the courts of the Marshall Islands, the Judiciary, is to fairly and efficiently resolve disputes properly brought before them, discharging their judicial duties and responsibilities in accordance with the Constitution, laws, and customs of this unique island nation, for the benefit of those who use the courts' services.

**Vision Statement:** The Marshall Islands Judiciary will be an excellent small-island judiciary, deserving of public trust and confidence.

- We will be fair and impartial.
- We will treat court users and colleagues with dignity, courtesy, and respect, and we will require the same in return.

- We will provide affordable and accessible services to court users.
- We will seek to resolve matters efficiently, while maintaining quality, consistency, and certainty.
- We will be independent yet accountable, deciding matters based upon the facts before
  us and a conscientious understanding of the law and custom.
- We will administer the courts in accordance with internationally recognized standards for leadership, management, and accountability.
- We will seek and employ innovative practices and procedures to better serve court users, to identify users' needs, and to develop court personnel.
- We will maintain adequate and safe courthouses and a supportive work environment. We understand that these are ambitious goals. However, recent history indicates that they are within our grasp.

#### Nauru

**Mission Statement:** To have a just and peaceful society, where an independent, impartial Judiciary delivers justice effectively and efficiently and supported by ethical legal professionals.

Vision Statement: Deliver justice that is fair, visible, tangible and accessible to all.

### Palau

**Mission Statement:** The Judiciary's purpose is to preserve and enhance the rule of law by providing a just, efficient and accessible mechanism for resolving disputes. The Judiciary will interpret and apply the law, as modified by custom and tradition, consistently, impartially, and independently to protect the rights and liberties guaranteed by the laws and Constitution of Palau.

**Vision Statement:** The courts of Palau will provide justice for all while maintaining the highest standards of performance, professionalism, and ethics. Recognizing the inherent dignity of every person who participates in the justice system, the Judiciary will treat each participant with respect and will strive to make the process understandable, affordable, and efficient. Through the thoughtful, impartial, and well-reasoned resolution of disputes, the Judiciary will enhance public trust and confidence in this independent branch of government.

### Papua New Guinea

**Mission Statement:** To provide equal access to independent, fair and just judicial services to all people.

**Vision Statement:** To administer and deliver a coherent judicial service that is based on justice, equality and fairness in an independent, efficient and effective manner to all people.

### Samoa

**Mission Statement:** To promote, provide and protect access to justice for a safe and stable Samoa.

Vision Statement: Justice for a safe Samoa.

### Solomon Islands

Mission Statement: Deliver justice that is visible, tangible and accessible to all.

**Vision Statement:** Have an independent; impartial judiciary; with administrative and financial autonomy, to deliver justice effectively, efficiently and locally.

### Tokelau

**Law and Justice Key Objectives:** To enhance community safety. To improve access to justice. To institute principles of good governance and enhance integrity in the institutions of law and justice. To improve information and human resource management in the law and justice sector. To improve national border management.

### Kingdom of Tonga

Mission Statement: To provide, promote, support and protect an independent judiciary.

**Vision Statement:** To be an excellent and renowned provider of justice services.

### Vanuatu

**Mission Statement:** To dispense justice speedily, fairly, independently and with improved quality of external inputs. To improve access to justice by effective, efficient and continuous improvement of judicial institutions. To be a judiciary that conducts its business with dignity, integrity, accountability and transparency.

**Vision Statement:** A judiciary that is independent, effective, efficient and worthy of public trust and confidence, and a legal profession that provides quality, ethical, accessible and cost-effective legal service to our people and is willing and able to answer to public service.

### **Foreword**

In Apia, Samoa in March 2012, Chief Justices endorsed the recommendations in the Regional Justice Performance Framework in which the Chief Justices of the countries participating in the Pacific Judicial Development Programme (PJDP) agreed to progressively build the capacity of their judicial and court staff colleagues to publish court annual reports within one year of the reporting period. This followed a meeting of the region's Chief Justices in Rarotonga, in the Cook Islands, in mid-2011 where a range of possible court performance measures were considered before the Chief Justices endorsed the 15 Cook Island Indicators.

The Cook Island Indicators were chosen by PJDP Chief Justices as they represented essential data that jurisdictions, whether large or small, should ideally have the capacity to collect, analyse and present in their annual reports.

This represents the fifth Court Performance Trend Report updating the PJDP Court Performance Baseline Report of 2011 and presents a decade of data showing significant improvements in court annual reporting during 2011–2020. While Fiji joined PJSI in 2019, it is not included in this 2020 Trend Report as it is not possible to document changes over the last decade.

The Chief Justices and their colleagues in the Cook Islands, the Republic of the Marshall Islands, Palau, Papua New Guinea and Tokelau have contributed considerably to many of the tools and checklists that are part of the Court Reporting Toolkit and a great debt is owed to all PJSI Chief Justices for their generous contributions over the last ten years.

Since the last Trend Report, there have been two regional Court Data Management Workshops linking the court performance cycles of internal court reporting, case tracking/management systems and external reporting through Annual Reports and websites. Part 6 of the Report includes the latest tool co-written with Dr Carolyn Graydon that lists data fields that incrementally can be included in court forms and case management systems. This will enable courts to adequately protect the human rights of particular groups of court users and ensure the full and effective participation in any court proceeding for all court users.

Reflecting on the last ten years, one of the most striking observations is that excellent Annual Reports are constantly evolving and reflect the dynamism and innovations being introduced by the courts during the reporting year.

#### **Cate Sumner**

ANNUAL REPORTING ADVISER Pacific Judicial Strengthening Initiative

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## Trend Report Contributors

**Research Coordinator and Author** 

Cate Sumner, Court Annual Reporting Adviser

In-Country Performance Monitoring Reports supported by:

PJSI Jurisdiction	Chief Justice
Cook Islands	Hon. Chief Justice Sir Hugh Williams
Federated States of Micronesia	Hon. Chief Justice Dennis Yamase
Fiji	Hon. Acting Chief Justice Kamal Kumar
Kiribati	Hon. Chief Justice Sir John Muria
Republic of Marshall Islands	Hon. Chief Justice Carl Ingram
Nauru	Hon. Chief Justice Daniel Fatiaki
Niue	Hon. Chief Justice Craig Coxhead
Palau	Hon. Chief Justice Oldiais Ngiraikelau
Papua New Guinea	Hon. Chief Justice Sir Gibbs Salika
Samoa	Hon. Chief Justice Satiu Simativa Perese
Solomon Islands	Hon. Chief Justice Sir Albert Palmer
Tokelau	Rt. Hon. Chief Justice Dame Helen Winkelmann
Tonga	Hon. Chief Justice Michael Whitten
Tuvalu	Hon. Acting Chief Justice Gordon Ward
Vanuatu	Hon. Chief Justice Vincent Lunabek

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## **Abbreviations**

ACT	Australian Capital Territory
ADR	Alternative Dispute Resolution
ANU	Australia National University
BNPL	Basic Needs Poverty Line
CAR	Court Annual Reporting
СЕРЕЈ	Council of Europe European Commission for the Efficiency of Justice
CRPD	Convention on Rights of Persons with Disabilities
DV	Domestic Violence
EPO	Emergency Protection Order
FCA	Federal Court of Australia
FSM	Federated States of Micronesia
FWRM	Fiji Women's Rights Movement
GDI	The Gender Development Index
GDP	Gross Domestic Product
GNI	Gross National Income
HDI	The Human Development Index
HIES	Household Income and Expenditure Survey
IFCE	International Framework for Court Excellence
JME	Judicial Monitoring and Evaluation
JO	Judicial Officer
LDC	Least Developed Countries
MDG	Millennium Development Goal
NGO	Non–Government Organisation
NSC	National and Supreme Courts of Papua New Guinea
NZ MFAT	New Zealand Ministry of Foreign Affairs and Trade

MLSC	Micronesian Legal Services Corporation
OECD	The Organisation for Economic Co-operation and Development
PacLII	Pacific Island Legal Information Institute
PIC	Pacific Island Country
PJDP	Pacific Judicial Development Programme
PJSI	Pacific Judicial Strengthening Initiative
PNG	Papua New Guinea
RMI	Republic of the Marshall Islands
SamLII	Samoa Legal Information Institute
SDG	Sustainable Development Goal
SIDS	Small Island Developing States
TPO	Temporary Protection Order
TRC	Traditional Rights Court
UC	University of Canberra
UN	United Nations
UNDP	United Nations Development Programme
UNESCAP	United Nations Economic and Social Commission for Asia and the Pacific
UNICEF	United Nations Children's Fund

### **Executive Summary**

When PJDP embarked on the Court Annual Reporting activity in 2011, three jurisdictions had sought assistance under PJDP with the aim of improving their court performance reporting through Annual Reports. These jurisdictions were Palau, Papua New Guinea and Tokelau. What has emerged over a period of ten years is a willingness from the majority of PJSI jurisdictions to embrace the idea of Annual Reporting in some form or other. The Court Annual Reporting Toolkit was originally published in 2012 and has been updated in 2014 and 2018. The Toolkit presents a range of tools developed under this activity that are now available on the PJSI website to be used by partner judiciaries.

This 2020 PJSI Court Trend Report presents a tenth year of court performance data against 15 indicators and compares results against those presented in the PJDP 2011 Court Baseline Report. There have been some significant improvements in the ability of PJSI partner courts to report on their performance each year to the public.

At the National Coordinators Leadership Meeting held in the Cook Islands in June 2011, the key court performance areas were considered and a list developed that was then sent to Chief Justices for their review, comment and endorsement. The 15 court performance indicators cover:

#### 1 Case management issues. PJDP judicial counterparts selected the following four indicators:

- Case finalisation or clearance rate.
- Average duration of a case from filing to finalisation.
- The percentage of appeals.
- Overturn rate on appeal.

#### 2 Affordability and Accessibility for court clients.

- Percentage of cases that are granted a court fee waiver.
- Percentage of cases disposed through a circuit court.
- Percentage of cases where a party receives legal aid.

#### 3 Published procedures for the handling of feedback and complaints.

- Documented process for receiving and processing a complaint that is publicly available.
- Percentage of complaints received concerning a judicial officer.
- Percentage of complaints received concerning a court staff member.

#### 4 Human Resources.

- Average number of cases per judicial officer.
- Average number of cases per member of court staff.

#### 5 Transparency.

- Court produces or contributes to an Annual Report that is publicly available.
- Information on court services is publicly available.
- Court publishes judgments on the Internet (own website or on PacLII).

The PJDP Partner Courts ability to report on these 15 indicators is summarised in Tables A and B that follow.

**Table A** Percentage of the 14 PJDP countries that report on the indicator in the 2011 Baseline year and 2020 Court Trend Report

	Indicator	Percentage of the 14 PJDP countries that report on the indicator in the 2011 Baseline Report	Percentage of the 14 PJSI countries that report on the indicator in the 2020 Trend Report
1	Clearance rate	64% (9 of 14)	86% (12 of 14)
2	Average duration of a case from filing to finalisation	14% (2 of 14)	79% (11 of 14)
3	The percentage of appeals	57% (8 of 14)	71% (10 of 14)
4	Overturn rate on appeal	21% (3 of 14)	71% (10 of 14)
5	Percentage of cases that are granted a court fee waiver	21% (3 of 14)	79% (11 of 14)
6	Percentage of cases disposed through a circuit court	50% (7 of 14)	86% (12 of 14)
7	Percentage of cases where a party receives legal aid	14% (2 of 14)	64% (9 of 14)
8	Documented process for receiving and processing a complaint that is publicly available	21% (3 of 14)	57% (8 of 14)
9	Percentage of complaints received concerning a judicial officer	21% (3 of 14)	71% (10 of 14)
10	Percentage of complaints received concerning a court staff member	14% (2 of 14)	71% (10 of 14)
11	Average number of cases per judicial officer	57% (8 of 14)	79% (11 of 14)
12	Average number of cases per member of court staff	43% (6 of 14)	79% (11 of 14)
13	Court produces or contributes to an Annual Report that is publically available in the following year	7% (1 of 14)	86% (12 of 14)
14	Information on court services is publicly available	29% (4 of 14)	71% (10 of 14)
15	Court publishes judgments on the Internet (court website or the Pacific Legal Information Institute)	93% (13 of 14)	86% (12 of 14)

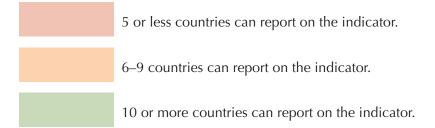


 Table B
 14 PJSI countries that currently report on the 15 indicators

	PJSI countries tha	•				N.	N.12	p.1
PJSI Countries	s*	Cook Islands	FSM	Kiribati	Marshall Islands	Nauru	Niue	Palau
2011 Baseline	Report	1	1	4	14	2	1	11
2012 Trend Re	port	10	6	5	15	2	12	14
2014 Trend Re	port	12	12	15	15	2	13	15
2018 Trend Re	port	6	13	14	15	4	10	15
2020 Trend Re	port	5	15	15	15	7	13	15
Туре	Indicator							
Case Management Information	Case finalisation/ clearance rate							
Case Management Information	Average duration of a case							
Appeals	The percentage of appeals							
Appeals	Overturn rate on appeal							
Access	Percentage of cases that are granted a court fee waiver							
Access	Percentage of cases disposed through a court circuit							
Access	Percentage of cases where party receives legal aid							
Complaints	Documented process for receiving and processing a complaint that is publicly available							
Complaints	Percentage of complaints received concerning a judicial officer							
<b>Complaints</b>	Percentage of complaints received concerning a court staff member							
Human Resources	Average number of cases per judicial officer							
Human Resources	Average number of cases per court staff							
Judicial Transparency	Court produces or contributes to an Annual Report that is publicly available							
Judicial Transparency	Information on court services is publicly available							
Judicial Transparency	Judgments on PacLII							

\* While Fiji joined PJSI in 2019, it is not included in this 2020 Trend Report as it is not possible to document changes over the last decade.

	PJSI Countries*			Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
	2011 Baseline Report			1	3	5	5	9	6
	2012 Trend Report			5	3	10	12	1	6
	2014 Trend Re	port	11	12	11	10	15	2	13
	2018 Trend Re	port	8	4	7	10	15	1	12
	2020 Trend Re	port	12	9	14	10	15	1	13
	Туре	Indicator							
1	Case Management Information	Case finalisation/ clearance rate							
2	Case Management Information	Average duration of a case							
3	Appeals	The percentage of appeals							
4	Appeals	Overturn rate on appeal							
5	Access	Percentage of cases that are granted a court fee waiver							
6	Access	Percentage of cases disposed through a court circuit							
7	Access	Percentage of cases where party receives legal aid							
8	Complaints	Documented process for receiving and processing a complaint that is publicly available							
9	Complaints	Percentage of complaints received concerning a judicial officer							
10	Complaints	Percentage of complaints received concerning a court staff member							
11	Human Resources	Average number of cases per judicial officer							
12	Human Resources	Average number of cases per court staff							
13	Judicial Transparency	Court produces or contributes to an Annual Report that is publicly available							
14	Judicial Transparency	Information on court services is publicly available							
15	Judicial Transparency	Judgments on PacLII							

# 1 Trend Changes 2011–2020

### Change 1

# Sustained Increase in Transparency of Annual Reporting by PJSI Partner Judiciaries



In the baseline year of 2011, only the judiciaries of the Marshall Islands and Vanuatu published an annual report each year and only the Marshall Islands judiciary produced an Annual Report that was publicly available through the court's website or PacLII.

In 2020, judiciaries in 12 of the 14 PJSI countries produce or contribute to an Annual Report. 12 of the 14 PJSI countries produced or contributed

to an Annual Report in the year following the reporting period and 11 out of the 14 PJSI countries made the 2019 Annual Report publicly available online.

# Change 2 Greater Ability of PJSI Judiciaries to Report on more of the Cook Island Indicators

In the baseline year of 2011, only the Republic of the Marshall Islands was able to report on twelve or more of the Cook Island Indicators. In 2020, 9 of the 14 PJSI countries (64%) are able to report on twelve or more of the Cook Island Indicators.

In 2011, only 33% of the Cook Island Indicators were able to be reported on by the 14 PJDP countries. In 2021, this has risen to 76% as presented in Table B in the Executive Summary.





































# Change 3 Smaller PJSI Partner Judiciaries Maintain Commitment to Annual Reporting



In the baseline year of 2011, the judiciaries of the Cook Islands, FSM, Kiribati, Niue, Palau and Tokelau did not produce or contribute to an Annual Report. In 2020, four of these six jurisdictions have produced an Annual Report every year since 2013, while the remaining two jurisdictions have produced at least four Annual Reports since this time.

#### Change 4



### First Pacific Court Disability Policy and some PJSI Partner Judiciaries Presenting Disability Disaggregated Data

In 2011, no court collected, analysed or presented data on people with a disability accessing their courts.



In 2020, the Supreme Court of Tonga released a Disability Policy that sets out key principles and outlines reasonable adjustments that can be made to ensure that people with a disability are able to have full and effective participation when appearing in court.



The Republic of the Marshall Islands and Palau have also amended their case tracking systems to gather disability disaggregated data. More disability inclusive court developments can be seen in Part 6.

### Change 5

### More In-depth Analysis and Increased Presentation of Trend Data in Annual Reports

In the baseline year of 2011, the Annual Reports that were produced would often present a single year's court data without analysis of how the year's performance compared with the previous years' accomplishments.

The Excel Chart Creator was a tool created by PJDP in late 2013 and allows courts to enter trend data over a number of years on most of the Cook

Island Indicators. Recent Annual Reports from a number of PJDP judiciaries include trend data presented in clear charts and tables using the PJDP Excel Chart Creator Tool or, more recently developed, Case Tracker.

All PJSI partner judiciaries have improved the depth of analysis and quality of Annual Reports over the last ten years. Many judiciaries are now able to present data in a more user-friendly manner by incorporating charts and clear narrative text and then explaining the reasons for changes in court performance to a wide range of court stakeholders.

### Change 6

### More PJSI Partner Judiciaries Presenting Sex Disaggregated Data





Women and children in the Pacific experience levels of violence that are double the global average, with most violence occurring within the family. Added to this, UNESCAP reports that women living with a disability are more likely to experience sexual or physical violence than women without disabilities. Tracking

case trends and presenting sex and age disaggregated data for violence and family law cases is important to enable a range of national stakeholders to understand the proportion of cases coming through the formal justice system, the outcomes in these cases and the challenges faced by women and children in order to improve service provision.

The 2018 revised Court Annual Reporting Toolkit included a tool outlining the data fields that would ideally be included in court tracking systems to improve the collection, analysis and publication of sex, age and disability disaggregated data in their Annual Reports. The 2019 Annual Reports from Kiribati, the Federated States of Micronesia, Republic of the Marshall Islands, Palau, Tonga and Vanuatu present new age and sex disaggregated data in relation to family law and violence cases. More sex disaggregated data developments can be seen in Part 5.

#### Change 7

# PJSI Partner Judiciaries Commitment to Court User Surveys



From 2011-2020, The Republic of the Marshall Islands has undertaken five court user surveys in 2012, 2014, 2016, 2018 and 2020 and the results are included in their Annual Report for these years.

Similarly, Palau has undertaken four court user surveys in 2011, 2012, 2013 and 2014 and the results are included in their Annual Report for these years.

The Federated States of Micronesia has undertaken a Supreme Court Performance Survey in 2018, 2019 and 2020 and the results are included in their Annual Report for these years.

Kiribati and Tonga have conducted Court User surveys in 2020, and Tonga a specialist Youth In Conflict with the Law survey in 2020. More information on Court User Surveys can be seen in Part 2.

# Change 8 Papua New Guinea Places All Annual Reports on its Website



The Honourable Chief Justice Gibbs Salika committed to the publication of the complete collection of Papua New Guinea's judicial Annual Reports on the website of the National and Supreme Courts https://www.pngjudiciary.gov.pg/court-library/publications

This rich and unique documentary record going back to independence presents the accomplishments and challenges of the judiciary in PNG over this period.

# Overview of Annual Reports 2011–2019

The table below documents the increasing commitment to the publication of Annual Reports by PJSI judiciaries.

In the baseline year of 2011, only the judiciaries of the Marshall Islands and Vanuatu published an annual report each year and only the Marshall Islands judiciary produced an Annual Report that was publicly available through the court's website or PacLII.

In 2020, 10 judiciaries had published a 2019 Annual Report and 6 of these were available through the court's website or PacLII.

**Table C** Overview of Annual Reports Published by PJSI judiciaries 2011–2019

	2011	2012	2013	2014	2015	2016	2017	2018	2019
Cook Islands	No Annual Report	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: http:// www. justice.gov. ck/	Annual Report 2016/2017 finalised but cannot be accessed by the public	No Annual Report	No Annual Report
Federated States of Micronesia	No Annual Report	Annual Report can be accessed at: www. paclii.org	Annual Report produced but it is not published on the FSM Judiciary or PacLII websites.	Annual Report can be accessed at: http:// fsmsupre- mecourt. org/ and www.paclii. org	Annual Report can be accessed at: http:// fsmsupre- mecourt. org/	Annual Report can be accessed at: http:// fsmsupre- mecourt. org/	Annual Report can be accessed at: http:// fsmsupre- mecourt. org/	Annual Report can be accessed at: http:// fsmsupre- mecourt. org/	Annual Report can be accessed at: http:// fsmsupre- mecourt. org/
Kiribati	No Annual Report	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org	No Annual Report	No Annual Report	No Annual Report	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org
Nauru	No Annual Report	No Annual Report	No Annual Report	No Annual Report	No Annual Report	No Annual Report	Annual Report finalised but cannot be accessed by the public	Annual Report finalised but cannot be accessed by the public	Annual Report can be accessed at: www. paclii.org
Niue	No Annual Report	Department of Justice Annual Report 2011/2012 can be accessed at: www.paclii.org	High Court Land Division Annual Report 2012/2013 can be accessed at: www. paclii.org	High Court Annual Report 2013/2014 can be accessed at: www. paclii.org	High Court Annual Report 2014/2015 in draft format but not finalised.	High Court Annual Report 2015/2016 - 2018/2019 can be accessed at: www. paclii.org	High Court Annual Report 2015/2016 - 2018/2019 can be accessed at: www. paclii.org	High Court Annual Report 2015/2016 - 2018/2019 can be accessed at: www. paclii.org	High Court Annual Reportt 2015/2016 - 2018/2019 can be accessed at: www. paclii.org

	2011	2012	2013	2014	2015	2016	2017	2018	2019
Palau	No Annual Report for the Palau judiciary	No Annual Report for the Palau judiciary	Annual Report can be accessed at: http:// www.palau- supreme- court.net/ and www. paclii.org	Annual Report can be accessed at: http:// www.palau- supreme- court.net/ and www. paclii.org	Annual Report can be accessed at: http:// www.palau- supreme- court.net/ and www. paclii.org	Annual Report can be accessed at: http:// www.palau- supreme- court.net/	Annual Report can be accessed at: http:// www.palau- supreme- court.net/	Annual Report can be accessed at: http:// www.palau- supreme- court.net/	Annual Report can be accessed at: http:// www.palau- supreme- court.net/
PNG (National and Supreme Courts)	Annual Report can be accessed at: https:// www. pngjudici- ary.gov. pg/court- library/ publica- tions	Annual Report can be accessed at: https:// www. pngjudici- ary.gov. pg/court- library/ publica- tions	Annual Report can be accessed at: https:// www. pngjudici- ary.gov. pg/court- library/ publica- tions	Annual Report can be accessed at: https:// www. pngjudici- ary.gov. pg/court- library/ publica- tions	Annual Report can be accessed at: https:// www. pngjudici- ary.gov. pg/court- library/ publica- tions	Annual Report can be accessed at: https:// www. pngjudici- ary.gov. pg/court- library/ publica- tions	Annual Report can be accessed at: https:// www. pngjudici- ary.gov. pg/court- library/ publica- tions	Annual Report can be accessed at: https:// www. pngjudici- ary.gov. pg/court- library/ publica- tions	Annual Report can be accessed at: https:// www. pngjudici- ary.gov. pg/court- library/ publica- tions
Republic of the Marshall Islands	Annual Report can be ac- cessed at: http://rmi- courts.org/ and www. paclii.org	Annual Report can be ac- cessed at: http://rmi- courts.org/ and www. paclii.org	Annual Report can be ac- cessed at: http://rmi- courts.org/ and www. paclii.org	Annual Report can be ac- cessed at: http://rmi- courts.org/ and www. paclii.org	Annual Report can be ac- cessed at: http://rmi- courts.org/ and www. paclii.org	Annual Report can be ac- cessed at: http://rmi- courts.org/ and www. paclii.org	Annual Report can be ac- cessed at: http://rmi- courts.org/ and www. paclii.org	Annual Report can be ac- cessed at: http://rmi- courts.org/ and www. paclii.org	Annual Report can be ac- cessed at: http://rmi- courts.org/ and www. paclii.org
Samoa	Ministry of Justice and Court Ad- ministration Annual Report 2010/2011 on Parliament website	Ministry of Justice and Court Ad- ministration Annual Report 2011/2012 on Parliament website	Ministry of Justice and Court Ad- ministration Annual Report 2012/2013 on Parliament website	Ministry of Justice and Court Ad- ministration Annual Report 2013/2014 published but not available online	Ministry of Justice and Court Ad- ministration Annual Report 2014/2015 published on Parliament website	Ministry of Justice and Court Ad- ministration Annual Report 2015/2016 published but not available online	Ministry of Justice and Court Ad- ministration Annual Report 2016/2017 published but not available online	Ministry of Justice and Court Ad- ministration Annual Report 2017/2018 published but not available online	Ministry of Justice and Court Ad- ministration Annual Report 2018/2019 published on Parliament website
Solomon Islands	No Annual Report	Annual Report published for 2012- 2014 but not available at: www. paclii.org Opening of the Legal Year 2013 presenta- tion by the Chief Justice of develop- ments in 2012 available at: www. paclii.org	Annual Report published for 2012- 2014 but not available at: www. paclii.org Opening of the Legal Year 2014 presenta- tion by the Chief Justice of develop- ments in 2013: not available at: www. paclii.org	Annual Report published for 2012- 2014 but not available at: www. paclii.org Opening of the Legal Year 2015 presenta- tion by the Chief Justice of develop- ments in 2014: not available at: www. paclii.org	Annual Report published for 2015 but not available at: www. paclii.org Opening of the Legal Year 2016 presenta- tion by the Chief Justice of develop- ments in 2015: not available at: www. paclii.org	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org

	2011	2012	2013	2014	2015	2016	2017	2018	2019
Tokelau	No Annual Report	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org	2018/2019 Annual Report is being cleared for publication on PacLII				
Tonga (Superior Courts)	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org Magistrates Court data also included	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org				
Tuvalu	No Annual Report	No Annual Report	No Annual Report	No Annual Report					
Vanuatu	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org	Annual Report can be accessed at: www. paclii.org and on the Vanuatu Judiciary website https:// courts. gov.vu/bi/ services/ downloads	Annual Report can be accessed at: www. paclii.org and on the Vanuatu Judiciary website https:// courts. gov.vu/bi/ services/ downloads					

# Methodology for the Court Baseline Report, 2012, 2014, 2018 and 2020 Court Trend Reports

#### 4 Court Administration

- 4.3 The judiciary should endeavour to utilise information and communication technologies with a view to strengthening the transparency, integrity and efficiency of justice.
- 4.4 In exercising its responsibility to promote the quality of justice, the judiciary should, through case audits, surveys of court users and other stakeholders, discussion with court-user committees and other means, endeavour to review public satisfaction with the delivery of justice and identify systemic weaknesses in the judicial process with a view to remedying them.
- 4.5 The judiciary should regularly address court users' complaints, and publish an annual report of its activities, including any difficulties encountered and measures taken to improve the functioning of the justice system.

#### 5 Access to Justice

5.1 Access to justice is of fundamental importance to the rule of law. The judiciary should, within the limits of its powers, adopt procedures to facilitate and promote such access.

2010 Measures for the Effective Implementation of the Bangalore Principles of Judicial Conduct

Judges, court administrators and other stakeholders interacting with courts can monitor and evaluate<sup>1</sup> court performance at a number of levels, including at the level of:

- an individual court;
- all courts within a state, province or sub-national region; and
- all courts within a country.

The aim of the PJSI Court Annual Reporting activity is to support and develop the monitoring and evaluation capacity of judiciaries across 15 PICs in the Pacific region.<sup>2</sup>

At the National Coordinators Leadership Meeting held in the Cook Islands in June 2011, the key court performance areas were considered and a list developed that was then sent to Chief Justices for their review and comment. Fourteen indicators of court performance were outlined during these exchanges and a further 15th indicator added when the Chief Justices endorsed the Cook Island Indicators at their meeting in Vanuatu in October 2011.

<sup>&</sup>quot;Monitoring is the regular collection and analysis of information to provide indicators of progress towards objectives. It includes monitoring inputs, activities, outputs and progress towards outcomes. Monitoring answers the question: 'What is going on?' Evaluation is assessment of a planned, ongoing or completed activity to assess the achievement of objectives as well as testing underlying theory of change assumptions. Evaluation answers the question: 'What happened?' DFAT Diplomatic Academy (2018) Monitoring and Evaluation Foundation Level

<sup>2</sup> Fiji became a PJSI partner court in 2019 but is not included in this Report as it is not possible to document changes over the last decade.

### The Cook Island Indicators

The 15 court performance indicators cover:

- 1. Case management issues. PJDP judicial counterparts selected the following four indicators:
  - Case finalisation or clearance rate.
  - Average duration of a case from filing to finalisation.
  - The percentage of appeals.
  - Overturn rate on appeal.
- **2. Affordability and Accessibility for court clients.** PJDP judicial counterparts selected the following three indicators:
  - Percentage of cases that are granted a court fee waiver.
  - Percentage of cases disposed through a circuit court.
  - Percentage of cases where a party receives legal aid.
- **3. Published procedures for the handling of feedback and complaints.** PJDP judicial counterparts selected the following three indicators:
  - Documented process for receiving and processing a complaint that is publicly available.
  - Percentage of complaints received concerning a judicial officer.
  - Percentage of complaints received concerning a court staff member.
- **4. Human Resources.** PJDP judicial counterparts selected the following two indicators:
  - Average number of cases per judicial officer.
  - Average number of cases per member of court staff.
- 5. Transparency. PJDP judicial counterparts selected the following three indicators:
  - Court produces or contributes to an Annual Report that is publicly available.
  - Information on court services is publicly available.
  - Court publishes judgments on the Internet (own website or on the Pacific Legal Information Institute website).

The 15 indicators selected were chosen by PJDP judicial counterparts as they represented essential data that jurisdictions, whether large or small, should ideally have the capacity to collect, analyse and present in their annual reports. For several of these indicators, jurisdictions that were able to capture data disaggregated by the sex, age or disability of parties in court proceedings have progressively presented this additional level of information. However, as will be seen in Chapters 5 and 6, the majority of PJSI partner courts do not capture sex, age or disability disaggregated data or do not present this information in their annual reports. Over time, the PJSI judicial counterparts may wish to extend this list of indicators in line with the ability of more courts to collect, analyse and report on court performance data in more complex ways.

The initial 15 indicators allow courts and external court stakeholders in the Pacific region to observe whether the capacity of courts to collect, analyse and report on court performance data has been strengthened over the implementation period for PJDP, PJSI and beyond.

The Courts' own statements of their goal/mission/vision set out in the opening pages of this Trend Report reflect the qualities that are commonly considered to be integral to the judicial function. The 15 indicators present an overview of court performance against these core or essential characteristics of the judicial function. These are summarised in the following table drawing on three statements that relate to principles of judicial conduct and court excellence:

Table D	Court Performance	Indicators and	Principles of	Judicial Conduct
iable D	Court renormance	illulcators allu	r i i i cibies oi	iuuiciai Conuuct

	International Framework for Court Excellence	Bangalore Principles of Judicial Conduct (and the Implementation Measures)	Suva Statement on the Principles of Judicial Independence and Access to Justice
Equality before the law	<b>✓</b>	<b>✓</b>	<b>✓</b>
Fairness	<b>✓</b>	<b>✓</b>	<b>✓</b>
Impartiality	<b>✓</b>	<b>✓</b>	<b>✓</b>
Independence of decision-making	~	<b>V</b>	<b>✓</b>
Competence	<b>✓</b>	<b>✓</b>	
Integrity	<b>✓</b>	<b>✓</b>	
Transparency	<b>✓</b>	<b>✓</b>	
Accessible and affordable justice	<b>~</b>	<b>~</b>	<b>V</b>
Timeliness	<b>✓</b>	<b>✓</b>	
Certainty	<b>✓</b>		

### Collecting and Analysing Court Performance Data

Once the 15 indicators were selected by the PJDP court counterparts, two main methodologies were used to collect and analyse court performance data:

- 1. PJDP courts collecting data on the 15 Cook Island Indicators and working with the Court Annual Reporting Adviser to clarify any issues related to the data, and
- 2. Niue, Palau, PNG and Tokelau, as PJDP jurisdictions that had requested capacity building support in relation to judicial monitoring and evaluation, working with the Court Annual Reporting Adviser on the design and/or analysis of court performance data obtained through external stakeholder dialogues or court user surveys.

Table E following illustrates how the two methodologies for collecting and analysing court performance data are able to provide an overview against the court performance indicators identified by the courts themselves.

 Table E
 Methodologies for collecting and analysing court performance data

	Data collection on 15 Cook Island indicators	External stakeholder discussions and surveys			
Equality before the law	✓ (Indicators 5 to 7)	<b>✓</b>			
Fairness	<b>✓</b>				
Impartiality	<b>V</b>				
Independence of decision-making	<b>V</b>				
Competence	(Indicators 3 to 4)				
Integrity	<b>V</b>				
Transparency	(Indicators 13 to 15)	<b>✓</b>			
Accessible and affordable justice	(Indicators 5 to 7)	<b>✓</b>			
Timeliness	(Indicators 1 to 2)	<b>V</b>			
Certainty	(Indicators 3 to 4)				

Through working with Niue, Palau, PNG and Tokelau on improving their court performance reporting a Toolkit on Court Annual Reporting, and 20 tools have been developed and are now available on the PJSI website:<sup>3</sup>

	Tool	Function
1	Workshop Objectives, Session Outlines and Programme	For Courts organising workshops for court staff and external court stakeholders on how to prepare an Annual Report
2	PowerPoint presentation	For Courts organising workshops to develop annual reports
3	Annual Report Planning Template – A Guide to Who, What, When	A table that lists the different sections of the Annual Report and who will be responsible for drafting each section by when.
4	Annual Report Template	A template for the narrative text of an Annual Report incorporating the 15 Cook Island Indicators
5	Chart Creator – Excel Format	An Excel template that allows Courts to present trend data over several years for the 15 Cook Island Indicators;
6	Chart Creator – Step by Step Guide	Step-by-step guide on how to use the Chart Creator (based on Excel 2010)

https://www.fedcourt.gov.au/pjsi/resources/toolkits

	Tool	Function
7	Guide to Making Charts for an Annual report	Step-by-step guide on how to use the Chart Creator (based on Excel 2007)
8	Example of a Client Satisfaction Survey	Palau Judiciary Access and Fairness Questionnaire as adapted from the CourTools Access and Fairness Survey
9	CourTools access and_fairness survey (2005)	Courtools access_and_fairness survey and implementation guide
10	Annual Indicator Questionnaire to Update Chart Creator	This questionnaire lists the annual data to be compiled and entered into the chart creator
11	Data Collection Questionnaires for family law and family violence cases	Two questionnaires that focus on collecting gender disaggregated data on family law and family violence cases
12	Tokelau data spread sheet (example average duration)	A simple spread sheet for collecting case data that will capture the duration of a case as well as age and gender disaggregated data
13	Chart Creator – Sex disaggregated data	An Excel template that allows Courts to present trend data over several years presenting sex disaggregated data
14	Juvenile disaggregated data	An Excel template that allows Courts to present trend data over several years presenting age disaggregated data
15	Checklist for Sex, Age and Disability Inclusive Data in Annual Reports	Checklist
16	Palau Family Law and Family Protection Act Survey	Court User Satisfaction Survey Questions
17	Taking Steps to make a Court more Accessible for People living with a Disability	Issues to consider.
18	Standard Recommended Court Disaggregated Data Fields	Data fields to consider in (i) case tracking/case management systems and (ii) as questions in civil court forms.
19	Steps to Consider when undertaking a Court User Survey	Issues to consider
20	Draft Magistrates Court User Survey for Protection Orders	Draft Developed by Accountability Adviser in discussion with Vanuatu

The timeline for the development of the 2011 Baseline as well as the 2012, 2014, 2018 and 2020 PJSI Trend Reports is set out on the following page.

 Table F
 Timeline for 2011 Baseline Report, 2012, 2014, 2018 and 2020 Trend Reports

Date	Action		
June/July 2011	15 Cook Island Indicators developed in consultation with Chief Justices and National Coordinators		
August 2011– January 2012	JME/ CAR Adviser works with PIC counterparts on collection and analysis of data for the 15 indicators		
August 2011	First visit to Papua New Guinea - JME dialogue		
September 2011	Visit to Palau - JME dialogue		
October 2011	Discuss with Chief Justices and National Coordinators the Baseline report methodology at the Leadership Workshops in Vanuatu		
December 2011	Second visit to Papua New Guinea - JME dialogue		
February 2012	Submit Draft Baseline Report to Chief Justices and National Coordinators for their Feedback		
March 2012	Discuss Draft baseline report with Chief Justices and National Coordinators at the Leadership Workshops in Samoa		
April/May 2012	Revise and finalise baseline report and regional justice performance framework		
August 2012	Baseline Report published and distributed to partner PJDP judiciaries and other justice stakeholders across the Pacific		
August 2012-JME/ CAR Adviser works with PIC counterparts on collection and analysis July 2013	JME/CAR Adviser works with PIC counterparts on collection and analysis of data for the 15 indicators		
April 2013	Discuss draft Court Trend Report with Chief Justices and National Coordinators at the Leadership Workshops in New Zealand. Version 1 of the Toolkit launched		
October 2014	2014 Trend Report discussed with National Coordinators at their Leadership Meeting in the Cook Islands as well as the timeline for completion. Version 2 of the Toolkit launched		
April 2015	Draft Executive Summary of the 2014 PJDP Trend Report presented to Chief Justices at their Leadership Meeting in Samoa and comments received and incorporated in the final version		
May 2015	2014 PJDP Trend Report finalised		
2018	2018 Trend Report data discussed with PJSI Court partners		
April 2019	Draft 2018 Trend Report data discussed with PJSI Chief Justices at their Leadership Meeting in Palau		
2020	2020 Trend Report data discussed with PJSI Court partners		
February 2021	4 February 2020 PJSI Court Trend Report Webinar		
April 2021	Draft 2020 PJSI Trend Report data discussed with PJSI Chief Justices at their Leadership Meeting		

# Why do Courts Conduct Court User Satisfaction Surveys?

The court's path to excellence will also be advanced by open communication regarding its strategies, policies and procedures with court users and the public in general. Seeking the input of those individuals and businesses that use the court as well as the public-at-large can help to improve the functioning of the court system. Indeed, outside feedback about the court's integrity and its competence may often be the most accurate barometer of the court's quality.

. . .

For example, surveys typically use standardised questions to elicit information from the public, so that a court can better understand their views. Open houses and public information talks emphasise communication from the courts to the public, where court representatives present information to the public, and answer any questions the public may have.

(2020) International Framework for Court Excellence, pp 11 and 30

It is increasingly common for courts to conduct client satisfaction surveys so that they better understand the perceptions of court clients on the quality of service provided to them and those areas that clients would like to see improved. The International Framework for Court Excellence identifies seven areas of court excellence set out in Figure A below. Court stakeholder surveys allow a court to evaluate the Results dimension of the international framework (e.g. court user engagement/affordable and accessible court services/public trust and confidence).

Figure A International Framework for Court Excellence seven areas of court excellence (2020)

	SEVEN AREAS OF COURT EXCELLENCE
Driver	Court Leadership
Systems and Enablers	Strategic Court Management Court Workforce Court Infrastrucre, Proceedings and Processes
Results	Court User Engagement Affordable and Accessible Court Services Public Trust and Confidence

A court user satisfaction survey provides a benchmark against which to measure future performance. It is therefore important that a court adopt a consistent approach to the methodology used in the court stakeholder surveys so that the findings from the surveys can be compared over a period of time.

When courts take the initiative and conduct court user/court stakeholder surveys this has a number of benefits for the court:

- 1 The court demonstrates to the public that it is interested in the views of
  - (i) court clients on their perception of the quality of service provided to them and the ways that court clients consider that these services could be improved; as well as,
  - (ii) CSOs or other court stakeholders representing individuals that are currently unable to access the services provided by the courts.

The court presents itself as outward-looking and open to feedback, contrary to more common views of courts as being out of touch with the realities of life for most people and the difficulties that they face in addressing the legal problems they confront.

- 2 Experience from courts that conduct court user surveys suggests that court clients have a more positive view of the services provided by courts than the general public. In many countries, public opinion of the court system is shaped by media coverage of a relatively small number of high profile cases. This can result in the public having a misinformed and often negative image of the courts and the judicial system as a whole. Therefore, when the court publishes the findings from its court user surveys it is able to present a more positive picture of the workings of the court than that presented in other media.
- 3 The courts that have undertaken client surveys have received valuable suggestions from clients on ways that their services might be improved.

The collection and reporting of data related to key court performance indicators and the regular review of external court stakeholder perceptions of court services through surveys or court stakeholder dialogues is an important first step for all courts. Once court performance data has been collected and evaluated it is then possible for courts to set meaningful national performance standards for their court. These performance standards may relate to timeliness in the disposal of different types of cases, quality of service experienced by clients through the court registry, or quality of judgments. Without first understanding how a court is performing, through the collection and analysis of performance data for a number of years, it is unlikely that a court will set a realistic and achievable performance standard. The process of setting court performance standards, in consultation with judges and court staff, is important as it establishes the level of service that the court aims to deliver and that the public can expect from the court.

Courts that display high levels of judicial transparency and a commitment to improving the delivery of their court services present trend court performance data in their annual reports as well as a statement on whether the court has met their performance standards or targets for the year.

### PJSI Court User Satisfaction Surveys

Table G below outlines the PJSI courts that have conducted court user surveys:

**Table G** PJSI Courts that have conducted court user surveys 2011-2021

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
FSM								<b>V</b>	<b>/</b>	<b>V</b>	
Kiribati										<b>V</b>	<b>/</b>
Palau	~	<b>V</b>	/	/							
PNG	<b>'</b>										
RMI		<b>/</b>		<b>/</b>		~		<b>V</b>			
Tonga										<b>V</b>	

FSM, Palau and the Republic of the Marshall Islands have published the summary findings from their court user surveys in their Annual Reports. PNG undertook a review of the ADR Track through a court user survey in 2011 and the results were highlighted in the 2011 PJDP Baseline Court Performance Report.

Tonga has conducted a Court User survey in October 2020 and a Youth In Conflict with the Law survey during July to December 2020.

#### Tools to Assist Courts Seeking to Undertake a Court User Survey:

The PJSI Court Annual Report Toolkit includes the following tools that may be of assistance as courts consider conducting a court user survey:

**Table H** Annexes from the Annual Report Toolkit

8	Example of a Client Satisfaction Survey	Palau Judiciary Access and Fairness Questionnaire as adapted from the CourTools Access and Fairness Survey
9	CourTools access and_fairness survey (2005)	Courtools access_and_fairness survey and implementation guide
16	Draft of Palau Family Law and Family Protection Act Survey	Court User Satisfaction Survey Questions
19	Steps to Consider when undertaking a Court User Survey	Issues to consider
20	Draft Magistrates Court User Survey for Protection Orders	Draft Developed by Accountability Adviser in discussion with Vanuatu

In addition, a number of court user surveys have been conducted by courts globally. Some recent examples from Europe, Australia and New Zealand are included:

Satisfaction surveys are a key element of policies aimed at introducing a culture of quality. Taking into account public satisfaction reflects a concept of justice focused more on the users of a service than on the internal performance of the judicial system.

European Commission for the Efficiency of Justice (CEPEJ) Handbook for conducting satisfaction surveys aimed at court users in Council of Europe member states (Dec 2016)

The Ministry of Justice's 2019 Court User Survey measured New Zealanders' experience of, and satisfaction with, frontline services and facilities provided by the Ministry at nine courts. 2,055 face-to-face interviews were conducted with members of the general public aged 16+ who visited one of nine courts from 24 June to 19 July 2019.

The survey measures, user experience of, and satisfaction with, frontline services and facilities provided by the Ministry across a range of court sites. This is the fifth time the survey has been carried out.

#### New Zealand Ministry of Justice's 2019 Court User Survey at nine courts

This survey, held on 6 August, attracted the largest number of participants so far at the County Court and the results showed a high rate of satisfaction among court users.

This most recent user survey was the fifth in the County Court's history and was facilitated by student volunteers from some of Victoria's best law schools.

The County Court runs its user surveys twice a year to help improve how users experience the Court and how the Court can improve its performance overall.

User surveys are a best practice tool within the International Framework for Court Excellence.

#### **Victoria County Court 2018 Court User Survey**

As part of the implementation of the International Framework for Courts Excellence (IFCE), the ACT Supreme Court and ACT Magistrates Court conducted a court user satisfaction survey to capture feedback about our services, facilities and processes.

The survey was based on questions found within the International Framework for Courts Excellence and in satisfaction surveys used by other Australian courts.

The ACT Courts worked with the Australian National University (ANU) College of Law and University of Canberra (UC) Law Faculty to review the survey and arrange student volunteers to assist court staff to promote and conduct the survey in the foyer of the ACT Law Courts Building.

The survey was administered online and through face-to-face interviews from 3 May to 21 June 2019.

**Australian Capital Territory 2019 Court Satisfaction Survey** 

# 3 A Snapshot of Selected **Development Indicators**

Over the last 10 years, poverty in the Pacific continues to defy efforts of PICs to achieve the poverty targets of MDG 1. Women and girls are particularly vulnerable and normally over represented among the poor. Inequality is rising in the pacific and reaching alarming levels in some countries. Human poverty is significantly higher than income poverty, particularly in rural areas. Economic and poverty reduction policies have focused on market liberalization and job creation, with less attention paid to protecting the vulnerable or reducing inequalities.

UNDP Pacific Centre<sup>1</sup>

Poverty in the Pacific is focused on hardship and lack of economic opportunity and social exclusion. While food and extreme poverty remains relatively low, an estimated one in four Pacific islanders are likely to be living below their country's basic-needs poverty line (BNPL). Children are especially vulnerable to poverty and inequality because of their dependency on adults for care and protection, and for food. Deprivation and lost opportunities in childhood can have detrimental effects that may persist throughout a child's life. If a child does not receive adequate nutrition, stunting may result, and intellectual development may be impaired. Poorly nourished children are more vulnerable to disease, tend to perform worse in school, and less likely to be productive adults.

Pacific Data Hub<sup>2</sup>

The compounding impacts of the COVID-19 pandemic and ongoing climate and disaster shocks on Pacific Island countries will pose major challenges for the region in 2020 and beyond.

World Bank<sup>3</sup>

The poverty rate for women was expected to decrease by 2.7 per cent between 2019 and 2021, but projections now point to an increase of 9.1 per cent due to the pandemic and its fallout.

The projections, commissioned by UN Women and UNDP, and carried out by the Pardee Centre for International Futures at the University of Denver, show that while the pandemic will impact global poverty generally, women will be disproportionately affected, especially women of reproductive age. By 2021, for every 100 men aged 25 to 34 living in extreme poverty (living on USD 1.90 a day or less), there will be 118 women, a gap that is expected to increase to 121 women per 100 men by 2030.

UN Women<sup>4</sup>

- UNDP, Annual Report 2013 UNDP Pacific Centre, pp 5-6
- https://mg.pacificdata.org/dashboard/sdg-1-no-poverty
- World Bank in the Pacific Overview
- UN Women (September 2, 2020) Press release: COVID-19 will widen poverty gap between women and men, new UN Women and UNDP data shows

The widest-ranging catastrophe—the one that has spread to every country regardless of the actual spread of the disease—is economic. The International Monetary Fund projects that, even with the US\$18 trillion that has already been spent to stimulate economies around the world, the global economy will lose US\$12 trillion, or more, by the end of 2021.

Already in 2020, the pandemic has pushed almost 37 million people below the US\$1.90 a day extreme poverty line. The poverty line for lower-middle-income countries is US\$3.20 a day, and 68 million people have fallen below that one since last year. "Falling below the poverty line" is a euphemism, though; what it means is having to scratch and claw every single moment just to keep your family alive".

#### Bill and Melinda Gates Foundation<sup>5</sup>

An overview of development indicators across the PJSI jurisdictions is presented to better understand the accessibility and affordability elements within the Cook Islands Indicators.

The following points are important for a more complete understanding of the court performance data that will be reviewed in the next chapter:

- 1 The population across the 14 PJSI jurisdictions varies from approximately 1,500 in Niue and Tokelau to almost 9 million in Papua New Guinea. The second largest population is that of the Solomon Islands at 700,000 people. The population of PNG is around 6000 times that of the smallest jurisdictions within the PJSI. This huge variation in the sizes of the jurisdictions within PJSI has implications for the complexity of the data gathering task when applied to court users.
- 2 Twelve of the fourteen PICs have had a basic needs poverty line calculated for their country. On average, a quarter of the population in each of these PICs has an income that falls below the basic needs poverty line for their country.
- 3 The cost of a civil case as a percentage of the weekly basic needs poverty line varies from 0% in Tokelau where there are no court fees to ten times the monthly income of a woman or man on the Basic Needs Poverty Line in the Solomon Islands and Vanuatu.

These development indicators for the Pacific highlight how, for a significant proportion of the population in each of the PJSI PICs, it is important that there is a process:

- to waive court fees in civil cases for those facing financial hardship and that this process is clearly presented to all court users;
- for court users facing financial hardship to access the courts more easily through circuit courts as the cost of transportation to the court from their village is reduced.
- to increase awareness of those jurisdictions where it is possible to obtain interim protection orders through phoning courts rather than having to travel to a court.

PJSI provides assistance to build the capacity of courts in the region to report on the type of barriers individuals can face in accessing the courts and the strategies developed by courts to assist individuals to overcome these barriers.

 Table I
 Pacific Island Country Profiles

	,							
Country	Population 2020 <sup>6</sup>	GDP per capita (\$US) 2019 <sup>7</sup>	GDP per capita (\$US) 2018 <sup>8</sup>	GDP per capita (\$US) 2017 9	HDI Rank 2019 (1-189) <sup>10</sup>	Gender Inequailty Index Rank 2019 (1-162) <sup>11</sup>	Population living under the International Poverty Line (%)12	Internet Users (% of Population)
Cook Islands	15,300	20,240.00	20,705.00	20,354.30	_	_	-	_
Federated States of Micronesia	105,500	3,718.00	3,634.20	3,549.00	135	_	15.4 (2013)	35 (2017)
Fiji	895,000	6,379.70	6,208.30	6,071.70	98	84	1.4 (2013)	50 (2017)
Kiribati	118,700	1,574.70	1,640.70	1,641.60	132	_	_	15 (2017)
Marshall Islands	54,600	3,924.80	3,878.70	3,822.20	117	_	-	39 (2017)
Nauru	11,700	8,270.30	8,562.30	8,152.30	-	_	-	62 (2017)
Niue	1,600	_	17,316.10	15,734.30	_	_	-	_
Palau	17,900	16,736.10	16,195.30	15,995.10	55	_	_	_
Papua New Guinea	8,935,000	2,742.30	2,751.70	2,705.60	155	161	39.3 (2009)	11 (2017)
Samoa	198,700	4,500.70	4,323.30	4,258.30	111	81	1.1 (2013)	34 (2017)
Solomon Islands	712,100	2,246.70	2,197.30	2,092.10	153	-	25.1 (2013)	12 (2017)
Tokelau	1,500	_ 18	_	_	_	_	_	_
Tonga	99,800	4,862.30	4,858.40	4,672.30	105	79	1.0 (2015)	41 (2017)
Tuvalu	10,600	3,834.80	3,796.40	3,688.70	_	_	3.3 (2010)	49 (2017)
Vanuatu	294,700	3,260.20	3,254.90	3,158.80	141	_	13.2 (2010)	26 (2017)

<sup>6</sup> Pacific Community (SPC) - Statistics for Development Division. 2020. 2020 Pacific Islands Population Poster - 2020 Mid-Year Population Estimates. Available at https://sdd.spc.int/news/2020/09/23/2020-pacific-islands-population-poster

<sup>7</sup> Australian Government – Department of Foreign Affairs and Trade. 2020. Country/Economic Fact Sheets. Available at https://www.dfat.gov.au/geo/pages/countries-and-regions

<sup>8</sup> Australian Government - Department of Foreign Affairs and Trade. 2020. Country/Economic Fact Sheets. Available at https://www.dfat.gov.au/geo/pages/countries-and-regions

<sup>9</sup> Australian Government - Department of Foreign Affairs and Trade. 2020. Country/Economic Fact Sheets. Available at https://www.dfat.gov.au/geo/pages/countries-and-regions

<sup>10</sup> UNDP. 2019. 2019 Human Development Index Ranking. Available at http://hdr.undp.org/en/content/2019-human-development-index-ranking

<sup>11</sup> UNDP. 2020. Human Development Reports – Gender Inequality Index (GII). Available at http://hdr.undp.org/en/content/gender-inequality-index-gii

<sup>12</sup> Asian Development Bank. 2017-2020. Basic Statistics 2020, 2018 & 2017. Available at https://www.adb.org/publications/series/basic-statistics Note: International Poverty Line defined as USD 1.90 PPP a day.

<sup>13</sup> World Bank. 2017. Individuals using the Internet (% of population) - East Asia & Pacific. Available at https://data.worldbank.org/indicator/IT.NET.USER.ZS?locations=Z4

- **GDP Gross Domestic Product** is the monetary value of all finished goods and services within a state over a specified period, usually one year. It is calculated by the sum of all private consumption in a state's economy, all government spending, all business expenditure on capital and the state's net exports, calculated as total exports less total imports. GDP per capita is calculated by dividing GDP by the mid-year population.
- **GNI Gross National Income** is the monetary value of production by a state's citizens or companies regardless of whether production occurred within the state. It is calculated by the sum of all production by resident citizens and businesses, or GDP, plus product taxes and the net receipts of primary income a state receives from other countries. GNI per capita is calculated by dividing GNI by the mid-year population.
- HDI The Human Development Index aggregates indicators for life expectancy, education and income to create a single index that summarises the average development of a country. A country is compared to a standard maximum and minimum value for each of these three indicators to reveal where a country stands in relation to worldwide development. HDIs can be adjusted to take into consideration internal demographic and socio-economic variations as well as country-specific priorities. All countries assessed by the HDI are then ordered to give an HDI rank. The HDI is published annually by the UNDP.
- **GDI** The Gender Development Index measures the level of equality between men and women. It applies the same indicators as the HDI but imposes proportionate penalties when there are disparities between men and women. The GDI does not measure inequality but is the HDI adjusted for gender disparities. All countries assessed by the GDI are then ordered to produce a GDI rank. The GDI is published annually by the UNDP. Tonga is the only PJSI country that has had a GDI calculated at 0.95.<sup>19</sup>
- BNPL Basic Needs Poverty Line identifies the national average income required per week, month or year to ensure a household or individual's basic needs are covered. The BNPL is calculated by the UNDP Pacific Centre under its Poverty and Social Impact Assessment Initiatives and is derived from each country's most recent Household Income and Expenditure Survey (HIES). It considers the proportion of income allocated for food and non-food expenditures such as housing, transport, school fees, medical expenses and clothing. The average actual level of non-food expenditure for households in the lowest three deciles is taken as the basis for the non-food factor and likewise for the food factor. The BNPL is the sum of these two monetary values. The advantage of the BNPL is that it can be adjusted to consider geographic or demographic specific costs, such as different expenses for urban and rural households. The difficulty with compiling BNPLs for all Pacific countries is the result of two factors:

<sup>14</sup> United Nations Conference on Trade and Development Statistics (UNCTADstat). 2020. General Profile: Cook Islands. Available at http://unctadstat.unctad.org/countryprofile/generalprofile/en-gb/184/index.html

UNdata. 2020. National Accounts Estimates of Main Aggregates – Cook Islands Per capita GDP at current prices US dollars. Available at http://data.un.org/Data.aspx?q=GDP+per+capita+Cook+Islands&d=SNAAMA&f=grID%3a101%3bcurrID%3aUSD%3bpcFlag%3a1%3bcrID%3a184

<sup>16</sup> Statistics Niue. 2019. Niue Gross Domestic Product: 2017-2018. Available at https://niue.prism.spc.int/economic/national-accounts/national-accounts-estimates-of-niue/

Note: GDP per capita is provided as NZD 25,847.00, this has been converted to USD in Table 3.1 at the OANDA December 31, 2018 rate.

<sup>17</sup> Statistics Niue. 2019. Niue Gross Domestic Product: 2017-2018. Available at https://niue.prism.spc.int/economic/national-accounts/national-accounts-estimates-of-niue/

Note: GDP per capita is provided as NZD 22,159.00, this has been converted to USD in Table 3.1 at the OANDA December 31, 2017 rate.

<sup>18</sup> Tokelau's GDP was calculated in 2017 for the first time since 1990. GDP per capita for 2015/16 was calculated to be USD 6,275.00. Further information available at https://www.tokelau.org.nz/Bulletin/April+2017/GDP+first.html

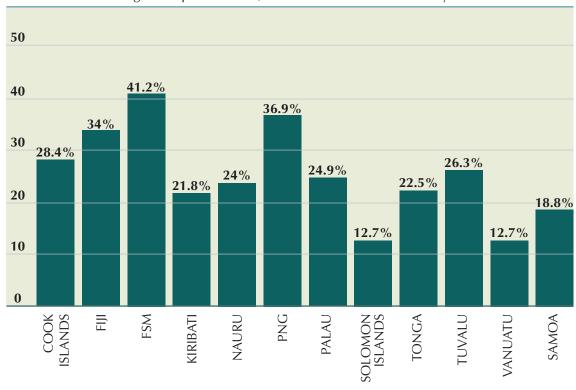
<sup>19</sup> http://hdr.undp.org/en/countries/profiles/TON

- **a.** Not every country has executed a Household Income and Expenditure Survey to provide the UNDP with the necessary data. Furthermore, some countries that have completed the HIES are 5-10 years out of date.
- **b.** The UNDP Pacific Centre is understaffed while addressing multiple regional priorities, and thus has been unable to process and analyse all available surveys.

The Cook Islands, the Federated States of Micronesia, Fiji, Kiribati, Republic of the Marshall Islands, Nauru, Niue, Palau, PNG, Samoa, Solomon Islands, Tokelau, Tonga, Tuvalu and Vanuatu have all completed a HIES.

National Poverty Rate The national poverty rate is the percentage of the total population living below the national poverty line. The rural poverty rate is the percentage of the rural population living below the national poverty line (or in cases where a separate, rural poverty line is used, the rural poverty line). Urban poverty rate is the percentage of the urban population living below the national poverty line (or in cases where a separate, urban poverty line is used, the urban poverty line).<sup>20</sup>

The Pacific Data Hub coordinates the presentation of data for the Pacific against the 17 Sustainable Development Goals. For SDG 1 – No Poverty, target 1.2 is **By 2030, reduce at least by half the proportion of men, women and children of all ages living in poverty in all its dimensions according to national definitions**. Chart A below shows that the percentage of the population in PJSI countries living below the National Poverty line ranges from 12.7% in the Solomon Islands and Vanuatu to 41% in FSM.



**Chart A** Percentage of Population in PJSI PICs below National Poverty Line<sup>21</sup>

 $<sup>20\</sup> https://unstats.un.org/sdgs/metadata/files/Metadata-01-02-01.pdf$ 

<sup>21</sup> https://mg.pacificdata.org/dashboard/sdg-1-no-poverty

 Table J
 Basic Needs Poverty Line (BNPL)

lable j		Poverty Line	. ,	below BNPL	Court	Costs
		NPL)				
Country	Weekly Per capita Adult Equivalent	Weekly Cost per Household in Lowest 3 Deciles	Individuals	Households	Civil Case Filing Cost	Civil Case Filing Cost as percentage of Weekly Adult BNPL
Cook Islands <sup>22</sup>	49.23- 117.94 NZD (2006)	-	28.4% (2006)	-	20.00-100.00 NZD <sup>23</sup>	17% to 203%
Federated States of Micronesia <sup>24</sup>	30.38 USD (2013/14)	-	41.2% (2013/14)	_	50-200 USD <sup>25</sup>	167% to 666%
Fiji <sup>26</sup>	43.43 FJD (2008/09)	173.72 FJD (2008/09)	31% (2008/09)	26% (2008/09)	54.50-109.00 FJD <sup>27</sup>	125-251%
Kiribati <sup>28</sup>	16.09 AUD (2006)	112.80 AUD (2006)	21.8% (2006)	17% (2006)		
Marshall Islands	_	-	_	_	0.00-1,000.00 USD <sup>29</sup>	_
Nauru <sup>30</sup>	68.04 AUD (2012/13)	484.54 AUD (2012/13)	24% (2012/13)	16.8% (2012/13)	_	_
Niue <sup>31</sup>	55.00 NZD (2002)	-	-	* One household in sample below BNPL (2002)	0.20-2.00 NZD <sup>32</sup>	0.36 to 4%
Palau <sup>33</sup>	58.05 USD (2006)	244.67 USD (2006)	24.9% (2006)	18.4% (2006)	5.00-75.00 USD <sup>34</sup>	9% to 129%
Papua New Guinea <sup>35</sup>	_	_	39.9% (2009-10)	_	≥2.00 K <sup>36</sup>	_
Samoa <sup>37</sup>	59.27 SAT (2013/14)	525.19 SAT (2013/14)	18.8% (2013/14)	13.4% (2013/14)	15.00-195.00 SAT <sup>38</sup>	25% to 329%
Solomon Islands 39	68.63- 198.73 SBD (2012/13)	_	12.7% (2012/13)	_	35.00-790.00 SBD <sup>40</sup>	18% to 1,150%
Tokelau	_	_	-	_	No fee <sup>41</sup>	0.00
Tonga 42	28.19 TOP (2009)	-	_	23% (2009)	8.00-116.00 TOP <sup>43</sup>	28% to 411%
Tuvalu 44	35.00 TVD (2010)	-	26% (2010)	-	0.50-6.00 TVD <sup>45</sup>	1% to 17%
Vanuatu 46	1,761.00 VT (2010)	9,679.00 VT (2010)	12.7% (2010)	10.7% (2010)	3,000.00- 20,000.00 VT <sup>47</sup>	170% to 1,136%

- 22 Government of the Cook Islands & UN. 2010. National Millennium Development Goals Report. Available at https://www.ws.undp.org/content/samoa/en/home/library/mdg/MDGReportCookIslands2010.html
- 23 Cook Islands Ministry of Justice. 2016. High Court Fees, Costs and Allowances Regulations 2016. Available at http://www.justice.gov.ck/images/moj-new-fees.pdf
- 24 Government of FSM Statistics Division & World Bank Group. 2017. Poverty Profile of the Federated States of Micronesia. Available at https://www.fsmstatistics.fm/social/poverty-and-hardship/
- 25 Government of FSM. 2014. Code of the Federated States of Micronesia Title 6 Judicial Procedure Chapter 10 Fees, Costs, and Fines. Available at <a href="http://fsmlaw.org/fsm/code/indexcode2014.html">http://fsmlaw.org/fsm/code/indexcode2014.html</a> and <a href="http://www.fsmsupremecourt.org/pdf/gco/2013-01.pdf">http://fsmlaw.org/fsm/code/indexcode2014.html</a> and <a href="http://www.fsmsupremecourt.org/pdf/gco/2013-01.pdf">http://www.fsmsupremecourt.org/pdf/gco/2013-01.pdf</a>
- 26 Fiji Bureau of Statistics. 2012. Poverty in Fiji Changes 2002-04 to 2008-09. Available at https://researchonline.jcu.edu.au/23801/
- 27 Judiciary of Fiji. 2020. High Court Civil Fees. Available at https://judiciary.gov.fj/courts/high-court/civil/#fees
- 28 Kiribati National Statistics Office & UNDP Pacific Centre. 2010. Analysis of the 2006 Household Income and Expenditure Survey. Available at https://www.undp.org/content/dam/fiji/docs/Kiribati\_Poverty\_Report\_2006.pdf
- 29 Republic of the Marshall Islands Judiciary. 2020. Schedule of Court Costs and Fees (2020). Available at https://rmicourts.org/wp-content/uploads/2020/08/191202-Court-Costs-and-Fees-2020-GO19-04.pdf
- **30** Government of Nauru National Statistics Office & UNDP Pacific Centre. 2019. Nauru Hardship and Poverty Report. Available at https://pacific-data.sprep.org/dataset/nauru-hardship-and-poverty-reports
- 31 Statistics Niue & Pacific Community. 2004. Poverty in Niue Analysis. Available at https://niue.prism.spc.int/?s=poverty
- 32 Government of Niue. Niue Laws Legislation as at December 2006 Volume 4. Available at http://www.gov.nu/wb/pages/legislation/niue-laws.php
- 33 Palau Office of Planning and Statistics & UNDP Pacific Centre. 2008. Analysis of the 2006 Household Income and Expenditure Survey. Available at http://www.spc.int/DigitalLibrary/Doc/SDD/HIES/PW/Palau\_2006\_HIES\_Poverty\_ Analysis.pdf
- 34 Palau Supreme Court. 2020. Judicial Fees 2020. Available at http://www.palausupremecourt.net/fees\_main.cshtml
- 35 World Bank. 2020. Poverty & Equity Brief Papua New Guinea. Available at https://databank.worldbank.org/data/download/poverty/33EF03BB-9722-4AE2-ABC7-AA2972D68AFE/Global\_POVEQ\_PNG.pdf
- 36 Magisterial Service of Papua New Guinea. 2011. District Court Fees. Available at http://www.magisterialservices.gov. pg/court-fees.aspx
- 37 Government of Samoa National Statistics Office & UNDP Pacific Centre. 2016. Samoa Hardship and Poverty Report. Available at <a href="https://www.undp.org/content/dam/samoa/docs/UNDP\_WS\_SamoaHardshipAndPovertyReportFINALreduced.pdf">https://www.undp.org/content/dam/samoa/docs/UNDP\_WS\_SamoaHardshipAndPovertyReportFINALreduced.pdf</a>
- 38 Samoa Ministry of Justice and Courts Administration. 2016. Criminal & Civil Court Fees. Available at https://www.mjca.gov.ws/index.php/about-us/features-icon-boxes
- 39 Solomon Islands National Statistics Office & World Bank Group. 2015. Solomon Islands Poverty Profile based on the 2012/13 Household Income and Expenditure Survey. Available at https://www.statistics.gov.sb/m/press-releases/94solomon-islands-poverty-report-launched
- 40 Solomon Islands Government. Solomon Islands Constitution Solomon Islands Courts (Civil Procedure) (Amendment) Rules 2010. Available at http://www.paclii.org/sb/rules/ct\_rules/sicpr2010553/
- 41 Tokelau Office of the Council for Ongoing Government. 2019. Tokelau Judicial Annual Report 2016-2018.
- 42 Asian Development Bank. 2012. Summary Poverty Reduction and Social Strategy Kingdom of Tonga. Available at <a href="https://www.adb.org/sites/default/files/linked-documents/43452-022-ton-sprss.pdf">https://www.adb.org/sites/default/files/linked-documents/43452-022-ton-sprss.pdf</a>
  - Based on Statistics Department of Tonga. 2010. Household Income and Expenditure Survey 2009. Available at https://microdata.pacificdata.org/index.php/catalog/205
- 43 Tonga Ministry of Justice. 2020. Supreme Court Court Fees. Available at http://www.justice.gov.to/supreme-court/
- 44 Australian Government Department of Foreign Affairs and Trade. 2014. Aid Program Performance Report 2012-13 Tuvalu. Available at https://www.dfat.gov.au/about-us/publications/Pages/tuvalu-aid-program-performancereport-2012-13
  - Based on Tuvalu Trust Fund Advisory Committee. 2010. Preliminary analysis of Hardship and Poverty from HIES 2010.
- 45 Tuvalu Government. 2008. Magistrate's Courts (Fees in Civil Cases) Rules. Available at https://tuvalu-legislation.tv/cms/images/LEGISLATION/SUBORDINATE/1963/1963-0042/MagistratesCourtsFeesinCivilCasesRules\_1.pdf
- 46 Vanuatu National Statistics Office & UNDP Pacific Centre. 2013. Vanuatu Hardship & Poverty Report. Available at <a href="https://www.asia-pacific.undp.org/content/rbap/en/home/library/sustainable-development/Vanuatu\_HIES.html">https://www.asia-pacific.undp.org/content/rbap/en/home/library/sustainable-development/Vanuatu\_HIES.html</a>
- 47 Republic of Vanuatu. 2017. Laws of the Republic of Vanuatu Consolidated Edition 2006 Judicial Services and Courts Court Fees. Available at https://courts.gov.vu/bi/services/court-rules/file/246-civil-procedure-rules-schedules

## 4

# Review of Cook Island Indicators

The information presented in this 2021 Court Performance Trend Report is based on the court Annual Report or other public documents referred to in Table J below. For some jurisdictions, this has been supplemented by additional information prepared by PJSI courts:

**Table K** Data for 2020 Court Performance Trend Report

	Annual Report or Year of Court data referred to in the Trend Report (hardcopy or e -copy on file)	Court Website	Annual Report on website; if YES what is the latest year
Cook Islands	Annual Report 2016–2017	YES http://www.justice.gov.ck	YES Last Annual Report on PACLII and Court Website is 2015–2016
Federated States of Micronesia	Annual Report 2019	YES www.fsmsupremecourt.org	YES Annual Report 2019 on Court website
Kiribati	2018-2019 Annual Report draft	NO	YES Last Annual Report on PACLII is 2018–2019
Marshall Islands	Annual Report 2019	YES 2019 Annual Report on PACLII and Court website	YES 2019 Annual Report on PACLII and Court website
Nauru	Annual Report 2019–2020	NO	YES Last Annual Report on PACLII is 2019–2020
Niue	Annual Report 2015–2019	NO	YES Last Annual Report on PACLII is 2015/16–2018/19
Palau	Annual Report 2019	YES http://www. palausupremecourt.net/	YES 2019 Annual Report on Court website
PNG Supreme & National Courts	Annual Report 2019	YES www.pngjudiciary.gov.pg	YES 2019 Annual Report on Court website
Samoa	Court data contributed to Ministry of Justice and Court Administration Annual Report 2018–2019	http://www.mjca.gov.ws/ http://www.samlii.org/	YES Ministry of Justice and Court Administration 2018–2019 Annual Report available on Parliamentary website
Solomon Islands	Draft version of Annual Report 2015–2019	2015–2019 Annual Report	YES 2015–2019 Annual Report on the PacLII website
Tokelau	Draft version of Annual Report 2018–2019	NO	Last Annual Report on PACLII is 2017–2018
Tonga	Annual Report 2019	YES http://www.justice.gov.to	YES Last Annual Report on PACLII is 2018 Annual Report
Tuvalu	No Annual Report	NO	NO
Vanuatu	Annual Report 2019	YES https://courts.gov.vu/bi/ services/downloads	YES Last Annual Report on PACLII and Court Website is 2019 Annual Report

## **Indicator 1**

## Case Management - Clearance Rate

The result against this indicator is obtained by dividing all cases finalised in a year by cases filed.

## What has changed?

## Change 1



Courts reporting
YEAR 1 BASELINE
TREND DATA



5 or less countries can report on the indicator

6-9 countries can report on the indicator

10 or more countries can report on the indicator

Year 1 baseline trend data: 9 courts could calculate a clearance rate in one or more jurisdictions.

Year 4 trend data: 12 courts could calculate a clearance rate in one or more jurisdictions.

**Year 7 trend data**: 11 courts could calculate a clearance rate in one or more jurisdictions.

Year 10 trend data: 12 courts could calculate a clearance rate in one or more jurisdictions.

## Change 2

**In Year 1**: One court, (the Republic of the Marshall Islands) presented in their Annual Report trends over 3-5 years of how their clearance rates had changed.

**In Year 10**: Ten courts (The Federated States of Micronesia, Kiribati, the Republic of the Marshall Islands, Niue, Palau, Papua New Guinea, Solomon Islands, Tokelau, Tonga and Vanuatu) presented 3-5 years data on how their clearance rates had changed.

#### **Clearance rates** – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Data unavailable	Magistrates Court 22% High Court 32%	Supreme Court 225% (2010) High Court 103% (2010) District Court 87% (2010)	Supreme Court 14% (2010/2011) Magistrates Court 81% (2010/2011)	Data unavailable	Court of Common Pleas 86% (2010)
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme Court 53% (2007) civil and criminal cases National 12% (2007) civil cases only Magistrates Court 68% (2010) (This data is obtained using the 57 Magistrates Courts with an electronic case management system as a sample)	Data unavailable	High Court 30.92% (2009)	Data unavailable	Supreme Court 70% (2010) Magistrates Court 84% (2010)	Magistrates Court 67%	Supreme Court 82% (2010) Magistrates Court 80% (2010) Island Court 76% (2010)

#### Clearance rates – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Supreme Court: All cases: 84% Appeal cases: 90%.Civil cases: 88%. Criminal cases: 74%.	Court of Appeal: 2019 Clearance rate is 167% High Court 2019 Clearance rate is 25%. Magistrates Court 2019 Clearance rate: 91%	Supreme Court: 175% High Court 103% Probate cases: 87.5%. Criminal cases: 105% District Court: Traffic cases: 104%. Criminal matters: 91% Juvenile cases: 121%. Small claims: 111%	Supreme Court: 99% Family Court: 89%	Niue High Court: Land Division: 92% Criminal Division: 105% Traffic Division: 98%	Supreme Court Trial Division: criminal cases: 145%. Civil cases: 116% Juvenile cases: 100%. Appellate Division: Civil and criminal appeals: 177% Land Court: 73% Court of Common Pleas: Small Claims: 98% Civil Action: 100% Family Protection Act cases: 96% Citation cases: 110%
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme Court: 49%. National Court: 67%. Criminal matters: 65%. Civil matters: 59%	In 2018/2019, the Ministry of Justice and Court Administration Annual Report presents data on 2102 Adoptions filed and 1098 adoptions finalised, a clearance rate of 52%	Court of Appeal: 93% High Court: 94%	Fakaofo 100% Nukunonu 92% Atafu 100%	Court of Appeal: 100% Supreme court: 100% Land Court: 85% Magistrates Court: 103%	Data unavailable	Court of Appeal 110% Supreme Court 97% Magistrates Court 90% Island Court 86%

## **Indicator 2** Average Duration of a Case

The result against this indicator is obtained by totalling the days for each case from the date the case is filed to the date it is finalised and then dividing this by the number of cases finalised.

## What has changed?

## Change 1







5 or less countries can report on the indicator

6-9 countries can report on the indicator

10 or more countries can report on the indicator

**Year 1 baseline trend data**: 2 courts could calculate the average duration of a case in one or more jurisdictions.

**Year 4 trend data**: 10 courts could calculate the average duration of a case in one or more jurisdictions.

**Year 7 trend data**: 9 courts could calculate the average duration of a case in one or more jurisdictions.

**Year 10 trend data**: 11 courts could calculate the average duration of a case in one or more jurisdictions.

## Change 2

**In Year 1**: no court presented trends over 3–5 years of how the average duration of a case had changed.

**In Year 10**: Eight courts presented trends over 3–5 years of how the average duration of a case had changed (the Federated States of Micronesia, Kiribati, Niue, Palau, the Republic of the Marshall Islands, Tokelau, Tonga and Vanuatu).

This allows judicial stakeholders and the public to see if the length of time that a case is taking is improving or not and provide reasons for these trend changes.

Over time, courts are presenting greater detail on the average duration of cases by the type of case (e.g. criminal, civil, family, juvenile) and by the level of court (Court of Appeal, Supreme Court, District/ Magistrates Court or Land Court) and by location of the court hearing (e.g. in a courthouse or on a circuit). This allows court leadership teams to identify areas of relative strength and weakness in the hearing of cases and develop strategies where necessary. The Annual Reports of Palau and Tonga are excellent examples of this move to greater disaggregation in the presentation of data on the average duration of a case.

The Federated States of Micronesia, the Republic of the Marshall Islands and Tonga have set court performance goals in relation to the average duration of a case since the PJDP Court Performance Baseline Report was published.

The 2019/20 Superior Courts of Tonga Annual Report refers to such a court performance goal and presents trend data showing the average duration of a civil and criminal case in the chart below.

The Ministry's target for this indicator is that all criminal cases should be finalized within 1 year of filing (taken as 365 days) and all civil actions should be finalized within 15 months of filing (taken as 455 days). These targets were well exceeded as the average disposal time in all cases for this reporting period was 199 days.



**Chart B** Average duration of a criminal and civil case (in days – by year)

#### Average duration of a case – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Data unavailable	Data unavailable	Supreme Court Data unavailable	Supreme Court Data	Data unavailable	Court of Common Pleas Civil 62 days
	High Court Average of 174 days for 2009 cases  District Court Data unavailable  unavailable		Criminal 72 days Small claims 55 days			
			Court Data	unavanabie		
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme Court Data unavailable Magistrates Court Data unavailable	Data unavailable	<b>High Court</b> Data unavailable	Data unavailable	Supreme Court Data unavailable Magistrates Court Data unavailable	Data unavailable	Supreme Court Data unavailable Appeal Court Data unavailable Island Court Data unavailable

#### Average duration of a case – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Supreme Court 1579 days average duration for the 74 cases finalised in 2019	Magistrates Court: Average number of days for cases disposed in 2019 is 168 days	Supreme Court 591 days High Court 138 days Probate Cases 104 days Criminal cases 161 days District Court Traffic Cases 97 days Criminal Cases 90 days Juvenile Cases 199 days Small Claims 207 days	Supreme Court: 255 days Family Court: 229 days	Average duration of cases in 2018/2019 in the Land Division of the Niue High Court was 505 days, in the Criminal Division of the Niue High Court was 190 days and in the Traffic Division of the Niue High Court was 55 days.	Trial Division – criminal cases = 163 days  Trial Division – criminal cases = 350 days  Trial Division – Juvenile cases = 149 days  Land Court - = 909 days  Court of Common Pleas – Small Claims = 67 days  Court of Common Pleas – Civil Action = 75 days  Court of Common Pleas – Family  Protection Act cases = 19 days  Court of Common Pleas – Citation cases = 76 days  Appellate  Division – civil and criminal appeals = 436 days
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
In the national courts the average duration of a civil case was 927 days.	The Ministry of Justice and Court Administration Annual Report does not present data on the average duration of a case in the different court jurisdictions in Samoa.	In 2019 Court of Appeal civil cases: 321.45 days and criminal cases: 184.7 days In 2019 High Court civil cases: 895 days criminal cases: 829 days criminal cases: 969 days criminal appeal cases: 562 days divorce cases: 941 days civil adoption cases: 235 days probate cases: 94 days	Atafu 80 days, Nukunonu 12 days, Fakaofo 60 days	Court of Appeal 91 days Supreme Court average disposal time of all cases is 199 days, data collected for 10 types of cases by division of the Supreme Court ranging from 66 days for wedlock cases to 373 days for civil cases. Land Court: 477 days. Magistrates Court: average disposal time in all cases was 84 days	Data unavailable	Court of Appeal criminal cases 153 days civil cases 143 days Supreme Court criminal cases 261 days civil cases 767 days Magistrates Court 166 days for criminal cases civil cases 391 days

### **Indicator 3** Perc

## Percentage of Appeals

The result against this indicator is obtained by dividing the number of cases appealed to a higher court by the number of cases finalised in the level of court jurisdiction from which the appeal is made.

## What has changed?

## Change 1



Courts reporting
YEAR 1 BASELINE
TREND DATA



5 o

5 or less countries can report on the indicator

6-9 countries can report on the indicator

10 or more countries can report on the indicator

**Year 1 baseline trend data**: 8 courts could calculate the percentage of appeals from one or more jurisdictions.

**Year 4 trend data**: 12 courts could calculate the percentage of appeals from one or more jurisdictions.

**Year 7 trend data**: 9 courts could calculate the percentage of appeals from one or more jurisdictions.

**Year 10 trend data**: 10 courts could calculate the percentage of appeals from one or more jurisdictions.

## Change 2

**In Year 1**: no court presented trends over 3–5 years of how the percentage of appeals had changed.

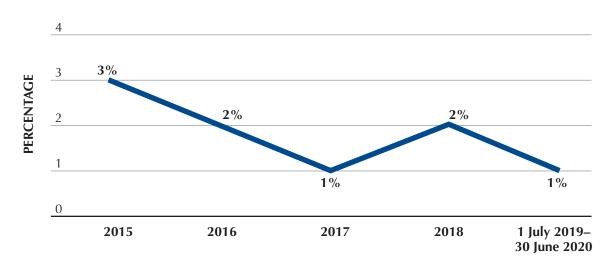
**In Year 10**: Kiribati, Niue, the Republic of the Marshall Islands and Tonga presented trends over 3-5 years of how the percentage of appeals had changed.

Over time, courts are presenting greater detail on the percentage of appeals by the type of case (e.g. criminal, civil, family, juvenile) and by the level of court (Supreme Court, District/ Magistrates Court or Land Court).

Some PJSI partner courts have set court performance goals in relation to the percentage of appeals since the Baseline Trend Report. The Supreme Court of Tonga presents both this goal in its 2019/20 Annual Report and 5 years of trend data on whether the goal has been achieved:

In the Ministry of Justice's Annual Management Plan the target for this indicator is that the percentage of appeals not exceeds 2% of all cases finalised in the Supreme Court.

**Chart C** Percentage of appeals from the Supreme Court (by year)



#### **The percentage of appeals** – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Data unavailable	Data unavailable	High Court 1% (2010).  District Court 0%	Supreme Court Data unavailable Magistrates Court Data unavailable	0.43%	Court of Common Pleas 0%
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme Court 6% (2007) Magistrates Court Data unavailable	Data unavailable	<b>High Court</b> High Court 2%	Data unavailable	Supreme Court 4% (2010) Magistrates Court 0.002% (2010)	0.005	Supreme Court 7%  Appeal Court Data unavailable Island Court Data unvailable

#### **The percentage of appeals** – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	In 2019 of the 74 cases finalised in the FSM <b>Supreme</b> <b>Court</b> Trial Division, 9 were appealed to the Appeal Division (12%).	In 2019 of the 86 cases finalised in the High Court, 9 were filed to the Court of Appeal (10%)	1.16% of <b>High Court</b> 2019 civil decisions were appealed 0% of High Court probate, criminal and juvenile 2017 decisions were appealed. No district court 2019 decisions were the subject of an appeal	Data unavailable	In 2018/2019 the rate of appeal from decisions of the land division of the Niue High Court to the Court of Appeal was 3%. No decisions of the criminal division of the Niue High Court were appealed to the Court of Appeal in the last four years	30 appeals from 418 cases (7% appeal rate)
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
3% of criminal cases and 7% of civil cases finalised in the National Court were appealed to the Supreme Court	The Ministry of Justice and Court Administration Annual Report does not present data on the percentage of appeals	7% of High Court decisions appealed 1% of Magistrates Court decisions appealed	0% of Law Commission decisions appealed	1% of Supreme Court cases were the subject of an appeal to the Court of Appeal. Appeal rates for 10 separate divisions of the Supreme Court are provided with a range of appeal rates from 0%-4%. 15% of Land Court cases were the subject of an appeal to the Court of Appeal Magistrates Court less than 1%	Data unavailable	12% of Supreme Court decisions were the subject of an appeal to the Court of Appeal 1% of Magistrates Court decisions were the subject of an appeal to the Supreme Court

## Indicator 4 Overturn Rate on Appeal

The result against this indicator is obtained by dividing the number of appeal cases in which the lower court decision is overturned in whole or in part by the total number of appeals.

## What has changed?

## Change 1







5

5 or less countries can report on the indicator

6-9 countries can report on the indicator

10 or more countries can report on the indicator

**Year 1 baseline trend data**: 3 courts could calculate an overturn rate on appeal for one or more jurisdictions.

**Year 4 trend data**: 11 courts could calculate an overturn rate on appeal for one or more jurisdictions.

**Year 7 trend data**: 8 courts could calculate an overturn rate on appeal for one or more jurisdictions.

**Year 10 trend data**: 10 courts could calculate an overturn rate on appeal for one or more jurisdictions.

## Change 2

**In Year 1**: no court presented trends over 3-5 years on the overturn rate on appeal.

**In Year 10**: Five court presented trends over 3-5 years on the overturn rate on appeal (Federated States of Micronesia, Kiribati, Niue, the Republic of the Marshall Islands and Tonga).

This allows judicial leadership, court stakeholders and the public to see whether the percentage of the original court decisions affirmed or overturned on appeal is changing or not and providing reasons for these trend changes. Court leadership can implement appropriate judicial education programmes if there is a significant percentage of first instance decisions being overturned on appeal.

#### Overturn rate on appeal – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Data unavailable	Data unavailable	High Court 0% District Court 0% Data collected but no appeals in 2010	Supreme Court Data unavailable Magistrates Court Data unavailable	Data unavailable	Court of Common Pleas 0% (2010) Data collected but no appeals in 2010
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme Court Data not presented in 2007 Magistrates Court Data unavailable	Data unavailable	Data unavailable	Data unavailable	Supreme Court Data unavailable Magistrates Court Data unavailable	100%	Supreme Court Statistics not recorded Appeal Court Data unavailable Island Court Data unavailable

#### Overturn rate on appeal – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
In 2016-2017, 6 matters were the subject of an appeal that was heard In 3 matters the appeal was dismissed and in 3 matters the appeal was allowed in whole or in part	There were no overturned appellate cases in 2019	Of the 15 cases finalised in 2019, in 4 of them the original decision was overturned (27%)	High Court 0% of civil cases that were the subject of an appeal in 2019 were overturned on appeal	Data unavailable	In 2018/2019, one of the six appeals finalised was successful (17% overturn rate on appeal)	In 2019 there were 53 cases disposed by the Appellate Division and of these cases: the lower court decision was affirmed in 25 cases (47%); the appeal was dismissed in 14 cases (26%); the case was remanded to the lower court for further action in 12 cases (23%); and the lower court decision vacated in 2 cases (4%)
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Data unavailable	The Ministry of Justice and Court Administration Annual Report does not present data on the overturn rate on appeal	In 2019, 43 cases were finalised by the Court of Appeal, 10 criminal cases and 33 civil cases on appeal from the High Court. 5 of the 10 criminal cases (50%) were overturned in whole or part on appeal to the Court of Appeal. 11 of the 33 civil cases (33%) were overturned in whole or part on appeal to the Court of Appeal.	0%	Of the 7 Supreme Court cases appealed to the Court of Appeal, 29% were overturned on appeal or were successful 25% of appeals from the Land Court were overturned on appeal or were successful Of the 14 Magistrates Court cases appealed to the Supreme Court, 57% were overturned on appeal or were successful	Data unavailable	In Criminal matters 9 of 17 Criminal Appeals were allowed or 53% In civil appeals matters, 20 of 59 civil appeals were allowed or 34%

## **Indicator 5**

## Percentage of Cases that are Granted a Court Fee Waiver

The result against this indicator is obtained by dividing the number of cases that are granted a court fee waiver by the total number of cases filed.

## What has changed?

## Change 1







5 or less countries can report on the indicator

6–9 countries can report on the indicator

10 or more countries can report on the indicator

**Year 1 baseline trend data**: 3 courts could present data on the percentage of civil cases that were granted a court fee waiver for one or more jurisdictions.

**Year 4 trend data**: 12 courts could present data on the percentage of civil cases that were granted a court fee waiver for one or more jurisdictions.

**Year 7 trend data**: 12 courts could present data on the percentage of civil cases that were granted a court fee waiver for one or more jurisdictions.

**Year 10 trend data**: 11 courts could present data on the percentage of civil cases that were granted a court fee waiver for one or more jurisdictions.

## Change 2

#### More Court Annual Reports Include Court Fee Waiver Data

Most of the fourteen PJSI countries have had a basic needs poverty line calculated for their country. On average, a quarter of the population in each of these PJSI countries has an income that falls below the basic needs poverty line for their country. There is a growing awareness in PJSI courts that it is important to publish the availability of court fee waivers for client's facing financial hardship who need to bring certain civil cases to the courts.

**NIUE:** The 2015-2019 Annual Report for Niue states:

There is presently no statutory authority to grant fee waivers. There were no applications for fee waivers in this reporting period.

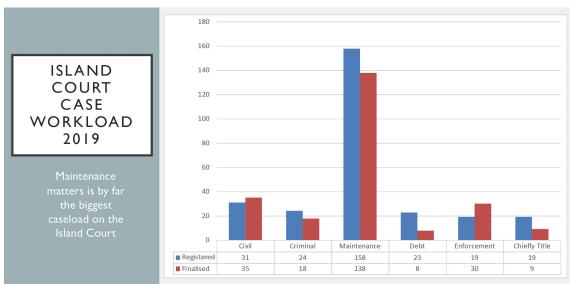
The fact that no applications were made for fee waivers should not be thought to indicate that there is no need for fee waivers. It is likely that no applications were made because it is understood that they cannot or will not be granted. There are certainly cases of hardship where fee waivers should be given and also good reasons why there should be a no-fee regime in certain types of cases.

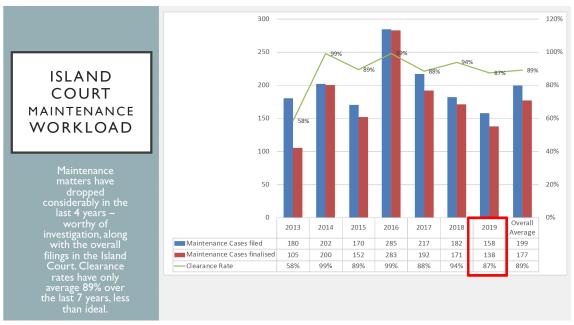
**VANUATU:** 158 cases or 55% of the 286 cases filed in the Island Courts in 2019 were maintenance cases. 100% of applicants in the 158 maintenance cases are women. The number of maintenance cases filed has decreased significantly from 285 cases in 2016 to 158 cases in 2019. The cost of a maintenance case is 3000 vatu and there is currently no provision for fee waiver in the court rules. 3000 Vatu is 170% of a person's weekly income if they are living on or near the Basic Needs Income Level (see Part 3 for more detail). The Chief Justice in his opening of the 2020 Law Year address mentioned that:

From an Island Court perspective, this is now of considerable concern to me, to see such a reduction in filings in the court, especially around Maintenance matters. In addition, not only have we seen a reduction in filings, but we have been unable to finalize cases and the pending numbers have risen considerably – along with the age of these pending cases.

As a Court typically seen as one for easy access, and quick resolution of matters, this is not the case with the Island Court today, and we must restore confidence and the usage of the Island Court in 2020.

The 2019 Vanuatu Court Statistics, published on the Court's website, presents the following Island Court data:





Affordable and Accessible Court Services is one of the seven areas of Court Excellence under the IFCE Framework and Table K below shows why clear data on the waiver of court fees for civil cases is critical for a Court.

**Table L** International Framework for Court Excellence (2020)<sup>1</sup>

Area	Area 6: Affordable and Accessible Court Services						
Afford	dable Court Services						
1	We regularly review court policies on court fees to ensure that court services are affordable						
2	We work with stakeholders to provide affordable court services						
3	We streamline processes to minimise costs to litigants						
4	We have a clear policy on the charging of fees						
Acces	esibility						
5	It is easy for court users to find and access the relevant courtroom						
6	Our hours of operation make it easy for court users to carry out their business						
7	We support court users with disabilities and provide them with access to the court and court services						
8	Our website is easy to navigate, contains relevant information and is useful to users						
9	We provide information to assist litigants without representation						
10	Language interpretation services are available to court users who require it						
11	We leverage technology to make processes more efficient and to make court services more accessible						

#### Percentage of cases that are granted a court fee waiver – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Data unavailable	Data unavailable	Data unavailable	Supreme Court Data unavailable Magistrates Court Data unavailable	Data unavailable	Court of Common Pleas 0% (2010)
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme Court Data unavailable Magistrates Court Data unavailable	Data unavailable	Appeal Court Data unavailable Supreme Court Data unavailable Magistrates Court Data unavailable	100%	Supreme Court Data unavailable Magistrates Court Data unavailable	Magistrates Court 0% (2010)	Data unavailable

#### **Percentage of cases that are granted a court fee waiver** – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
0% The <b>High Court</b> does not have a formal Court fee waiver policy	0% of civil cases have a waiver of court filing fees	0% of civil cases have a waiver of court filing fees	In the <b>Supreme Court</b> in 2019, in no cases did a party seek a fee waiver or legal aid. In the <b>High Court</b> , there were also no requests in 2019	Data unavailable	0%	5 people sought a few waiver in 2019 and 3 were granted (60%)
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
PNG case management system does not collect this data	Family Court No fees charged for an application for a protection order or maintenance (100% fee waiver). No fee waivers granted in any divorce or adoption matter 2019/2020 (0% fee waiver).	Application for fee waiver is very rare. One application for a fee waiver in 2019.	100%	0% There is presently no statutory authority for the Superior Courts to grant fee waivers. There were no applications for fee waivers in this reporting period. The percentage of cases where fee waivers are given is therefore 0%.	Data unavailable	All family protection orders issued by the Magistrates Court had the fee waived: this was 890 cases or 43% of all Magistrates Court cases

## **Indicator 6**

## Percentage of Cases Disposed Through a Circuit Court

The result against this indicator is obtained by dividing the number of cases finalised through a circuit court by the total number of cases finalised.

## What has changed?

## Change 1







5 or 6–9

5 or less countries can report on the indicator

6-9 countries can report on the indicator

10 or more countries can report on the indicator

**Year 1 baseline trend data**: 7 courts could present data on the percentage of cases that were finalised through a circuit court.

**Year 4 trend data**: 10 courts could present data on the percentage of cases that were finalised through a circuit court.

**Year 10 trend data**: 12 courts could present data on the percentage of cases that were finalised through a circuit court.

In island jurisdictions, circuit courts are expensive to run and may be cancelled if financial resources are depleted early in the year. It is important for Courts to present in their Annual Reports the locations that they circuit to, the frequency, any scheduled circuit courts that were cancelled and the reasons for this. The Annual Report presents an occasion to reflect on whether more funding for circuit courts is needed to deliver access to justice seekers in outlying areas of their islands.

#### Percentage of cases disposed through a circuit court – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Data unavailable	Data unavailable	7%	0% (no Circuit Courts)	Data unavailable	0% (no Circuit Courts)
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Circuit Courts held but data on percentage of cases heard through a circuit court is unavailable	Data unavailable	0% (no Circuit Courts)	Circuit Court not required as Law Commisioners hear cases on the 3 islands (less than 25km for the 3 islands)	0.03% of all Magistrate Court cases heard by circuits by the Tongatapu court to 'Eua and Ha'apai	0.002% (2010)	Circuit Courts held but data on percentage of cases heard through a circuit court is unavailable

#### Percentage of cases disposed through a circuit court – Year 10 Trend Data

_	-					
Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	In 2019, 16% of cases were finalised at a circuit court	In 2019 17% of cases were finalised at a circuit court	In 2019, 41 of the 258 civil cases decided (16%) were Ebeye circuit cases.46 of the 251 (18%) <b>High Court</b> civil cases filed were heard at Ebeye circuit. Of the 22 criminal cases cleared in 2019, three cases (13.6%) were Ebeye circuit cases	0 circuit courts due to the size of Nauru (0%)	0% (No circuit courts)	0% (no Circuit Courts)
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Of the 223 total cases completed by the supreme court, 22 (10%) were disposed of through a circuit court	27% of District Court cases finalised in Samoa during 2018/2019 were finalised on the island of Savai'l through circuit courts This includes, 209 of the 956 Family Violence Court matters finalised through a circuit court to Savaii (22%)	The total percentage of cases finalized in 2019 during court circuit is 2.6%. These are criminal cases.	0% Circuit courts not required as Law Commissioners hear cases on each of the three islands	4% of all Supreme Court cases were heard by the Supreme Court at circuit court sittings. 2% of Magistrates Court cases were disposed of through the circuit courts.	Data unavailable	10% of all Supreme Court cases and 8% of the Magistrates Court cases were heard on a circuit court

## **Indicator** 7

## Percentage of Cases Where a Party Receives Legal Aid

The result against this indicator is obtained by dividing the number of cases where a party receives legal aid by the total number of cases filed.

## What has changed?

## Change 1







5 or less countries can report on the indicator

6-9 countries can report on the indicator

10 or more countries can report on the indicator

Year 1 baseline trend data: 2 courts could calculate the percentage of cases in which parties receive legal aid.

Year 4 trend data: 8 courts could calculate the percentage of cases in which parties receive legal aid.

Year 7 trend data: 8 courts could calculate the percentage of cases in which parties receive legal aid.

Year 10 trend data: 9 courts could calculate the percentage of cases in which parties receive legal aid.



In addition to national legal aid or public solicitors' offices the following services exists across the PJSI countries:

- Micronesian Legal Services Corporation has office in FSM, Palau and the Republic of the Marshall Islands https://micronesianlegal.org/
- Fiji Women's Crisis Centre http://www.fijiwomen.com/
- Kiribati Women and Children Support Centre
- PNG Bel Isi https://www.belisipng.org.pg/
- Samoa Victim Support Group http://www.samoavictimsupport.org/
- Solomon Islands Family Support Centre https://www.facebook.com/fsccomms/
- Tonga Family Protection Legal Aid Centre http://fplac.justice.gov.to/
- Vanuatu Women's Centre https://www.facebook.com/vanuatuwomenscentre/

#### Percentage of cases where a party receives legal aid – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Data unavailable	Data unavailable	High Court 59% (2010) In 84% of criminal cases and 100% of juvenile criminal cases the defendant received legal aid (2010)	Supreme Court Data unavailable Magistrates Court Data unavailable	Data unavailable	Data unavailable
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme Court Data unavailable Magistrates Court Data unavailable	Supreme Court Data unavailable Magistrates Court Data unavailable	Appeal Court Data unavailable Supreme Court Data unavailable Magistrates Court Data unavailable	0% of parties receive legal aid (parties represent themselves)	Supreme Court Data unavailable Magistrates Court Data unavailable	Data unavailable	Data unavailable

#### Percentage of cases where a party receives legal aid – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	In 2019, 32% of parties received legal aid assistance rising to 50% of parties received legal aid assistance as an average over the last 5 years	In 2019 11% of parties were assisted by a legal aid lawyer (38/347)	Supreme Court: in none of the cases pending in 2019 did a party seek legal aid.  High Court: In 63% of civil matters and 50% of probate matters one or more parties received free legal aid. 100% of all criminal defendants, including juvenile defendants, appearing before the court received free legal aid. District Court: 8.6% of parties in traffic matters, 1.1% of parties in criminal matters. 2% in juvenile cases, and 1% of parties in small claims matters received free legal aid.	Data unavailable	0% of parties who brought cases before the High Court Land Division received legal aid.	Supreme Court 212 parties in the 210 criminal cases (100%), and 170 parties in the 349 civil cases (49%), received legal aid through the Public Defenders Office, MLSC or Court appointed counsel.
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Data unavailable	In Samoa, only those appearing in the District Court, Youth Court and Supreme Court as defendants are eligible to apply for legal aid. There were 83 legal aid applications granted for FY 2018-2019. These legal aid applications were applications filed from the Supreme Court and the Youth Court. 0% of parties appearing in the Family Court or Family Violence Court receive legal aid.	In 2019, parties in 382 civil cases of 719 cases filed in the High Court were assisted free of charge by lawyers from the Office of the Public Solicitor's and the Office Public Trustee. This is 53%.	0% There is no provision for legal aid	In 46% of Family Protection Cases filed and in 18% of civil cases filed in the <b>Magistrates Court</b> a party received legal aid from the Family Protection Legal Aid Center.	Data unavailable	Data unavailable

## **Indicator 8**

Documented Process for Receiving and Processing a Complaint That is Publicly Available

To show results against this indicator a documented process for receiving and processing a complaint should be accessible to the public.

## What has changed?

## Change 1







5 or less countries can report on the indicator

6–9 countries can report on the indicator

10 or more countries can report on the indicator

**Year 1 baseline trend data**: 3 courts had a documented process for receiving and processing a complaint that is publicly available.

**Year 4 trend data**: 6 courts had a documented process for receiving and processing a complaint that is publicly available.

**Year 7 trend data**: 7 courts had a documented process for receiving and processing a complaint that is publicly available.

**Year 10 trend data**: 8 courts had a documented process for receiving and processing a complaint that is publicly available.

## **Documented process for receiving and processing a complaint that is publicly available** – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Data unavailable	Complaints Handling Process included in the new Judicial Code of Conduct	Accountability section in the RMI Code of Judicial Conduct applies to all courts	Supreme Court Data unavailable Magistrates Court Data unavailable	A Complaints Handling Ombudsman Backed Service was implemented in February 2010 and applies to court stall, but not judicial officers	The Palau Code of Judicial Conduct 2011 was promulgated by the Palau Supreme Court March 1, 2011, and amended March 9, 2011, and is available on the Palau Judiciary website Part 7 of the Code deals with complaints against judges
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme and Magistrates Court  There is not a policy for receiving and processing a complaint that is publicly available	Data unavailable	High Court Data unavailable	Data unavailable	Supreme Court Data unavailable Magistrates Court Data unavailable	The court does not have such a policy for receiving and processing complaints	Supreme Court No document exists Appeal Court Data unavailable Island Court Data unavailable

## **Documented process for receiving and processing a complaint that is publicly available** – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
The existing procedures of the Court to address complaints against Judges and Justices of the Peace have been reduced to writing and are now placed on the Government website	Two general court orders were promulgated in 2017 on, the Code of Judicial Conduct for the <b>Supreme Court</b> of the Federated States of Micronesia and the Code of Ethics for the Employees of the Supreme Court of the Federated States of Micronesia	Copies of the Judicial Code of Conduct are in the court registries in Tarawa and the outer islands and online on PacIII	Complaint handling process included in the accountability section of the RMI Code of Judicial Conduct	Data unavailable	There is no complaint handling process for Judicial Officers. There is a complaint handling process that is applied to the public servants working in the Niue High Court	A judiciary's code of judicial conduct was promulgated on March 1 2011 by the <b>Supreme Court</b> . A copy can be found online from the 'Rules and Other Publications tab of the Palau Judiciary Website
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
The judiciary complaints process is available on the NSC website	There is no complaint handling process for Judicial Officers There is a complaint handling process that is applied to the public servants working in the Court under the Public Services Act 2004	The process for lodging a complaint against a judicial officer is outlined in the Judicial Legal Service Commission Regulation 1982 and against a court staff member is outlined in the General Order Public Service Commissioner Regulation and the Ombudsman Act 2017	At present, there is no established complaint handling mechanism for the Tokelau Judiciary	There are documented processes for handling complaints against Judicial Officers Formal complaints are made to the Judicial Appointments and Discipline Panel. The procedures by which such complaints are handled are set out in the Discipline Procedure Order 2017	Data unavailable	A Complaint Procedure has been drafted and consultations with judicial officers have been undertaken, however it is yet to be officially launched.

## **Indicator 9**

## Percentage of Complaints Received Concerning a Judicial Officer

The result against this indicator is obtained by dividing the number of complaints received concerning a judicial officer by the total number of cases filed.

## What has changed?

## Change 1







5 or less countries can report on the indicator
6–9 countries can report on the indicator

10 or more countries can report on the indicator

**Year 1 baseline trend data**: 3 courts could calculate the percentage of complaints received against a judicial officer as a proportion of cases filed.

**Year 4 trend data**: 6 courts could calculate the percentage of complaints received against a judicial officer as a proportion of cases filed.

**Year 10 trend data**: 10 courts could calculate the percentage of complaints received against a judicial officer as a proportion of cases filed.

## Change 2

**Year 1 baseline trend data**: no court presented trends over 3-5 years of complaints received in relation to judicial officers.

**Year 10 trend data**: Kiribati, the Republic of the Marshall Islands and Palau presented trends over 3–5 years of complaints received in relation to judicial officers.

This allows the judicial leadership, court stakeholders and the public to see the number of complaints made in a year against judicial officers as a percentage of all the cases heard each year and whether this changes over time. It also allows the courts to explain how these complaints are handled.

The Palau Judiciary presents this each year in its Annual Report as a trend for the last five years.

#### VII. Accountability: Code of Conduct and Complaints

The Judiciary's Code of Judicial Conduct was promulgated on March 1, 2011 by the Palau Supreme Court and amended on March 9, 2011. A copy of the Judicial Code of Conduct can be retrieved from the Rules & Other Publications tab of the Palau Judiciary website: http://www.palausupremecourt.net

In 2019, there were no complaints received against judicial officers.

Year	Total cases Filed (all Case Types)	Complaints against *JOs	Cases where no Complaint made against *JOs	Cases where Complaint made against *JOs
2015	2067	2	99.90%	0.10%
2016	1872	0	100.00%	0.00%
2017	3224	0	100.00%	0.00%
2018	2773	2	99.96%	0.04%
2019	2066	0	100.00%	0.00%
* JO = J	udicial Officers/Jud	ges		

There were no complaints made against Judiciary staff in 2019.

#### Percentage of complaints received against a judicial officer – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Data unavailable	Data unavailable	Supreme Court 0 High Court 1% District Court 0	Supreme Court Data unavailable Magistrates Court Data unavailable	Data unavailable	Court of Common Pleas 0%
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme Court Data not presented in 2007 Magistrates Court Data not presented for 2010	Data unavailable	High Court Data unavailable	Data unavailable	Supreme Court Data unavailable Magistrates Court Data unavailable	The court does not have such a policy for receiving and processing complaints concerning a judicial officer	Supreme Court 0.18%  Appeal Court Data Unavailable Island Court Data unavailable

#### Percentage of complaints received against a judicial officer – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	There were no complaints against a judicial officer in 2019 (0%)	Magistrates Court: In 2019, 1 complaint was received against a judicial officer out of 14516 cases filed or 0.01%.	2 complaints were lodged against 2 district court judged. These represent less than 1% of the District Court's caseload	Data unavailable	No complaints were received in relation to Judicial Officers.	0%
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
55 complaints for <b>National</b> and <b>Supreme</b> <b>Court</b> judges from 7367 cases (0.7%)	There were no complaints received against judicial officers in the Family Violence Court or Family Court in 2018–2019	There were no complaints received against judicial officers of the High Court and the Court of Appeal during this reporting period 2015–2019	No data	0% No complaints against judicial officers in the superior courts and one in the Magistrates Court.	Data unavailable	0% complaints against judicial officers

## Indicator 10 Percentage of Complaints Received Concerning a Court Staff Member

The result against this indicator is obtained by dividing the number of complaints received concerning a court staff member by the total number of cases filed.

## What has changed?

## Change 1



Courts reporting YEAR 1 BASELINE TREND DATA



5 or less countries can report on the indicator

6-9 countries can report on the indicator

10 or more countries can report on the indicator

Year 1 baseline trend data: 3 courts could calculate the percentage of complaints received against a court staff member as a proportion of cases filed.

Year 4 trend data: 6 courts could calculate the percentage of complaints received against a court staff member as a proportion of cases filed.

Year 10 trend data: 10 courts could calculate the percentage of complaints received against a court staff member as a proportion of cases filed.

#### **Percentage of complaints received against a court staff member** – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Data unavailable	Data unavailable	Supreme Court 0 High Court 1% District Court 0	Supreme Court Data unavailable Magistrates Court Data unavailable	Data unavailable	Court of Common Pleas Data unavailable
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme Court Data not presented in 2007 Magistrates Court Data not presented for 2010	Data unavailable	High Court Data unavailable	Data unavailable	Supreme Court Data unavailable Magistrates Court Data unavailable	The court does not have such a policy for receiving and processing complaints concerning a court staff member	Supreme Court 1%  Appeal Court Data Unavailable Island Court Data unavailable

#### Percentage of complaints received against a court staff member – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	0% No complaints were received for this reporting period in relation to Court Staff	Magistrates Court: In 2019, 1 complaint was received against court staff members out of 14516 cases filed = 0.01%	0% No complaints were received for this reporting period in relation to Court Staff	Data unavailable	0% No complaints were received for this reporting period in relation to Court Staff	0% No complaints were received for this reporting period in relation to Court Staff
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
34 complaints from 7367 cases (0.46%)	There were no complaints received against court staff members in the Family Violence Court or Family Court in 2018/2019	In 2019, there were two complaints received in relation to court staff members out of 719 cases filed in the <b>High Court</b> representing less than 0.3% of all cases	No data	0% No complaints were received for this reporting period in relation to Court Staff	Data unavailable	2% complaints against court staff members

## **Indicator 11** Average Number of Cases Per Judicial Officer

The result against this indicator is obtained by dividing the total number of cases filed by the number of judicial officers.

## What has changed?

## Change 1



Courts reporting
YEAR 1 BASELINE
TREND DATA



5 or less countries can report on the indicator
6–9 countries can report on the indicator
10 or more countries can report on the indicator

**Year 1 baseline trend data**: 8 courts could calculate the average number of cases per judicial officer.

Year 4 trend data: 12 courts could calculate the average number of cases per judicial officer.

Year 10 trend data: 11 courts could calculate the average number of cases per judicial officer.

#### Average number of cases per judicial officer – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Data unavailable	High Court Data Unavailable Magistrates Court 23 (2011)	Supreme Court 5.3 (2010) High Court 159.5 (2010) District Court 585.3 (2010)	Supreme Court Data unavailable Magistrates Court Data unavailable	Data unavailable	Court of Common Pleas 1973 (2010)
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme Court 135 (2007) Magistrates Court 719 (2010)	Data unavailable	Appeal Court Data unavailable Supreme Court Data unavailable Magistrates Court Data unavailable	68 (2010)	Supreme Court 333 (2010) Magistrates Court 2199 (2010)	Magistrates Court 386 (2010)	Supreme Court 111 (2010) Appeal Court Data Unavailable Island Court Data unavailable

#### Average number of cases per judicial officer – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	2019 – 85 cases filed and 3 judicial officers = 28 cases per judicial officer	2019 – 347 cases filed and 2 judicial officers = 174 cases per judicial officer	High Court 284 cases filed in 2019 with 2 FTE judicial officers (142 per judicial officer) District Court Majuro: 994.5 cases per judicial officer District Court Ebeye: 537 cases per District Court judge	Supreme Court 42 cases per judicial officer  District Court 678 cases per judicial officer	In 2018/2019, there were: 103 land and 28 criminal cases finalised by 1 judge over 4 hearing days, 57 land cases finalised by a panel of Land Commissioners over 3 hearing days and 47 cases finalised by a panel of one Commissioner and two Justices of the Peace over 7 hearing days	Trial Division: 110 cases per judicial officer. Appeal Division: 10 cases for each judicial officer. Land Court: 140 cases per judicial officers. Court of Common Pleas: 1448 cases per judicial officers
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
182 cases per judicial officer in the <b>national</b> <b>court</b> (38 judges and 6911 cases)	The Ministry of Justice and Court Administration Annual Report does not present data on the average number of cases per judicial officer	In 2019, there were 90 cases filed per judicial officer in the <b>High Court</b> representing an increase of cases per judicial officer from the previous four years	Atafu: The single Law Commissioner of Atafu received 28 cases over the year. Nukunonu: The single Law Commissioner of Nukunonu received 37 cases over the year. Fakaofo: The single Law Commissioner of Fakaofo received 11 cases over the year	Court of Appeal: average number of cases per judicial officer was 5. Supreme court: 504 cases per judicial officer. Land court: 28 cases per judicial officer. Magistrates Court: 1863 cases per judicial officer	Data unavailable	Supreme Court - 102 cases per judicial officer, Magistrates Court: 234

### **Indicator 12** Average Number of Cases Per Member of Court Staff

The result against this indicator is obtained by dividing the total number of cases filed by the number of court staff.

## What has changed?

## Change 1







5 or less countries can report on the indicator

6-9 countries can report on the indicator

10 or more countries can report on the indicator

Year 1 baseline trend data: 6 courts could calculate the average number of cases per court staff member.

Year 4 trend data: 12 courts could calculate the average number of cases per court staff member.

Year 10 trend data: 11 courts could calculate the average number of cases per court staff member.

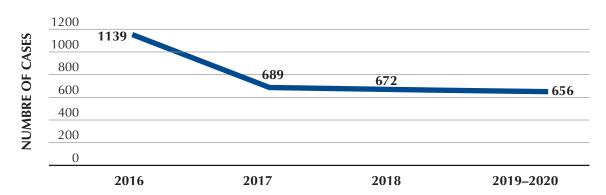
## Change 2

Some courts are presenting 3-5 years trend data on the number of cases per court staff member. In the 2019/2020 Annual Report, Tonga presented this trend data for both the Supreme and Magistrates Courts as presented in Table L below:

Table M Tonga Magistrates Court Trend Data on the number of cases per court staff member

Registry	Number of court registry staff	Total pending	Total new cases filed	Total pending and new cases filed	Average number of cases per registry staff
Nuku'alofa	16	2652	10044	12696	794
Vava'u	4	78	1443	1521	380
Ha'apai	2	22	201	223	112
TOTAL	22	2752	11688	14440	656

**Chart D** Average Number of Cases per Registry Staff (by year)



#### **Average number of cases per court stall member** – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Data unavailable	Data unavailable	Supreme Court 1.6 High Court 31.9 District Court 175.6	Supreme Court Data unavailable Magistrates Court Data unavailable	Data unavailable	Court of Common Pleas 152 (2010)
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme Court Data unavailable  Magistrates Court 175 (2010)	Data unavailable	Appeal Court Data unavailable Supreme Court Data unavailable Magistrates Court Data unavailable	68 (2010)	Supreme Court 111 (2010) Magistrates Court 1709 (2010)	193 (2010)	Supreme Court Data Unavailable Appeal Court Data Unavailable Island Court Data unavailable

#### Average number of cases per court stall member – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	2019 – 85 cases filed and 5 court staff members = 17 cases per court staff member	2019 – 347 cases filed and 13 court staff members = 25 cases per court staff member	High Court 284 cases filed and 5 staff members (58.6 new cases per clerk) District Court: Majuro: 994.5 cases per court staff member District Court: Ebeye: 268.5 cases per court staff member	Supreme Court 42 cases per court staff member District Court 339 cases per court staff member	13 cases per court staff member for land cases; 37.5 cases per court staff member for criminal cases	Trial Division: 137 cases per court staff member Appeal Division: 10 cases per court staff member
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
11 cases per court staff member	The Ministry of Justice and Court Administration Annual Report does not present data on the average number of cases per judicial officer	In 2019, an average number of cases per court staff members was 48.	Atafu: The single court clerk of Atafu assisted with 28 cases filed over the year Nukunonu: The single court clerk of Nukunonu assisted with 37 cases filed over the year Fakaofo: The single court clerk of Fakaofo assisted with 11 cases filed over the year	In superior courts, average number of cases per staff member 88. In Magistrates Court average was 656.	Data unavailable	Supreme Court 122 cases per court staff member. Magistrates Court 246 cases per court staff member

## **Indicator 13** Court Produces or Contributes to an Annual Report that is Publicly Available in the Following Year

This indicator is demonstrated through the publication of an annual report in the year immediately following the year that is the subject of the annual report.

## What has changed?

## Change 1







5 or less countries can report on the indicator

6-9 countries can report on the indicator

10 or more countries can report on the indicator

Year 1 baseline trend data: 1 court published an Annual Report that was accessible to the public online in the following years.

Year 4 trend data: 10 courts published an Annual Report that was accessible to the public online in the following year.

Year 7 trend data: 6 courts published an Annual Report that was accessible to the public online in the following year.

Year 10 trend data: 12 courts published an Annual Report that was accessible to the public online in the following year.

## Change 2

The depth and quality of court performance reporting has improved significantly since the PJDP Baseline Report with more PJSI partner courts using the tools developed over the last ten years to show trends against the 15 Cook Island Indicators on court performance.

Does not produce an annual report for the previous year

Annual report is publicly available for the previous year

Court produces an Annual Report for the previous year but it is not available online.

# Court produces or contributes to an Annual Report that is publicly available for the previous year – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Online <b>No</b> Hardcopy <b>Yes</b> (2008)	Online <b>No</b> Hardcopy <b>No</b>	Online No Hardcopy Chief Justice of Kiribati presents a speech containing court performance data at the start of the Legal Year. It is not clear how the public who do not attend this event would otherwise access this information	Online Yes (2010) Hardcopy Yes (2010)	Online <b>Yes</b> (2009–2010)  Hardcopy <b>Yes</b> (2009–2010)	Online <b>Yes</b> (2009–2010)  Hardcopy <b>Yes</b> (2009–2010)	Online <b>No</b> Hardcopy <b>Yes</b> (2010) Performance Report to Parliament occurs, but the public has to request the document as it is not referred to on the Palau judiciary website or noticeboard
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme Court Online No Hardcopy Yes (2007) Magistrates Court Online No Hardcopy Yes (1982)	Online <b>No</b> Hardcopy <b>Yes</b> (2009)	Online Yes (2009)  Hardcopy Yes (2009)	Online <b>No</b> Hardcopy <b>No</b>	Online <b>No</b> Hardcopy <b>Yes</b> (2010)	Online <b>No</b> Hardcopy <b>No</b>	Online <b>Yes</b> (2009)  Hardcopy <b>Yes</b> (2010)

# Court produces or contributes to an Annual Report that is publicly available for the previous year – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
No Annual Report for the last Reporting Period	2019 Annual Report is finalised and on the Court website	2018–2019 Annual Report finalised and available online	2019 Annual Report published and available online	The 2019/2020 Annual Report is published on the PacLII website	High Court 2015/2016 - 2018/2019 Annual Report published and available online PacLII	The 2019 Annual Report is published on PacLII and the Palau Judiciary website
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
The 2019 Annual Report is published on the PNG Judiciary website	The 2018/2019 Annual Report is published on the Samoa Parliament website	The 2015–2019 Annual Report is published on the PacLII website	The 2018/2019 Annual Report is being cleared for publication on PacLII	The courts of Tonga produce a 2019 annual report which is available on both Paclii and the Ministry of Justice website	No Annual Report for the last Reporting Period	2019 Annual Report published and available online

#### **Indicator 14** Court Services Information

Information on court services that is publicly available.

## What has changed?

#### Change 1







5 or less countries can report on the indicator

6-9 countries can report on the indicator

10 or more countries can report on the indicator

Year 1 baseline trend data: 4 courts provide public information on their services.

**Year 4 trend data**: 9 courts provide public information on their services.

Year 10 trend data: 10 courts provide public information on their services.





#### Information on court services that is publicly available – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Data unavailable	Data unavailable	Data unavailable	Information on the RMI courts is available on the website: www. rmicourts.org	Supreme Court Data unavailable Magistrates Court Data unavailable	Data unavailable	Information on the Palau courts is available on the website: http://www. palausupreme court.net/
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Supreme Court and National Court Limited information on the website: www. pngjudiciary. gov.pg Magistrates Court Yes, at www. magisterial services.gov.pg	Data unavailable	Appeal Court Data unavailable Supreme Court Data unavailable Magistrates Court Data unavailable	Data unavailable	Supreme Court Data unavailable Magistrates Court Data unavailable	The Tuvalu National Coordinator has contributed to the provision of information on court services that is publicly available by appearing on radio in Tuvalu.	Supreme Court No information exists Appeal Court Data Unavailable Island Court Data unavailable

#### Information on court services that is publicly available – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
Case lists are published via email to parties and the media and placed on a public notice board. Relevant pamphlets are published and made available. Website: www.justice.gov.ck	Range of information accessible from the FSM Website	Face to face discussions on court services in the meeting houses. Pamphlet produced	Information on the RMI court is available on the website: www. rmicourts.org	Other than at a court registry, no information is available on how to bring a case to court or other court services	The Niue High Court does not have a website, however, work is underway to establish one to publicize court service and provide better access to understanding the organization.	The Palau judiciary provides a significant amount of information on its website, through press releases and through presentations at community events in Palau
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
The PNG judiciary website provides a significant amount of information on its services. Of particular interest is the page on Interpreting Services including sign interpretation	An extensive range of court information is available on the Ministry of Justice and Court Administration website: www.mjca.gov.ws/	There is no website for the Solomon Island judiciary. The Annual Report indicates that parties may obtain forms by travelling to court registries	There is no website for the Tokelau judiciary	Courts in Tonga have continued using radio to announce circuit courts. Public awareness programs on TV, radio and the Ministry's website. The Magistrates Court also used Ministry of Justice's Facebook page to display public notices	Plain language pamphlets have been developed on the Lands Court, Becoming a Party to Court Proceedings and the Island Court in English and Tuvaluan. Code of Judicial Conduct has also been published	The new Vanuatu Judiciary website contains information about court services including court forms in the English language, daily lists, Island Court contact details and much more. Brochures on protection order, maintenance and other types of cases have also been published in three languages

#### **Indicator 15** Publication of Judgments

Court publishes judgments on the Internet (through PacLII or their own website).

## What has changed?

Change 1



Courts reporting
YEAR 1 BASELINE
TREND DATA

Courts reporting
YEAR 10 TREND DATA

5 or less countries can report on the indicator

6-9 countries can report on the indicator

10 or more countries can report on the indicator

**Year 1 baseline trend data**: 9 courts publishing judgments online for the reporting year.

Year 4 trend data: 11 courts publishing judgments online for the reporting years.

Year 10 trend data: 12 courts publishing judgments online for the reporting year.

Key for following tables:

No judgments online for the last two years

Where judgments are online for the reporting year

Judgments online but not for the reporting year

# Court publishes judgments on the Internet (through PacLII or their own website) – 2011 Baseline Report

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
PacLII: December 2011 Court of Appeal and High Court Decisions	PacLII: April 2010 Supreme Court and State Court Decisions	PacLII: July 2011 Court of Appeal and High Court decisions.	Court Website: 2011 PacLII: March 2009. Supreme Court, selected High Court and Traditional Rights Court decisions	PacLII: October 2010 Supreme Court and District Court decisions	PacLII: October 2010 <b>High Court</b> decisions	Court Website: 2010 PacLII: January 2012 Supreme Court decisions
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
PacLII: January 2012 Supreme Court, National Court and District court decisions	PacLII: January 2012 Court of Appeal, Supreme Court and District court decisions	PacLII: January 2012 Court of Appeal, High Court and Magistrates Court decisions	No judgments published.	PacLII: July 2010 Court of Appeal, Supreme Court and Land Court decisions	PacLII: July 2010 Court of Appeal, Supreme Court and Land Court decisions	PacLII: January 2012 Court of Appeal, Supreme Court, Magistrates Court and Island court decisions

# Court publishes judgments on the Internet (through PacLII or their own website) – Year 10 Trend Data

Cook Islands	Federated States of Micronesia	Kiribati Islands	Marshall Islands	Nauru	Niue	Palau
PacLII has uploaded 1 <b>Court of</b> <b>Appeal</b> decision in 2019 and 22 <b>High Court</b> decision in 2019	PacLII has uploaded 28 of the 74 cases decided by the <b>Supreme Court</b> in 2019	Court of Appeal – 14 case decisions from the August 2019 session of the Court of Appeal uploaded on PacLII. High Court – 129 decisions published on PacLII in 2019	All of the supreme court's decisions can be found on the judiciary's website, under the heading Court Decisions and Digests. Selected high court decisions can be found on the judiciary's website	3 Court of Appeal decisions from 2020 are on PacLII 47 Supreme Court decisions from 2019 are on PacLII	9 of the 131 cases finalised by a Judge in 2019 were uploaded onto the PacLII website for 2019. Land decisions are filed in Land Court minute books and are held by the Court and are available to be read	All <b>Appeal Court</b> decisions are placed on PacLII
Papua New Guinea	Samoa	Solomon Islands	Tokelau	Tonga	Tuvalu	Vanuatu
Court publishes judgments on the Internet (through PacLII or their own website). From 223 cases finalised in the <b>Supreme Court</b> in 2019, 128 Supreme Court judgments are available on PacLII (57% of cases decided). From 4633 cases finalised in the <b>National Court</b> in 2019, 473 National Court judgments are available on PacLII (10% of cases decided)	Court of Appeal: 12 cases decided in 2019 are published on PacLII website. Supreme Court: 95 cases decided in 2019 are published on PacLII. District Court: 9 decisions on PacLII for 2019 are published on PacLII. Family Court: 0 decisions from 2019 are published on PacLII website. Family Violence Court: 7 decisions from 2019 are published on PacLII website. Alcohol and Drugs Court: 0 decisions from 2019 are published on PacLII website. Alcohol and Drugs Court: 0 decisions from 2019 are published on PacLII website	Court of Appeal: 24 of 43 decisions finalised in 2019 or 56% of cases decided in 2014 are published on PacLII website High Court: 107 of 673 cases finalised in 2019 have a decision published on PacLII or 16% of cases decided in 2019 are published on PacLII Magistrates Court 37 decisions on PacLII for 2019 = ?% publication rate Local Court: 0 decisions from 2019 are published on PacLII website Customary Land Appeal Court 2014: 1 case decided in 2019 is published on PacLII website	No decisions published	The judgement of the superior courts are made available to the public. Magistrates courts decisions are mostly delivered verbally	3 Court of Appeal decisions were uploaded to PacLII in 2014 11 High Court decisions were uploaded to PacLII in 2016 1 Senior Magistrates Court decision as uploaded to PacLII in 2016	Court of Appeal: 82 decisions of the 97 cases finalised were uploaded to PacLII (85%)  Supreme Court: 199 decisions in 2019 were uploaded to PacLII of the 710 cases finalised or 28% of cases decided in 2019  Magistrates Court 8 decisions in 2019 were uploaded to PacLII of the 2003 cases finalised or less than 1% of cases finalised Island Court: 4 decisions in 2019 were uploaded to PacLII of the 2003 cases finalised or less than 1% of cases finalised Island Court: 4 decisions in 2019 were uploaded to PacLII of the 245 cases finalised or less than 2% of cases decided in 2019

# Sex and Age Disaggregated Data in PJSI Partner Courts: Some Developments

#### Pacific Leaders Gender Equality Declaration

#### (Adopted in 2012 and reaffirmed in 2015)

The Leaders of the Pacific Islands Forum met from 27 to 30 August 2012 in Rarotonga and brought new determination and invigorated commitment to efforts to lift the status of women in the Pacific and empower them to be active participants in economic, political and social life.

Leaders expressed their deep concern that despite gains in girls' education and some positive initiatives to address violence against women, overall progress in the region towards gender equality is slow. In particular Leaders are concerned that women's representation in Pacific legislature remains the lowest in the world; violence against women is unacceptably high; and that women's economic opportunities remain limited. Leaders understand that gender inequality is imposing a high personal, social and economic cost on Pacific people and nations, and that improved gender equality will make a significant contribution to creating a prosperous, stable and secure Pacific for all current and future generations.....

To progress these commitments, Leaders commit to implement specific national policy actions to progress gender equality in the areas of gender responsive government programs and policies, decision making, economic empowerment, ending violence against women, and health and education.

#### Gender Responsive Government Programmes and Policies

 Support the production and use of sex disaggregated data and gender analysis to inform government policies and programmes.

#### **Ending Violence Against Women**

- Implement progressively a package of essential services (protection, health, counselling, legal) for women and girls who are survivors of violence.
- Enact and implement legislation regarding sexual and gender based violence to protect women from violence and impose appropriate penalties for perpetrators of violence.

The Pacific Leaders Gender Equality Declaration is relevant for considering how the Cook Island Indicators should enable Pacific Island Countries to report on how their countries have implemented specific national policy actions to progress gender equality and, in particular:

- Whether courts provide sex, age and disability disaggregated data in Annual Reports, particularly in relation to family law as well as family and gender based violence cases;
- Specific services provided by courts for women and girls who are survivors of violence, including women and girls with a disability, as well as those services that are undertaken in collaboration with Government agencies and/or Civil Society Organisations; and
- Penalties imposed on perpetrators of violence. Analysis of outcomes of gender and family violence cases brought to court.

The importance of courts participating in the collection, analysis and presentation of sex, age and disability disaggregated data on cases involving violence against women and children is underlined by the high prevalence rates of violence against women, girls and boys. The Pacific Data Hub collects data from PICs on implementation of the SDGs and states that:

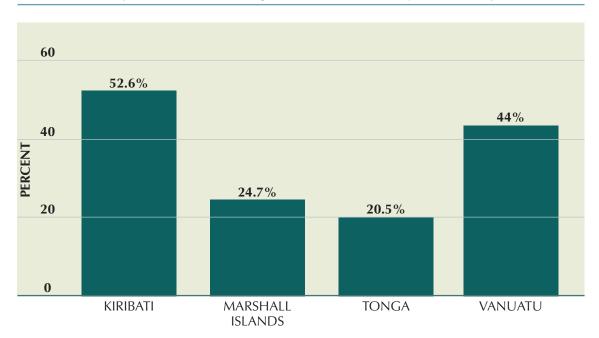
#### **SDG 5-Gender Equality**

The region has made progress in achieving gender equality and empowering women and girls, particularly in education and health and to a lesser extent women's participation in formal employment and national policy making. This is attributed to growing awareness of the need to address gender inequalities.

While almost all countries in the Pacific have adopted specific gender policies and strategies, the resources for integrating and implementing these priorities are limited. Budgets for national women's offices are less than one percent of national appropriations.

Gender inequality is highlighted by the high prevalence rates of violence against women (more than 60 percent in Melanesia, and more than 40 percent in Polynesia and Micronesia).

**Chart E** Ever-partnered women and girls victim of violence by an intimate partner



UN Women and the Pacific Community have also collaborated in 2020 on a *Pacific Roadmap on Gender Statistics*<sup>1</sup> with the aim of communicating gender data effectively, to provide evidence to inform policy decisions and advocate for gender equality.

Violence against women is one of 5 key areas identified in the Pacific Roadmap on Gender Statistics and Courts are a key formal justice sector agencies able to report on outcomes in violence against women cases.

#### Vanuatu Statistical Overview of the Work of the Court in 2019

At the opening of the Law Year in January 2020, the Chief Justice of Vanuatu, the Hon. Vincent Lunabek presented a comprehensive picture of the work of the courts in Vanuatu.

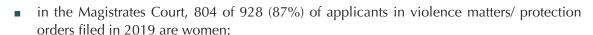
The opening of the Law Year is attended by a broad range of court partners from government

ministries, other formal justice sector agencies, civil society organisations and Members of Parliament. The statistical overview of 70 pages is accessible on the website of the Judiciary of Vanuatu: courts.gov.vu/bi/services/downloads/file/1245-2019-annual-statistics

The statistical overview presents seven years of trend data for many of the Cook Island Indicators providing the reader with a sense of what is improving over time and the areas where the court is aware that more needs to be done. The Statistical Overview includes seven pages of key messages and a narrative reflection on the work of the court that is then expanded in the Annual Report published early in the year.

For the first time, the Vanuatu judiciary was able to present sex disaggregated data for criminal cases in the Supreme and Magistrates Court, and violence cases (protection orders) in the Magistrates Court.

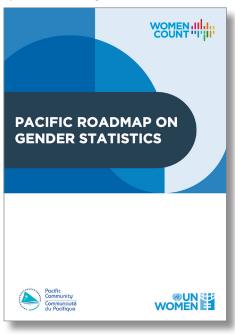
The data presented shows that:

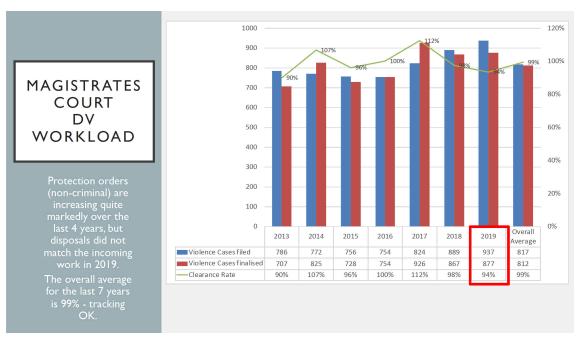


- in the Magistrates Court, 828 defendants in criminal violence cases are male or 93% of the 886 defendants coming before the court in criminal violence cases filed in 2019;
- in the Supreme Court, 191 defendants in criminal violence cases are male or 92% of the 207 defendants coming before the court in criminal violence cases filed in 2019, and
- in the Island Courts, 158 cases or 55% of the 286 cases filed in 2019 were maintenance cases. 100% of applicants in the 158 maintenance cases are women.

Applications for protection orders in the Magistrates Court (non-criminal) have increased from 754 cases filed in 2016 to 937 cases filed in 2019. This represents a 24% increase over the last 4 years.

Violence cases/ protection orders continue to be the case type with the highest number of cases filed in the Magistrates Court representing 890 of the total 2093 cases filed in the Magistrates Court in 2019 (or 43%).





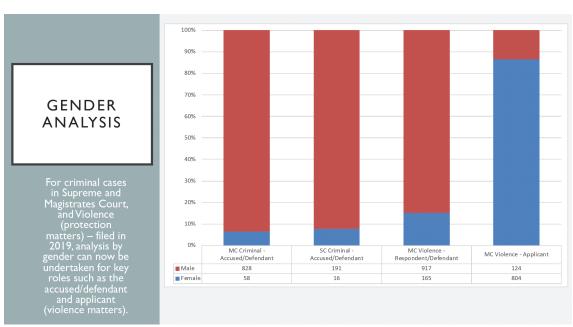
Source: Vanuatu Courts 2019 Annual Statistical Overview

#### As the Chief Justice remarks in his opening address:

As I have been reminded – being in a position to open the Legal Year –and reflect on the year just gone, reflects the hard work of so many around the court, and for that – we have greater transparency about the performance of the courts, and insights into case management.

Finally, as we reflect on the performance of cases dealt with across the four jurisdictions, we will continue to drill into more specifics such as who appears before us – their age, gender for example, as well the orders and outcomes associated with the cases.

Our ability to present to you, the Government and the Community, our 2019 performance analysis within the month of January is testament to the work of many.



Source: Vanuatu Courts 2019 Annual Statistical Overview

#### Tonga 2019 Annual Report: Sex and Age Disaggregated Data

For the second year, the Chief Justice of Tonga presented in the Annual Report more detailed information on juvenile, protection order and criminal domestic violence cases. His Honour also took the opportunity to highlight how this sex and age disaggregated data was collected manually and that ideally this data should be able to be tracked through case management systems:

#### **Superior Courts**

As previously identified there has been an acceptance by Pacific Leaders (see Pacific Leaders Gender Equality Declaration 2012) that they should support the production of sex disaggregated data and gender analysis to inform Government policies and programs. The Courts are one source of such data. They have the ability to collect data on a range of matters which might broadly be described as sex, age and disability disaggregated data.

Unfortunately data is either not collected or is not retrievable from our Case Management System. Some disaggregated data has been manually collected and is presented below.

This data relates to criminal and divorce cases in the Supreme Court.

#### **Magistrates Court**

Some disaggregated data has been manually collected and is presented below. This data relates to juvenile (youth criminal), criminal (domestic violence) and family protection order cases in the Magistrate's Court.

It should be a priority of the Ministry of Justice to update the Case Management System so as to make it possible to collect and provide disaggregated data more easily.

In relation to protection order cases, the data presented in the Annual Report shows that

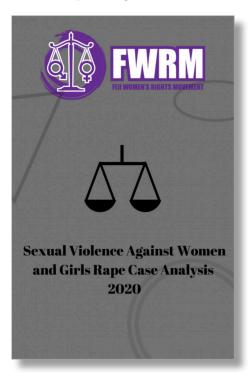
- 46% of all protection order cases are filed by the Tonga Family Protection Legal Aid Centre;
- 76% of protection order applications are made on behalf of women and 39% involve children;
- 13% of applicants had legal representation and 87% were unrepresented;
- Data on the type of domestic violence and nature of the relationship were also presented;
   and
- Outcomes of protection order applications:

	Granted	Refused	Withdrawn
Emergency Protection Orders (EPO) are 38% of all applications	79%	8%	13%
Temporary Protection Orders (TPO) are 56% of all applications	85%	5%	10%
Final Protection Orders are 5% of all applications	88%	12% but in all cases an EPO or TPO issued instead	

#### Fiji: Sexual Violence Against Women and Girls Rape Case Analysis 2020 Fiji Women's Rights Movement

The importance of swiftly publishing sexual assault cases on PacLII is demonstrated through the annual analysis of rape cases conducted in Fiji by lawyers working for the Fiji Women's Rights Movement.

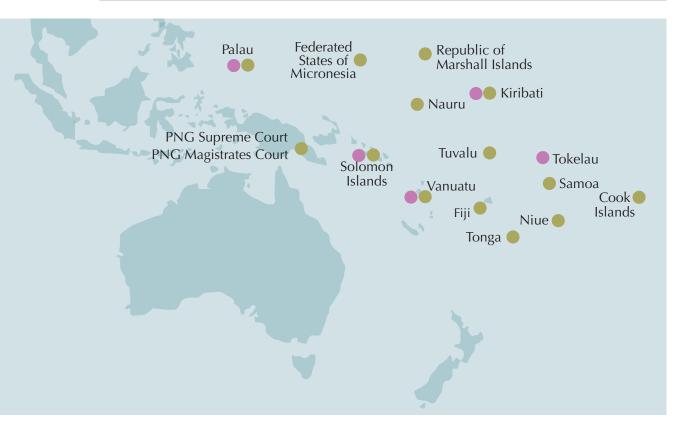
In November 2017, Fiji Women's Rights Movement (FWRM) published its research report: "Balancing the Scales: Improving Fijian Women's Access to Justice." In this report, FWRM made commitments to continue research on sexual violence against women and girls through the rape case analysis. Each year FWRM analyses rape cases decided by the High Court and outlines key findings related to sexual violence against women and girls.<sup>2</sup>



#### Sex disaggregated data on men and women in the judiciary in PJSI Partner Courts

A review of PJSI courts shows that one of the 15 Chief Justices is a woman, The Rt. Hon. Chief Justice Dame Helen Winkelmann and four Chief Magistrates.

	Chief Justice	Chief Magistrate
Cook Islands	Male	
Federated States of Micronesia	Male	
Fiji	Male	Male
Kiribati	Male	Female
Republic of the Marshall Islands	Male	
Nauru	Male	Male
Niue	Male	
Palau	Male	Female
Papua New Guinea	Male	Male
Samoa	Male	
Solomon Islands	Male	Female
Tokelau	Female	
Tonga	Male	Male
Tuvalu	Male	
Vanuatu	Male	Female



# 6 Addressing Disability Inclusion in PJSI Partner Courts: Some Developments

Taking steps to make a court more accessible for people with disabilities makes courts more accessible for everyone and ensures that people with disabilities do not experience discrimination in either the process or the outcome of a court case they are involved in. This section canvases disability inclusive developments across the PJSI jurisdictions since the 2018 Court Trend report as well as some tools developed during the 2019 PJSI Regional Data Management Workshop held in Vanuatu in 2019.

At the end of 2020, 11 Pacific Islands Countries had ratified or acceded to the Convention on the Rights of People with Disabilities (CRPD (Cook Islands, Fiji, Federated States of Micronesia, Kiribati, Nauru, Palau, Papua New Guinea, Republic of Marshall Islands, Samoa, Tuvalu, Vanuatu) compared to only 2 PICs in 2011 (Cook Islands and Vanuatu).

Table N Convention on the Rights of Persons with Disabilities, New York, 13 Dec 2006

	Signature	Accession, Ratification
Cook Islands		8 May 2009
Federated States of Micronesia	23 September 2011	7 December 2016
Fiji	2 June 2010	7 June 2017
Kiribati Islands		27 September 2013
Marshall Islands		17 March 2015
Nauru		27 June 2012
Niue		
Palau	20 Sept 2011	11 June 2013
Papua New Guinea	2 June 2011	26 September 2013
Samoa	24 September 2014	2 December 2016
Solomon Islands	23 September 2008	
Tokelau		
Tonga	15 November 2007	
Tuvalu		18 December 2013
Vanuatu	17 May 2007	23 October 2008



# Disability Inclusion Issues in PJDP Courts: 2019 Regional Data Management workshop

#### Disability disaggregated data

Disaggregation of data by disability is important for Courts to be able to monitor the level of participation of persons with disabilities within the Courts as judges, court staff, parties and witnesses. It is also an obligation under the CRPD (Article 31), as well as a global political commitment across the Sustainable Development Goals.



17.18 by 2020, enhance capacity building support to developing countries, including for LDCs and SIDS, to increase significantly the availability of high-quality, timely and reliable data disaggregated by income, gender, age, race, ethnicity, migratory status, disability, geographic location and other characteristics relevant in national contexts

PJSI held a Court Data Management Workshop in Vanuatu in October 2019 in which courts discussed sex, age and disability disaggregated data and the PJSI tools and case tracking systems that support the collection of this disaggregated data. Following the workshop a number of courts included a reference to collecting better disability disaggregated data in their Court Data Management Plans. A number of suggestions were made to improve the collection of disability disaggregated data in relation to (i) proposed questions to include in civil court forms and (ii) data fields for case management and case tracking systems – see opposite page.

The Republic of the Marshall Islands has included the disability questions in both its civil court forms and Case Tracking System.

In 2019 Palau began collecting data on whether the case involves children and/or people with disabilities in both the Court of Common Pleas and the Trial Division.

#### First Court Disability Policy in the Pacific

In July 2020, the Supreme Court of Tonga released its first Disability Policy. The Policy can be found on the Ministry of Justice website.

The Policy sets out key principles and definitions and outlines reasonable adjustments that can be made to ensure that people with a disability are able to have full and effective participation when appearing in court. Article 6 of the Disability Policy sets out the purpose as being:



The purpose of this policy is to:

- 6.1 demonstrate the commitment of the Courts to fostering, supporting and integrating equal opportunity for people with disabilities into its policies, procedures, decisions and operations;
- 6.2 create greater awareness of the needs of people with disabilities within the Justice sector;
- 6.3 provide a framework for establishing and maintaining strategies for identifying and eliminating obstacles and barriers which may hinder persons with disabilities from fully accessing justice;
- 6.4 take into account the protection and promotion of the human rights of persons with disabilities in all Court policies and programs; and
- 6.5 outline the policy and guidelines with respect to all interactions between the Courts and persons with disabilities.

#### **Standard Recommended Court Disaggregated Data Fields**

Case management systems can include data fields to ensure the court is adequately protecting the human rights of particular groups of court users. Below are the data fields recommended in order to give the Court adequate visibility of these court users so that the Court is able to ensure universal access to justice and ensure the full and effective participation in any court proceeding for all court users.

#### **Type of Case**

- Criminal: property-related/crimes against the person (broken down further into physical/sexual/other crimes);
- Family Protection Orders: interim/ final
- Family: Divorce, child custody, maintenance (spousal/child/both), adoption, property settlement. Note Y/N if violence was a factor in each case type; and
- Other Civil: Discrimination/inheritance/land/contractual/ other.

#### Information about the parties

#### TYPE OF PARTY

- family/protection/other civil cases: applicant or respondent
- criminal cases: defendant, victim, witness
- any case type: witness

#### RELATIONSHIP BETWEEN VICTIM/PLAINTIFF AND OPPOSING PARTY

 Data Field drop down menu: family member, intimate partner, known person (ie neighbour/friend/ employer/ work colleague), stranger, other (space to specify)

#### **EXTRA QUESTIONS IN CRIMINAL CASES**

- Is the defendant currently in pre-trial detention?
- Duration of pre-trial detention (in days)
   More than 12 months? Y/N (Yes, red flag)
- Is the defendant under 18 years old? Y/N
- Place of detention (space to write location)
- Next hearing date: D/M/Y

#### EXTRA QUESTIONS FOR FAMILY LAW AND PROTECTION ORDER CASES\*

Has the respondent/ defendant allegedly behaved in a manner that:

- is physically or sexually abusive
- is emotionally or psychologically abusive (including by threatening the affected person or another, repeated verbal abuse or 'put downs', controlling behaviours such as socially isolating the person or so the person fears for their safety or for another)
- is economically abusive (including; taking or selling property without permission, or forcing the person to hand over control of assets, income or finances, or preventing person from working)
- is emotionally or psychologically abusive (including by threatening the affected person or another, repeated verbal abuse or 'put downs', controlling behaviours such as socially isolating the person or so the person fears for their safety or for another)
- combination of above

#### **Remaining Fields For all Case Types**

#### GENDER

Data Field:  ${f drop\ down\ menu}$ : M/F / X (indeterminate, intersex, unspecified)

#### AGE

- Data Field: Date of birth (D/M/Y)
- Under 18 years at filing: Y/N
- Under 18 years at time of alleged offence/incident: Y/N

#### DISABILITY/IMPAIRMENT\*

- Data Field 1: Disability drop down menu: Do any parties in this case have a disability? Y/N/Don't know
- Data Field 2: Type of impairment drop down menu: vision/ hearing/ mobility/ intellectual impairment/mental Illness/ multiple
- Data Field 3: What kind of special assistance will they need from the court? (with space to write notes)

#### **Legal Representation**

Data Field **drop down menu**: self-represented/ private lawyer/ legal aid (state/NGO/other)

#### Court Fees\*

- Fee waiver sought: Data Field drop down menu: Y/N
- Application fee: Data Field drop down menu: paid/waived

#### **Case Management**

- Data field: Number of days from filing application to final determination
- Data field: Number of adjournments
- Data field: Reason for each adjournment (drop down menu)
  - Parties not present:(further drop down, suspect, victim, witness, prosecutor, defence lawyer).
  - Parties not prepared: (further drop down suspect, victim, witness, prosecutor, defence lawyer)
  - Police/prosecution/civil investigation not completed
  - Delay in receiving forensic evidence results
  - Court scheduling delay
  - Other

#### **Case Outcome**

#### CRIMINAL CASE

Data field: **drop down menu**: Acquittal/Conviction.
If Conviction, **drop down menu**: Custodial Sentence (Duration),
Suspended Sentence (Duration), Fine, Order of compensation,
Community Service, Other (space to write)

#### FAMILY/PROTECTION/OTHER CIVIL CASE

- Data Field Options: Interim Protection Order Granted/ Interim Protection Order Not Granted/ Final Protection Order Granted/ Final Protection Order Not Granted
  - \* These data fields require corresponding questions in either police/ prosecution initiating files or civil case forms depending on the type of case. An example of the disability questions to include in civil forms based on the Washington Group Short Questions are below:

#### NOTE: QUESTIONS FOR CIVIL/ FAMILY CASE FORMS

- Q1 Do you have a disability, impairment or long-term health condition that may affect your participation in court? Yes/ No
- Q2 Tick any of the following that are appropriate:
  - Do you have difficult seeing?
    - Do you have difficulty hearing?
    - Do you have difficulty walking or moving around?

    - Do you have difficulty being understood by others?
- Q3 Would you like the court to contact you to discuss beforehand what help can be provided to you to make it easier for you to participate in and be ready for your court case? Yes/ No

# Annex

# Cook Island Indicators



#### **Indicator 1: Clearance Rate**

The result against this indicator is obtained by dividing all cases finalised in a year by cases filed.



#### **Indicator 2: Average Duration of a Case**

The result against this indicator is obtained by totalling the days for each case from the date the case is filed to the date it is finalised and then dividing this by the number of cases finalised.



#### **Indicator 3: Percentage of Appeals**

The result against this indicator is obtained by dividing the number of cases appealed to a higher court by the number of cases finalised in the level of court jurisdiction from which the appeal is made.



#### **Indicator 4: Overturn Rate on Appeal**

The result against this indicator is obtained by dividing the number of appeal cases in which the lower court decision is overturned in whole or in part by the total number of appeals.



# **Indicator 5: Percentage of Cases that are Granted a Court Fee Waiver**

The result against this indicator is obtained by dividing the number of cases that are granted a court fee waiver by the total number of cases filed.



# **Indicator 6: Percentage of Cases Disposed Through a Circuit Court**

The result against this indicator is obtained by dividing the number of cases finalised through a circuit court by the total number of cases finalised.



# **Indicator 7: Percentage of Cases Where a Party Receives Legal Aid**

The result against this indicator is obtained by dividing the number of cases where a party receives legal aid by the total number of cases filed.



# **Indicator 8: Documented Process for Receiving and Processing a Complaint That is Publicly Available**

To show results against this indicator a documented process for receiving and processing a complaint should be accessible to the public.



# **Indicator 9: Percentage of Complaints Received Concerning a Judicial Officer**

The result against this indicator is obtained by dividing the number of complaints received concerning a judicial officer by the total number of cases filed.



# **Indicator 10: Percentage of Complaints Received Concerning a Court Staff Member**

The result against this indicator is obtained by dividing the number of complaints received concerning a court staff member by the total number of cases filed.



# **Indicator 11: Average Number of Cases Per Judicial Officer**

The result against this indicator is obtained by dividing the total number of cases filed by the number of judicial officers.



# **Indicator 12: Average Number of Cases Per Member of Court Staff**

The result against this indicator is obtained by dividing the total number of cases filed by the number of court staff.



#### Indicator 13: Court produces or contributes to an Annual Report that is publicly available in the following year

This indicator is demonstrated through the publication of an annual report in the year immediately following the year that is the subject of the annual report.



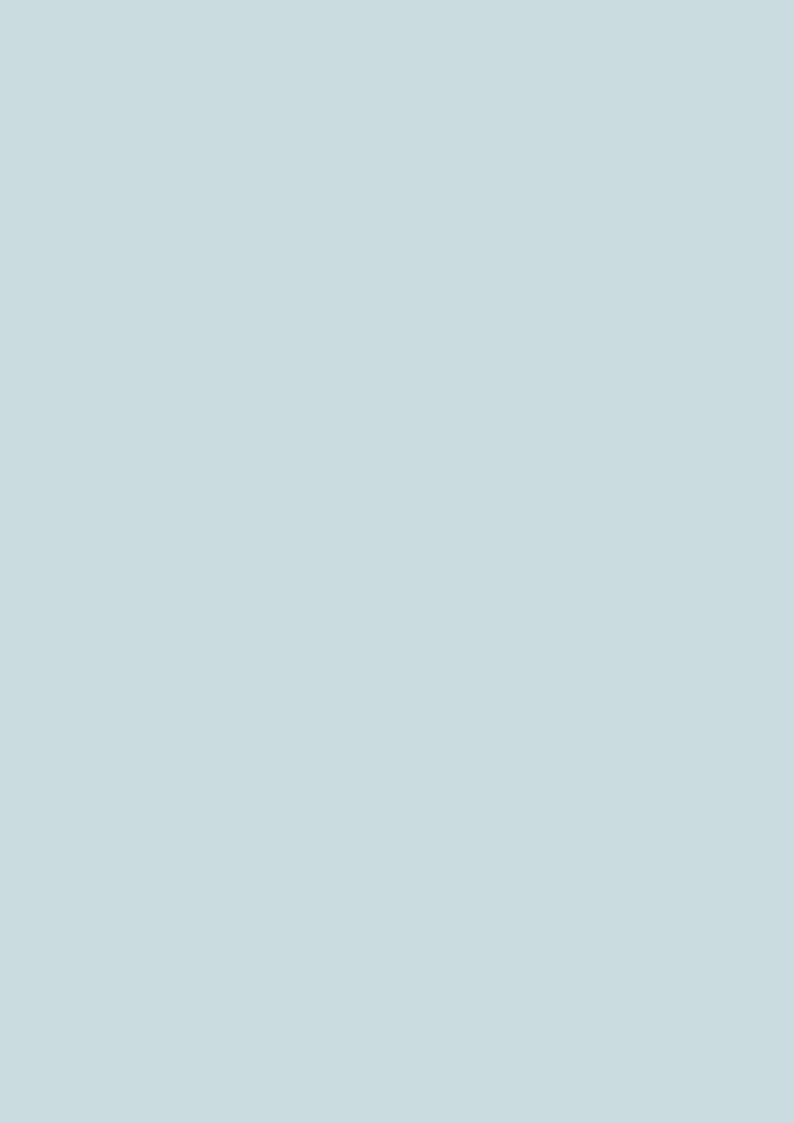
#### **Indicator 14: Court Services Information**

Information on court services that is publicly available.



#### **Indicator 15: Publication of Judgments**

Court publishes judgments on the Internet (through PacLII or their own website).





# **2020 Court Trend Report**

# www.fedcourt.gov.au/pjsi