Walsh Waxman Wilson
Wamp Weldon (FL) Wolf
Watkins Weldon (PA) Wu
Watt (NC) Weller
Watts (OK) Whitfield

### NOT VOTING-24

Armey Houghton Murtha Clav Hulshof Nussle Coyne Hutchinson Ortiz Davis (FL) Hyde Sessions Kilpatrick Davis, Tom Tauzin Delahunt Wicker Largent DeLay McGovern Young (AK) Emerson Moakley Young (FL)

### $\sqcap$ 1028

Messrs. McKEON, KENNEDY of Minnesota, THUNE, and CANTOR changed their vote from "yea" to "nay."

Messrs. SANDERS, HILLIARD, REYES, and LEWIS of Georgia changed their vote from "nay" to "yea."

So the motion to adjourn was rejected.

The result of the vote was announced as above recorded.

Stated for:

Mr. CLAY. Mr. Speaker, this morning I was testifying before the Senate Government Affairs Committee and missed rollcall 97. Had I been present, I would have voted "yea."

### THE JOURNAL

The SPEAKER pro tempore (Mr. Lahood). The Chair has examined the Journal of the last day's proceedings and announces to the House his approval thereof.

Pursuant to clause 1, rule I, the Journal stands approved.

Mr. GREEN of Texas. Mr. Speaker, pursuant to clause 1, rule I, I demand a vote on agreeing to the Chair's approval of the Journal.

The SPEAKER pro tempore. The question is on the Chair's approval of the Journal

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. GRÊÊN of Texas. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered. The SPEAKER pro tempore. Pursuant to clause 8, rule XX, further proceedings on this question will be postponed.

### □ 1029

### PLEDGE OF ALLEGIANCE

The SPEAKER pro tempore (Mr. LaHood). Will the gentleman from California (Mr. SCHIFF) come forward and lead the House in the Pledge of Allegiance.

Mr. SCHIFF led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

### RECESS

The SPEAKER pro tempore. Pursuant to clause 12 of rule I, the Chair de-

clares the House in recess subject to the call of the Chair.

Accordingly (at 10 o'clock and 30 minutes a.m.), the House stood in recess subject to the call of the Chair.

### □ 1133

### AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. LAHOOD) at 11 o'clock and 33 minutes a.m.

CONFERENCE REPORT ON HOUSE CONCURRENT RESOLUTION 83, CONCURRENT RESOLUTION ON THE BUDGET FOR FISCAL YEAR 2002

Mr. NUSSLE submitted the following conference report and statement on the concurrent resolution (H. Con. Res. 83) establishing the congressional budget for the United States Government for fiscal year 2002, revising the congressional budget for the United States Government for fiscal year 2001, and setting forth appropriate budgetary levels for each of fiscal years 2003 through 2011:

CONFERENCE REPORT (H. REPT. 107-55)

The committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the concurrent resolution (H. Con. Res. 83), establishing the congressional budget for the United States Government for fiscal year 2002, revising the congressional budget for the United States Government for fiscal year 2001, and setting forth appropriate budgetary levels for each of fiscal years 2003 through 2011, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the House recede from its disagreement to the amendment of the Senate and agree to the same with an amendment as follows:

In lieu of the matter proposed to be inserted by the Senate amendment, insert the following:

# SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET FOR FISCAL YEAR 2002.

(a) DECLARATION.—Congress determines and declares that the concurrent resolution on the budget for fiscal year 2001 is revised and replaced and that this resolution is the concurrent resolution on the budget for fiscal year 2002 including the appropriate budgetary levels for fiscal years 2003 through 2011 as authorized by section 301 of the Congressional Budget Act of 1974 (2 U.S.C. 632).

(b) Table of Contents.—The table of contents for this concurrent resolution is as follows:

Sec. 1. Concurrent resolution on the budget for fiscal year 2002.

# TITLE I—RECOMMENDED LEVELS AND AMOUNTS

Sec. 101. Recommended levels and amounts.

Sec. 102. Major functional categories. Sec. 103. Reconciliation in the Senate.

Sec. 104. Reconciliation in the House.

TITLE II—BUDGET ENFORCEMENT AND RULEMAKING

Subtitle A—Budget Enforcement

Sec. 201. Restrictions on advance appropriations in the House.

Sec. 202. Restrictions on advance appropriations in the Senate.

Sec. 203. Mechanism for implementing increase of fiscal year 2002 discretionary spending limits.

Sec. 204. Compliance with section 13301 of the Budget Enforcement Act of 1990.

Subtitle B—Reserve Funds

Sec. 211. Reserve fund for Medicare.

Sec. 212. Reserve fund for Family Opportunity Act.

Sec. 213. Reserve fund for agriculture.

Sec. 214. Reserve fund for additional tax cuts and debt reduction.

Sec. 215. Technical reserve fund for student loans.

Sec. 216. Reserve fund for health insurance for the uninsured.

Sec. 217. Reserve fund for defense in the Senate.

Sec. 218. Strategic reserve fund in the House.

Subtitle C—Miscellaneous Provisions

Sec. 221. Application and effect of changes in allocations and aggregates.

Sec. 222. Exercise of rulemaking powers.

TITLE III—SENSE OF THE SENATE AND CONGRESS PROVISIONS

Subtitle A—Sense of the Senate

Sec. 301. Sense of the Senate on conservation.

Sec. 302. Sense of the Senate on aids and other infectious diseases.

Sec. 303. Sense of the Senate on consolidated health centers.

Sec. 304. Funding for Department of Justice programs for State and local law enforcement assistance.

Sec. 305. Sense of the Senate regarding United States Coast Guard fiscal year 2002 funding.

Sec. 306. Strengthening our national food safety infrastructure.

Sec. 307. Sense of the Senate with respect to increasing funds for renewable energy research and development.

Subtitle B—Sense of the Congress

Sec. 311. Asset building for the working poor.

Sec. 312. Federal fire prevention assistance.

Sec. 313. Funding for graduate medical education at children's teaching hospitals.

Sec. 314. Concurrent retirement and disability benefits to retired members of the Armed Forces.

Sec. 315. Federal employee pay.

Sec. 316. Sales tax deduction.

# TITLE I—RECOMMENDED LEVELS AND AMOUNTS

SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.

The following budgetary levels are appropriate for the fiscal years 2001 through 2011:
(1) FEDERAL REVENUES.—For purposes of the enforcement of this resolution—

(A) The recommended levels of Federal revenues are as follows:

Fiscal year 2001: \$1,630,462,000,000.

Fiscal year 2002: \$1,653,202,000,000.

Fiscal year 2003: \$1,706,044,000,000. Fiscal year 2004: \$1,780,310,000,000.

Fiscal year 2005: \$1,852,646,000,000.

Fiscal year 2006: \$1,901,304,000,000.

Fiscal year 2007: \$1,994,674,000,000.

(A) New budget authority, \$4,773,000,000.

(B) Outlays, \$4,702,000,000.

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Fiscal year 2008: $2,089,726,000,000.
  Fiscal year 2009: $2,193,954,000,000.
  Fiscal year 2010: $2,318,055,000,000.
  Fiscal year 2011: $2,436,550,000,000.
(B) The amounts by which the aggregate levels of Federal revenues should be changed
are as follows:
  Fiscal year 2001: $0.
  Fiscal year 2002: -$50,286,000,000.
  Fiscal year 2003: -$76,067,000,000.
  Fiscal year 2004: -$84,025,000,000.
  Fiscal year 2005: -$97,124,000,000.
  Fiscal year 2006: -$138,279,000,000.
  Fiscal year 2007: -$141,081,000,000.
  Fiscal year 2008: -$153,084,000,000.
  Fiscal year 2009: -$166,162,000,000.
  Fiscal year 2010: -$171,247,000,000.
  Fiscal year 2011: -$191,343,000,000.
  (2) NEW BUDGET AUTHORITY.—For purposes
of the enforcement of this resolution, the ap-
propriate levels of total new budget author-
ity are as follows:
  Fiscal year 2001: $1,653,681,000,000.
  Fiscal year 2002: $1,525,948,000,000.
  Fiscal year 2003: $1,668,530,000,000.
  Fiscal year 2004: $1,733,617,000,000.
  Fiscal year 2005: $1,814,079,000,000.
  Fiscal year 2006: $1,866,139,000,000.
  Fiscal year 2007: $1,945,112,000,000.
  Fiscal year 2008: $2,025,075,000,000.
  Fiscal year 2009: $2,102,398,000,000.
  Fiscal year 2010: $2,186,341,000,000.
  Fiscal year 2011: $2,277,143,000,000.
  (3) BUDGET OUTLAYS.—For purposes of the
enforcement of this resolution, the appro-
priate levels of total budget outlays are as
follows:
  Fiscal year 2001: $1,600,529,000,000.
Fiscal year 2002: $1,491,841,000,000.
  Fiscal year 2003: $1,641,515,000,000.
  Fiscal year 2004: $1,709,251,000,000.
  Fiscal year 2005: $1,790,389,000,000.
  Fiscal year 2006: $1,837,846,000,000.
  Fiscal year 2007: $1,912,602,000,000.
  Fiscal year 2008: $1,994,838,000,000.
  Fiscal year 2009: $2,071,497,000,000.
  Fiscal year 2010: $2,154,203,000,000.
  Fiscal year 2011: $2,243,394,000,000.
  (4) SURPLUSES.-For purposes of the en-
forcement of this resolution, the amounts of
the surpluses are as follows:
  Fiscal year 2001: $29,933,000,000.
  Fiscal year 2002: $161,361,000,000.
  Fiscal year 2003: $64,529,000,000.
  Fiscal year 2004: $71,059,000,000.
  Fiscal year 2005: $62,257,000,000
  Fiscal year 2006: $63,458,000,000.
  Fiscal year 2007: $82,072,000,000.
  Fiscal year 2008: $94,888,000,000.
  Fiscal year 2009: $122,457,000,000.
  Fiscal year 2010: $163,852,000,000.
  Fiscal year 2011: $193,156,000,000.
  (5) PUBLIC DEBT.—The appropriate levels of
the public debt are as follows:
  Fiscal year 2001: $5,660,699,000,000.
  Fiscal year 2002: $5,603,812,000,000.
  Fiscal year 2003: $5,654,952,000,000.
  Fiscal year 2004: $5,700,089,000,000.
  Fiscal year 2005: $5,751,561,000,000.
  Fiscal year 2006: $5,803,295,000,000.
  Fiscal year 2007: $5,832,676,000,000.
  Fiscal year 2008: $5,847,714,000,000.
  Fiscal year 2009: $5,988,315,000,000.
  Fiscal year 2010: $6,343,661,000,000.
  Fiscal year 2011: $6,720,963,000,000.
  (6) DEBT HELD BY THE PUBLIC.—The appro-
priate levels of the debt held by the public
are as follows:
  Fiscal year 2001: $3,243,211,000,000.
  Fiscal year 2002: $2,924,234,000,000.
  Fiscal year 2003: $2,691,176,000,000.
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Fiscal year 2004: \$2,437,771,000,000.

Fiscal year 2005: \$2,170,550,000,000.

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Fiscal year 2006: $1,882,764,000,000.
                                                    SEC. 102. MAJOR FUNCTIONAL CATEGORIES.
  Fiscal year 2007: $1,555,637,000,000.
                                                      Congress determines and declares that the
  Fiscal year 2008: $1,194,633,000,000.
                                                    appropriate levels of new budget authority.
  Fiscal year 2009: $939,000,000,000.
                                                    budget outlays, new direct loan obligations,
  Fiscal year 2010: $878,000,000,000.
                                                    and new primary loan guarantee commitments for fiscal years 2002 through 2011 for
  Fiscal year 2011: $818,000,000,000.
  (7) SOCIAL SECURITY.
                                                    each major functional category are:
  (A) SOCIAL SECURITY REVENUES.—For pur-
                                                      (1) National Defense (050):
poses of Senate enforcement under section
                                                      Fiscal year 2001:
                                                      (A) New budget authority, $316,873,000,000.
311 of the Congressional Budget Act of 1974 (2
                                                      (B) Outlays, $302,371,000,000.
U.S.C. 642), the amounts of revenues of the
Federal Old-Age and Survivors Insurance
                                                      Fiscal year 2002:
                                                      (A) New budget authority, $324,832,000,000.
Trust Fund and the Federal Disability Insur-
                                                      (B) Outlays, $319,137,000,000.
ance Trust Fund are as follows:
  Fiscal year 2001: $504,109,000,000.
                                                      Fiscal year 2003:
                                                      (A) New budget authority, $333,646,000,000.
  Fiscal year 2002: $532,308,000,000.
                                                      (B) Outlays, $326,643,000,000.
  Fiscal year 2003: $560,938,000,000.
                                                      Fiscal year 2004:
  Fiscal year 2004: $588,674,000,000.
                                                      (A) New budget authority, $342,294,000,000.
  Fiscal year 2005: $620,060,000,000.
                                                      (B) Outlays, $335,184,000,000.
  Fiscal year 2006: $649,221,000,000.
                                                      Fiscal year 2005:
  Fiscal year 2007: $679,935,000,000.
                                                      (A) New budget authority, $350,876,000,000.
  Fiscal year 2008: $712,454,000,000.
                                                      (B) Outlays, $347,073,000,000.
  Fiscal year 2009: $746,439,000,000.
                                                      Fiscal year 2006:
  Fiscal year 2010: $782,029,000,000.
                                                      (A) New budget authority, $359,807,000,000.
  Fiscal year 2011: $819,185,000,000.
                                                      (B) Outlays, $353,482,000,000.
      SOCIAL SECURITY OUTLAYS .- For pur-
                                                      Fiscal year 2007:
poses of Senate enforcement under section
                                                      (A) New budget authority, $369,023,000,000.
311 of the Congressional Budget Act of 1974 (2
                                                      (B) Outlays, $359,774,000,000.
U.S.C. 642), the amounts of outlays of the
                                                      Fiscal year 2008:
Federal Old-Age and Survivors Insurance
Trust Fund and the Federal Disability Insur-
                                                      (A) New budget authority, $378,505,000,000.
                                                      (B) Outlays, $372,416,000,000.
ance Trust Fund are as follows:
                                                      Fiscal year 2009:
  Fiscal year 2001: $343,562,000,000.
                                                      (A) New budget authority, $388,323,000,000.
  Fiscal year 2002: $356,646,000,000.
                                                      (B) Outlays, $382,242,000,000.
  Fiscal year 2003: $369,521,000,000.
                                                      Fiscal year 2010:
  Fiscal year 2004: $382,488,000,000.
                                                      (A) New budget authority, $398,338,000,000.
  Fiscal year 2005: $394,844,000,000.
                                                      (B) Outlays, $392,227,000,000.
  Fiscal year 2006: $407,020,000,000.
                                                      Fiscal year 2011:
  Fiscal year 2007: $419,285,000,000.
                                                      (A) New budget authority, $408,821,000,000.
  Fiscal year 2008: $432,293,000,000.
                                                      (B) Outlays, $402,579,000,000.
  Fiscal year 2009: $448,317,000,000.
                                                      (2) International Affairs (150):
  Fiscal year 2010: $465,780,000,000.
                                                      Fiscal year 2001:
  Fiscal year 2011: $483,963,000,000.
                                                      (A) New budget authority, $22,424,000,000.
  (C) SOCIAL SECURITY ADMINISTRATIVE EX-
                                                      (B) Outlays, $19,670,000,000.
PENSES.—In the Senate, the amounts of new
                                                      Fiscal year 2002:
budget authority and budget outlays of the
                                                      (A) New budget authority, $23,214,000,000.
Federal Old-Age and Survivors Insurance
                                                      (B) Outlays, $19,082,000,000.
Trust Fund and the Federal Disability Insur-
                                                      Fiscal year 2003:
ance Trust Fund for administrative expenses
                                                      (A) New budget authority, $23,750,000,000.
are as follows:
                                                      (B) Outlays, $19,554,000,000.
  Fiscal year 2001:
                                                      Fiscal year 2004:
  (A) New budget authority, $3,431,000,000.
                                                      (A) New budget authority, $24,214,000,000.
  (B) Outlays, $3,371,000,000.
                                                      (B) Outlays, $20,164,000,000.
  Fiscal year 2002:
                                                      Fiscal year 2005:
  (A) New budget authority, $3,579,000,000.
                                                      (A) New budget authority, $24,911,000,000.
  (B) Outlays, $3,525,000,000.
                                                      (B) Outlays, $20,431,000,000.
  Fiscal year 2003:
                                                      Fiscal year 2006:
  (A) New budget authority, $3,695,000,000.
(B) Outlays, $3,655,000,000.
                                                      (A) New budget authority, $25,504,000,000.
                                                      (B) Outlays, $20,900,000,000.
  Fiscal year 2004:
                                                      Fiscal year 2007:
  (A) New budget authority, $3,819,000,000.
                                                      (A) New budget authority, $26,107,000,000.
  (B) Outlays, $3,763,000,000.
                                                      (B) Outlays, $21,494,000,000.
  Fiscal year 2005:
                                                      Fiscal year 2008:
  (A) New budget authority, $3,939,000,000.
                                                      (A) New budget authority, $26,482,000,000.
                                                      (B) Outlays, $22,031,000,000.
Fiscal year 2009:
  (B) Outlays, $3,881,000,000.
  Fiscal year 2006:
                                                      (A) New budget authority, $26,937,000,000.
(B) Outlays, $22,650,000,000.
  (A) New budget authority, $4,064,000,000.
  (B) Outlays, $4,004,000,000.
  Fiscal year 2007:
                                                      Fiscal year 2010:
  (A) New budget authority, $4,194,000,000.
                                                      (A) New budget authority, $27,458,000,000.
  (B) Outlays, $4,132,000,000.
                                                      (B) Outlays, $23,235,000,000.
  Fiscal year 2008:
                                                      Fiscal year 2011:
  (A) New budget authority, $4,331,000,000.
                                                      (A) New budget authority, $28,065,000,000.
  (B) Outlays, $4.267,000,000.
                                                      (B) Outlays, $23,766,000,000.
  Fiscal year 2009:
                                                      (3) General Science, Space, and Technology
  (A) New budget authority, $4,471,000,000.
  (B) Outlays, $4,405,000,000.
                                                      Fiscal year 2001:
  Fiscal year 2010:
                                                      (A) New budget authority, $21,043,000,000.
  (A) New budget authority, $4,619,000,000.
                                                      (B) Outlays, $19,612,000,000.
  (B) Outlays, $4,551,000,000.
                                                      Fiscal year 2002:
  Fiscal year 2011:
                                                      (A) New budget authority, $21,583,000,000.
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(B) Outlays, \$20,725,000,000.

Fiscal year 2003:

- (A) New budget authority, \$22,055,000,000. (B) Outlays, \$21,361,000,000.
- Fiscal year 2004:
- (A) New budget authority, \$22,379,000,000.
  (B) Outlays, \$21,945,000,000.
  Fiscal year 2005:

- (A) New budget authority, \$22,839,000,000.
- (B) Outlays, \$22,429,000,000.
- Fiscal year 2006:
- (A) New budget authority, \$23,323,000,000.
- (B) Outlays, \$22,847,000,000.
- Fiscal year 2007:
- (A) New budget authority, \$23,812,000,000.
- (B) Outlays, \$23,280,000,000.
- Fiscal year 2008:
- (A) New budget authority, \$24,303,000,000.
- (B) Outlays, \$23,743,000,000.
- Fiscal year 2009:
- (A) New budget authority, \$24,816,000,000.
- (B) Outlays, \$24,239,000,000.
- Fiscal year 2010:
- (A) New budget authority, \$25,335,000,000.
- (B) Outlays, \$24,749,000,000.
- Fiscal year 2011:
- (A) New budget authority, \$25,879,000,000
- (B) Outlays, \$25,274,000,000.
- (4) Energy (270):
- Fiscal year 2001:
- (A) New budget authority, \$1,225,000,000. (B) Outlays, -\$115,000,000.
- Fiscal year 2002:
- (A) New budget authority, \$1,360,000,000.
  (B) Outlays, -\$19,000,000.
  Fiscal year 2003:

- (A) New budget authority, \$1,328,000,000. (B) Outlays, -\$72,000,000.
- Fiscal year 2004:
- (A) New budget authority, \$1,309,000,000. (B) Outlays, -\$120,000,000. Fiscal year 2005:

- (A) New budget authority, \$1,254,000,000.
- (B) Outlays, -\$91,000,000. Fiscal year 2006:
- (A) New budget authority, \$1,336,000,000.
- (B) Outlays, -\$3,000,000.
- Fiscal year 2007:
- (A) New budget authority, \$1,411,000,000.
- (B) Outlays, \$71,000,000.
- Fiscal year 2008:
- (A) New budget authority, \$1,882,000,000.
- (B) Outlays, \$440,000,000.
- Fiscal year 2009:
- (A) New budget authority, \$1,998,000,000. (B) Outlays, \$579,000,000.
- Fiscal year 2010:
- (A) New budget authority, \$2,021,000,000.
- (B) Outlays, \$703,000,000.
- Fiscal year 2011:
- (A) New budget authority, \$1,990,000,000.
- (B) Outlays, \$691,000,000.
  (5) Natural Resources and Environment
- Fiscal year 2001:
- (A) New budget authority, \$28,833,000,000.

- (A) New budget authority, \$28,833,000,000.
  (B) Outlays, \$26,361,000,000.
  Fiscal year 2002:
  (A) New budget authority, \$30,381,000,000.
- (B) Outlays, \$28,652,000,000. Fiscal year 2003:
- (A) New budget authority, \$31,263,000,000.
- (B) Outlays, \$30,368,000,000. Fiscal year 2004:
- (A) New budget authority, \$32,249,000,000. (B) Outlays, \$31,506,000,000.
- Fiscal year 2005:
- (A) New budget authority, \$33,091,000,000.
- (B) Outlays, \$32,365,000,000.
- Fiscal year 2006:
- (A) New budget authority, \$33,965,000,000.
- (B) Outlays, \$33,281,000,000.
- Fiscal year 2007:
- (A) New budget authority, \$34,767,000,000.
- (B) Outlays, \$34,126,000,000.
- Fiscal year 2008:

- (A) New budget authority, \$35,691,000,000.
- (B) Outlays, \$34,903,000,000. Fiscal year 2009:
- (A) New budget authority, \$37,064,000,000.
- (B) Outlays, \$36,194,000,000.
- Fiscal year 2010:
- (A) New budget authority, \$38,111,000,000. (B) Outlays, \$37,190,000,000.
- Fiscal year 2011: (A) New budget authority, \$39,137,000,000.
- (B) Outlays, \$38,190,000,000. (6) Agriculture (350):
- Fiscal year 2001:
- (A) New budget authority, \$31,790,000,000.
- (B) Outlays, \$29,154,000,000.
- Fiscal year 2002:
- (A) New budget authority, \$26,265,000,000.
- (B) Outlays, \$24,593,000,000.
- Fiscal year 2003:
- (A) New budget authority, \$26,507,000,000.
- (B) Outlays, \$24,924,000,000. iscal year 2004:
- (A) New budget authority, \$26,562,000,000.
- (B) Outlays, \$25,120,000,000.
- Fiscal year 2005:
- (A) New budget authority, \$26,406,000,000.
- (B) Outlays, \$24,915,000,000.
- Fiscal year 2006:
- (A) New budget authority, \$25,452,000,000. (B) Outlays, \$23,853,000,000.
- Fiscal year 2007:
- (A) New budget authority, \$24,083,000,000. (B) Outlays, \$22,509,000,000. Fiscal year 2008:

- (A) New budget authority, \$22,723,000,000. (B) Outlays, \$21,134,000,000.
- Fiscal year 2009:
- (A) New budget authority, \$21,921,000,000. (B) Outlays, \$20,441,000,000. Fiscal year 2010:

- (A) New budget authority, \$21,553,000,000. (B) Outlays, \$20,174,000,000. Fiscal year 2011:

- (A) New budget authority, \$21,703,000,000.(B) Outlays, \$20,319,000,000.
- (7) Commerce and Housing Credit (370): Fiscal year 2001:
- (A) New budget authority, \$2,516,000,000.
- (B) Outlays, -\$771,000,000.
- Fiscal year 2002:
- (A) New budget authority, \$10,174,000,000. (B) Outlays, \$6,587,000,000.
- Fiscal year 2003:
- (A) New budget authority, \$11,394,000,000.
- (B) Outlays, \$5,952,000,000.
- Fiscal year 2004: (A) New budget authority, \$16,042,000,000.
- (B) Outlays, \$11,733,000,000.
- Fiscal year 2005: (A) New budget authority, \$16,163,000,000.
- (B) Outlays, \$12,387,000,000.
- Fiscal year 2006:
- (A) New budget authority, \$16,138,000,000.
- (B) Outlays, \$11,790,000,000. Fiscal year 2007:
- (A) New budget authority, \$16,245,000,000.
- (B) Outlays, \$12,061,000,000.
- (B) Outlays, \$12,001,000,000. Fiscal year 2008: (A) New budget authority, \$16,404,000,000. (B) Outlays, \$11,894,000,000. Fiscal year 2009:
- (A) New budget authority, \$16,479,000,000. (B) Outlays, \$11,934,000,000.
- Fiscal year 2010:
- (A) New budget authority, \$16,597,000,000.
- (B) Outlays, \$11,889,000,000. Fiscal year 2011:
- (A) New budget authority, \$16,714,000,000.
- (B) Outlays, \$11,915,000,000. (8) Transportation (400):
- Fiscal year 2001:
- (A) New budget authority, \$62,130,000,000.
- (B) Outlays, \$51,681,000,000.
- Fiscal year 2002:

- (A) New budget authority, \$64,965,000,000.
- (B) Outlays, \$56,167,000,000. Fiscal year 2003:
- (A) New budget authority, \$62,392,000,000.
- (B) Outlays, \$60,521,000,000. Fiscal year 2004:
- (A) New budget authority, \$64,154,000,000. (B) Outlays, \$62,662,000,000. Fiscal year 2005:
- (A) New budget authority, \$65,907,000,000.
- (B) Outlays, \$64,225,000,000.
- Fiscal year 2006: (A) New budget authority, \$67,794,000,000.
- (B) Outlays, \$65,702,000,000.
- Fiscal year 2007:
- (A) New budget authority, \$69,637,000,000.
- (B) Outlays, \$66,577,000,000. Fiscal year 2008:
- (A) New budget authority, \$71,490,000,000. (B) Outlays, \$67,775,000,000.
- Fiscal year 2009:
- (A) New budget authority, \$73,377,000,000.
- (B) Outlays, \$69,221,000,000.
- Fiscal year 2010: (A) New budget authority, \$76,412,000,000.
- (B) Outlays, \$70,588,000,000.
- Fiscal year 2011:
- (A) New budget authority, \$78,652,000,000.
- (B) Outlays, \$72,183,000,000. (9) Community and Regional Development
- (450):
- Fiscal year 2001:
- (A) New budget authority, \$11,225,000,000. (B) Outlays, \$11,366,000,000.
- Fiscal year 2002:
  (A) New budget authority, \$11,892,000,000.
  (B) Outlays, \$11,730,000,000.
  Fiscal year 2003:
- (A) New budget authority, \$12,067,000,000. (B) Outlays, \$11,731,000,000.
- Fiscal year 2004: (A) New budget authority, \$12,350,000,000.
- (B) Outlays, \$11,967,000,000.
- Fiscal year 2005: (A) New budget authority, \$12,664,000,000.
- (B) Outlays, \$11,913,000,000. Fiscal year 2006:
- (A) New budget authority, \$12,933,000,000.
- (B) Outlays, \$11,936,000,000.
- Fiscal year 2007:
- (A) New budget authority, \$13,198,000,000. (B) Outlays, \$12,181,000,000.
- Fiscal year 2008:
- (A) New budget authority, \$13,476,000,000. (B) Outlays, \$12,444,000,000.
- Fiscal year 2009:
- (A) New budget authority, \$13,759,000,000. (B) Outlays, \$12,696,000,000.
- Fiscal year 2010: (A) New budget authority, \$14,048,000,000.
- (B) Outlays, \$12,962,000,000.
- Fiscal year 2011:
- (A) New budget authority, \$14,340,000,000. (B) Outlays, \$13,233,000,000. (10) Education, Training, Employment, and
- Social Services (500):
- Fiscal year 2001: (A) New budget authority, \$76,951,000,000. (B) Outlays, \$69,850,000,000.
- Fiscal year 2002:
- (A) New budget authority, \$81,234,000,000. (B) Outlays, \$76,742,000,000.
- Fiscal year 2003: (A) New budget authority, \$82,805,000,000.
- (B) Outlays, \$81,479,000,000. Fiscal year 2004:
- (A) New budget authority, \$84,386,000,000.(B) Outlays, \$83,574,000,000.
- Fiscal year 2005: (A) New budget authority, \$87,122,000.000.
- (B) Outlays, \$85,819,000,000. Fiscal year 2006:
- (A) New budget authority, \$89,233,000,000.
- (B) Outlays, \$87,924,000,000.

Fiscal year 2007:

(A) New budget authority, \$91,327,000,000. (B) Outlays, \$89,955,000,000.

Fiscal year 2008:

(A) New budget authority, \$93,501,000,000. (B) Outlays, \$92,115,000,000. Fiscal year 2009:

(A) New budget authority, \$95,780,000,000.

(B) Outlays, \$94,341,000,000. Fiscal year 2010:

(A) New budget authority, \$98,113,000,000.

(B) Outlays, \$96,654,000,000.

Fiscal year 2011:

(A) New budget authority, \$100,517,000,000.

(B) Outlays, \$99,017,000,000.

(11) Health (550):

Fiscal year 2001:

(A) New budget authority, \$180,104,000,000.

(B) Outlays, \$173,012,000,000.

Fiscal year 2002:

(A) New budget authority, \$198,775,000,000.

(B) Outlays, \$196,668,000,000.

Fiscal year 2003:

(A) New budget authority, \$221,150,000,000.

(B) Outlays, \$219,770,000,000.

Fiscal year 2004:

(A) New budget authority, \$235,474,000,000. (B) Outlays, \$234,672,000,000.

Fiscal year 2005:

(A) New budget authority, \$242,661,000,000.

(B) Outlays, \$241,084,000,000.

Fiscal year 2006: (A) New budget authority, \$259,125,000,000.

(B) Outlays, \$257,594,000,000.

Fiscal year 2007:
(A) New budget authority, \$278,882,000,000.

(B) Outlays, \$276,575,000,000. Fiscal year 2008:

(A) New budget authority, \$299,116,000,000. (B) Outlays, \$297,091,000,000.

Fiscal year 2009:

(A) New budget authority, \$320,791,000,000.

(B) Outlays, \$319,017,000,000.

Fiscal year 2010:

(A) New budget authority, \$345,380,000,000.

(B) Outlays, \$343,729,000,000.

Fiscal year 2011:

(A) New budget authority, \$372,407,000,000.

(B) Outlays, \$370,945,000,000.

(12) Medicare (570):

Fiscal year 2001:

(A) New budget authority, \$217,531,000,000.

(B) Outlays, \$217,708,000,000.

Fiscal year 2002:

(A) New budget authority, \$229,179,000,000.

(B) Outlays, \$229,121,000,000.

Fiscal year 2003:

(A) New budget authority, \$244,838,000,000.

(B) Outlays, \$244,596,000,000.

Fiscal year 2004:

(A) New budget authority, \$271,378,000,000.

(B) Outlays, \$271,579,000,000. Fiscal year 2005:

(A) New budget authority, \$306,158,000,000.

(B) Outlays, \$306,079,000,000. Fiscal year 2006:

(A) New budget authority, \$326,564,000,000.

(B) Outlays, \$326,298,000,000. Fiscal year 2007:

(A) New budget authority, \$363,686,000,000.

(B) Outlays, \$363,901,000,000. Fiscal year 2008:

(A) New budget authority, \$393,686,000,000.

(B) Outlays, \$393,578,000,000.

Fiscal year 2009:

(A) New budget authority, \$424,278,000,000. (B) Outlays, \$423,993,000,000.

Fiscal year 2010:

(A) New budget authority, \$458,957,000,000. (B) Outlays, \$459,194,000,000.

Fiscal year 2011:

(A) New budget authority, \$497,379,000,000.

(B) Outlays, \$497,366,000,000.

(13) Income Security (600):

Fiscal year 2001:

(A) New budget authority, \$255,942,000,000. (B) Outlays, \$256,932,000,000.

Fiscal year 2002:

(A) New budget authority, \$273,840,000,000.

(B) Outlays, \$272,122,000,000.

Fiscal year 2003:

(A) New budget authority, \$283,864,000,000.

(B) Outlays, \$282,611,000,000. Fiscal year 2004:

(A) New budget authority, \$295,030,000,000. (B) Outlays, \$293,420,000,000.

Fiscal year 2005:

(A) New budget authority, \$309,192,000,000. (B) Outlays, \$307,667,000,000.

Fiscal year 2006: (A) New budget authority, \$316,761,000,000.

(B) Outlays, \$315,312,000,000.

Fiscal year 2007:

(A) New budget authority, \$324,056,000,000.

(B) Outlays, \$322,627,000,000.

Fiscal year 2008:

(A) New budget authority, \$338,278,000,000.

(B) Outlays, \$336,950,000,000.

Fiscal year 2009:

(A) New budget authority, \$349,561,000,000.

(B) Outlays, \$347,987,000,000.

Fiscal year 2010:

(A) New budget authority, \$360,308,000,000. (B) Outlays, \$358,600,000,000.

Fiscal year 2011:

(A) New budget authority, \$371,593,000,000. (B) Outlays, \$369,419,000,000.

(14) Social Security (650):

Fiscal year 2001:

(A) New budget authority, \$9,805,000,000.
(B) Outlays, \$9,805,000,000.
Fiscal year 2002:

(A) New budget authority, \$11,004,000,000. (B) Outlays, \$11,003,000,000.

Fiscal year 2003:

(A) New budget authority, \$11,733,000,000. (B) Outlays, \$11,733,000,000.

Fiscal year 2004: (A) New budget authority, \$12,496,000,000.

(B) Outlays, \$12,496,000,000

Fiscal year 2005:

(A) New budget authority, \$13,308,000,000. (B) Outlays, \$13,308,000,000.

Fiscal year 2006: (A) New budget authority, \$14,207,000,000.

(B) Outlays, \$14,207,000,000

Fiscal year 2007:

(A) New budget authority, \$15,168,000,000.

(B) Outlays, \$15,168,000,000

Fiscal year 2008: (A) New budget authority, \$16,241,000,000.

(B) Outlays, \$16,241,000,000.

Fiscal year 2009: (A) New budget authority, \$17,483,000,000.

(B) Outlays, \$17,483,000,000.

Fiscal year 2010:

(A) New budget authority, \$18,878,000,000.

(B) Outlays, \$18,878,000,000.

Fiscal year 2011:

(A) New budget authority, \$20,388,000,000.

(B) Outlays, \$20,388,000,000.

(15) Veterans Benefits and Services (700): Fiscal year 2001: (A) New budget authority, \$46,675,000,000.

(B) Outlays, \$45,926,000,000. Fiscal year 2002:

(A) New budget authority, \$51,512,000,000. (B) Outlays, \$50,921,000,000.

Fiscal year 2003:

(A) New budget authority, \$53,801,000,000.

(B) Outlays, \$53,408,000,000.

Fiscal year 2004:

(A) New budget authority, \$56,161,000,000. (B) Outlays, \$55,744,000,000.

(A) New budget authority, \$60,317,000,000. (B) Outlays, \$59,847,000,000.

Fiscal year 2006:

Fiscal year 2005:

(A) New budget authority, \$59,863,000,000.

(B) Outlays, \$59,368,000,000.

Fiscal year 2007:

(A) New budget authority, \$59,345,000,000.
(B) Outlays, \$58,853,000,000.
Fiscal year 2008:

(A) New budget authority, \$63,407,000,000.

(B) Outlays, \$62,971,000,000.

Fiscal year 2009:

(A) New budget authority, \$64,981,000,000.

(B) Outlays, \$64,570,000,000.

Fiscal year 2010:

(A) New budget authority, \$66,973,000,000.

(B) Outlays, \$66,555,000,000.

Fiscal year 2011:

(A) New budget authority, \$69,063,000,000.

(B) Outlays, \$68,632,000,000.

(16) Administration of Justice (750):

Fiscal year 2001: (A) New budget authority, \$30,577,000,000.

(B) Outlays, \$30,003,000,000.

Fiscal year 2002: (A) New budget authority, \$32,431,000,000.

(B) Outlays, \$31,436,000,000.

Fiscal year 2003:

(A) New budget authority, \$32,545,000,000.

(B) Outlays, \$32,809,000,000. Fiscal year 2004:

(A) New budget authority, \$35,330,000,000. (B) Outlays, \$35,543,000,000. Fiscal year 2005:

(A) New budget authority, \$36,420,000,000. (B) Outlays, \$36,347,000,000. Fiscal year 2006:

(A) New budget authority, \$37,466,000,000. (B) Outlays, \$37,036,000,000. Fiscal year 2007:

(A) New budget authority, \$38,543,000,000. (B) Outlays, \$38,013,000,000.

Fiscal year 2008:

(A) New budget authority, \$39,665,000,000. (B) Outlays, \$39,152,000,000. Fiscal year 2009:

(A) New budget authority, \$40,822,000,000.

(B) Outlays, \$40,292,000,000.

Fiscal year 2010: (A) New budget authority, \$42,021,000,000.

(B) Outlays, \$41,483,000,000.

Fiscal year 2011: (A) New budget authority, \$43,284,000,000.

(B) Outlays, \$42,728,000,000.

(17) General Government (800): Fiscal year 2001:

(A) New budget authority, \$16,307,000,000.

(B) Outlays, \$16,065,000,000. Fiscal year 2002:

(A) New budget authority, \$16,496,000,000. (B) Outlays, \$16,193,000,000.

Fiscal year 2003:

(A) New budget authority, \$16,651,000,000. (B) Outlays, \$16,493,000,000.

Fiscal year 2004: (A) New budget authority, \$17,082,000,000.

(B) Outlays, \$16,978,000,000. Fiscal year 2005:

(A) New budget authority, \$17,560,000,000. (B) Outlays, \$17,201,000,000.

Fiscal year 2006:
(A) New budget authority, \$18,068,000,000.

(B) Outlays, \$17,641,000,000. Fiscal year 2007:

(A) New budget authority, \$18,609,000,000. (B) Outlays, \$18,144,000,000. Fiscal year 2008:

(A) New budget authority, \$18,791,000,000. (B) Outlays, \$18,445,000,000.

Fiscal year 2009: (A) New budget authority, \$19,377,000,000. (B) Outlays, \$18,882,000,000.

Fiscal year 2010:

(A) New budget authority, \$19,968,000,000. (B) Outlays, \$19,437,000,000.

Fiscal year 2011:

(A) New budget authority, \$20,599,000,000.

- (B) Outlays, \$20,048,000,000.
- (18) Net Interest (900):

Fiscal year 2001:

- (A) New budget authority, \$275,467,000,000.
- (B) Outlays, \$275,467,000,000.

Fiscal year 2002:

- (A) New budget authority, \$259,162,000,000.
- (B) Outlays, \$259,162,000,000.

Fiscal year 2003:

- (A) New budget authority, \$252,364,000,000.
- (B) Outlays, \$252,364,000,000.

Fiscal year 2004:

- (A) New budget authority, \$247,310,000,000.
- (B) Outlays, \$247,310,000,000.

Fiscal year 2005:

- (A) New budget authority, \$240,115,000,000.
- (B) Outlays, \$240,115,000,000.

Fiscal year 2006:

- (A) New budget authority, \$235,642,000,000.
- (B) Outlays, \$235,642,000,000.

Fiscal year 2007:

- (A) New budget authority, \$232,136,000,000.
- (B) Outlays, \$232,136,000,000.

Fiscal year 2008:

- (A) New budget authority, \$227,484,000,000.
- (B) Outlays, \$227,484,000,000.

Fiscal year 2009:

- (A) New budget authority, \$221,933,000,000.
- (B) Outlays, \$221,933,000,000.

Fiscal year 2010:

- (A) New budget authority, \$214,899,000,000.
- (B) Outlays, \$214,899,000,000.

Fiscal year 2011:

- (A) New budget authority, \$207,328,000,000.
- (B) Outlays, \$207,328,000,000.
- (19) Allowances (920):

Fiscal year 2001:

- (A) New budget authority, \$84,528,000,000.
- (B) Outlays, \$84,697,000,000.

Fiscal year 2002:

- New budget authority,
- -\$103,548,000,000. (B) Outlays, -\$99,379,000,000.

Fiscal year 2003:

- (A) New budget authority, -\$6,115,000,000.
- (B) Outlays, -\$5,222,000,000.

Fiscal year 2004:

- (A) New budget authority, -\$6,268,000,000.
- (B) Outlays, -\$5,912,000,000.

Fiscal year 2005:

- (A) New budget authority, -\$6,423,000,000.
- (B) Outlays, -\$6,263,000,000. Fiscal year 2006:

- (A) New budget authority, -\$6,580,000,000. (B) Outlays, -\$6,503,000,000.
- Fiscal year 2007:

- (A) New budget authority, -\$6,744,000,000.
- (B) Outlays, -\$6,665,000,000. Fiscal year 2008:

- (A) New budget authority, -\$6,908,000,000. (B) Outlays, -\$6,828,000,000.

Fiscal year 2009:

- (A) New budget authority, -\$7,079,000,000.
- (B) Outlays, -\$6,994,000,000.

Fiscal year 2010:

- (A) New budget authority, -\$7,251,000,000.
- (B) Outlays, -\$7,165,000,000.

Fiscal year 2011:

- (A) New budget authority, -\$7,429,000,000.
- (B) Outlays, -\$7,340,000,000.
- (20) Undistributed Offsetting Receipts (950): Fiscal year 2001:
- (A) New budget authority, -\$38,265,000,000.
- (B) Outlays, -\$38,265,000,000.

Fiscal year 2002:

- (A) New budget authority, -\$38,803,000,000.
- (B) Outlays, -\$38,803,000,000.

Fiscal year 2003:

- (A) New budget authority, -\$49,508,000,000.
- (B) Outlays, -\$49,508,000,000.
- Fiscal year 2004:
- (A) New budget authority, -\$56,315,000,000.
- (B) Outlays, -\$56,315,000,000.

Fiscal year 2005:

- (A) New budget authority, -\$46,463,000,000.
- (B) Outlays, -\$46,463,000,000.

Fiscal year 2006:

- (A) New budget authority, -\$50,461,000,000.
- (B) Outlays, -\$50,461,000,000.

Fiscal year 2007:

- (A) New budget authority, -\$48,179,000,000. (B) Outlays, -\$48,179,000,000.
- Fiscal year 2008: (A) New budget authority, -\$49,141,000,000. (B) Outlays, -\$49,141,000,000.
- Fiscal year 2009:
- (A) New budget authority, -\$50,203,000,000.
- (B) Outlays, -\$50,203,000,000.

Fiscal year 2010:

- (A) New budget authority, -\$51,778,000,000.
- (B) Outlays, -\$51,778,000,000. Fiscal year 2011:
- (A) New budget authority, -\$53,287,000,000.
- (B) Outlays, -\$53,287,000,000.

### SEC. 103. RECONCILIATION IN THE SENATE.

- (a) IN GENERAL.—Subject to subsection (b). the Committee on Finance of the Senate shall report to the Senate a reconciliation bill not later than May  $18,\,2001$  that consists of changes in laws within its jurisdiction sufficient to reduce revenues by not more than \$1,250,000,000,000 for the period of years 2001 through 2011 and the total level of outlays may be increased by not more than \$100,000,000,000 for the period of fiscal years
- 2001 through 2011. (b) SURPLUS.—Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal
- year covered by this resolution. (c) SENSE OF CONGRESS.—It is the sense of the Congress that of the total amount reconciled in subsection (a), \$100,000,000,000 will be for an economic stimulus package over

### the next 2 years. SEC. 104. RECONCILIATION IN THE HOUSE.

- (a) IN GENERAL.—Subject to subsection (b), the Committee on Ways and Means of the House of Representatives shall report to the House of Representatives a reconciliation bill not later than May 18, 2001 that consists of changes in laws within its jurisdiction sufficient \*
- reported bill or joint resolution, or amendment thereto or conference report thereon. that would provide an advance appropriation
- (b) EXCEPTION.—An advance appropriation may be provided-
- (1) for fiscal year 2003 for programs, projects, activities or accounts identified in the joint explanatory statement of managers accompanying this resolution under the heading "Accounts Identified for Advance Appropriations" in an aggregate amount not to exceed \$23,159,000,000 in new budget authority: and
- (2) for the Corporation for Public Broadcasting.
- (c) APPLICATION OF POINT OF ORDER IN THE SENATE.
- (1) WAIVER AND APPEAL.—In the Senate. subsection (a) may be waived or suspended in the Senate only by an affirmative vote of three-fifths of the Members, duly chosen and sworn. An affirmative vote of three-fifths of the Members of the Senate, duly chosen and sworn, shall be required in the Senate to sustain an appeal of the ruling of the Chair on
- a point of order raised under subsection (a). (2) FORM OF THE POINT OF ORDER.—A point of order under subsection (a) may be raised by a Senator as provided in section 313(e) of the Congressional Budget Act of 1974.

- (3) Conference reports.—If a point of order is sustained under subsection (a) against a conference report in the Senate, the report shall be disposed of as provided in section 313(d) of the Congressional Budget Act of 1974.
- (d) DEFINITION.—In this section, the term "advance appropriation" means any discretionary new budget authority in a bill or joint resolution making general appropriations or continuing appropriations for fiscal year 2002 that first becomes available for any fiscal year after 2002.
- (e) SENSE OF CONGRESS.—It is the sense of Congress that the Budget Enforcement Act of 1990 should be amended to address procedures for advance appropriations for fiscal years beginning with fiscal year 2003.

### SEC. 203. MECHANISM FOR IMPLEMENTING IN-CREASE OF FISCAL YEAR 2002 DIS-CRETIONARY SPENDING LIMITS.

- (a) FINDINGS.—The Senate finds the following:
- (1) Unless and until the discretionary spending limit for fiscal year 2002 (as set out in section 251(c) of the Balanced Budget and Emergency Deficit Control Act of 1985) is increased, aggregate appropriations which exceed the current law limits would still be out of order in the Senate and subject to a supermajority vote.
- (2) Except for a necessary adjustment included in function 920 (to comply with section 312(b) of the Congressional Budget Act of 1974), the functional totals contained in this concurrent resolution envision a level of discretionary spending for fiscal year 2002 as
- follows: For the discretionary (A) category:  $\$659,\!540,\!000,\!000$  in new budget authority and
- \$647,780,000,000 in outlays. For the highway category:
- \$28,489,000,000 in outlays.For the mass transit category: \$5,275,000,000 in outlays.
- (D) Forthe conservation category: \$1,760,000,000 in new budget authority and
- \$1,232,000,000 in outlays. (3) To facilitate the Senate completing its legislative responsibilities for the 1st Session of the 107th Congress in a timely fashion, it is imperative that the Senate consider legislation which establishes appropriate discretionary spending limits for fiscal year 2002 through 2006 as soon as possible.
- (b) Adjustment to Allocations OTHER BUDGETARY AGGREGATES AND LEV-ELS.—Whenever a bill or joint resolution becomes law that increases the discretionary spending limit for fiscal year 2002 set out in section 251(c) of the Balanced Budget and Emergency Deficit Control Act of 1985, the chairman of the Committee on the Budget of the Senate shall increase the allocation called for in section 302(a) of the Congressional Budget Act of 1974 (2 U.S.C. 633(a)) to the appropriate Committee on Appropriations and shall also appropriately adjust all other budgetary aggregates and levels con-
- tained in this resolution. (c) Senate Defense Firewall.
- (1) DEFINITION.—In this subsection, for purposes of enforcement in the Senate for fiscal year 2002, the term "discretionary spending limit" means-
- (A) for the defense category, \$325,070,000,000
- in new budget authority; and for the nondefense \$336,230,000,000 in new budget authority.
  - (2) Point of order in the senate.-
- (A) IN GENERAL.—After the adjustment to the section 302(a) allocation to the Committee on Appropriations is made pursuant to subsection (b) and except as provided in

subparagraph (B), it shall not be in order in the Senate to consider any bill, joint resolution, amendment, motion, or conference report that exceeds any discretionary spending limit set forth in this subsection.

- (B) EXCEPTION.—This paragraph shall not apply if a declaration of war by Congress is in effect.
- (3) WAIVER AND APPEAL.—This subsection may be waived or suspended in the Senate only by an affirmative vote of three-fifths of the Members, duly chosen and sworn. An affirmative vote of three-fifths of the Members of the Senate, duly chosen and sworn, shall be required in the Senate to sustain an appeal of the ruling of the Chair on a point of order raised under this subsection.

### SEC. 204. COMPLIANCE WITH SECTION 13301 OF THE BUDGET ENFORCEMENT ACT OF 1990.

(a) IN GENERAL.—In the House of Representatives, notwithstanding section 302(a)(1) of the Congressional Budget Act of 1974 and section 13301 of the Budget Enforcement Act of 1990, the joint explanatory statement accompanying the conference report on any concurrent resolution on the budget shall include in its allocation under section 302(a) of such Act to the Committee on Appropriations amounts for the discretionary administrative expenses of the Social Security Administration.

(b) SPECIAL RULE.—In the House of Representatives, for purposes of applying section 302(f) of the Congressional Budget Act of 1974, estimates of the level of total new budget authority and total outlays provided by a measure shall include any discretionary amounts provided for the Social Security Administration.

### Subtitle B—Reserve Funds

### SEC. 211. RESERVE FUND FOR MEDICARE.

- (a) MEDICARE REFORM AND PRESCRIPTION DRUGS.—If the Committee on Finance of the Senate or the Committee on Ways and Means or the Committee on Energy and Commerce of the House of Representatives reports a bill or joint resolution, or an amendment is offered thereto, or a conference report thereon is submitted, which reforms the medicare program under title XVIII of the Social Security Act (42 U.S.C. 1395 et seq.) and improves the access of beneficiaries under that program to prescription drugs, the appropriate chairman of the Committee on the Budget may revise committee allocations for that committee and other appropriate budgetary aggregates and allocations of new budget authority (and the outlavs resulting therefrom) in this resolution by the amount provided by that measure for that purpose, but not to exceed \$0 for fiscal year 2002, \$59,100,000,000 for the period of fisyears 2002 through 2006 \$300,000,000,000 for the period of fiscal years 2002 through 2011.
- (b) MEDICARE PAYMENTS TO HOME HEALTH AGENCIES.—
- (1) IN GENERAL.—Subject to paragraph (2), if the Senate Committee on Finance or the House Committee on Ways and Means or Committee on Energy and Commerce report a bill, or if an amendment thereto is offered or a conference report thereon is submitted, that repeals the 15 percent reduction in payments under the medicare program to home health agencies enacted by the Balanced Budget Act of 1997 and now scheduled to go into effect on October 1, 2002, the appropriate chairman of the Committee on the Budget may increase the allocation of new budget authority and outlays to that committee and other appropriate budgetary aggregates and levels by the amount the amount provided

by that measure for that purpose, but not to exceed \$0 in new budget authority and outlays in 2002, \$4,000,000,000 for the period 2002 through 2006, and \$13,700,000,000 for the period 2002 through 2011.

(2) SURPLUS.—Legislation described in paragraph (1) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to subsection (a)), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolution.

# SEC. 212. RESERVE FUND FOR FAMILY OPPORTUNITY ACT.

- (a) IN GENERAL.—Subject to subsection (b), if the Committee on Finance of the Senate or the Committee on Energy and Commerce of the House of Representatives reports a bill or joint resolution, or if an amendment thereto is offered or a conference report thereon is submitted, that provides States with the opportunity to expand medicaid coverage for children with special needs, allowing families of disabled children with the opportunity to purchase coverage under the medicaid program for such children (commonly referred to as the "Family Opportunity Act of 2001"), the appropriate chairman of the Committee on the Budget may revise committee allocations for that committee and other appropriate budgetary aggregates and allocations of new budget authority (and the outlays resulting therefrom) in this resolution by the amount provided by that measure for that purpose, but not to exceed \$227.000,000 in new budget authority and \$180,000,000 in outlays for fiscal year 2002, \$3,035,000,000 in new budget authority and \$2,724,000,000 in outlays for the period of fiscal years 2002 through 2006, and \$8,337,000,000 in new budget authority and \$7,867,000,000 in outlays for the period of fiscal years 2002 through 2011.
- (b) SURPLUS.—Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolution.

### SEC. 213. RESERVE FUND FOR AGRICULTURE .

- (a) IN GENERAL.—(1) Subject to subsection (b), if the Committee on Agriculture, Nutrition, and Forestry of the Senate or the Committee on Agriculture of the House of Representatives reports a bill, or an amendment thereto is offered, or a conference report thereon is submitted, to reauthorize the Federal Agriculture Improvement Act of 1996, title I of that Act, and other appropriate agricultural production legislation, the appropriate Chairman of the Committee on the Budget may increase the allocation of new budget authority and outlays to that committee for fiscal years 2003 through 2011 by the amount of new budget authority (and the outlays resulting therefrom) provided by that measure for that purpose not to exceed \$66,150,000,000 in new budget authority and outlays for fiscal years 2003 through 2011.
- (2) In the House of Representatives, if an adjustment is made under paragraph (1), the Chairman of the Committee on the Budget may adjust the fiscal year 2002 level by an amount not to exceed the adjustment that is made for fiscal year 2003 (and reduce the adjustment made for fiscal year 2003 by that amount)
- (b) SURPLUS.—Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to

section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolution.

# SEC. 214. RESERVE FUND FOR ADDITIONAL TAX CUTS AND DEBT REDUCTION.

- If the report provided pursuant to section 202(e)(2) of the Congressional Budget Act of 1974, the budget and economic outlook: update (for fiscal years 2002 through 2011), estimates an on-budget surplus for any of fiscal years 2001 through 2011 that exceeds the estimated on-budget surplus set forth in the Congressional Budget Office's January 2001 budget and economic outlook for such fiscal year, the chairman of the Committee on the Budget of the House may, in an amount not to exceed the increase in such surplus for that fiscal year—
- (1) reduce the recommended level of Federal revenues and make other appropriate adjustments (including the reconciliation instructions) for that fiscal year;
- (2) reduce the appropriate level of the public debt, increase the amount of the surplus, and make other appropriate adjustments for that fiscal year; or
- (3) any combination of paragraphs (1) and (2).

### SEC. 215. TECHNICAL RESERVE FUND FOR STU-DENT LOANS.

- (a) IN GENERAL.—Subject to subsection (b), if the Committee on Health, Education, Labor, and Pensions of the Senate reports a bill, or an amendment thereto is offered, or a conference report thereon is submitted, or the Committee on Education and the Workforce of the House of Representatives reports a bill, or an amendment is offered, or a conference report is submitted, that provides additional resources for legislation that repeals the replacement interest rate structure for student loans scheduled to occur on July 2003, the appropriate Chairman of the Committee on the Budget may increase the allocation of new budget authority and outlays to the appropriate committee-
- (1) for fiscal years 2001 and 2002 by the amount of new budget authority (and the outlays resulting therefrom) provided by that measure for that purpose not to exceed \$110,000,000 in new budget authority and \$100,000,000 outlays;
- (2) for fiscal years 2001 through 2006 by the amount of new budget authority (and the outlays resulting therefrom) provided by that measure for that purpose not to exceed \$3,440,000,000 in new budget authority and \$2.840,000,000 outlays; and
- (3) for fiscal years 2001 through 2011 by the amount of new budget authority (and the outlays resulting therefrom) provided by that measure for that purpose not to exceed \$7,665,000,000 in new budget authority and \$6.590.000.000 outlays.
- (b) SURPLUS.—Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolution.

# SEC. 216. RESERVE FUND FOR HEALTH INSURANCE FOR THE UNINSURED.

(a) IN GENERAL.—Subject to subsection (b), if the Committee on Finance of the Senate or the Committee on Energy and Commerce or Committee on Ways and Means of the House of Representatives report a bill or joint resolution, or an amendment thereto is offered, or a conference report thereon is submitted, that provides health insurance for the uninsured (including a measure providing for tax deductions for the purchase of

health insurance for, among others, modincome individuals not receiving health insurance from their employers), the appropriate chairman of the Committee on the Budget may revise committee allocations for that committee and other appropriate budgetary aggregates and allocations of new budget authority (and the outlays resulting therefrom) and may revise the revenue aggregates and other appropriate budgetary aggregates and allocations in this resolution by the amount provided by that measure for that purpose, but not to exceed \$28,000,000,000 in new budget authority and outlays for the period of fiscal years 2002 through 2011 or \$28,000,000,000 in revenues for the period of fiscal years 2002 through 2011 or any combination of budget authority and outlays or revenues as long as the sum of all revisions does not exceed \$28,000,000,000. This resolutions allows these funds to be spent over the time period of fiscal years 2002 through 2004.

(b) SURPLUS.—Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolution.

## SEC. 217. RESERVE FUND FOR DEFENSE IN THE SENATE.

(a) IN GENERAL.—Subject to subsection (b), if the President submits a budget amendment and the Committee on Appropriations or the Committee on Armed Services of the Senate reports a bill, or an amendment thereto is offered, or a conference report thereon is submitted, that provides additional resources for defense spending in response to the recommendations of the President's National Defense Review, the Chairman of the Committee on the Budget may increase the allocation of new budget authority and outlays to that committee for fiscal year 2002 by the amount of new budget authority (and the outlays resulting therefrom) provided by that measure for that pur-

(b) SURPLUS.—Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolution.

# SEC. 218. STRATEGIC RESERVE FUND IN THE HOUSE.

(a) ADJUSTMENTS.—In the House of Representatives, the chairman of the Committee on the Budget may adjust the appropriate aggregates and committee allocations of new budget authority (and outlays flowing therefrom) for fiscal year 2002 for a bill making appropriations for the Department of Defense and, for fiscal years 2002 through 2011, a bill making authorizations for the Department of Defense, a bill providing a prescription drug benefit, and any other appropriate legislation. The chairman may also make adjustments for amendments to or conference reports on such bills. In making adjustments under this subsection, the chairman shall consider, as appropriate, the recommendations of the President's National Defense Review and any statement of administrative policy or supplemental budget request relating to any legislation referred to in this subsection.

(b) LIMITATIONS.—(1) The adjustments for any bill referred to in subsection (a) shall be in an amount not to exceed the amount by

which such bill breaches the applicable allocation or aggregate.

(2) Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolution.

### Subtitle C-Miscellaneous Provisions

# SEC. 221. APPLICATION AND EFFECT OF CHANGES IN ALLOCATIONS AND AGGREGATES.

- (a) APPLICATION.—Any adjustments of allocations and aggregates made pursuant to this resolution shall—
- (1) apply while that measure is under consideration:
- (2) take effect upon the enactment of that measure; and
- (3) be published in the Congressional Record as soon as practicable.
- (b) EFFECT OF CHANGED ALLOCATIONS AND AGGREGATES.—Revised allocations and aggregates resulting from these adjustments shall be considered for the purposes of the Congressional Budget Act of 1974 as allocations and aggregates contained in this resolution.
- (c) BUDGET COMMITTEE DETERMINATIONS.—
  For purposes of this resolution—
- (1) the levels of new budget authority, outlays, direct spending, new entitlement authority, revenues, deficits, and surpluses for a fiscal year or period of fiscal years shall be determined on the basis of estimates made by the Committee on the Budget of the House of Representatives; and
- (2) such chairman, as applicable, may make any other necessary adjustments to such levels to carry out this resolution.
- (d) Enforcement in the House.—
- (1) IN GENERAL.—In the House of Representatives, for the purpose of enforcing this concurrent resolution, sections 302(f) and 311(a) of the Congressional Budget Act of 1974 shall apply to fiscal year 2002 and the total for fiscal year 2002 and the four ensuing fiscal years.
- (2) APPROPRIATE LEVELS.—For purposes of enforcement of the Congressional Budget Act of 1974 in the House of Representatives, the appropriate levels of total new budget authority and total budget outlays for fiscal years 2002 through 2011 prescribed by this resolution pursuant to section 301(a)(1) of such Act shall be based upon the table entitled "Conference Report Fiscal Year 2002, Budget Resolution Total Spending and Revenues" in conjunction with the provisions of title II of this resolution.
- (e) Enforcement in the Senate.—The Senate, for purposes of enforcement of the Congressional Budget Act of 1974 and this resolution, measures discharged pursuant to Senate Resolution 8 shall be considered as if the measure had been reported from the committee of jurisdiction.

### SEC. 222. EXERCISE OF RULEMAKING POWERS.

Congress adopts the provisions of this title—

(1) as an exercise of the rulemaking power of the Senate and the House of Representatives, respectively, and as such they shall be considered as part of the rules of each House, or of that House to which they specifically apply, and such rules shall supersede other rules only to the extent that they are inconsistent therewith; and

(2) with full recognition of the constitutional right of either House to change those rules (so far as they relate to that House) at any time, in the same manner, and to the same extent as in the case of any other rule of that House.

# TITLE III—SENSE OF THE SENATE AND CONGRESS PROVISIONS

### Subtitle A-Sense of the Senate

## SEC. 301. SENSE OF THE SENATE ON CONSERVATION.

It is the sense of the Senate that conservation funding is a priority of the One Hundred Seventh Congress.

# SEC. 302. SENSE OF THE SENATE ON AIDS AND OTHER INFECTIOUS DISEASES.

Notwithstanding any other provision of this resolution, it is the sense of the Senate that:

- (1) FINDINGS.—The Senate finds the following:
- (A) HIV/AIDS, having already infected over 58 million people worldwide, is devastating the health, economies, and social structures in dozens of countries in Africa, and increasingly in Asia, the Caribbean and Eastern Europe.
- (B) AIDS has wiped out decades of progress in improving the lives of families in the developing world. As the leading cause of death in Africa, AIDS has killed 17 million and will claim the lives of one quarter of the population, mostly productive adults, in the next decade. In addition, 13 million children have been orphaned by AIDS—a number that will rise to 40 million by 2010.
- (C) The Agency for International Development, along with the Centers for Disease Control, Department of Labor, and Department of Defense have been at the forefront of the international battle to control HIV/ with global assistance totaling AIDS. \$330,000,000 from the United States Agency International Development for and \$136,000,000 from other agencies in fiscal year 2001, primarily focused on targeted prevention programs.
- (D) While prevention is key, treatment and care for those affected by HIV/AIDS is an increasingly critical component of the global response. Improving health systems, providing home-based care, treating AIDS-associated diseases like tuberculosis, providing for family support and orphan care, and making antiretroviral drugs against HIV available will reduce social and economic damage to families and communities.
- (E) Pharmaceutical companies recently dramatically reduced the prices of antiretroviral drugs to the poorest countries. With sufficient resources, it is now possible to improve treatment options in countries where health systems are able to deliver and monitor the medications.
- (F) The United Nations AIDS program estimates it will cost at least \$3,000,000,000 for basic AIDS prevention and care services in Sub-Saharan Africa alone, and at least \$2,000,000,000 more if antiretroviral drugs are provided widely. In Africa, only \$500,000,000 is currently available from all donors, lending agencies and African governments themselves.
- (2) Sense of the senate.—It is the sense of the Senate that the spending levels in this budget resolution shall be increased by \$200,000,000 in fiscal year 2002 and by \$500,000,000 in 2003 and for each year thereafter for the purpose of helping the needlest countries cope with the burgeoning costs of prevention, care and treatment of those affected by HIV/AIDS and associated infectious diseases

### SEC. 303. SENSE OF THE SENATE ON CONSOLI-DATED HEALTH CENTERS.

It is the sense of the Senate that appropriations for consolidated health centers

under section 330 of the Public Health Service Act (42 U.S.C. 254b) should be increased by 100 percent over the next 5 fiscal years in order to double the number of individuals who receive health services at community, migrant, homeless, and public housing health centers.

# SEC. 304. FUNDING FOR DEPARTMENT OF JUSTICE PROGRAMS FOR STATE AND LOCAL LAW ENFORCEMENT ASSISTANCE.

It is the sense of the Senate that the levels in this resolution assume increased funding for fiscal year 2002 for the Department of Justice State and local law enforcement grant programs.

# SEC. 305. SENSE OF THE SENATE REGARDING UNITED STATES COAST GUARD FISCAL YEAR 2002 FUNDING.

It is the sense of the Senate that any level of budget authority and outlays in fiscal year 2002 below the level assumed in this resolution for the Coast Guard would require the Coast Guard to—

- (1) close numerous units and reduce overall mission capability, including the counter narcotics interdiction mission which was authorized under the Western Hemisphere Drug Elimination Act;
- (2) reduce the number of personnel of an already streamlined workforce; and
- (3) reduce operations in a manner that would have a detrimental impact on the sustainability of valuable fish stocks in the North Atlantic and Pacific Northwest and its capacity to stem the flow of illicit drugs and illegal immigration into the United States.

# SEC. 306. STRENGTHENING OUR NATIONAL FOOD SAFETY INFRASTRUCTURE.

- (a) FINDING.—The Senate finds that the United States food supply is one of the safest in the world, but in order to maintain the integrity of our food supply in the face of emerging threats, we must make the necessary investments now, in a time of surplus.
- (b) SENSE OF THE SENATE.—It is the sense of the Senate that the levels in this resolution assume that the appropriate amount should be invested at the Food and Drug Administration and the Center for Disease Control food activities next year in order to strengthen our national food safety infrastructure by—
- (1) increasing the number of inspectors within the Food and Drug Administration to enable the Food and Drug Administration to inspect high-risk sites at least annually:
- (2) supporting research that enables us to meet emerging threats;
- (3) improving surveillance to identify and trace the sources and incidence of food-borne illness:
- (4) otherwise maintaining at least current funding levels for food safety initiatives in the Food and Drug Administration and the United States Department of Agriculture; and
- (5) providing additional funds should such needs arise due to emerging food safety threats.

### SEC. 307. SENSE OF THE SENATE WITH RESPECT TO INCREASING FUNDS FOR RENEW-ABLE ENERGY RESEARCH AND DE-VELOPMENT.

It is the sense of the Senate that the Senate recognizes the importance of renewable energy resources and that providing for such technologies should be increased by at least \$450,000,000 for fiscal year 2002 and at a rate in excess of inflation in subsequent years.

### Subtitle B—Sense of the Congress

# SEC. 311. ASSET BUILDING FOR THE WORKING POOR.

(a) FINDINGS.—Congress find the following:

- (1) For the vast majority of United States households, the pathway to the economic mainstream and financial security is not through spending and consumption, but through savings, investing, and the accumulation of assets.
- (2) One-third of all Americans have no assets available for investment and another 20 percent have only negligible assets. The situation is even more serious for minority households; for example, 60 percent of African-American households have no or negative financial assets.
- (3) Nearly 50 percent of all children in America live in households that have no assets available for investment, including 40 percent of Caucasian children and 73 percent of African-American children.
- (4) Up to 20 percent of all United States households do not deposit their savings in financial institutions and, thus, do not have access to the basic financial tools that make asset accumulation possible.
- (5) Public policy can have either a positive or a negative impact on asset accumulation. Traditional public assistance programs based on income and consumption have rarely been successful in supporting the transition to economic self-sufficiency. Tax policy, through \$288,000,000,000 in annual tax incentives, has helped lay the foundation for the great middle class.
- (6) Lacking an income tax liability, low-income working families cannot take advantage of asset development incentives available through the Federal tax code.
- (7) Individual Development Accounts have proven to be successful in helping low-income working families save and accumulate assets. Individual Development Accounts have been used to purchase long-term, high-return assets, including homes, postsecondary education and training, and small business.
- (b) SENSE OF CONGRESS.—It is the sense of Congress that the Federal tax code should support a significant expansion of Individual Development Accounts so that millions of low-income, working families can save, build assets, and move their lives forward; thus, making positive contributions to the economic and social well-being of the United States, as well as to its future.

# SEC. 312. FEDERAL FIRE PREVENTION ASSISTANCE.

- (a) FINDINGS.—Congress finds the following:
- (1) Increased demands on firefighting and emergency medical personnel have made it difficult for local governments to adequately fund necessary fire safety precautions.
- (2) The Government has an obligation to protect the health and safety of the fire-fighting personnel of the United States and to ensure that they have the financial resources to protect the public.
- (3) The high rates in the United States of death, injury, and property damage caused by fires demonstrates a critical need for Federal investment in support of firefighting personnel.
- (b) SENSE OF CONGRESS.—It is the sense of Congress that the Government should support the core operations of the Federal Emergency Management Agency by providing needed fire grant programs to assist our firefighters and rescue personnel as they respond to more than 17,000,000 emergency calls annually. To accomplish this task, Congress supports preservation of the Assistance to Firefighters grant program. Continued support of the Assistance to Firefighters grant program will enable local firefighters to adequately protect the lives of countless

Americans put at risk by insufficient fire protection.

# SEC. 313. FUNDING FOR GRADUATE MEDICAL EDUCATION AT CHILDREN'S TEACHING HOSPITALS.

It is the sense of Congress that:

- (1) Function 550 includes an appropriate level of funding for graduate medical education conducted at independent children's teaching hospitals in order to ensure access to care by millions of children nationwide.
- (2) An emphasis should be placed on the role played by community health centers in underserved rural and urban communities.
- (3) Funding under function 550 should also reflect the importance of the Ryan White CARE Act to persons afflicted with HIV/AIDS

### SEC. 314. CONCURRENT RETIREMENT AND DIS-ABILITY BENEFITS TO RETIRED MEMBERS OF THE ARMED FORCES.

- (a) FINDINGS.—Congress finds that the Secretary of Defense is the appropriate official for evaluating the existing standards for the provision of concurrent retirement and disability benefits to retired members of the Armed Forces and the need to change these standards.
- (b) SENSE OF CONGRESS.—It is the sense of Congress that—
- (1) the Secretary of Defense should report not later than 180 days after the date of adoption of this resolution to the congressional committees of jurisdiction on the provision of concurrent retirement and disability benefits to retired members of the Armed Forces;
- (2) the report should address the number of individuals retired from the Armed Forces who would otherwise be eligible for disability compensation, the comparability of the policy to Office of Personnel Management guidelines for civilian Federal retirees, the applicability of this policy to prevailing private sector standards, the number of individuals potentially eligible for concurrent benefits who receive other forms of Federal assistance and the cost of that assistance, and alternative initiatives that would accomplish the same end as concurrent receipt of military retired pay and disability compensation:
- (3) the Secretary of Defense should submit legislation that he considers appropriate;
- (4) upon receiving such report, the committees of jurisdiction, working with the Committees on the Budget of the House and Senate, should consider appropriate legislation;
- (5) CBO and OMB should report not later than 30 days after the date of adoption of this resolution to the Committees on the Budget on the risk that provision of full concurrent receipt of military retired pay and disability compensation would reduce the surplus below the level of the Medicare Hospital Insurance Trust Fund.

### SEC. 315. FEDERAL EMPLOYEE PAY.

- (a) FINDINGS.—Congress finds the following:
- (1) Members of the uniformed services and civilian employees of the United States make significant contributions to the general welfare of the Nation.
- (2) Increases in the pay of members of the uniformed services and of civilian employees of the United States have not kept pace with increases in the overall pay levels of workers in the private sector, so that there now exists—
- (A) a 32 percent gap between compensation levels of Federal civilian employees and compensation levels of private sector workers and

- (B) an estimated 10 percent gap between compensation levels of members of the uniformed services and compensation levels of private sector workers.
- (3) The President's budget proposal for fiscal year 2002 includes a 4.6 percent pay raise for military personnel.
- (4) The Office of Management and Budget has requested that Federal agencies plan their fiscal year 2002 budgets with a 3.6 percent pay raise for civilian Federal employees.
- (5) In almost every year during the past 2 decades, there have been equal adjustments in the compensation of members of the uniformed services and the compensation of civilian employees of the United States.
- (b) SENSE OF CONGRESS.—It is the sense of Congress that rates of compensation for civilian employees of the United States should be adjusted at the same time, and in the same proportion, as are rates of compensation for members of the uniformed services.

### SEC. 316. SALES TAX DEDUCTION.

- (a) FINDINGS.—Congress finds that—
- (1) in 1986 the ability to deduct State sales taxes was eliminated from the Federal tax
- (2) the States of Tennessee, Texas, Wyoming, Washington, Florida, Nevada, and South Dakota have no State income tax;
- (3) the citizens of those seven States continue to be treated unfairly by paying significantly more in taxes to the Government than taxpayers with an identical profile in different State because they are prohibited from deducting their State sales taxes from their Federal income taxes in lieu of a State income tax:
- (4) the design of the Federal tax code is preferential in its treatment of States with

State income taxes over those without State income taxes;

- (5) the current Federal tax code infringes upon States' rights to tax their citizens as they see fit in that the Federal tax code exerts unjust influence on States without State income taxes to impose one their citizens:
- (6) the current surpluses that our Government holds provide an appropriate time and opportunity to allow taxpayers to deduct either their State sales taxes or their State income taxes from their Federal income tax returns; and
- (7) over 50 Members of the House of Representatives have cosponsored legislation to restore the sales tax deduction option to the Federal tax code.
- (b) SENSE OF CONGRESS.—It is the sense of Congress that the Committee on Ways and Means and the Committee on Finance should consider legislation that makes State sales tax deductible against Federal income taxes.

JIM NUSSLE, JOHN E. SUNUNU, Managers on the Part of the House.

> PETE DOMENICI, CHUCK GRASSLEY, DON NICKLES, PHIL GRAMM, CHRISTOPHER BOND,

Managers on the Part of the Senate.
JOINT EXPLANATORY STATEMENT OF
THE COMMITTEE OF CONFERENCE

The managers on the part of the Senate and the House at the conference on disagreeing votes of the two Houses on the amendment of the Senate to the concurrent resolution (House Concurrent Resolution 83), setting forth the congressional budget for the United States for fiscal years 2001, 2002,

2003, 2004, 2005, 2006, 2007, 2008 2009, 2010 and 2011 submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommend in the accompanying conference report:

The Senate amendment struck all out of the House resolution after the resolving clause and inserted a substitute text.

The House recedes from its disagreement to the amendment of the Senate with an amendment which is a substitute for the House resolution and the Senate amendment.

### DISPLAYS AND AMOUNTS

The contents of concurrent budget resolutions are set forth in section 301(a) of the Congressional Budget Act of 1974. The years in this document are fiscal years unless otherwise indicated.

House Resolution.—The House budget resolution includes all of the items required as part of a concurrent budget resolution under section 301(a) of the Congressional Budget Act other than the spending and revenue levels for Social Security (which is used to enforce a point of order applicable only in the Senate).

Senate Amendment.—The Senate amendment includes all of the items required under section 301(a) of the Congressional Budget Act. As permitted under section 301(b) of the Congressional Budget Act, Section 102 of the Senate amendment includes advisory levels on debt held by the public.

Conference Agreement.—The Conference Agreement includes all of the items required by section 301(a) of the Congressional Budget Act.

AGGREGATES AND FUNCTION LEVELS

FUNCTION SUMMARY -- HOUSE PASSED RESOLUTION (\$ billions)

3684.028 3611.513 3686.121 3613.685 -2.093 -2.172 289.328 285.264 283.031 279.512 6.297 5.752 14.476 0.598 34.288 33.590 19.812 2002-11 4.429 -2.205 14.773 14.709 -10.344 2002-06 115.879 112.420 115.423 111.820 0.456 0.600 137.145 136.302 134.835 134.311 2.310 1.991 1714.693 1680.594 1715.787 1681.735 -1.094 2011 416.303 409.246 416.493 409.443 -0.190 29.595 24.997 29.600 28.288 -0.005 -3.291 27.752 26.868 27.709 26.827 0.043 2.191 0.927 4.120 4.108 -1.929 -3.181 32.417 31.509 31.387 30.575 1.030 0.934 28.422 24.161 28.427 27.416 -0.005 31.173 30.525 30.154 29.603 1.019 0.922 404.535 397.616 404.722 397.810 -0.187 2.267 0.955 4.081 4.046 -1.814 -3.091 2010 26.654 26.086 26.612 26.045 0.042 0.041 2009 393.539 386.526 393.741 386.735 -0.202 -0.209 28.036 23.583 27.991 26.891 0.045 -3.308 2.290 0.784 4.045 3.916 1.755 3.132 30.620 29.888 29.683 29.018 0.937 0.870 26.240 25.564 26.199 25.524 0.041 0.040 2008 2.196 0.385 3.985 3.576 -1.789 -3.191 29.349 28.774 28.842 28.279 0.507 0.495 27.447 22.826 27.295 26.210 0.152 -3.384 25.588 24.925 25.548 24.886 0.040 0.039 382.734 375.622 382.935 375.829 -0.201 26.932 22.141 26.622 25.562 0.310 1.103 -0.248 3.284 3.235 -2.181 -3.483 372.224 361.909 372.443 362.133 -0.219 24.947 24.309 24.250 0.040 0.059 2007 1.023 -0.354 3.203 3.128 -2.180 -3.482 27.954 27.815 27.387 27.332 0.567 0.483 26.165 21.395 25.925 24.879 0.240 -3.484 24.295 23.719 24.256 23.612 0.039 0.107 27.938 27.666 27.389 27.212 0.549 0.454 0.899 -0.496 3.084 3.016 -2.185 -3.512 352.184 347.175 352.357 347.353 -0.173 23.645 23.174 23.607 23.013 0.038 0.161 342.578 334.048 342.776 334.252 -0.198 24.493 20.419 24.502 23.977 -0.009 -3.558 23.109 22.584 23.072 22.440 0.037 0.144 0.912 0.590 2.973 2.873 -2.061 -3.463 27.716 27.467 27.192 27.021 0.524 0.446 23.885 19.864 23.847 23.536 0.038 -3.672 22.633 21.900 22.454 21.787 0.179 0.113 0.760 -0.531 2.730 2.766 -1.970 -3.297 333.273 325.548 333.440 325.723 -0.167 23.866 19.560 23.858 23.205 0.008 -3.645 0.835 -0.234 2.783 -1.948 -3.160 324.563 319.252 324.947 319.659 -0.384 -0.407 22.197 21.043 22.034 20.968 0.163 0.075 1.225 0.115 3.132 3.104 1.907 310.328 300.591 311.051 301.318 -0.723 22.424 19.670 22.641 23.259 -0.217 -3.589 21.043 19.612 20.901 19.562 0.142 0.050 28.833 26.361 28.740 26.358 0.093 0.003 200 989898 250 - General Science, Space and Technology 300 - Natural Resources and Environment 50 - International Affairs 050 - National Defense 350 - Agriculture Discretionary Discretionary Discretionary Discretionary Discretionary 270 - Energy Discretionary Mandatory Mandatory Mandatory Mandatory Function

FUNCTION SUMMARY -- HOUSE PASSED RESOLUTION
(\$ billions)

				-						The second second second	2			
Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
370 - Commerce and Housing	¥8	3.516	8.715	8.450	14.120	12.730	12.660	13.533	13.851	14.267	18.724	13.519	56.675	130 569
Credit	Ь	0.229	5.657	3.078	9,885	9.013	8.365	9.223	9.308	609.6	12.834	9.807	35.998	86 779
Discretionary	¥	1.363	-0.234	-0.234	-0.520	-0.642	-0.593	0.269	0.530	0.976	5.421	0.217	-2.223	5.190
•	Ь	2.008	0.127	-0.274	-0.622	-0.815	-0.805	0.194	0.292	0.613	3.972	1.017	-2.389	3,699
Mandatory	¥ M	2.153	8.949	8.684	14.640	13.372	13.253	13.264	13.321	13.291	13.303	13,302	58.898	125.379
	ō	-1.779	5.530	3.352	10.507	9.828	9.170	9.029	9.016	8.996	8.862	8.790	38.387	83.080
370 on-budget	Æ	2.516	7.415	8.550	12.820	12.730	12.660	13.533	13.851	14.267	18.724	13.519	54.175	128.069
:	5	5.7	4.357	3.178	80.58 50.58	9.013	8.365	9.223	9.308	9.609	12.834	9.807	33.498	84.279
Discretionary	¥ i	1.363	-0.234	-0.234	-0.520	-0.642	-0.593	0.269	0.530	0.976	5.421	0.217	-2.223	5.190
	5 6	2.008	0.127	-0.274	-0.622	-0.815	-0.805	0.194	0.292	0.613	3.972	1.017	-2.389	3.699
Mandatory	<b>\$</b> 5	2.779	4.230	3.452	9.207	13.3/2 9.828	9.170	13.264 9.029	13.321 9.016	13.291 8.996	13.303 8.862	13.302 8.790	56.398 35.887	122.879 80.580
400 Transportation	ď	62 130	60 001	58 721	50 210	50 720	87.0 DA	008 08	61 214	64 043	107	020	100	707
	6	51.681	55.615	58.299	60.233	61.955	63.709	64.922	66.374	2 6 2 6 2 6 3 6 4 7 5 6 6 7 7 7	69.30	71 198	290.927	620.134
Discretionary	Æ	18.964	16.199	16.554	17.017	17.483	17.992	18.469	18.934	19.414	19.710	20.517	85.245	182.289
•	Ь	49.680	53.871	56.215	58.177	59.937	61.747	62,981	64.366	65,972	67,319	69.159	289.947	619.744
Mandatory	BA	43.166	44.792	42.167	42.202	42.237	42.284	42.331	42.380	42.429	42.484	42.539	213.682	425.845
	ō	2.001	1.744	2.084	2.056	2.018	1.962	1.941	2.008	2.035	1.982	2.039	9.864	19.869
450 - Community and Regional	W W	11.225	10.120	10.318	10.567	10.920	11.243	11.545	11.844	12.146	12.338	12.844	53.168	113.885
Development	Б	11.366	11.422	10.961	10.660	10.354	10.262	10.460	10.757	11.038	11.309	11.606	53.659	108.829
Discretionary	₩ B	11.577	10.089	10.360	10.587	10.882	11.202	11.504	11.801	12.101	12.292	12,796	53.120	113.614
	5	12.048	11.740	11.460	11.073	10.841	10.777	10.986	11.292	11.585	11.869	12.181	55.891	113.804
Mandatory	<u>\$</u> 6	-0.352 -0.682	-0.318	0.042	-0.020	0.038	0.041	0.041 526	0.043	0.045 5.47	0.046	0.048	0.048	0.271
	;		2		2		9	200		5	2		707.7-	i i
500 - Education, Training, Employment,		76.886	82.134	82.013	83.888	87.345	90.205	92.846	95.701	98.444	100.510	104.626	425.585	917.712
and Social Services	5	69.790	76.220	81.671	82.281	84.831	87.685	90.364	92.962	95.910	98.366	101.360	412.688	891.650
Discretionary	ĕ i	61.189	65.322	65.577	67.565	69.473	71.539	73.462	75,557	77.488	78.704	81.957	339.476	726.644
	5 8	24.012	59.658	292.49	65.959	909.79	69.578	71.592	73.442	75.591	77.211	79.355	328.163	705.354
Mandatory	£ 6	15.097	16.612	10.430	16.323	17.872	18.666	19.384	20.144	20.956	21.806	22.669	86.109	191.068
	5	2	200.01	6000	776.01	677.11	9.10	10.77	19.520	Z0.318	CGL.12	27.002	64.525	186.296
550 - Health	æ	182.604	203.966	229.688	246.548	253.794	266.790	286.985	307.625	329.698	354.229	382.408	1200.786	2861.731
	Б	175.512	201.117	225.847	244.687	251.455	264.574	284.223	305.213	327,566	352,522	380.214	1187,680	2837.418
Discretionary	A d	38.771	41,005	45.488	46.966	48.456	50.050	51.362	52.646	53.956	54.808	56.909	231.965	501.646
	5 6	33.70	30.124	500	7007	40.503	46.113	48.030	20.900	22.270	53.401	54.782	218.964	480.018
Mandatory	<b>X</b> 0	141,742	162.961	184.200	199.582 200.005	205.338	216.740	235.623	254.979	275.742 275.206	299.421	325.499	968.821	2360.085
	;	:	*	-	****	100.00	>>=====================================		1141177	2.4.5	433.14.1	360.406	2000	201. 2007

FUNCTION SUMMARY -- HOUSE PASSED RESOLUTION (\$ billions)

3212.766 3201.571 500.042 507.490 2712.724 2694.081 5785.663 38.877 38.374 38.374 5746.786 5721.450 150.904 150.904 150.804 150.804 594.044 589.764 260.045 257.692 333.999 2002-06 1470.648 1467.944 230.884 238.842 1239.764 2525.662 2514.092 18.205 17.986 2507.457 2496.106 62.750 62.749 0.099 0.099 62.651 278.700 276.463 122.127 121.189 156.573 155.274 2011 25.476 22.812 4.373 4.309 221.103 118.503 20.387 20.387 20.363 20.363 20.363 371.642 369.424 57.212 56.522 314.430 67.114 66.674 29.217 28.872 37.897 37.802 40.767 40.204 38.163 37.725 2.604 2.479 459.396 4.286 4.233 4.233 455.110 2010 123.445 123.698 4.116 4.076 119.329 359.890 358.217 55.088 54.925 304.802 386.200 383.437 4.201 4.148 381.999 379.289 0.023 18.877 18.874 18.854 2009 53.768 53.768 53.768 53.740 595.535 349.513 346.257 4.135 4.079 345.378 342.178 17.482 17.482 17.460 63.354 62.975 27.506 27.324 35.748 35.651 2008 337.855 336.473 52.244 52.455 285.611 284.018 61.998 61.590 26.919 26.919 35.079 34.948 514,734 611,748 3,977 3,977 16,241 16,219 16,219 2007 384.078 3.930 3.875 3.775 3.77 58.138 57.668 26.234 25.975 31.904 31.693 323.428 321.895 50.846 51.006 272.582 270.889 2006 555.826 553.421 3.829 3.774 351.997 349.647 14.207 0.021 14.186 58.807 58.325 25.541 25.297 33.266 33.028 315.915 314.382 49.435 49.668 266.480 264.714 35.651 35.279 33.315 33.077 2.336 2.202 308.066 306.673 47.955 48.515 260.111 258.158 2005 229.173 226.861 3.719 3.65.454 225.454 13.308 13.308 13.308 13.308 13.288 293.331 292.461 46.187 47.546 247.144 244.915 503.759 501.544 3.619 3.574 500.140 12.497 12.497 12.477 12.477 55.270 54.884 24.124 23.958 31.146 30.926 281.824 282.335 44.471 47.234 237.353 179.657 177.255 3.518 3.518 3.497 176.139 11.733 11.733 11.744 11.714 53.033 52.778 23.447 23.493 29.586 29.285 2002 457.247 455.011 3.520 3.474 453.727 451.537 11.005 11.004 0.018 10.986 52.261 51.595 24.215 23.850 28.046 27.745 271.512 272.093 42.836 45.879 228.676 226.214 255.942 256.932 39.454 43.974 216.488 212.958 135.181 134.182 123.121 13.388 133.733 129.733 46.675 45.926 22.512 24.163 23.864 200 OBORDA DE COMPANA DE C 00 - Veterans Benefits and Services '50 - Administration of Justice 300 - Income Security 350 - Social Security 50 on-budget 570 - Medicare Discretionary Discretionary Discretionary Discretionary Discretionary Discretionary Aandatory Mandatory Mandatory

FUNCTION SUMMARY - HOUSE PASSED RESOLUTION (\$ billions)

612.457 612.457 612.457 6.000 6.000 6.12.457 492.338 6.000 6.000 6.000 6.000 6.000 6.000 6.000 1092.148 1092.148 0.000 0.000 1092.148 2383.290 0.000 2383.290 2383.290 2002-11 767.307 767.307 0.000 0.000 767.307 767.307 767.307 767.307 767.307 767.307 767.307 767.307 767.307 767.307 767.658 29.058 22.405 29.058 22.405 0.000 2002-06 2011 20.929 20.929 0.000 0.000 20.929 20.929 219.099 219.099 219.099 7.452 6.986 7.452 0.000 0.000 69.459 0.000 0.000 69.459 69.4 66.757 66.757 0.000 0.000 66.757 66.757 66.757 66.757 66.757 66.757 66.757 66.757 66.757 2010 7.151 6.773 7.151 6.773 0.000 44.585 0.000 0.000 0.000 44.585 224.395 224.395 224.395 224.395 2009 66.823 0.000 0.000 66.823 66.823 66.823 229.324 229.324 0.000 0.000 64.210 0.000 0.000 64.210 64.210 64.210 0.000 0.000 0.000 0.000 6. 6.986 6.986 6.986 6.626 0.000 6.720 6.445 6.720 0.000 0.000 87.027 0.000 0.000 0.000 87.027 833.269 0.000 0.000 233.269 233.269 233.269 60.346 0.000 0.000 60.346 60.346 60.346 60.346 48.179 0.000 48.179 48.179 105.477 0.000 0.000 0.000 105.477 105.477 105.477 0.000 0.000 236.545 236.545 236.545 236.545 236.545 236.545 6.583 6.267 6.583 0.000 0.000 57.901 57.901 0.000 0.000 57.901 57.901 46.461 46.461 46.461 46.461 121.911 0.000 0.000 0.000 121.911 121.911 121.911 0.000 0.000 238.959 238.959 238.959 6.366 6.073 6.366 6.073 0.000 137.968 137.968 0.000 0.000 137.968 137.968 242.355 242.355 242.355 6.190 6.190 5.701 0.000 0.000 56.170 56.170 0.000 0.000 56.170 56.170 56.170 6.000 0.000 45.463 45.463 45.463 45.463 155.381 0.000 0.000 155.381 155.381 155.381 0.000 0.000 248.531 248.531 63.089 0.000 0.000 0.000 63.089 63.215 53.215 53.215 53.215 53.215 6.017 6.017 6.017 6.017 0.000 0.000 169.879 0.000 0.000 169.879 169.879 253.243 253.243 0.000 253.243 253.243 5.481 3.993 5.481 0.000 0.000 61.475 0.000 0.000 0.000 61.475 61.475 62.308 62.308 62.308 50.808 50.808 0.000 0.000 550.808 42.303 42.303 42.303 42.303 182.168 182.168 0.000 0.000 182.168 182.168 257.570 0.000 0.000 257.570 205.109 205.109 0.000 0.000 205.109 273.584 273.584 0.000 0.000 0.472 0.303 0.303 0.000 0.000 46.173 46.173 0.000 0.000 46.173 38.265 38.265 38.265 38.265 38.265 38.265 38.265 \$5**\$**5**\$**5 950 - Undistributed Offsetting Receipts 300 - General Government 900 - Net Interest 950 on-budget 300 on-budget **Discretionary** Discretionary Discretionary Discretionary Mandatory Mandatory Mandatory

23283.643 23003.138 7780.241 15783.402 15212.531 19057.646 18802.979 7461.575 7761.575 11566.071

2002-11

FUNCTION SUMMARY -- HOUSE PASSED RESOLUTION (\$ billions)

10591.293 10446.529 3490.468 3490.034 7100.825 6816.495 8648.925 8648.925 8515.730 3472.362 3472.362 3476.563 4903.584 11730.562 8779.361 1284.033 263.631 1020.402 2002-06 2743.581 2718.328 846.928 878.303 1896.653 1896.653 1840.025 2252.834 2230.245 874.018 874.018 3206.212 **2387.027** 487.884 156.782 331.102 2011 2634,089 2609,682 823,630 855,817 1753,865 2119,459 851,682 851,682 1342,103 1288,219 2010 2532.815 2505.856 801.380 832.307 1731.435 2077.292 2053.889 797.267 828.250 1280.025 2889.595 2143.156 383.739 89.567 294.172 2437.775 2409.800 779.678 809.485 1658.097 1600.315 1998.625 1975.636 805.530 1168.106 2754.151 2344.090 2312.943 758.157 784.661 1585.933 1658.282 1918.415 754.248 780.807 1164.167 2628.575 1**948.64** 2007 2264.582 2236.279 736.931 765.754 1627.651 1470.525 1851.451 733.123 762.001 1118.328 2006 22200.869 2175.783 716.781 747.918 1484.088 1427.865 1777.324 777.324 774.271 1087.016 2436.749 1816.689 2344.414 1755.74 2112.813 2085.852 697.415 725.080 1415.398 1360.772 1698.529 693.816 721.526 977.003 258.562 57.211 201.351 2035.745 2007.430 678.553 707.627 1357.192 1660.452 1650.453 675.054 704.149 985.398 2259.955 **1699.017** 1977.284 1941.185 660.788 683.655 11316.496 1257.530 1613.649 1579.785 680.199 956.362 899.586 2168.069 **1635.761** 1907.181 1856.739 635.434 645.308 1271.747 1271.431 1557.188 1508.806 641.937 866.869 8 Revenues on-budget Total on-budget Function

Mand. Discr.

FUNCTION SUMMARY - SENATE PASSED RESOLUTION (\$ billions)

Function			2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
050 - National Defense		ĕĕ	310.328	334.514	333.428	342.728	352.292	362.163	372.279	382.774	393.559	404.547	416.308	1725.125	3694.592
Discretionary	_		311.051	334.801	333.440	342.776	352.357	362.267	372.443	382.935	393.741	404.722	416.493	1725.641	3695.975
Mondatory		₽ <b>4</b>	301.318 -0.723	327.123 -0.287	325.723 -0.012	334.252	347.353	354.748 -0.104	362.133	375.829	386.735	397.810	409.443 -0.185	1689.199 -0.516	3621.149
Mainaidy			-0.727	-0.310	0.020	0.054	-0.070	-0.109	-0.169	-0.167	-0.189	-0.182	-0.192	-0.563	-1.462
150 - International Affairs	-	₩ W	22.424	24.116	24.435	24.543	25.417	26.215	26.982	27.497	28.086	28.472	29.645	124.726	265.408
		5	19.670	19.793	20.414	20.469	20.830	21.445	22.191	22.876	23.633	24.211	25.047	102.951	220.909
Discretionary		6 k	23.259	23.438	24.397	24.552	24.315	24.929	25.612	26.260	26.941	27.466	28.338	120.795	255.412
Mandatory	- <b>-</b>	<b>&amp;</b> ₽	-0.217	0.008	0.038	-0.009 -3.558	0.181 -3.485	0.240	0.310	0.152	-3.308	-0.005	-0.005 -3.291	0.458	0.955 -34.503
250 - General Science, Space		AB BA	21.043	22.798	21.852	22.307	22.859	23.493	24.122	24.741	25.370	25.769	26.829	113.309	240.140
and Technology	_	5	19.612	21.201	21.059	21.825	22.380	22.925	23.496	24.091	24.707	25.211	25.966	109.390	232.861
Discretionary		¥ t	20.901	22.635	21.673	22.270	22.821	23.454	24.082	24.701	25.329	25.727	26.786	112.853	239.478
Mandatony	·	- A	19.562	0.163	20.946	189.12	8E7.22	0.039	0.040	0.040	79.67	0.042	25.925	08./90	232.041
Maildaid	-	5 5	0.050	0.075	0.113	0.144	0.161	0.107	0.059	0.039	0.040	0.041	0.041	0.600	0.820
270 - Energy	- 7	BA	1.225	1.676	0.965	1.117	1.104	1.228	1.308	2.401	2.495	2.472	2.396	6.090	17.162
		56	0.115	0.018	-0.266	0.355	-0.291	0.149	-0.043	0.590	0.989	1.160	1.132	1.043	2.785
Discretionary		6 6	3.102	3.178	3.031	3.108	3.221	3.333	3.440	3.781	4.121	4.251	4.313	15.871	35.777
Mandatory		BA OT	-1.907	-1.912	-1.970 -3.297	-2.061 -3.463	-2.185 -3.512	-2.180 -3.482	-2.181 -3.483	-1.789	-1.755	-1.814	-3.181	-10.308 -16.914	-19.776 -32.992
300 - Natural Resources and		BA	28.833	29.644	27.390	28.169	28.392	28.408	29.074	29.799	31.070	31.623	32.867	142.003	296.436
Environment		Į.	26.361		27.480	27.913	28.118	28.268	28.735	29.231	30.338	30.975	31.958	141.031	292.268
Discretionary		<b>&amp;</b> 5	28.740	28.998	26.663 26.788	27.292	27.489	27.487	28.230 27.826	28.942	29.783	30.254	31.487	137.929	286.625
Mandatory		5 ∰	0.093		0.727	0.877	0.903	0.921	0.844	0.857	1.287	1.369	1.380	4.074	9.811
		ь	0.003	0.592	0.692	0.792	0.806	0.836	0.909	0.852	1.220	1.272	1.283	3.718	9.254
350 - Agriculture		₩ t	35.290	26.189	25.655	25.527	25.382	23.933	22.565	20.693	19.881	18.939	19.168	126.686	227.932
Discretionary		- Al	4.791	4.879	5.238	5.199	5.343	5.496	5.642	5.787	5.935	6.027	6.275	26.155	55.821
Mandatory		- <b>&amp;</b>	30.499	4.806 21.310	5.115 20.417	5.158 20.328	5.277 20.039	5.420 18.437	5.566 16.923	5.708 14.906	5.858 13.946	5.959 12.912	6.172 12.893	25.776 100.531	55.039
		o To	27.985		18.911	18.959	18.620	16.913	15.425	13.399	12.546	11.619	11.598	93.138	157.725

FUNCTION SUMMARY - SENATE PASSED RESOLUTION (\$ billions)

-unction			2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
370 - Commerce and Housing Credit		858	3.516 0.229	8.994 5.759	8.503 3.131	14.189	12.800 9.083	12.729	13.598	13.918	14.332	18.793	13.587	57.215	131.443
Jiscretonary		608	2.008	0.229	0.22 1.22 1.23	-0.553 -0.553	-0.745	-0.736 -0.736	0.259	0.359	0.678	6.04.6 0.49.6 0.49.6	1.085	-2.026 -2.026	5.997 4.396
Mandardy 370 on-budget		<b>66</b> 66	-1.779 -2.516	5.530 7.694	3.352 8.603	10.507	9.828	9.170	9.029	9.016	8.996 14.332	8.862 18.793	8.790 13.587	38.387 54.715	83.080 128.943
Discretionary		6 M C	1.363	0.022	2.23 1.81 1.81	8.654 0.451	9.083	8.434 -0.524	9.288 0.334	9.375	1.041	5.490	9.875	33.861	5.997
Mandatory		<b>5 &amp; 5</b>	1.153	7.716	8.784 3.452	13.340 9.207	-0.745 13.372 9.828	13.253 9.170	13.264 9.029	13.321 9.016	13.291 8.996	4.041 13.303 8.862	13.302 8.790	-2.026 56.465 35.887	4.396 122.946 80.580
400 - Transportation		<b>8</b> 5	62.130	62.156	64.751 58.952	66.248	67.741	69.347	70.953	72.578	74.248	75.759	77.835	330.243	701.616
Discretionary		86	18.964	17.089	17.135	17.619	18.069	18.594	19.094	19.581	20.08	20.395	21.240	88.506 292.819	188.900
Mandatory		<b>8</b> 6	43.166	45.067	47.616 2.084	48.629	49.672	50.753 1.962	51.859	2.008	2.035	55.364 1.982	56.595 2.039	241.737 9.864	512.716 19.869
450 - Community and Regional Development Discretionary		808	11.225	11.228	10.318	10.567 10.780 10.587	10.920 10.408 10.882	11.243	11.545 10.325 11.504	11.844	12.146 10.783 12.101	12.338 11.048 12.292	12.844 11.345 12.796	54.276 54.015 54.228	114.993
Mandatory		5 <b>&amp;</b> 5	-0.352 -0.352 -0.682	0.031 0.318 0.318	-0.042 -0.552	-0.020 -0.563	0.038	0.041	0.041	0.043	0.045 0.802	0.046 0.821	0.048 -0.836	0.048 -2.874	0.271 0.271 6.889
500 - Education, Training, Employment, and Social Services Discretionary	loyment	A P A P S	76.886 69.790 61.189 54.012	79.353 79.353 74.921 61.111	98.870 94.064 66.234 65.955	105.875 100.270 68.252 66.648	113.361 107.509 70.189 68.284	120.752 115.992 72.286 70.285	127.924 123.602 74.240 72.330	134.409 130.230 76.365 74.210	143.285 140.009 78.329 76.390	146.697 146.697 79.577 78.042	159.533 156.324 82.864 80.219	550.715 497.188 351.882 332.283	1265.449 1194.050 743.257 713.474
Mainatoly		55	15.778	18.242	28.109	33.622	39.225	45.707	51.272	56.020	63.619	68.655	76.105	164.905	522.192 480.576
550 - Health		<b>8</b> 6	182.604	216.052	242.906 239.126	260.309	257.859	271.154	291.758 289.047	312.905	335.471	360.544	389.308	1248.280	2938.266
Discretionary		<b>₩</b>	33.770	46.131	50.108 46.160	52.296 50.012	54.286 52.333	56.410	58.292	60.176 58.496	62.156 60.470	62.331 62.331	66.599	246.222	570.192
wandatory		66	141.742	170.000	192.966	208.502	203.258	214.529	232.482	251.961	272.889	296.570	322.702	989.255	2365.859

FUNCTION SUMMARY -- SENATE PASSED RESOLUTION (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
570 - Medicare	<b>\$</b> 58	217.531	229.128 229.075	243.946 243.718	260.240 260.446	291.770 291.696	309.921 309.660	336.143 336.366	362.842 362.744	391.122 390.848	423.445	459.396 459.390	1335.005 1334.595	3307.953 3307.641
Discretionary	\$58	3.269	3.416	3.451	3.512	3.609 5.609 5.609	3.752	3.852 3.813	3.952	4.052	4.116	4.233	17.839	38.097
Mandatory	<b>≨</b> 5	214.174	225.679 225.659	240.498 240.267	256.695 256.934	288.125 288.087	305.946 305.946	332.291 332.553	358.890 358.834	387.070 386.841	419.329	455.110 455.157	1317.166 1316.893	3269.856 3269.900
600 - Income Security	<b>&amp;</b> 5	255.942 256.932	278.801 274.943	281.124 281.660	292.431 291.586	307.066 305.698	314.915	322.128 320.620	336.555 335.198	348.003 346.343	358.590 356.942	370.342 368.149	1474.337 1467.294	3209.955 3194.546
Discretionary	<b>≨</b> 5	39.454 43.974	46.306 49.349	44.471	46.187 47.546	47.955 48.515	49.435 49.668	50.846 51.006	52.244 52.455	53.768	55.088 54.925	57.212 56.522	234.354	503.512 510.960
Mandatory	<b>%</b> 5	216.488 212.958	232.495 225.594	236.653 234.426	246.244 244.040	259.111 257.183	265.480 263.739	271.282 269.614	284.311 282.743	294.235 292.603	303.502 302.017	313.130	1239.983 1224.982	2706.443 2683.586
650 - Social Security	<b>₩</b>	435.181	457.247	479.657	503.759	529.173	555.826	584.078	614.734	649.513	686.200	725.476	2525.662	5785.663
Discretionary	5 <b>&amp;</b> 5	3.448	3.520	3.518	3.619	3.719	3.829	3.930 3.930 3.875	4.033	4.135	4.201	4.373	18.205 17.986	38.877
Mandatory	86	431.733	453.727	476.139	500.140	525.454	551.997 540.647	580.148	610.701	645.378	681.999	721.103	2507.457 2406.106	5746.786
650 on-budget	<b>4</b> 5	9.805	10.865	11.315	11.852	12.387	13.038	13.739	14.750	15.927	17.289	18.799	59.457	139.961
Discretionary	<b>5</b>	0.017	0.019	0.019	0.020	0.020	0.021	0.021	0.022	0.022	0.023	0.024	960.0 960.0	0.211
Mandatory	<b>%</b> 5	9.788	10.846	11.296	11.832	12.367	13.017	13.718	14.728	15.905	17.266	18.775	59.358 59.358	139.750 139.750
700 - Veterans Benefits and Services	<b>₹</b> 58	46.675 45.926	53.789	54.088	56.024 55.641	60.007 59.567	59.395 58.929	58.637 58.180	62.418 62.020	63.767	65.075 64.736	67.366	283.303	600.566 596.231
Mandatory	5 <b>8</b> 5	22.062 24.163 23.864	25.688 27.639 27.372	25.120 28.923 28.651	25.655 30.182 29.986	26.297 26.297 33.489 33.270	27.015 32.136 31.914	27.952 27.693 30.685 30.487	28.360 33.781 33.660	29.042 29.042 34.443 34.354	29.408 29.408 35.415 35.328	30.590 36.431 36.341	129.775 152.369 151.193	274.868 274.868 323.124 321.363
750 - Administration of Justice Discretionary	\$5\$	30.577 30.003 29.987	32.370 31.828 31.226	31.899 32.116 31.563	33.592 34.056 31.442	34.629 34.688 32.340	35.651 35.279 33.315	36.609 36.119 34.225	37.563 37.116 35.129	38.539 38.090 36.051	39.189 38.842 36.645	40.767 40.204 38.163	168.141 167.967 159.886	360.808 358.338 340.099
Mandatory	₽₩₽	29.335 0.590 0.668	31.030 1.144 0.798	31.478 0.336 0.638	31.780 2.150 2.276	32.386 2.289 2.302	33.077 2.336 2.202	33.864 2.384 2.255	34.808 2.434 2.308	35.732 2.488 2.358	36.424 2.544 2.418	37.725 2.604 2.479	159.751 8.255 8.216	338.304 20.709 20.034

FUNCTION SUMMARY -- SENATE PASSED RESOLUTION (\$ billions)

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unction		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
300 - General Government	& t	16.307	16.671	16.313	16.680	17.035	17.492	17.921	17.981	18.426	18.706	19.430	84.191	176.655
Discretionary	5 <b>&amp;</b>	14.028	14.797	14.753	15.197	15.559	16.014	16.438	16.866	17.298	17.574	18.290	76.320	162.786
	6	13.795	14.463	14.709	14.969	15.286	15.665	16.046	16.447	16.871	17.175	17.794	75.092	159.425
Mandatory	<b>ĕ</b> 5	2.279	1.874 1.863	1.560 1.554	1.658	1.476 1.440	1.478 1.435	1.458	1.115	1.128	1.132	1.140	7.871	13.869 14.003
900 - Net Interest	& t	206.999	187.261	176.213	162.276	144.815	128.456	111.705	92.939	72.136	49.184	24.834	799.022	1149.819
Discretionary	5 <b>&amp;</b> &	0.000	0000	0.00	0.000	0000	0.000	000	0.000	0.00	0000	0.00	0.000	0000
Mandatory	5 <b>&amp;</b> 5	206.999	187.261	176.213	162.276 162.276	144.815	128.456 128.456	111.705	92.939	72.136	49.184 49.184	24.834	799.022	1149.819
300 on-budget	<b>M 6</b>	275.474	262.661	259.569 259.569	255.407 255.407	249.170	245.457	242.709	239.097 239.097	234.530	228.860 228.860	222.839 222.839	1272.265	2440.299 2440.299
Discretionary	8 6	0.00	000	0.00	0.0	0.00	0.00	0.00	0.00	0.000	0.00	0.0	000	0.00
Mandatory	<b>8</b> 6	275.474 275.474	262.661	259.569 259.569	255.407 255.407	249.170	245.457 245.457	242.709	239.097 239.097	234.530 234.530	228.860	222.839	1272.265 1272.265	2440.299
320 - Allowances	₩ c	80.528	-8.056 -8.056	0.399	0.180	-0.176	-0.561	-0.945	-1.438	-1.875	-2.472 -2.808	-2.965	-6.214	-15.909
Discretionary	<b>6</b> 6	-0.472	-5.376	0.399	0.180	0.176	-0.561	0.945	-1.438	-1.875	-2.472 -2.808	-2.965	-5.534	-15.229
Mandatory	5 <b>&amp;</b> 5	81.000	0.680	0.00	0.00	0.00	0.000	0.00	0.000	0.00	0.00	0.00	0.680	0.680
950 - Undistributed Offsetting Receipts		46.173	47.308	-58.875	-66.389	-57.370	-62.101	-60.536	-62.422	-64.370	-66.897	-69.569	-292.043	-615.837
Discretionary	<b>₩</b>	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Mandatory	<b>8</b> €	46.173	47.308	-58.875	-66.389 -66.389	-57.370	-62.101	-60.536	-62.422	64.370	-66.897	69.569	-292.043	-615.837
950 on-budget	ă t	38.265	-38.803	49.708	-56.515	46.663	-50.661	48.369	49.321	-50.363	51.918	-53.397	242.350	495.718
Discretionary	W C	0.00	0.00	0.00	0.00	0.00	0.000	0.00	0.00	0.00	0.00	0.00	0.00	0.000
Mandatory	<b>8</b> 6	-38.265	-38.803 -38.803	49.708	-56.515 -56.515	46.663	-50.661	48.369	49.321	-50.363	51.918	-53.397	-242.350 -242.350	495.718

FUNCTION SUMMARY - SENATE PASSED RESOLUTION (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	5000	2010	2011	2002-06	2002-11
Fotal	₩.	1999.071	1	2083.837	2160.372	2245.076	2309.659	2397.848	2494.731	2595.204	2699.859	2815.397	10850.072	23853.110
Discretionary a/	5 <b>&amp;</b> C	635.434 645.308		681.319	699.582	718.949	739.098	760.320	781.843	803.543	825.797	849.094	3527.345	7547.942
Mandatory	B A B C	1363.637		1402.518	1460.790	1526.127	1570.561	1637.528 1568 412	1712.888	1791.661	1874.062	1966.303	7322.727	16305.168
Total on-budget	<b>*</b>	1649.078		1708.118	1770.170	1843.352	1895.312	1970.680	2054.006	2138.019	2225.603	2322.897	8904.303	19615.507
Discretionary	<b>4 1 6 6</b>	632.003		677.820	695.983	715.250	735.290	756.411	777.832	799.430	821.619	844.745	3509.239	7509.276
Mandatory	o B o	1017.075 958.759	1002.454 922.495	1030.298 165.479	1074.187 1011.262	746.660 1128.102 1063.322	1160.022 1094.440	783.080 1214.269 1147.698	1276.174 1209.061	1338.589 1271.266	653.858 1403.984 1336.355	876.184 1478.152 1409.996	3637.510 5395.064 5056.999	7788.741 12106.231 11431.374
Revenues Revenues on-budget		2134.399 <b>1630.290</b>	2177.131 <b>1644.823</b>	2283.552 1 <b>722.614</b>	2380.422 1 <b>791.748</b>	2473.967 <b>1853.907</b>	2564.678 1915.457	2675.782 <b>1995.847</b>	2807.658 <b>2095.204</b>	2953.339 <b>2206.900</b>	3102.648 <b>2320.619</b>	3279.146 <b>2459.961</b>	11879.750 8928.549	26698.323 <b>20007.080</b>
Surplus	On-budget Off-budget	185.770 29.594 156.176	197.921 27.155 170.766	237.475 49.854 187.621	257.125 56.438 200.687	264.553 43.905 220.648	293.968 56.689 237.279	320.436 65.069 255.367	353.163 78.448 274.715	397.731 105.221 292.510	440.941 130.405 310.536	503.130 173.781 329.349	1251.041 234.040 1017.001	3266.443 786.965 2479.478

a/ Discretionary spending in this summary reflects the levels that will apply once new discretionary limits are enacted.

# FUNCTION SUMMARY — CONFERENCE REPORT (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
050 - National Defense Discretionary Mandatory	9 P 9 P 9 P	316.873 7 302.371 7 317.596 7 933.098 7 -0.723	324.832 319.137 325.070 3 319.398 0.238	333.646 326.643 333.707 326.712 -0.061	342.294 335.184 342.418 335.314 -0.124	350.876 347.073 351.006 347.208 -0.130	359.807 353.482 359.950 353.630 -0.143	369.023 359.774 369.231 359.987 -0.208	378.505 372.416 378.695 372.612 -0.190	388.323 382.242 388.520 382.446 -0.197	398.338 392.227 398.516 392.412 -0.178	408.821 402.579 409.005 402.770 -0.184	1711.455 1681.519 1712.151 1682.262 -0.696	3654.465 3590.758 3656.118 3592.490 -1.653
150 - International Affairs Discretionary Mandatory	989898	22.424 1 19.670 1 22.641 23.259 1 -0.217	23.214 19.082 1 23.206 3 22.727 7 0.008	23.750 19.554 23.712 23.226 0.038 -3.672	24.214 20.164 24.223 23.722 -0.009	24.911 20.431 24.730 23.916 0.181 -3.485	25.504 20.900 25.264 24.384 0.240	26.107 21.494 25.797 24.915 0.310	26.482 22.031 26.330 25.415 0.152	26.937 22.650 26.892 25.958 0.045	27.458 23.235 27.463 26.490 -0.005	28.065 23.766 28.070 27.057 -0.005	121.593 100.131 121.135 117.975 0.458	256.642 213.307 255.687 247.810 0.955 -34.503
250 - General Science, Space and Technology Discretionary Mandatory	P P P P P P P P P P P P P P P P P P P	21.043 T 19.612 A 20.901 T 19.562 A 0.142 T 0.050	21.583 2 20.725 2 20.725 1 21.420 2 20.650 2 0.163	22.055 21.361 21.876 21.248 0.179	22.379 21.945 22.342 21.801 0.037	22.839 22.429 22.801 22.268 0.038	23.323 22.847 23.284 22.740 0.039	23.812 23.280 23.772 23.221 0.040	24.303 23.743 24.263 23.704 0.040	24.816 24.239 24.775 24.199 0.041	25.335 24.749 25.293 24.708 0.042	25.879 25.274 25.836 25.233 0.043	112.179 109.307 111.723 108.707 0.456	236.324 230.592 235.662 229.772 0.662
270 - Energy Discretionary Mandatory	8 0 8 0 A P	1.225 T -0.115 A 3.132 T 3.104 T -3.219	1.360 2.0019 2.3308 4.3.141 7.1.948	1.328 -0.072 3.298 3.225 -1.970	1.309 -0.120 3.370 3.343 -2.061 -3.463	1.254 -0.091 3.439 3.421 -2.185	1.336 -0.003 3.516 3.479 -2.180	1.411 0.071 3.592 3.554 -2.181	1.882 0.440 3.671 3.631 -1.789	1.998 0.579 3.753 3.711 -1.755	2.021 0.703 3.835 3.794 -1.814	1.990 0.691 3.919 3.872 -1.929	6.587 -0.305 16.931 16.609 -10.344 -16.914	15.889 2.179 35.701 35.171 -19.812
300 - Natural Resources and Environment Discretionary Mandatory	P O B O B O	28.833 T 26.361 A 28.740 T 26.358 A 0.093 T 0.003	3 30.381 1 28.652 0 29.735 8 28.060 3 0.646 3 0.592	31.263 30.368 30.536 29.676 0.727 0.692	32.249 31.506 31.372 30.714 0.877	33.091 32.365 32.188 31.559 0.903 0.806	33.965 33.281 33.044 32.445 0.921 0.836	34.767 34.126 33.923 33.217 0.844 0.909	35.691 34.903 34.834 34.051 0.857	37.064 36.194 35.777 34.974 1.287	38.111 37.190 36.742 35.918 1.369	39.137 38.190 37.757 36.907 1.380	160.949 156.172 156.875 152.454 4.074 3.718	345.719 336.775 335.908 327.521 9.811 9.254
350 - Agriculture Discretionary Mandatory	#P P P P P	31.790 T 29.154 A 4.791 T 4.669 A 26.999 T 24.485	26.265 4 24.593 1 4.955 9 21.310 5 19.735	26.507 24.924 5.090 5.013 21.417 19.911	26.562 25.120 5.234 5.161 21.328 19.959	26.406 24.915 5.367 5.295 21.039 19.620	25.452 23.853 5.515 5.440 19.937 18.413	24.083 22.509 5.660 5.584 18.423 16.925	22.723 21.134 5.817 5.735 16.906 15.399	21.921 20.441 5.975 5.895 15.946 14.546	21.553 20.174 6.141 6.055 15.412	21.703 20.319 6.310 6.221 15.393 14.098	131.192 123.405 26.161 25.767 105.031 97.638	243.175 227.982 56.064 55.257 187.111
370 - Commerce and Housing Credit Discretionary Mandatory	A P B P B P	A 3.516 T 0.229 A 1.363 T 2.008 A 2.153 T -1.779	5 11.474 9 7.887 3 2.525 8 2.357 3 8.949 9 5.530	11.294 5.852 2.610 2.500 8.684 3.352	17.342 13.033 2.702 2.526 14.640 10.507	16.163 12.387 2.791 2.559 13.372 9.828	16.138 11.790 2.885 2.620 13.253 9.170	16.245 12.061 2.981 3.032 13.264 9.029	16.404 11.894 3.083 2.878 13.321 9.016	16.479 11.934 3.188 2.938 13.291 8.996	16.597 11.889 3.294 3.027 13.303 8.862	16.714 11.915 3.412 3.125 13.302 8.790	72.411 50.949 13.513 12.562 58.898 38.387	154.850 110.642 29.471 27.562 125.379 83.080

FUNCTION SUMMARY — CONFERENCE REPORT (\$ billions)

Function	-	2001	2002	2003	2004	2005	2006	2007	2008	5006	2010	2011	2002-06	2002-11
370 on-budget Discretionary	<b>\$68</b> 6	2.516 -0.771 1.363	10.174 6.587 2.525	11.394 5.952 2.610	16.042 11.733 2.702	16.163 12.387 2.791	16.138 11.790 2.885	16.245 12.061 2.981	11.894	16.479 11.934 3.188	16.597 11.889 3.294	16.714 11.915 3.412	69.911 48.449 13.513	152.350 108.142 29.471
Mandatory	5 <b>%</b> 5	1.153	7.649	8.784 3.452	13.340 9.207	13.372 9.828	13.253 9.170	13.264 9.029	13.321 9.016	13.291 8.996	13.303 8.862	13.302 8.790	56.398 35.887	122.879 122.879 80.580
400 - Transportation	<b>₩</b> to	62.130 51.681	64.965 56.167	62.392	64.154 62.662	65.907	67.794	69.637	71.490 67.775	73.377	76.412	78.652	325.212	694.780
Discretionary Mandatory	<b>454</b> 5	18.964 49.680 43.166 2.001	19.652 54.423 45.313 1.744	20.215 58.437 42.177 2.084	20.797 60.606 43.357 2.056	21.364 62.207 44.543 2.018	21.961 63.740 45.833 1.962	22.577 64.636 47.060 1.941	23.217 65.767 48.273 2.008	23.874 67.186 49.503 2.035	24.551 68.606 51.861 1.982	25.257 70.144 53.395 2.039	103.989 299.413 221.223 9.864	223.465 635.752 471.315 19.869
450 - Community and Regional Development Discretionary Mandatory	P C P C P C P C P C P C P C P C P C P C	11.225 11.366 11.577 12.048 -0.352	11.892 11.730 11.861 12.048 0.031	12.067 11.731 12.109 12.230 -0.042	12.350 11.967 12.370 12.380 -0.020	12.664 11.913 12.626 12.400 0.038 -0.487	12.933 11.936 12.892 12.451 0.041	13.198 12.181 13.157 12.707 0.041	13.476 12.444 13.433 12.979 0.043	13.759 12.696 13.714 13.243 0.045	14.048 12.962 14.002 13.522 0.046 -0.560	14.340 13.233 14.292 13.808 0.048 -0.575	61.906 59.277 61.858 61.509 0.048	130.727 122.793 130.456 127.768 0.271
500 - Education, Training, Employment, BA and Social Services OT Discretionary BA Mandatory BA	yment, BA OT BA OT BA OT	76.951 69.850 61.189 54.012 15.762 15.838	81.234 76.742 64.377 60.140 16.857	82.805 81.479 65.734 64.780 17.071	84.386 83.574 67.063 66.472 17.323	87.122 85.819 68.375 67.774 18.747	89.233 87.924 69.747 69.067 19.486 18.857	91.327 89.955 71.133 70.458 20.194 19.497	93.501 92.115 72.537 71.865 20.964 20.250	95.780 94.341 73.979 73.277 21.801 21.064	98.113 96.654 75.442 74.734 22.671 21.920	100.517 99.017 76.963 76.227 23.554 22.790	424.780 415.538 335.296 328.233 89.484 87.305	904.018 887.620 705.350 694.794 198.668
550 - Health Discretionary Mandatory	<b>\$</b> 5 <b>\$</b> 5 <b>\$</b> 5	180.104 173.012 38.771 33.770 141.333	198.775 196.668 39.827 37.688 158.948 158.980	221.150 219.770 40.725 39.238 180.425	235.474 234.672 41.634 40.409 193.840	242.661 241.084 42.536 41.345 200.125 199.739	259.125 257.594 43.479 42.229 215.646	278.882 276.575 44.439 43.167 234.443 233.408	299.116 297.091 45.412 44.119 253.704 252.972	320.791 319.017 46.426 45.098 274.365 273.919	345.380 343.729 47.449 46.098 297.931 297.631	372.407 370.945 48.523 47.128 323.884 323.817	1157.185 1149.788 208.201 200.909 948.984 948.879	2773.761 2757.145 440.450 426.519 2333.311 2330.626

# FUNCTION SUMMARY -- CONFERENCE REPORT (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
570 - Medicare	₩ AB	217 531	229 179	244 838	271.378	306 158	30 ACF	363 686	303 686	970 101	450 057	407 970	1970 447	0040 400
	б	217.708	229.121	244.596	271.579	306.079	326.298	363.901	393.578	423.993	459.194	497.366	1377.673	3515.705
Discretionary	¥ 6	3.357	3.500	3.640	3.783	3.933	4.095	4.275	4.476	4.688	4.908	5.149	18.951	42.447
	5 6	3.269	3.462	3.629	3.745	3.892	4.052	4.228	4.424	4.632	4.852	5.089	18.780	42.005
manual y	68	214.439	225.659	240.967	267.834	302.225 302.187	322.246 322.246	359.411	389.210 389.154	419.590 419.361	454.049 454.342	492.230 492.277	1359.166 1358.893	3473.656 3473.700
600 - Income Security	æ	255.942	273.840	283.864	295 030	309 192	316 761	324 056	338 278	349 561	360 308	371 503	1478 687	2222 483
	ь	256.932	272.122	282.611	293.420	307.667	315.312	322.627	336.950	347.987	358 600	369.419	1471 132	3206 715
Discretionary	₩.	39.454	44.845	46.511	47.886	49.081	50.281	51.474	52.667	54.026	55.506	57.163	238.604	509.440
	5	43.974	45.828	47.485	48.480	49.484	50.573	51.713	52.907	54.084	55.283	56.492	241.850	512.329
Mandatory	5 6	212.958	226.295	237.353	247.144 244.940	260.111 258.183	266.480 264.739	272.582 270.914	285.611 284.043	295.535 293.903	304.802 303.317	314.430 312.927	1240.083 1229.282	2713.043 2694.386
650 - Social Security	BA	435.181	457.324	479.853	503.978	529.413	556.082	584.363	615.054	649.872	686.642	725.901	2526.650	5788.482
Discretionary	- d	433.121	455.079	477.432	501.752	527.095	553.672	581.756	612.060	646.606	683.864	723.230	2515.030	5762.546
	6	3.388	3.542	3.674	3.782	3.901	4.005	4.153	4.333	4 428	4.043	4.730	18 924	41.696
Mandatory	BA BA	431.733	453.727	476.139	500.140	525.454	551.997	580.148	610.701	645.378	681.999	721.103	2507.457	5746.786
	58	429.733	451.537	473.758	497.970	523.194	549.647	577.603	607.771	642.178	679.289	718.503	2496.106	5721.450
650 on-budget	<b>X</b> 5	9.805 9.805	11.004	11.733	12.496	13.308	14.207	15.168	16.241	17.483	18.878	20.388	62.748	150.906
Discretionary	Ä	0.017	0.018	0.019	0.019	0.00	15.00	0.03	0.022	2.465	0.070	0000	02.747	150.905
	6	0.017	0.017	0.019	0.019	0.020	0.021	0.021	0.022	0.023	0.024	0.025	960.0	0.211
Mandatory	BA	9.788	10.986	11.714	12.477	13.288	14.186	15.147	16.219	17.460	18.854	20,363	62.651	150.694
	0	9.788	10.986	11.714	12.477	13.288	14.186	15.147	16.219	17.460	18.854	20.363	62.651	150.694
700 - Veterans Benefits and Services	B B	46.675	51.512	53.801	56.161	60.317	59.863	59.345	63.407	64.981	66.973	69.063	281.654	605.423
Discretional	5 6	45.926	50.921	53.408	55.744	59.847	59.368	58.853	62.971	64.570	66.555	68.632	279.288	690.869
Clockedorialy	6	22.062	23.176	24.123	24.818	25.557	26.387	27.160	28.328	28.233	30.175	31,166	125.081	271.424
Mandatory	8 A	24.163	28.046	29.586	31.146	34.529	33,266	31.904	35.079	35.748	36.798	37.897	156.573	333.999
	Б	23.864	27.745	29.285	30.926	34.290	33.028	31.693	34.948	35.651	36.704	37.802	155.274	332.072
750 - Administration of Justice	BA	30.577	32.431	32.545	35.330	36.420	37.466	38.543	39.665	40.822	42.021	43.284	174,192	378.527
	56	30.003	31.436	32.809	35.543	36.347	37.036	38.013	39.152	40.292	41.483	42.728	173.171	374.839
Cisciendialy	£ 5	20.30	707.10	32.209	33.180	24.13.1	35.130	36.159	37.231	38.334	39.477	40.680	165.937	357.818
Mandatory	5 &	0.590	1 144	0.336	2 150	280.0	25.64 23.64 33.64	25.738	30.05 4.05 4.05 4.05 4.05 4.05 4.05 4.05	37.934	39.065	2 604	164.955	354.805
	ь	0.668	0.798	0.638	2.276	2.302	2.202	2.255	2.308	2.358	2.418	2.479	8.216	20.034
800 - General Government	BA	16.307	16.496	16.651	17.082	17.560	18.068	18.609	18.791	19.377	19.968	20.599	85.857	183.201
	5 8	16.065	16.193	16.493	16.978	17.201	17.641	18.144	18.445	18.882	19.437	20.048	84.506	179.462
Discretionary	<u></u>	13,795	14.330	15.091	15.320	15.084	16.590 16.206	17.126	17.676	18.249	18.836	19.459	77.986	169.332
Mandatory	8 W	2.279	1.874	1.560	1.483	1.476	1.478	1.483	1.115	1.128	1.132	1.140	7.871	13.869
	Ь	2.270	1.863	1.554	1.658	1.440	1.435	1.458	1.244	1.124	1.110	1.117	7.950	14.003

FUNCTION SUMMARY — CONFERENCE REPORT (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
900 - Net Interest Discretionary	<b>\$</b> 5 <b>\$</b> 6	206.992 206.992 0.000	186.707 186.707 0.000	174.930 174.930 0.000	160.500 160.500 0.000	142.479 142.479 0.000	125.747 125.747 0.000	108.714	89.384 89.384 0.000	68.051 68.051 0.000	44.200	18.798 18.798 0.000	790.362 790.362 0.000	1119.509 1119.509 0.000
Mandatory	ಕಹಕ	0.000 206.992 206.992	0.000 186.707 186.707	0.000 174.930 174.930	0.000 160.500 160.500	0.000	0.000	0.000 108.714 108.714	0.000 89.384 89.384	0.000 68.051 68.051	0.000 44.200 44.200	0.000 18.798 18.798	0.000 790.362 790.362	0.000 1119.509 1119.509
900 on-budget Discretionary	<b>8</b> 6 <b>8</b> 6	275.467 275.467 0.000 0.000	262.107 262.107 0.000 0.000	258.286 258.286 0.000 0.000	253.631 253.631 0.000 0.000	246.834 246.834 0.000 0.000	242.748 242.748 0.000 0.000	239.718 239.718 0.000 0.000	235.542 235.542 0.000 0.000	230.445 230.445 0.000 0.000	223.876 223.876 0.000 0.000	216.803 216.803 0.000 0.000	1263.605 1263.605 0.000 0.000	2409.989 2409.989 0.000 0.000
Mandatory	<b>8</b> o B	275.467 275.467	262.107 262.107	258.286 258.286	253.631 253.631	246.834 246.834	242.748 242.748	239.718 239.718	235.542 235.542	230.445 230.445	223.876 223.876	216.803 216.803	1263.605 1263.605	2409.989 2409.989
920 - Allowances Discretionary	<b>%</b> 6 <b>%</b>	84.528 84.697 -0.472	9.047 11.310 -5.953	-6.115 -5.222 -6.115	-6.268 -5.912 -6.268	-6.423 -6.263 -6.423	6.580 6.503 6.580	-6.744 -6.665 -6.744	6.908 6.828 6.908	-7.079 -6.994 -7.079	-7.251 -7.165 -7.251	-7.429 -7.340 -7.429	-16.340 -12.589 -31.340	-51.750 -47.581 -66.750
Mandatory	9 P Q	-0.303 85.000 85.000	-3.690 15.000 15.000	-5.222 0.000 0.000	-5.912 0.000 0.000	6.263 0.000 0.000	6.503 0.000 0.000	6.665 0.000 0.000	6.828 0.000 0.000	6.994 0.000 0.000	-7.165 0.000 0.000	-7.340 0.000 0.000	-27.589 15.000 15.000	-62.581 15.000 15.000
950 - Undistributed Offsetting Receipts Discretionary		46.173	47.308	-58.675 -58.675 0.000	-66.189 -66.189 0.000	-57.170 -57.170 0.000	-61.901 -61.901 0.000	-60.346 -60.346 0.000	-62.242 -62.242 0.000	-64.210 -64.210 0.000	-66.757 -66.757 0.000	-69.459 -69.459 0.000	-291.243 -291.243 0.000	-614.257 -614.257 0.000
Mandatory	5 & 5	46.173	47.308	0.000 -58.675 -58.675	-66.189 -66.189	-57.170 -57.170 -57.170	61.901 61.901	60.346 60.346	62.242 -62.242 -62.242	64.210 -64.210 -64.210	-66.757 -66.757	69.459 -69.459 -69.459	0.000 -291.243 -291.243	614.257 -614.257 -614.257
950 on-budget Discretionary	8 0 8 0 E	-38.265 -38.265 0.000	-38.803 -38.803 0.000	49.508 49.508 0.000	56.315 0.000 0.000	46.463 0.000 0.000	-50.461 -50.461 0.000	48.179 0.000 0.000	49.141 0.000 0.000	-50.203 -50.203 0.000	-51.778 -51.778 0.000	-53.287 -53.287 0.000 0.000	-241.550 -241.550 0.000	494.138 494.138 0.000
Mandatory	4 P	-38.265	-38.803 -38.803	49.508	-56.315	46.463	-50.461	48.179 48.179	49.141	-50.203	-51.778	-53.287 -53.287	-241.550 -241.550	494.138

FUNCTION SUMMARY — CONFERENCE REPORT (\$ billions)

	The state of the s		The second secon	100			The second second							
Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
Total	BA TO	2003.674	2005.203	2049.949	2129.714	2221.841	1	2378.718	2472.687	2566.898	2668.427	2777.954	10693.386	23558.071
Discretionary a/	<b>3 a</b> b	641.979	661.300	678.877	696.558	713.777		750.208	769.114	788.819	809.022	830.330	3482.246	7429.739
Mandatory	<b>5 &amp; b</b>	1361.695	1343.903	1371.072	1433.157	1508.064	1554.945	1628.510	1703.573	1778.080	1859.405 1793.359	1947.624	7211.140	16128.332 15510.895
Total on-budget	<b>8</b> 6	1653.681	1641.488	1674.452	1739.937	1820.798	1873.245 1844.952	1952.694	2033.133	2110.910	2195.318 2163.180	2286.618 2252.869	8749.920 8610.541	19328.594 19029.679
Discretionary	<b>8</b> 6	638.548	657.721	675.182	692.739	709.838	727.670	746.014	764.783	784.348	835.602	825.557	3463.150	7388.255
Mandatory	B. O.	1015.133 956.812	983.767 926.223	999.270	1047.199 993.386	1110.960 1054.659	1145.575 1087.204	1206.680 1146.804	1268.350 1207.547	1326.563 1264.728	1390.915 1327.579	1461.061 1396.101	5286.770 5005.479	11940.339 11348.238
Revenues Revenues on-budget		2134.571 <b>1630.462</b>	2185.510 <b>1653.202</b>	2266.982 1 <b>706.044</b>	2368.984 1 <b>780.3</b> 10	2472.706 <b>1852.646</b>	2550.525 1 <b>901.304</b>	2674.609 1 <b>994.674</b>	2802.180 <b>2089.726</b>	2940.393 <b>2193.954</b>	3100.084 <b>2318.055</b>	3255.735 <b>2436.550</b>	11844.707 8893.506	26617.708 <b>19926.465</b>
Surplus	On-budget Off-budget	186.109 29.933 156.176	218.565 47.728 170.837	246.469 58.607 187.862	265.862 64.739 201.123	276.874 55.539 221.335	294.549 56.352 238.197	331.008 74.490 256.518	362.724 86.830 275.894	407.662 113.945 293.717	466.573 154.875 311.698	514.201 183.681 330.520	1302.319 282.965 1019.354	3384.487 896.786 2487.701
Debt Held by the Public		3243.211	3037.867	2810.731	2563.647	2303.144	2022.464	1702.918	1349.973	947.307	878.000	818.000		
Accumulated Excess Cash		0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	392.678	843.560		

Discretionary spending in this summary reflects the levels that will apply once new discretionary limits are enacted

### ECONOMIC ASSUMPTIONS

Section 301(g)(2) of the Congressional Budget Act requires that the joint explanatory statement accompanying a conference report on a budget resolution set forth the common economic assumptions upon which

the joint statement and conference report are based. The Conference Agreement is built upon the economic forecasts developed by the Congressional Budget Office and presented in CBO's "The Economic and Budget Outlook: Fiscal Years 2002–2011" (January 2001).

 $\begin{tabular}{ll} House & Resolution.—CBO's & economic & assumptions were used. \end{tabular}$ 

Senate Amendment.—CBO's economic assumptions were used.

ECONOMIC ASSUMPTIONS
(By calendar years)

			<u>6</u>	(By calendar years)	ars)							
	2001	2002	2003	2004	2005	2006	2007	2008	5005	2010	2011	2011 2002-2011
Percent change, year over year:												
Real GDP Growth	2.4	3.4	3.3	3.0	3.0	3.0	3.0	3.0	3.0	3.1	3.1	3.1
Consumer Price Index	2.8	2.8	2.7	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.6
GDP Price Index	2.3	2.1	2.0	1.9	1.9	1.9	1.9	1.9	1.9	1.9	6.1	1.9
Percent, annual average:												
Unemployment Rate	4.4	4.5	4.5	4.7	4.8	4.9	5.0	5.1	5.2	5.2	5.2	4.9
Three-Month Treasury Bill Rate	4.8	4 0.4	2.0	4.9	4.9	4.9	4.9	4.9	4.9	4.9	4.9	4.9
Ten-Year Treasury Note Rate	4.9	5.3	5.5	5.6	5.7	5.8	5.8	5.8	5.8	5.8	5.8	5.7

### FUNCTIONS AND REVENUES

Pursuant to section 301(a)(3) of the Budget Act, the budget resolution must set appropriate levels for each major functional category based on the 302(a) allocations and the budgetary totals.

The respective levels of the House resolution, the Senate amendment, and the Conference Agreement for each major budget function are discussed in the following section. The Conference Agreement provides aggregate discretionary spending in 2002 of \$661.3 billion in budget authority (BA) and \$682.8 billion in outlays.

These two aggregate numbers are allocated to the Appropriations Committees to be suballocated to their 13 individual appropriation subcommittees. For the purposes of presentation in this Conference Agreement, functional discretionary numbers are set at fiscal year 2002 Congressional Budget Office baseline estimates, and do not reflect any specific policy orientation except for the defense function, which assumes President Bush's budget authority request for fiscal year 2002. For years beyond 2002 this report assumes that the 2002 discretionary function levels grow by inflation.

The only specific discretionary policy decision inherent in this resolution is a \$661.3 billion discretionary budget authority allocation. The Appropriations Committees are responsible for allocating this budget authority to their subcommittees to address specific policy priorities.

### FUNCTION 050: NATIONAL DEFENSE

Major Programs in Function.—Under current law, spending for Function 050, National Defense, will total \$310.3 billion in BA and \$300.6 billion in outlays for 2001. This function includes funding for the Department of Defense (about 95% of the function), the defense activities of the Department of Energy (about 5% of the function), and other defense activities in other departments and agencies, including the Department of Transportation, the Department of Justice, the General Services Administration, and the Selective Service (less than 1% of the function).

House Resolution.—The resolution establishes levels of \$324.6 billion in budget authority [BA] and \$319.3 billion in outlays in fiscal year 2002, an increase of 4.5 percent in BA compared with fiscal year 2001. The function totals are \$1.71 trillion in BA and \$1.68 trillion in outlays over 5 years, and \$3.68 trillion in BA and \$3.61 trillion in outlays over 10 years. Funding in the resolution accommodates the President's proposal to increase military pay and other compensation by \$1.4 billion in 2002. The resolution also assumes an additional \$400 million to improve the quality of housing for military personnel and their families, and \$3.9 billion for the first year of expanded health benefits for over-65 military retirees (Tricare for Life). In addition, the resolution accommodates the President's proposed \$2.6-billion initiative (\$20 billion over 5 years) to fund research and development of new technologies. The Department of Defense intends to apply this funding to create new capabilities to defend against projected future threats, following a comprehensive review by the Secretary of Defense to assess national security needs. To potentially augment the levels in this function, the resolution creates two reserve funds that could accommodate additional defense spending: one, in fiscal year 2001, to eliminate Department of Defense shortfalls; and a second, in fiscal year 2002, for possible legislation pursuant to the President's defense review. See also section 1218A.

Senate Amendment.—The Senate amendment provides \$334.5 billion in BA and \$326.8

billion in outlays in 2002, and \$3.69 trillion in BA and \$3.62 trillion in outlays over 2002-2011. These amounts include full funding for the President's request, which for 2002 constitutes a \$14.3. billion increase in BA over 2001-a 4.6 percent nominal increase—and which in 2002 accommodates increases of \$1.4 billion in BA for military personnel pay and retention, \$0.4 billion for military housing. \$2.6 billion for research and development for missile defense and "transformation," and \$3.9 billion for the Tricare for Life program enacted in the 106th Congress. The President's request also incorporated reductions below inflated baseline levels for the Department of Energy defense activities (subfunction 053) and other defense-related activities in subfunction 054, amounting to approximately \$1 billion per year over 2002-2011.

The Senate amendment includes the President's proposal to make the Radiation Exposure Compensation Trust Fund a mandatory program and to delay payments to certain beneficiaries pending the scientific findings of a study by the National Institute of Occupational Safety and Health.

The Senate amendment also encompasses increases directed by certain amendments adopted by the Senate for 2002. These include an amendment adding \$8.5 billion in BA and \$6.5 billion in outlays to redress serious and pressing Defense Health Program shortfalls (\$3.1 billion), unfunded Department of Energy non-proliferation and "Stockpile Stewardship" activities (\$900 million), and readiness shortages (\$4.5 billion). Another floor amendment added \$1.0 billion in additional BA and \$0.7 billion in outlays for the Department of Energy's Environmental Management program.

Conference Agreement.—For 2001, the Conferees adopted \$316.9 billion in BA and \$302.4 billion in outlays. This is an increase of \$6.5 billion in BA over previously enacted—appropriations for 2001. For 2002, the Conferees adopted. \$324.8 billion in BA and \$319.1 billion in outlays. This is an increase of \$14.5 billion above levels enacted to date for 2001. For 2002–2011, the Conference Agreement totals \$3.65 trillion in BA and \$3.59 trillion in outlays.

Regarding discretionary spending, the Conferees adopted the House amendment with understandings and alterations. Among the understandings, the primary ones are to redress shortfalls in the National Defense budget function for 2001 and 2002 regarding the Defense Health Program, readiness, and certain Department of Energy defense activities. The key alteration is a revised mechanism to accommodate the as yet unspecified additional funding needed for the results of the President's Defense Review to adjust U.S. national security strategy and defense programs to the requirements twentv-first century.

To redress shortfalls in 2001, the Conferees have revised the Section 302(a) allocation up to the level of the statutory cap for 2001 to accommodate a 2001 supplemental for the Department of Defense totaling \$6.5 billion in BA and \$1.8 billion in outlays. The Conferees assume and urge in the strongest possible terms that this budget authority be used, in the amounts specified, exclusively for urgent shortfalls in the Defense Health Program (\$1.4 billion) and immediate readiness needs, including spare parts, training, depot and other maintenance, fuel and energy costs, and base operations (\$5.1 billion).

For discretionary spending in 2002, the Conferees adopted \$325.1 billion in BA and \$319.4 billion in outlays. These totals match the President's request as scored by CBO, to-

gether with the outlays estimated by CBO from the 2001 supplemental allocation described above. In addition, the Conferees adopted reserve funds, described more fully in the discussion of Title II, to accommodate a Presidential budget amendment in response to the President's Defense Review.

The Conferees assume that, taken together, the National Defense budget as originally submitted by the President and the subsequent budget amendment will fully 'transformation' initiatives recfund the ' ommended by the President and the Secretary of Defense and all pre-existing priority national security programs in the Department of Defense and the Department of Energy. The Conferees are particularly concerned that the amended budget request fully address all shortfalls that have heretofore been identified for 2002, including those in the Defense Health Program (up to \$3.1 billion), activities where readiness has in recent years fallen below optimal levels (totaling several billions of dollars), and essential national security programs in the Department of Energy, including Stockpile Stewardship (\$800 million), non-proliferation activities (\$100 million), and Environmental Management programs (up to \$1 billion, which could occur in the fiscal year deemed most appropriate, 2001 or 2002). The Conferees agree that it is essential for the National Defense budget as amended, to fully fund each of these concerns respecting both shortfalls and "transformation."

Regarding mandatory spending, the Conferees adopted the Senate amendment concerning the Radiation Exposure Compensation Trust Fund, revised to reflect more recent CBO scoring. This updated scoring amounts to \$172 million in 2002 and \$655 million for 2002–2011 with an offsetting reduction of expenses in the Energy Occupation Illness Compensation fund that brings net costs to \$146 million in 2002 and \$440 million for 2002–2011

### FUNCTION 150: INTERNATIONAL AFFAIRS

Major Programs in Function.—Under current law, spending for Function 150, International Affairs, will total \$22.4 billion in Band \$19.7 billion in outlays for 2001. This function includes funding for the operation of the foreign affairs establishment including embassies and other diplomatic missions abroad, foreign aid loan and technical assistance activities in developing countries, security assistance to foreign governments, activities of the Foreign Military Sales Trust Fund, U.S. contributions to international financial institutions and the United Nations, the Export-Import Bank and other trade promotion activities, and refugee assistance. House Resolution.—The resolution fully

funds the President's requested levels of \$23.9 billion in budget authority [BA] and \$19.6 billion in outlays in fiscal year 2002, an increase of 6.4 percent in BA compared with fiscal year 2001. The function totals are \$123.8 billion in BA and \$102.0 billion in outlays over 5 years, and \$264.2 billion in BA and \$219.7 billion in outlays over 10 years. The levels fully fund the President's request and accommodate his proposal to increase the Administration of Foreign Affairs funding by \$888 million above the 2001 level to a total of \$5.7 billion for fiscal year 2002, and his request to increase military assistance to Israel by \$60 million. In addition, to maintain and expand programs to stem the flow of cocaine and heroin from Colombia and its Andean neighbors, the budget assumes the President's \$624-million increase for international narcotics control and law enforcement. The resolution also assumes sufficient

resources for the Tropical Forest Conservation Act [TTCA].

Senate Amendment.—The Senate amendment provides \$24.1 billion in BA and \$19.8 billion in outlays in 2002, and \$265.4 billion in BA and \$220.9 billion in outlays over 2002-2011. These amounts include full funding for the President's request, which for 2002 constitutes a \$1.5 billion increase in BA over 2001—a 6.7 percent nominal increase. The Senate amendment also reflects the Senate's adoption of a floor amendment to increase the President's request by \$200 million in BA in 2002 and by \$500 million in BA in 2003with commensurate outlays—for the purpose of assisting the response of needy countries to the international HIV/AIDS pandemic. The Senate also adopted an amendment regarding conservation that affected several budget functions, including the addition of \$50 million in BA in every year over the 2002-2011 period in Function 150.

Conference Agreement.—The Conference Agreement totals \$23.2 billion in BA and \$19.1 billion in outlays for 2002. For 2002–2011, the Conference Agreement totals \$256.6 billion in BA and \$213.3 billion in outlays, a reduction of \$7.6 billion in BA below the request and the House Amendment. The BA and outlays for International Affairs equal the amounts of CBO's inflated baseline for 2002–2011, plus the outlays needed in 2002 to address the payment of arrearages to the UN discussed below.

Regarding discretionary spending, the Conferees strongly support Secretary of State Powell's proposals to reinvigorate the US foreign policy establishment and to expand some international programs. The Senate expressed this support in the form of expanding even further proposed programs to address the HIV/AIDS epidemic in regions, such as Africa.

Regarding the payment of arrearages to the United Nations, the conferees recognize that Congress has appropriated funds for the payment of arrears to the UN and related agencies in 1999 and 2000. Those funds have not been obligated because not all of the reforms required by authorizing statute have been met, in particular the requirement that the United States' assessment for contributions to international peacekeeping activities be reduced to no more than 25 percent of the total. Recognizing the substantial reforms that have been negotiated, the President has proposed legislation, not subject to PAYGO, that would release the funds for obligation. The legislative proposal would increase outlays by \$582 million in 2001 and \$244 million in 2002. This resolution accommodates the increased spending in its estimates of outlays from prior year's appropriations. The conferees direct that if the legislative proposal is included in authorizing legislation, the cost of such legislation up to the amounts included in the fiscal year 2001 and 2002 allocations of the appropriations committee shall not be charged against the allocation of the authorizing committee for purposes of enforcing this resolution.

# FUNCTION 250: GENERAL SCIENCE, SPACE AND TECHNOLOGY

Major Programs in Function.—Under current law, spending for Function 250, General Science, Space and Technology, will total \$21.0 billion in BA and \$19.7 billion in outlays for 2001. The General Science, Space and Technology function consists of funds in two major categories: general science and basic research, and space flight, research, and supporting activities. The general science component includes the budgets for the National Science Foundation [NSF], and the funda-

mental science programs of the Department of Energy [DOE]. The largest component of the function, nearly two thirds of the total, is for space flight, research, and supporting activities of the National Aeronautics and Space Administration [NASA] (except for NASA's air transportation programs, which are included in Function 400).

House Resolution.—The resolution establishes levels of \$22.2 billion in budget authority [BA] and \$21.0 billion in outlays in fiscal year 2002, an increase of 5.7 percent in BA compared with fiscal year 2001. The function totals are \$115.9 billion in BA and \$112.4 billion in outlays over 5 years, and \$247.1 billion in BA and \$240.2 billion in outlays over 10 years. The resolution assumes \$4.5 billion for the National Science Foundation [NSF], a \$56-million increase from 2001. It assumes \$14.5 billion for the National Aeronautics and Space Administration [NASA], a 2-percent increase over 2001. This total allows for the President's recommendations, including increased funds for International Space Station development and operations; a 64-percent increase over 2001 for NASA's Space Launch Initiative; six space shuttle flights a year; and continued funding for safety improvements in NASA.

Senate Amendment.—The Senate amendment sets forth \$22.8 billion in BA and \$21.2 billion in outlays in 2002, and \$240.1 billion in BA and \$232.9 billion in outlays over 2002—2011. The total spending within Function 250 was amended by the following two amendments:

The Senate adopted an amendment that added \$1.441 billion in BA and \$530 million in outlays in 2002 to the function total proposed by President Bush. The amendment assumed an increase of \$674 million for NSF in 2002. The increase is intended to provide additional funding for NSF along a doubling path similar to that of the National Institutes of Health. NASA would also receive an increase of \$518 million, and DOE science would increase by \$469 million in 2002. The amendment would allow funding for all of the President's initiatives in Function 250, as well as address other needs within scientific community. The total assumed increase above the 2001 appropriated level is \$1.661 billion.

The Senate also adopted an amendment related to global climate changes that affected several functional categories, including Function 150, 250, 270, 300, and 350. In this function, the amendment reflected an increase in BA of \$50 million each year for 10 years, for a total increase of \$500 million in BA from FY2002-2011.

Conference Agreement.—The Conference Agreement assumes \$21.6 billion in BA and \$20.7 billion in outlays in 2002, and \$236.3 billion in BA and \$230.6 billion in outlays over the 2002–2011 period.

### FUNCTION 270: ENERGY

Major Programs in Function.—Under current law, spending for Function 270 Energy, will total \$1.2 billion in BA and -\$0.1 billion in outlays for 2001. This Function includes civilian activities of the Department of Energy, the Rural Utilities Service, the power programs of the Tennessee Valley Authority (TVA), and the Nuclear Regulatory Commission (NRC). Mandatory spending in this function contains large levels of offsetting receipts, resulting in net mandatory spending of -\$1.9 billion in BA and -\$3.2 billion in outlays for 2001. Congress provided \$3.1 billion in discretionary BA for 2001.

House Resolution.—The resolution establishes levels of \$835, million in budget authority [BA] and -\$234 million in outlays in

fiscal year 2002, a decrease of 33 percent in BA compared with fiscal year 2001. The 5vear function totals are \$4.4 billion in BA and -\$2.2 billion in outlays; and the 10-year totals are \$14.5 billion in BA and \$598 million in outlays. The resolution assumes the President's proposed \$1.4 billion over 10 years (a. \$120-million increase) for the Department of Energy's Weatherization Assistance Program to help low-income families who live in poorly insulated housing or have insufficient heating or cooling systems. It also assumes a total of \$8 million to support the Northeast Heating Oil Reserve that was established because of low heating oil stocks. Finally, in light of past management and security problems, the resolution accommodates the President's efforts to reform the Department of Energy.

Senate Amendment.—The Senate amendment sets forth \$1.676 billion in BA and \$.018 billion in outlays in 2002, and \$17.162 billion in BA and \$2.785 billion in outlays over the 2002–2011 period. The Senate amendment assumes the President's budget with the following Senate adopted amendments to discretionary spending: \$205 million in BA each year over the 2002–2011 period to reduce greenhouse gas emissions, \$450 million in BA in 2002 for Renewable Energy R&D, and \$150 million in BA in 2002 for Fossil Energy R&D. The Senate amendment does not assume the President's proposal for the Arctic National Wildlife Refuge (ANWR).

Conference Agreement.—The Conference Agreement assumes \$1.36 billion in BA and -\$0.02 in outlays in 2002 and \$15.9 billion in BA and \$2.2 billion in outlays over the 2002-2011 period.

# FUNCTION 300: NATURAL RESOURCES AND THE ENVIRONMENT

Major Programs in Function.—Under current law, spending for Function 300 Natural Resources and the Environment, will total \$28.8 billion in BA and \$26.4 billion in outlays for 2001. This Function includes funding for water resources, conservation and land management, recreation resources, and pollution control and abatement. Agencies with major program activities within the Function include the Environmental Protection Agency (EPA), the Army Corps of Engineers, the National Oceanic and Atmospheric Administration (NOAA), the Forest Service (within the Department of Agriculture), and the Department of the Interior, including the National Park Service, the Fish and Wildlife Service, the U.S. Geological Survey, the Bureau of Land Management and the Bureau of Reclamation, among others.

House Resolution.—The resolution establishes levels of \$26.7 billion in budget authority [BA] and \$26.4 billion in outlays in fiscal vear 2002, a decrease of 7.3 percent in BA compared with fiscal year 2001. The 5-year function totals are \$137.1 billion in BA and \$136.3 billion in outlays; and the 10-year totals are \$289.3 billion in BA and \$285.3 billion in outlays. The resolution accommodates the President's recommendation to fully fund the Land and Water Conservation [LWC] Fund at \$900 million starting in 2002, an increase of \$356 million over 2001. It also provides for an addition of \$440 million in 2002 as a down payment on eliminating the National Park Service's deferred maintenance backlog currently pegged at \$4.9 billion. In addition, it assumes more than \$1 billion in EPA grants for States and tribes to administer environmental programs, and a total of \$3.7 billion in funding for the EPA's Operating Program, which comprises the agency's core

regulatory, research, and enforcement activities. The resolution would support substantially reducing the backlog of school repairs and maintenance in the Bureau of Indian Affairs, with the goal of eliminating the backlog within 5 years, and assumes increased funding for the Army Corps of Engineers program evaluating proposed development in wetlands. The resolutions also accepts administration's proposed extension of user fee pilot programs in the Forest Service and the National Park Service, but does not include increase in Corps of Engineers recreation fees.

Senate Amendment -The Senate amendment sets forth \$29.6 billion in BA and \$29.3 billion in outlays in 2002, and \$296.4 billion in BA and \$292.3 billion in outlays over 2002-2011. The Senate amendment assumes the President's budget with the following Senate adopted amendments to discretionary spending: \$250 million in BA and \$199 million in outlays in 2002 to fully fund the Conservation Spending Cap, \$44 million in BA in 2002 for water system improvements, \$1.3 billion in BA and outlays in 2002 for agriculture conservation programs, \$100 million in BA in 2002 to reduce greenhouse gases, \$800 million in BA in 2002 for wastewater infrastructure improvements, and \$100 million in BA in 2002 for the Bureau of Reclamation construction account.

The Senate amendment assumes mandatory spending of \$350 million in BA and outlays each year over the 2003–2011 period to address agricultural conservation needs.

Conference Agreement.—The Conference Agreement assumes \$30.4 billion in BA and \$28.7 billion in outlays in 2002, and \$345.7 billion in BA and \$336.8 billion in outlays over the 2002–2011 period. The Conference Agreement accepts the Senate position on the extension of the recreational fee demonstration program. The Conference Agreement assumes mandatory agriculture spending of \$350 million in BA and outlays in 2002. It also assumes a reserve fund of \$350 million per year in BA and outlays over the 2003–2011 period to be allocated to the Agriculture Committee for conservation programs.

### FUNCTION 350: AGRICULTURE

Major Programs in Function.—Under current law, spending for Function 350 Agriculture, is estimated to total \$26.3 billion in budget authority (BA) and \$23.7 billion in outlays for FY 2001. This Function includes funding for federal programs intended to promote the economic stability of agriculture through direct assistance and loans to food and fiber producers; provide regulatory, inspection and reporting services for agricultural markets; and promote research as well as education in agriculture and nutrition.

House Resolution.—The resolution establishes levels of \$19.1 billion in budget authority [BA] in fiscal year 2002, and \$17.5 billion in outlays. The 5-year function totals are \$92.5 billion in BA and \$84.7 billion in outlays; and the 10-year totals are \$172.5 billion in BA and \$157.3 billion in outlays. The resolution accommodates the President's recommendations, including: support of United States Department of Agriculture [USDA] food safety activities, including providing 7,600 meat and poultry inspectors; allocation of conservation assistance to 650,000 landowners, farmers, and ranchers; maintaining funding for priority activities in the Forest Service's wildland fire management plan, including hazardous fuels reduction; redirecting USDA research to provide new emphasis in key areas such as biotechnology, the development of new agricultural products, and improved protection against

emerging exotic plant and animal diseases as well as crop and animal pests; and expanding overseas markets for American agricultural products by strengthening USDA's market intelligence capabilities and the Department's expertise for resolving technical trade issues with foreign trading partners. The resolution contains two reserve funds that would accommodate additional agricultural needs: a fiscal year 2001 reserve fund that could be used for emergency Agricultural Market Transition payments; and a fiscal year 2002 reserve fund that could accommodate a reauthorization of the Federal Agricultural Improvement and Reform Act or additional emergency relief.

Senate Amendment.—The Senate amendment revises the 2001 spending levels. It increases BA and outlays by \$9 billion to \$35.3 and \$32.7 respectively. For 2002, the Senate assumes \$26.2 billion in BA and \$24.5 billion in outlays. Over the 10-year period 2002-2011. the Senate assumes a total of \$227.9 billion in BA and \$212.8 billion in outlays. The Senate adopted mandatory amendments which increased CCC spending by \$9 billion in BA and outlays in 2001 and a total of \$55 billion in BA and outlays over the 2002-2011 period. The Senate adopted a discretionary amendment which added \$0.045 billion in BA and \$0.041 billion in outlays in 2002 and \$0.45 billion in BA and \$0.446 billion in outlays over the 10year period 2002-2011.

Conference Agreement.—The Conference Agreement revises the 2001 spending levels. It increases both BA and outlavs by \$5.5 billion to \$31.8 billion and \$29.2 billion respectively. For 2002, the Conference Agreement assumes \$26.3 billion in BA and \$24.6 billion in outlays. Over the ten-year period 2002-2011, the agreement assumes a total of \$243.2 billion in BA and \$228.0 billion in outlays. The 2001 and 2002 levels assume \$12.5 billion of new mandatory BA and outlays. This money would be allocated to the Senate and House agriculture authorizing committees. It is assumed that the additional funds for 2001 and 2002 will address low income concerns in the agriculture sector today. For 2003 to 2011, the Conference Agreement assumes increased mandatory BA and outlays totaling \$63 billion to be made available for the extension and revision of the Federal Agriculture Improvement and Reform Act of 1996, which expires in 2002. Fiscal Year 2003 monies may be made available for 2002 crop year support. The money would be placed in a reserve fund for the authorizing committees. This function assumes the necessary funding for the modernization plan of USDA's National Animal Disease Center and National Veterinary Services Laboratory in Ames. IA

FUNCTION 370: COMMERCE AND HOUSING CREDIT

Major Programs in Function.—Under current law, spending for Function 370, Commerce and Housing Credit, will total about \$3.5 billion in BA and \$0.2 billion in outlavs for 2001. Function 370 includes both on-budget and an off-budget (Postal Service) components, but the budget resolution text includes only the on-budget portion. Both onbudget and total spending are shown, however, in the summary tables contained in this Conference Agreement. This budget function includes funding for discretionary housing programs, such as subsidies for single and multifamily housing in rural areas and mortgage insurance provided by the Federal Housing Administration; off-budget net spending by the Postal Service; discretionary funding for commerce programs, such as international trade and exports, science and technology, the census, and small business; and mandatory spending for deposit insurance activities related to banks, savings and loans, and credit unions.

House Resolution.—For on-budget spending in this function, the resolution establishes levels of \$7.4 billion in budget authority [BA] and \$4.4 billion in outlays in fiscal year 2002, an increase of 195 percent in BA compared with fiscal year 2001. The on-budget function totals are \$54.2 billion in BA and \$33.5 billion in outlays over 5 years, and \$128.1 billion in BA and \$84.3 billion in outlays over 10 years. The resolution assumes the President's recommendation that premiums for specified Federal Housing Administration [FHA] programs, such as condominiums, rehabilitation loans, and multifamily loans, are to be increased so that all singlefamily FHA borrowers pay the same premiums, and that the programs operate without the need for a subsidy.

Senate Amendment.—The Senate amendment does not revise the levels for 2001. For 2002, the resolution provides \$7.7 billion in BA and \$4.5 billion in outlays. Over 10 years, the resolution provides \$128.9 billion in BA and \$85.0 billion in outlays. The Senate amendment does not include the House's assumption of a reduction in fees charged by the Securities and Exchange Commission. Because of an amendment adopted by the Senate that dropped the President's proposal to charge exam fees for state-chartered banks, the Senate amendment is now comparable to the House resolution in this regard. Further, the Senate amendment reflects the Senate's adoption of an amendment to increase spending on the International Trade Administration by \$655 million over 2002-2011 and of another amendment to restore \$264 million in funding in 2002 for programs of the Small Business Administration to offset cuts that had been proposed in the President's budget.

Conference Agreement.—The Conference Agreement does not revise the fiscal year 2001 levels. For 2002, the resolution provides \$10.2 billion in BA and \$6.6 billion in outlays. Over 10 years, it provides \$152.4 billion in BA and \$108.1 billion in outlays.

### FUNCTION 400: TRANSPORTATION

Major Programs in Function.—Under current law, spending for Function 400, Transportation, will total \$62.1 billion in BA and \$51.7 billion in outlays for 2001. The function primarily comprises funding for the Department of Transportation, including ground transportation programs, such as the federal-aid highway program, mass transit, motor carrier safety, and the National Rail Passenger Corporation (Amtrak); air transportation through the Federal Aviation Administration (FAA) airport improvement program, facilities and equipment program, research, and operation of the air traffic control system; water transportation through the Coast Guard and Maritime Administration: the Surface Transportation Board: the National Transportation Safety Board; and related transportation safety and support activities within the Department of Transportation. In addition, funds for air transportation programs under the auspices of NASA are included within this function.

House Resolution.—The resolution establishes levels of \$61.0 billion in BA and \$55.6 in outlays in fiscal year 2002; \$298.9 billion in BA and \$299.8 billion in outlays over 5 years; and \$608.1 billion in BA and \$639.6 billion in outlays over 10 years. The resolution accommodates the President's proposal to fully fund the authorized levels provided for highways (\$32.3 billion) and transit (\$6.7 billion) under the Transportation Equity Act for the

21st Century and for the Federal Aviation Administration's operating (\$6.9 billion), capital (\$2.9 billion), and airport grants (\$3.3 billion) programs under the Aviation Investment and Reform Act for the 21st Century. To assist Americans with disabilities in overcoming transportation barriers to work, the resolution assumes the President's \$145million proposal to fund two new programs under his New Freedom Initiative to increase the ability of individuals with disabilities to integrate into the workforce. The resolution also assumes an increase in Coast Guard operating expenses of \$250 million above the fiscal year 2002 level recommended by the President for fiscal year 2002 and subsequent years. This increase is provided to eliminate Coast Guard vessel and aircraft spare parts problems, to improve personnel training, to fund new Department of Defense entitlements, and to operate drug interdiction assets at optimal levels. (The resolution acknowledged that the Office of Management and Budget's budget submission contained recently identified errors, and indicated conferees would seek to address them.)

Senate Amendment.—The Senate amendment does not revise the 2001 levels. For 2002, the resolution provides \$62.2 billion in BA and \$56.1 billion in outlays. Over 10 years, the resolution provides \$701.6 billion in BA and \$645.8 billion in outlays. The Senate amendment assumes the President's budget plus a Senate adopted amendment to add \$250 million in BA and outlays for the Coast Guard in 2002.

Conference Agreement.—The Conference Agreement does not revise the 2001 levels. For 2002, the resolution provides \$65.0 billion in BA and \$56.2 billion in outlays. Over 10 years, it provides \$694.8 billion in BA and \$655.6 billion in outlays.

# FUNCTION 450: COMMUNITY AND REGIONAL DEVELOPMENT

Major Programs in Function.—Under current law, spending for Function 450, Community and Regional Development, will total \$11.2 billion in BA and \$11.4 billion in outlays for 2001. This function reflects programs that provide Federal funding for economic and community development in both urban and rural areas. Funding for disaster relief and insurance—including activities of the Federal Emergency Management Agency—also is provided in this function.

House Resolution.—The resolution establishes levels of \$10.1 billion in budget authority [BA] and \$11.4 billion in outlays in fiscal vear 2002, a decrease of 9.8 percent in BA compared with fiscal year 2001. The 5-year totals are \$53.2 billion in BA and \$53.7 billion in outlays; and the 10-year totals are \$113.9 billion in BA and \$108.8 billion in outlays. Consistent with the President's ommendations, the budget assumes continuation of Community Development Block Grant [CDBG] formula funding at the 2001 level. It also assumes that the Rural Housing and Economic Development Program, begun in 1999, will be terminated due to its duplication of other programs, such as CDBGs.

Senate Amendment.—For 2002, the Senate amendment sets forth \$11.2 billion in BA and \$11.6 billion in outlays. Over the 2002-2011 ten year period, it assumes \$115.0 billion in BA and \$108.0 billion in outlays. The Senate adopted an amendment to increase by \$108 million Federal Emergency Management Agency (FEMA) funds in 2002. Also adopted was an amendment to increase clean water grants by \$1.0 billion in 2002.

Conference Agreement.—The Conference Agreement does not revise the fiscal year 2001 levels. For 2002, it sets forth \$11.9 billion

in BA and \$11.7 billion in outlays. Over the 2002–2011 ten year period, it sets forth \$130.7 billion in BA and \$122.8 billion in outlays.

FUNCTION 500: EDUCATION, TRAINING, EMPLOYMENT AND SOCIAL SERVICES

Major Programs in Function.—Under current law, spending for Function 500, Education, Training, Employment and Social Services, will total \$76.9 billion in BA and \$69.8. billion in outlays for 2001. This function includes funding for elementary and secondary, vocational, and higher education; education research and other education activities; job training and employment services; aging services; children and families services; adoption and foster care assistance; and funding for the arts and humanities.

House Resolution.—The resolution establishes levels of \$82.1 billion in budget authority [BA] and \$76.2 billion in outlays in fiscal year 2002, an increase of 6.8 percent in BA compared with fiscal year 2001. The 5-year function totals are \$425.6 billion in BA and \$412.7 billion in outlays; and the 10-year totals are \$917.7 billion in BA and \$891.7 billion in outlays.

The resolution assumes the President's proposal to redirect the \$1.2 billion provided for school renovation, first funded in 2001, allowing States to reallocate the 2001 funds among school renovation, technology, or special education. For 2002, the budget assumes States can use this funding stream for priorities such as special education, help for low-perfoming schools, or accountability reforms.

The resolution also accommodates the President's proposed increase in program spending of the Department of Education by \$4.6 billion, or 11.5 percent, in fiscal year 2002. It provides sufficient funding in elementary and secondary education for the President's "No Child Left Behind" education reform plan. Key initiatives include the following:

—A tripling of reading education funds, to \$900 million in 2002, and a total increase in reading education spending of \$5 billion over 5 years.

—The provision of \$2.6 billion for States to improve teacher quality through high-quality professional development, recruitment and retention activities.

—A total of \$320 million to help States to develop annual assessments of students, and to establish strong accountability systems; and \$69 million to expand State participation in the National Assessment of Education Progress, so that parents, teachers and policymakers can ensure that students are improving.

—Consolidation and streamlining of existing Federal elementary and secondary education programs.

The resolution also assumes the following recommendations by the President: an increase of \$137 million for the Impact Aid construction program, which currently receives only \$12.8 million; consolidation and increased funding for teacher training and recruiting; a slim of \$175 million to help charter schools acquire, construct, or renovate facilities; an increase for "character education" from \$9.3 million to \$25 million; an increase for the Troops to Teachers program to \$30 million; an expansion of the teacher student loan forgiveness program by increasing the loan forgiveness limit from \$5,000 to \$17,500 for math and science majors who teach those subjects in high-need schools for 5 years.

To provide fiscal assistance to low-income college students, the budget accommodates the President's proposal to increase the Pell

Grant program by \$1 billion. This will increase the maximum award for all qualifying students to \$3.850.

The budget also assumes an increase of 6.4 percent in funding for historically black colleges and graduate institutions, and Hispanic serving institutions, with a goal of increasing these programs 30 percent by 2005. The resolution also accommodates the President's proposed expansion of programs to protect abused and neglected children under the Safe and Stable Families Act, and provision of education or training vouchers to children aging out of foster care.

The resolution creates a \$1.25-billion reserve fund for the Individuals with Disabilities Education Act [IDEA] Part B grants to States.

Senate Amendment.—The Senate Amendment does not revise the 2001 levels. For 2002, the Senate provides \$111.9 billion in BA and \$79.4 billion in outlays. Over the ten-year period 2002–2011, the Senate provides a total of \$1,265.4 billion in BA, and \$1,194.1 billion in outlays.

The Senate adopted the following amendments to the President's budget:

—For unspecified education funding, an amendment adding \$8.3 billion in discretionary BA and \$1.0 billion in outlays in 2002, and adding \$242.0 billion in mandatory BA and \$223.6 billion in outlays over the period 2003–2011.

—For IDEA (special education), an amendment adding \$70.0 billion in mandatory BA and \$70.0 billion in outlays over the ten-year period 2002–2011.

—For the Social Services Block Grant, an amendment adding \$680 million in mandatory BA and outlays in 2002.

—For education technology, an amendment adding \$628 million in discretionary BA and \$35 million in outlays in 2002.

—For Impact Aid, an amendment adding \$300 million in discretionary BA and \$150 million in outlays in 2002.

—For children's services, an amendment adding \$271 million in discretionary BA and \$243 million in outlays in 2002.

—For American history education, an amendment adding \$100 million in discretionary BA and \$25 million in outlays in 2002.

Conference Agreement.—The Conference Agreement revises 2001 levels to \$77.0 billion in BA and \$69.9 billion in outlays. For 2002, the Conference Agreement provides \$81.2 billion in BA and \$76.7 billion in outlays. Over the ten-year period 2002–2011, the Conference Agreement provides a total of \$904.0 billion in BA and \$887.6 billion in outlays. The Conferees assume that within these aggregate numbers, the Grants to States program under the Individuals with Disabilities Education Act (IDEA) will receive funds of at least \$7.59 billion in 2002, and that further additional resources for education should be focused on this program.

### FUNCTION 550: HEALTH

Major Programs in Function.—Under current law, spending for Function 550, Health, will total \$180.1 billion in BA and \$173.0 billion in outlays for 2001. The major programs in this function include Medicaid, the State Children's Health Insurance Program, health benefits for federal workers and retirees, the National Institutes of Health, the Food and Drug Administration, the Health Resources Services Administration, Indian Health Services, the Centers for Disease Control and Prevention, and the Substance Abuse and Mental Health Services Administration.

House Resolution.—The resolution establishes levels of \$204.0 billion in BA and \$201.1 billion in outlays in fiscal year 2002, an increase of 11.7 percent in BA compared with fiscal year 2001.

The function totals are \$1.20 trillion in BA and \$1.19 trillion in outlays over 5 years, and \$2.86 trillion in BA and \$2.84 trillion in outlays over 10 years. Funding in the resolution accommodates the President's proposal to double the National Institutes of Health [NIH] 1998 funding level of \$13.6 billion by 2003. To accomplish this, the 2002 budget assumes \$23.1 billion for NIH, a \$2.8 billion increase above the 2001 level. To strengthen the health care safety net, the budget assumes the President's \$124-million increase for community health centers. The budget also assumes \$8.3 billion over 10 years for the enactment of H.R. 600, the Family Opportunity Act of 2001. Under the Act, States would have the option to expand Medicaid coverage for children with special needs, allowing families of disabled children with the opportunity to purchase coverage under the Medicaid program for such children.

Finally, Function 550 assumes \$43.1 billion (fiscal years 2002–2005) of the President's proposed Medicare reform, including the Immediate Helping Hand Prescription Drug Plan. (The costs for fiscal years 2006 through 2011 are reflected in Function 570.) The resolution also assumes the outlay effect of the President's proposed refundable health care tax credits, and the impact of the extension of an OBRA 1990 provision limiting Department of Veterans Affairs [VA] pensions for Medicaid recipients in nursing homes.

Senate Amendment.—The Senate amendment revises 2001 BA and outlays by \$2.5 billion for the President's Immediate Helping Hand prescription drug program for seniors. The amendment sets forth \$216.1 billion in BA and \$213.2 billion in outlays in 2002, and \$2,938.3 billion in BA and \$2,914.4 billion in outlays over 2002–2011.

The Senate amendment as introduced assumed the President's budget for both mandatory and discretionary spending. The following provisions were added through floor amendments. For mandatory spending, an additional \$28 billion was added over 2002-2004 for health spending for the uninsured. A reserve fund of \$200 million in 2002 and \$7.9 billion over 10 years was included for the Family Opportunity Act. In discretionary spending, an additional \$700 million was assumed for NIH spending in 2002. The Indian Health Service was increased by \$67.3 billion over 10 years. Budget authority for the FDA was increased by \$40 million in 2002 and \$400 million over 10 years. Amendments were adopted to increase funding for graduate medical education at children's hospitals by \$50 million in 2002 and to provide an additional \$136 million in 2002 for both graduate medical education and consolidated health centers.

Conference Agreement.—The Conference Agreement does not revise the 2001 levels. For 2002, the resolution provides \$198.8 billion in BA and \$196.7 billion in outlays. Over 10 years, it provides \$2,773.8 billion in BA and \$2.757.1 billion in outlays.

Under the Conference Agreement, funding for the President's Immediate Helping Hand prescription drug proposal (\$43.1 billion over 2002-2005 plus an additional \$2.5 billion in 2001) was moved to Function 570 (Medicare). The Conference Agreement includes a reserve fund for the Family Opportunity Act of \$227 million in 2002 and \$8.3 billion over 10 years. The function totals also include a reserve fund of \$28 billion over 10 years for additional health spending for the uninsured; the budget levels and aggregates in this function assume that these funds will be spent over the 2002-2004 period. This reserve fund can be used for either direct spending or

revenue changes associated with legislation to improve health insurance coverage. The Conference Agreement also assumes Medicaid Upper Payment Limit savings of \$11.7 billion over 10 years.

### FUNCTION 570: MEDICARE

Major Programs in Function—Under current law, spending for Function 570, Medicare, will total \$217.5 billion in BA and \$217.7 billion in outlays for 2001. Medicare provides health insurance coverage for persons over age 65 and qualified disabled workers.

House Resolution—The resolution establishes levels of \$229.1 billion in budget authority [BA] and outlays in fiscal year 2002, an increase of 5.3 percent in BA compared with fiscal year 2001. The function totals are \$1.34 trillion in BA and \$1.33 trillion in outlays over 5 years, and \$3.31 trillion in BA and outlays over 10 years. As proposed in the President's budget, the budget resolution assumes \$153 billion over 10 years for Medicare Reform, including the Immediate Helping Hand Prescription Drug Plan. This total is shared by Function 550 and Function 570; Function 570 incorporates \$109.9 billion of the total over 10 years. The budget is consistent with the provisions of the Social Security and Medicare Lock-Box Act of 2001, which stipulates that the Medicare Hospital Insurance [HI] surplus can be used only for debt reduction or Medicare reform. The resolution establishes a reserve fund that could be used to accommodate a more expanded Medicare reform/prescription drug proposal. It also establishes a general purpose reserve fund that could address Medicare initiatives.

Senate Amendment.—The Senate amendment does not revise 2001 levels. For 2002, the amendment provides \$229.1 billion in BA and outlays. Over 10 years, the amendment provides \$3,308.0 billion in BA and \$3,307.6 billion in outlays for this function, the same as the House resolution.

The Senate amendment as introduced assumed the President's budget for both mandatory and discretionary spending. The following provisions were added through floor amendments. A reserve fund was adopted that allows for additional spending for Medicare reform and prescription drugs that goes beyond the \$153 billion over 10 years already included in the functional totals and budget aggregates. (This amount includes \$43.1 billion in Function 550 and \$109.9 billion in Function 570.) The amount allocated from the reserve fund will be determined by the Chairman of the Senate Budget Committee using a Congressional Budget Office cost estimate of the President's Medicare reform proposal or a comparable proposal submitted by the Committee on Finance. In no case will the amount exceed \$300 billion over 10 years (including the \$153 already reflected in the budget totals). The Senate amendment also includes a reserve fund of \$13.7 billion over 10 years for additional Medicare home health spending.

Conference Agreement.—The Conference Agreement does not revise 2001 levels. For 2002, the resolution provides \$229.2 billion in BA and \$229.1 billion in outlays. Over 10 years, the resolution provides \$3,516.1 billion in BA and \$3,515.7 billion in outlays for this function.

The Conference Agreement includes a reserve fund of up to \$300 billion for Medicare reform and a prescription drug benefit. The amount allocated from the reserve fund will be determined by the Chairmen of the Budget Committees of the House and Senate. The resolution also includes a reserve fund of \$13.7 billion over 10 years for additional Medicare home health spending. This reserve

fund is to be used to finance the repeal of the 15% reduction in Medicare home health payments, currently scheduled to take effect on October 1, 2002.

### FUNCTION 600: INCOME SECURITY

Major Programs in Function-Under current law, spending for Function 600, Income Security, will total \$255.9 billion in BA and \$256.9 billion in outlays for 2001. This function contains: (1) major cash and in-kind means-tested entitlements; (2) general retirement, disability, and pension programs excluding Social Security and Veterans compensation programs; (3) federal and military retirement programs; (4) unemployment compensation: (5) low-income housing programs; and (6) other low-income support programs. This last category includes Temporarv Assistance to Needy Families (TANF), Supplemental Security Income (SSI), and spending for the refundable portion of the Earned Income Credit (EIC).

House Resolution-The resolution establishes levels of \$271.5 billion in budget authority [BA] and \$272.1 billion in outlays in fiscal year 2002, an increase of 6 percent in BA compared with fiscal year 2001. The function totals are \$1.47 trillion in BA and outlays over 5 years, and \$3.21 trillion in BA and \$3.20 trillion in outlays over 10 years. Consistent with the President's budget, the resolution accommodates continued State innovation, and the mobilization of private-sector, corporate, and faith-based sources, for addressing the needs of low-income Americans—a process that began with the historic 1996 welfare reform law. In particular, the budget proposes a number of initiatives to encourage more charitable giving to community organizations that are effectively helping disadvantaged Americans to improve their lives and increase their families' wellbeing. Other initiatives are intended to strengthen low-income families and to address the needs of children caught in the Nation's foster care system. The budget provides sufficient funding to renew all expiring public housing contracts, and adds funding for 34,000 new section 8 vouchers. Additionally, the budget provides new funding to increase home-ownership among low-income families. Beyond these priorities, the focus in fiscal year 2002 will be to improve management of HUD's programs, several of which have been designated among the General Accounting Office's "High Risk" programs, vulnerable to substantial amounts of fraud and mismanagement.

Other assumptions of the resolution are the following:

—Providing \$1.4 billion for Low-Income Home Energy Assistance Program [LIHEAP] funding to help low-income families heat their homes

—Funding the Special Supplemental Nutrition Program for Women, Infants and Children [WIC] at 7.25 million individuals per month, maintaining current program level.

—Maintaining current law policies for the Food Stamp Program, which will result in \$20 billion in outlays for benefits and program administration in fiscal year 2002.

The resolution also accommodates the outlay effects related to the President's refundable tax proposals.

Senate Amendment.—The Senate amendment does not revise 2001 levels. For 2002, the resolution provides \$278.8 billion in BA and \$274.9 billion in outlays. Over 10 years, the resolution provides \$3,210.0 billion in BA and \$3,194.5 billion in outlays. The Senate adopted three amendments to the President's

budget. In mandatory funds for 2002, the Senate amendment includes \$319 million to extend TANF supplemental grants. In discretionary funds for 2002, the Senate amendment includes an additional \$2.6 billion for Low Income Home Energy Assistance and \$870 million for child care. The remaining difference between the House resolution and the Senate amendment is due to the Senate's treatment of advance appropriations and the greater amount of BA and outlays provided in the House resolution for the refundable portion of tax credits.

Conference Agreement.—The Conference Agreement does not revise 2001 levels. For 2002, the resolution provides \$273.8 billion in BA and \$272.1 billion in outlays. Over 10 years, it provides \$3,222.5 billion in BA and \$3,206.7 billion in outlays. The Conference Agreement adopts the Senate amendment regarding TANF supplemental grants.

### FUNCTION 650: SOCIAL SECURITY

Major Programs in Function.—Under current law, spending for Function 650, Social Security, will total \$435.2 billion in BA and \$433.1 billion in outlays for 2001. This function includes Social Security benefits and administrative expenses. Under provisions of the Budget Enforcement Act, Social Security trust funds are off-budget. The figures below reflect the on budget portions of this function, primarily payments from the general fund to the trust funds to credit the trust funds for income taxes collected on Social Security benefits. Both on-budget and off-budget spending are shown, however, in the summary tables contained in the statement of managers accompanying the Conference Agreement.

House Resolution.—For on-budget spending in this function, the resolution establishes levels of \$11.0 billion in budget authority [BA] and outlays in fiscal year 2002, an increase of 12.2 percent in BA compared with fiscal year 2001. The on-budget function totals are \$62.8 billion in BA and \$62.7 billion in outlays over 5 years, and \$150.9 billion in BA and outlays over 10 years. The resolution supports the President's approach to Social Security reform through the following specific measures:

—It assumes provisions of the Social Security and Medicare Lock-Box Act of 2001 (H.R. 2), recently passed by the House, which prohibits using Social Security surpluses for any purpose other than debt reduction or Social Security reform.

—It assumes the President's proposal to provide \$7.7 billion for the SSA, an increase of \$456 million, or 6.3 percent, above fiscal year 2001. The increase will allow SSA to process 100,000 more initial disability claims in 2002 than in 2001.

—It makes no changes in current Social Security benefits or taxes.

Senate Amendment.—The Senate amendment does not revise 2001 on-budget totals of \$9.8 billion in BA and outlays. For 2002, the resolution assumes \$10.9 billion in both BA and outlays. Over 10 years, the resolution provides \$140.0 billion in both BA and outlays.

The President's budget assumes no changes to Social Security benefits. Indirectly, however, the tax cut proposal would decrease both on-budget spending and the trust fund surplus. The President's tax proposal would-reduce marginal income rates, thereby decreasing the amount of income taxes paid on Social Security benefits. This reduces onbudget payments from the general fund to the trust funds to credit the trust funds for income taxes paid on Social Security benefits by \$11 billion over 10 years. The dif-

ference between the House resolution and the Senate amendment is that the House holds the Social Security trust funds harmless for the impact of the tax cut.

Conference Agreement.—The Conference Agreement does not revise 2001 on-budget totals. The Senate recedes to the House and agrees to hold the trust funds harmless for the impact of any tax cuts resulting from this agreement. For 2002, the Conference Agreement assumes \$11.0 billion in both BA and outlays. Over 10 years, it provides \$150.9 billion in BA and \$150.9 billion in outlays.

# FUNCTION 700: VETERANS BENEFITS AND SERVICES

Major Programs in Function -- Under current law, spending for Function 700 Veterans Benefits and Services, will total \$46.7 billion in BA and \$45.9 billion in outlays for 2001. This budget function includes income security needs of disabled veterans, indigent veterans, and survivors of deceased veterans through compensation benefits, pensions, and life insurance programs. Major education, training, and rehabilitation and readjustment programs include the Montgomery GI Bill, the Veterans Educational Assistance program, and the Vocational Rehabilitation and Counseling program. Veterans can also receive guarantees on home loans. Roughly half of all spending in this function is for the Veterans Health Administration, which is comprised of hospitals, nursing homes, domiciliaries, and outpatient clinics.

House Resolution.—The resolution establishes levels of \$52.3 billion in BA and \$51.6 billion in outlays in fiscal year 2002, an increase of 12 percent in BA compared with fiscal year 2001. The function totals are \$278.7 billion in BA and \$276.5 in outlays over 5 years, and \$594.0 billion in BA and \$589.8 billion in outlays over 10 years.

The budget assumes the enactment of veterans' burial benefits enhancements in H.R. 801, the Veterans' Opportunity Act of 2001, It also assumes increases in mandatory spending for Montgomery GI Bill education benefits improvements. The budget assumes the permanent extension of several expiring provisions of existing law pertaining to veterans benefits. These. include IRSincome verification for means-tested veterans and survivor benefits; limiting VA pension to Medicaid recipients in nursing homes; and continuing current housing loan fees.

Senate Amendment.—The Senate amendment assumes \$53.8 billion if i BA and \$53.1 billion in outlays in 2002, and \$600.6 billion in BA and \$596.2 billion in outlays over 2002—2011. The Senate adopted two amendments to increase funding for Veterans Medical Care. The first amendment added \$1.718 billion in BA each year from 2002 to 2011 and the second amendment added, \$967 million in BA for 2002.

Conference Agreement.—For 2002, it sets forth \$51.5 billion.in BA and \$50.9 billion in outlays. Over 10 years, it provides \$605.4 billion in BA and \$600.9 billion in outlays.

The agreement also assumes an increase in funding in mandatory spending for improvements to the Montgomery GI Bill and veterans burial, benefits. The agreement also assumes an extension of several expiring provisions of the Omnibus Budget Reconciliation Act of 1990.

### FUNCTION 750: ADMINISTRATION OF JUSTICE

Major Programs in Function.—Under current law, spending for Function 750, Administration of Justice, will total \$30.6 billion in BA and \$30.0 billion in outlays for 2001. This function provides funding for federal law enforcement activities. These activities in-

clude criminal investigations by the Federal Bureau of Investigation and the Drug Enforcement Administration, and border enforcement and the control of illegal immigration by the Customs Service and the Immigration and Naturalization Service. Also funded through this function are the federal courts, federal prison operation and construction, and criminal justice assistance.

House Resolution.—The resolution establishes levels of \$30.9 billion in budget authority [BA] and \$30.3 billion in outlays in 2002, an increase of 1.0 percent in BA compared with fiscal year 2001. The function totals are \$166.6 billion in BA and \$166.5 billion in outlays over 5 years, and \$359.3 billion in BA and \$356.8 billion in outlays over 10 years. The resolution accommodates the President's proposals to increase funding for the Drug Enforcement Agency by 9 percent; the Federal Bureau of Investigation by 8 percent; the Federal Bureau of Prisons by 8 percent; the U.S. Attorneys by 7 percent; and to hire and train 550 new Border Control agents.

Senate Amendment.—For 2002, the resolution sets forth \$32.4 billion in BA and \$31.8 billion in outlays. Over the 2002–2011 ten year period, it sets forth \$360.8 billion in BA and \$358.3 billion in outlays. These levels reflect adoption of an amendment to increase Department of Justice state and local law enforcement assistance grant programs by \$1.5 billion in 2002.

Conference Agreement.—The Conference Agreement sets forth \$32.4 billion in BA and \$31.4 billion in outlays for 2002. Over the 2002–2011 10 year period, the agreement sets forth \$378.5 billion in BA and \$374.8 billion in outlays.

### FUNCTION 800: GENERAL GOVERNMENT

Major Programs in Function.—Under current law, spending for Function 800 General Government, will total \$16.3 billion in BA and \$16.1 billion in outlays for 2001. This function consists of the activities of the Legislative Branch, the Executive Office of the President, U.S. Treasury fiscal operations (including the Internal Revenue Service), personnel and property management, and general purpose fiscal assistance to states, localities, and U.S. territories.

House Resolution.—The resolution establishes levels of \$16.7 billion in budget authority [BA] and \$16.3 billion in outlays in fiscal year 2002, an increase of 2.2 percent in BA compared with fiscal year 2001. The function totals are \$84.2 billion in BA and \$83.0 billion in outlays over 5 years, and \$176.7 billion in BA and \$173.4 billion in outlays over 10 years.

Senate Amendment.—The Senate amendment does not revise the 2001 levels. For 2002, the resolution assumes \$16.6 billion in BA and \$16.3 outlays. Over 10 years, the resolution provides \$176.7 billion in BA and \$173.4 billion in outlays.

Conference Agreement.—The Conference Agreement does not revise the 2001 levels. For 2002, the Conference Agreement assumes \$16.5 billion in both BA and \$16.2 billion outlays. Over 10 years, it provides \$183.2 billion in BA and \$179.5 billion in outlays.

### FUNCTION 900: NET INTEREST

Major Programs in Function.—Under current law, on-budget spending for Function 900, Net Interest, will total \$254.8 billion in BA and outlays for 2002. Net interest is the interest paid for the federal government's borrowing minus the interest income received by the federal government. Net interest includes both on-budget and an off-budget components, but the budget resolution text includes only the on-budget portion. Both on-budget and total interest spending

are shown, however, in the summary tables contained in the statement of managers accompanying the Conference Agreement. Interest is a mandatory payment, with no discretionary component.

cretionary component.

House Resolution.—The accounting of net interest in the budget includes only the onbudget component of interest spending. This spending declines at a relatively steady but moderate pace from \$274 billion in 2001 to \$219 billion in 2011. But even this decline understates—by significant amounts—the benefits to taxpavers of the debt reduction incorporated in this budget. When off-budget interest is taken into account (the increasing Federal credit accruing to the Social Security Trust Fund surplus in the form of government IOUs, and entered as negative spending), the overall net interest spending of the Federal Government is being virtually eliminated. It declines from \$205 billion in 2001 to just \$21 billion. in 2011.

Senate Amendment.—The Senate amendment revises the 2001 on-budget levels to \$275.5 billion in BA and outlays. For 2002, it sets forth on-budget levels of \$262.7 billion in BA and outlays. Over 10 years, it provides on-budget amounts of \$2,440.3 billion in BA and outlays.

Conference Agreement.—The Conference Agreement revises the 2001 on-budget levels to \$275.5 billion in BA and outlays. For 2002, it sets forth on-budget levels of \$262.2 billion. in BA and outlays. Over 10 years, it provides on-budget amounts of \$2,425.7 billion in BA and outlays.

### FUNCTION 920: ALLOWANCES

Major Programs in Function-Under current law, spending for Function 920, Allowances, will total -\$0.5 billion in BA and -\$0.3 billion in outlays for 2001. This function usually displays the budgetary effects of proposals that cannot be easily distributed across other budget functions. In the case of 2001, it reflects the 0.22% across-the-board cut.that was enacted in the Omnibus Consolidated and Emergency Supplemental Appropriations for Fiscal Year 2001. But CBO could not display those cuts by account and by function until the Administration could display how the cuts would be implemented in the release of the full President's budget request.

In past years, Function 920 has also included total savings or costs from proposals associated with emergency spending or proposals contingent on possible future events that have uncertain chances of occurring. Most recently, in the Senate amendment and Conference Agreement on budget resolutions for both 2001 and 2002, the figures expressed in the budget resolution text (as well as the summary tables) for all other budget functions reflect the total level of discretionary spending contemplated by the budget resolution (e.g., as described in section 203 of the Conference Agreement on the 2002 budget). These levels are higher than the statutory cap on discretionary spending in.place for those years. But because a budget resolution would be out of order in the Senate if it contains a level of discretionary spending higher than the statutory cap, the figures in the budget resolution text in Function 920 have had to reflect a negative entry that reduces the net level of discretionary spending from the contemplated level (as aggregated across all other budget functions) to the statutory level. The summary tables, however, omit this negative entry for Function 920 so that their aggregates reflect the levels ultimately intended by the resolution.

House Resolution—For discretionary spending, the budget resolution calls for \$5.0

billion in budget authority [BA] and \$1.8 billion in outlays in fiscal year 2002. The 5-year spending totals are \$29.1 billion in BA and \$22.4 billion in outlays; and the 10-year totals are \$64.0 billion in BA and \$55.5 billion outlays. There is no mandatory spending in this function.

The funds identified constitute primarily a set-aside fund for unanticipated emergency needs during the fiscal

Senate Amendment.—The Senate amendment revises the 2001 levels to \$80.5 billion in BA and \$80.7 billion in outlays in 2001, reflecting the Senate's adoption of an amendment to further increase a tax refund for that year. For 2002, the resolution sets forth -\$6.1 billion in BA and -\$8.6 billion in outlays. The resolution provides -\$15.9 billion in BA and -\$23.1 billion in outlays over 2002-2010. These figures (as shown in the summary tables) reflect the effect of 13 amendments adopted by the Senate that sought to suggest an increase in spending in other functions and that appeared to "offset" such increased spending by bookkeeping the same amount with a negative value in Function 920. These figures do not include the entry necessary to reduce the overall discretionary level to the statutory cap.

Conference Agreement.—The Conference Agreement revises the 2001. levels to \$84.5 billion in BA and \$84.7 billion in outlays. For 2002, the resolution provides -\$0.7 billion in BA and -\$0.6 billion in outlays. Over 10 years, it provides -\$7.2 billion in BA and -\$7.7 billion in 23 outlays. Regarding the language adopted by the Senate amendment (included in the resolution text setting forth levels for this function) that directed how the tax rebate for 2001 was to be provided, the Senate receded to the House.

# FUNCTION 950: UNDISTRIBUTED OFFSETTING RECEIPTS

Major Programs in Function.—Under current law, receipts in Function 950, Undistributed Offsetting Receipts, will total about \$46.2 billion (negative BA and outlays) for 2001. Function 950 includes both on-budget and off-budget components, but the budget resolution text includes only the on-budget portion. Both on-budget and total receipts are shown, however, in the summary tables contained in this Conference Agreement. This function records offsetting receipts (receipts, not federal revenues or taxes, that the budget shows as offsets to spending programs) that are too large to record in other budget functions. Such receipts are either intrabudgetary (a payment from one federal agency to another, such as agency payments to the retirement trust funds) or proprietary (a payment from the public for some type of business transaction with the government). The main types of receipts recorded as "undistributed, in this. function are: the payments federal agencies make to retirement trust funds for their employees, payments made by companies for the right to explore and produce oil and gas on the Outer Continental Shelf, and payments by those who bid for the right to buy or use the public property or resources, such as the electromagnetic spectrum.

House Resolution.—The resolution calls for -\$42.3 billion in budget authority [BA] and outlays in fiscal year 2002, a decrease of 10.6 percent in BA compared with fiscal year 2001, (or an increase of 10.6 percent in receipts compared with fiscal year 2001). The 5-year function totals are -\$239.8 billion in BA and outlays; and the 10-year totals are -\$492.3 billion in BA and outlays.

These totals comprise entirely of mandatory spending. There is no discretionary spending in this function.

The resolution does not assume lease bonuses from the Arctic National Wildlife Refuge or an analog spectrum license fee or other spectrum offsets. It also assumes permanent extension of the Balanced Budget Act [BBA] provision that increased, by 1.51 percentage points, Federal agency contributions to the Civil Service Retirement and Disability Trust Fund [CSRDF] on behalf of their CSRS-participant employees. That provision had been scheduled to sunset after fiscal year 2002.

Senate Amendment.—The Senate amendment does not revise the 2001 levels. For 2002, the resolution provides -\$38.8 billion in BA and outlays. Over 10 years, the resolution provides -\$495.7 billion in BA and outlays. The Senate amendment is the same as the House resolution, except that it reflects both the President's proposals to delay certain spectrum auctions and to impose a fee on broadcasters using spectrum channels for analog broadcasts to encourage the transition to digital television.

Conference Agreement.—The Conference Agreement does not revise the 2001 levels. For 2002, the resolution provides -\$38.8 billion in BA and outlays. Over 10 years, it provides -\$494.1 billion in BA and outlays. The conferees agree to the President's proposal to delay certain spectrum auctions that was assumed in the Senate amendment, but do not agree to the President's proposal for an analog lease fee.

### REVENUES

Federal revenues are taxes and other collections from the public that result from the government's sovereign or governmental powers. Federal revenues include individual income taxes, corporate income taxes, social insurance taxes, excise taxes, estate and gift taxes, customs duties and miscellaneous receipts (which include deposits of earnings by the Federal Reserve System, fines, penalties, fees for regulatory services, and others).

Under current law, federal tax collections are projected to total \$28 trillion over the next ten years. This year, total revenues are projected to equal 20.7 percent of GDP, slightly below the World War II record level of 20.9 percent. Over the projection period 2002–2011, under current law, total revenues are projected to average 20.3 percent of GDP, far above historical averages for any time period, including times of war.

House Resolution.—The House resolution for \$1.62 trillion in tax reduction over the next 10 years. This level would accommodate the President's priority tax cut proposals: reducing marginal tax rates, doubling the per-child tax credit; providing relief from the marriage penalty, and providing death tax relief. It also provides for additional tax reduction, subject to the discretion of the Committee on Ways and Means. Such measures might include charitable deduction expansion; refundable tax credits for private health insurance; Education Savings Account expansion and other education provisions: Individual Retirement Account [IRA] increases and other pension reform; and permanent extension of the research and development [R&D] tax credit. (The refundable elements of the President's tax proposals, which are treated as spending, appear in the functional areas to which they apply.) It also assumes, but does not reconcile, the revenue effect of a proposed reduction in fees levied by the Securities and Exchange Commission, and a requirement that the Federal Reserve pay interest on deposits at the Reserve. The resolution also establishes a reserve fund for further tax reduction should the Congressional Budget Office's summer update indicate additional non-Social Security surpluses. The reserve fund could allow for measures such as extension of Medical Savings Accounts, repeal of transportation deficit reduction fuel taxes, and reduction of the capital gains rate.

Senate Amendment.—The Senate amendment revises the 2001 on-budget revenue level to \$1,630.3 billion. It sets forth on-budget revenues of \$1,644.8 billion in 2002, and \$20,007.1 billion over the ten years 2002-2011. The Senate amendment assumes a tax reduction, relative to the CBO baseline, of \$1,188.1 billion over the period 2002-2011, about \$450 billion less than the tax relief assumed in the House resolution. The Senate amendment includes an allowance (in Function 920) for a surplus refund of up to \$85 billion in 2001. The refund represents about 88 percent of the \$96 billion non-Social Security, non-Hospital Insurance surplus projected under current law for 2001. The tax relief assumed in the Senate amendment represents just four percent of all projected revenues over the next 10 years, and less than one percent of GDP over the next 10

Conference Agreement.—The Conference Agreement includes language for reconciliation of tax relief including a surplus refund of \$1,350 billion over the period 2001-2011. In addition, the Conference Agreement accepts the House position to assume a 1-year extension of tax provisions expiring in 2001, legislation to reduce SEC fees, and legislation to permit the Federal Reserve System to pay interest on reserve balances. These three provisions would not be reconciled, and are assumed to reduce revenues by \$19 billion over ten years. The total amount of tax relief, surplus refund, and other revenue changes assumed in the Conference Agreement, both reconciled and non reconciled, is \$1,369 billion over the 2001-2011 period.

### DEBT LEVELS

Debt held by the public peaked at \$3.773 trillion in 1997. At the end of 2001, debt held by the public is projected to be \$3.243 trillion, \$530 billion lower than just 4 years ago. This is a reduction of 14 percent from peak levels.

The table on the following page shows the levels of debt held by the public resulting from the policies assumed in the Conference Agreement. The policies assumed in the Con-

ference Agreement result in a reduction in debt in every year through 2011 and total debt reduction of \$2.425 trillion from the end of 2001 through the end of 2011. Debt held by the public falls to 4.8 percent of GDP, its lowest level since 1916, prior.to World War 1.

The Conference Agreement proposals result in retiring the maximum amount of public debt that can reasonably be retired. Under the budget resolution, the debt remaining in 2010 and 2011 is considered (by CBO's estimates) to be the minimum debt level. It consists mostly of marketable bonds that will not have matured and that will be too expensive to buy back, savings bonds, and special bonds for State and local governments.

### 2002 BUDGET RESOLUTION

### [\$ billions]

### RECONCILIATION INSTRUCTIONS

Under section 310(a) of the Budget Act, the budget resolution may include directives to the committees of jurisdiction to make revisions in law necessary to accomplish a specified change in spending or revenues. If the resolution includes directives to only one committee of the House or Senate, then that committee is required to directly report to its House legislative language of its design that would implement the spending or revenue changes provided for in the resolution. Any bill considered pursuant to a reconciliation instruction is subject to special procedures set forth in sections 310 and 313 of the Budget Act.

### House resolution

Section 4 provides for five different reconciliation bills. It contains directives to the Ways and Means Committee to report three tax-only bills to the floor by May 2d, May 23rd, and June 20th of fiscal year 2001. Additional directives to the Ways and Means and the Energy and Commerce Committees are designed to allow those committees to reform the Medicare program and provide a prescription drug benefit. The Medicare-related legislation must be submitted to the

House Budget Committee no later than July 24, 2001. An additional omnibus bill will be composed of submissions from six different committees that will contain both spending and revenue changes. These Committees are required to submit their recommendations to the Budget Committee by September 11, 2001.

Senate amendment

The Senate amendment provides a reconciliation instruction to the Senate Committee on Finance to reduce revenues for the period of fiscal years 2001 through 2011 by not more than the amount of revenue reductions set out in the revenue aggregates in the resolution. It also instructs the Committee on Finance to increase outlays by not more than \$60 billion for the period of fiscal years 2001 through 2011. This reconciliation instruction was added by an amendment offered by Senator Domenici. The reduction in the revenue aggregates plus the \$60 billion in outlays would permit up to \$1.248 trillion in "tax relief" over this 11-year period.

### Conference agreement

The Conference Agreement provides a reconciliation instruction to the House Committee on Ways and Means and to the Senate Committee on Finance to report, by May 18. 2001, legislation to reduce revenues by not more than \$1,250 billion for the period of fiscal years 2001 through 2011. It also instructs the House Committee on Ways and Means and the Senate Committee on Finance to report, by May 18, 2001, legislation to increase outlays by not more than \$100 billion for the period of fiscal years 2001 through 2011. The total reconciliation instruction to both the House Committee on Ways and Means and the Senate Committee on Finance is for \$1,350 billion including a \$100 billion economic stimulus package to be distributed over the next two years.

### ALLOCATIONS

As required in section 302 of the Budget Act, the joint statement of the managers includes an allocation, based on the Conference Agreement, of total budget authority and total budget outlays among each of the appropriate House and Senate committees.

The allocations are as follows:

# ALLOCATIONS OF SPENDING AUTHORITY TO HOUSE COMMITTEES Appropriations Committee

Appropriations committee

(In millions of dollars)

		2001	2002
General Purpose *	BA	641,979	659,540
	OT	615,529	647,780
Highways *	BA		
	OT	26,920	28,489
Mass Transit *	BA		
	OT	4,639	5,275
Conservation *	BA		1,760
	OT		1,232
Total Discretionary Action	BA	641,979	661,300
•	OT	647,088	682,776
Current Law Mandatory	ВА	332,768	357,786
•	OT	316,432	350,418
		,	,

<sup>\* -</sup> Shown for display purposes only.

ALLOCATIONS OF SPENDING AUTHORITY TO HOUSE COMMITTEES
Committees Other than Appropriations

													Total	
		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-2006 2002-2011	002-2011
Agriculture Committee														
Current Law	BA	21,035	14,020	3,570	3,436	3,486	3,537	3,580	3,362	3,855	3,997	4,062	28,049	46,905
	Ы	17,238	10,701	29	÷	φ	33	38	-284	361	720	830	10,782	12,447
Discretionary Action	BA	5,500	7,350	0	0	0	0	0	0	0	0	0	7,350	7,350
	Ю	5,500	7,350	0	0	0	0	0	0	0	0	0	7,350	7,350
Reauthorizations	BA	0	0	30,479	31,321	31,777	31,732	30,897	30,574	31,331	31,972	32,579	125,309	282,662
	OT	0	0	29,137	31,222	31,690	31,654	30,825	30,507	31,268	31,918	32,533	123,703	280,754
Total	BA	26,535	21,370	34,049	34,757	35,263	35,269	34,477	33,936	35,186	35,969	36,641	160,708	336,917
	OT	22,738	18,051	29,204	31,211	31,682	31,687	30,863	30,223	31,629	32,638	33,363	141,835	300,551
Armed Services Committee														
Current Law	BA	50,884	52,630	59,578	61,763	63,987	66,156	68,382	70,624	72,894	75,262	77,684	304,114	668,960
	10	50,761	52,536	59,494	61,675	63,905	020'99	68,293	70,535	72,806	75,177	77,599	303,680	060'899
Discretionary Action	BA	0	146	106	74	43	53	=	=	5	თ	9	398	440
	Ю	0	146	106	74	43	53	=	Ξ	ß	တ	9	398	440
Total	ВА	50,884	52,776	59,684	61,837	64,030	66,185	68,393	70,635	72,899	75,271	77,690	304,512	669,400
	TO	50,761	52,682	29,600	61,749	63,948	660'99	68,304	70,546	72,811	75,186	77,605	304,078	668,530
Financial Services Committee														
Current Law	ВА	9,629	269'9	6,978	6,404	6,189	5,904	5,833	5,668	5,637	5,737	5,865	32,172	60,912
	ОТ	4,149	1,366	1,228	763	187	-710	-886	-1,092	-1,147	-1,196	-1,245	2,834	-2,732
Committee on Education and the Workforce	e Workfor	rce												
Current Law	₩	5,408	5,698	4,774	4,123	5,099	5,302	5,396	5,498	5,624	5,752	5,867	24,996	53,133
	М	4,544	5,049	4,627	4,137	4,519	4,844	4,901	4,997	5,116	5,236	5,342	23,176	48,768
Discretionary Action	BA	5	5	5	2	7	10	10	19	5	10	10	32	82
	OT	ა	ည	ည	5	7	10	10	10	10	10	10	32	82
Reauthorizations	BA	0	305	305	757	774	793	3,640	3,731	3,820	3,914	4,012	2,934	22,051
	10	0	28	244	699	772	790	2,789	3,622	3,794	3,887	3,984	2,533	20,609
Total	βA	5,413	6,008	5,084	4,885	5,880	6,105	9,046	9,239	9,454	9/9/6	6,889	27,962	75,266
TO	Ы	4,549	5,112	4,876	4,811	5,298	5,644	7,700	8,629	8,920	9,133	9,336	25,741	69,459
Energy and Commerce Commi	ttee													
Current Law	BA	1,852	9,774	11,636	16,674	17,773	17,853	18,852	13,903	13,891	13,928	13,967	73,710	148,251
	О	က	099'6	10,240	16,538	17,592	17,687	17,867	17,189	17,594	14,925	13,919	71,717	153,211
Discretionary Action	BA	0	2,687	1,925	-4,042	-2,013	-5,094	-1,180	-1,275	-1,377	-1,490	-1,615	-6,537	-13,474
	OT	0	2,687	1,925	-4,042	-2,013	-5,094	-1,180	-1,275	-1,377	-1,490	-1,615	-6,537	-13,474
Reauthorizations	BA	0	0	0	0	0	0	0	2,000	5,000	5,000	. 5,000	0	20'000
	М	0	0	0	0	0	0	0	893	833	3,721	4,993	0	10,440
Total	BA	1,852	12,461	13,561	12,632	15,760	12,759	17,672	17,628	17,514	17,438	17,352	67,173	154,777
	10	က	12,347	12,165	12,496	15,579	12,593	16,687	16,807	17,050	17,156	17,297	65,180	150,177

ALLOCATIONS OF SPENDING AUTHORITY TO HOUSE COMMITTEES
Committees Other than Appropriations

								-					Total	
		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-2006	2002-2011
Government Reform Committee	m													
Current Law	BA	699'09	62,982	65,455	68,016	70,498	73,038	75,736	78,477	81,347	84,403	87,520	339,989	747,472
	P	59,270	61,610	64,142	66,808	69,358	71,963	74,709	77,574	80,423	83,676	86,797	333,881	737,060
Discretionary Action	BA	0	0	-496	-523	-501	-475	-446	413	-378	-340	-299	-1,995	-3,871
	Ю	0	0	-496	-523	-501	-475	-446	413	-378	-340	-299	-1,995	-3,871
Total	ВА	699'09	62,982	64,959	67,493	266,69	72,563	75,290	78,064	80,969	84,063	87,221	337,994	743,601
	10	59,270	61,610	63,646	66,285	68,857	71,488	74,263	77,161	80,045	83,336	86,498	331,886	733,189
Committee on House Administration	ation													
Current Law	8A	112	87	88	98	87	87	87	88	88	88	88	436	875
	Ю	99	33	99	252	42	27	59	221	88	70	64	414	916
International Relations Committee	tee													
Current Law	ВА	11,390	11,727	11,813	11,829	12,114	12,369	12,694	12,661	12,607	12,586	12,629	59,852	123,029
	D	10,463	10,482	10,599	10,838	11,039	11,281	11,607	11,817	11,935	12,005	12,078	54,239	113,681
Resources Committee														
Current Law	ВА	2,682	2,742	2,552	2,291	2,324	2,363	2,507	2,512	2,624	2,728	2,691	12,272	25,334
	Ы	2,551	2,636	2,662	2,354	2,312	2,330	2,455	2,443	2,550	2,656	2,614	12,294	25,012
Discretionary Action	BA	0	0	87	88	93	96	0	0	0	0	0	365	365
	TO	0	ကု	-28	4	99	88	149	88	31	0	7	88	355
Total	BA	2,682	2,742	2,639	2,380	2,417	2,459	2,507	2,512	2,624	2,728	2,691	12,637	25,699
	o O	2,551	2,633	2,604	2,358	2,368	2,419	2,604	2,531	2,581	2,656	2,613	12,382	25,367
Judiciary Committee														
Current Law	BA	5,064	5,221	4,346	4,410	4,410	4,416	4,475	4,543	4,630	4,706	4,782	22,803	45,939
	ŌŢ	4,847	4,695	4,541	4,469	4,444	4,392	4,415	4,425	4,494	4,556	4,632	22,541	45,063
Total	8A	5,064	5,221	4,346	4,410	4,410	4,416	4,475	4,543	4,630	4,706	4,782	22,803	45,939
	М	4,847	4,695	4,541	4,469	4,444	4,392	4,415	4,425	4,494	4,556	4,632	22,541	45,063
Transportation and Infrastructure Committee	re Commi	ttee												
Current Law	BA	52,510	54,581	51,787	10,815	10,930	11,154	11,273	11,890	12,198	12,437	12,798	139,267	199,863
	10	9,662	9,781	9,901	898'6	9,643	9,545	9,487	6,967	10,194	10,378	10,690	48,738	99,454
Reauthorizations	BA	0	0	0	42,665	43,420	44,663	45,843	47,007	48,188	50,491	51,970	130,748	374,247
	М	0	0	0	86	307	495	269	601	620	633	639	888	3,950
Total	BA	52,510	54,581	51,787	53,480	54,350	55,817	57,116	58,897	986,09	62,928	64,768	270,015	574,110
	OŢ	9,662	9,781	9,901	9,954	9,950	10,040	10,056	10,568	10,814	11,011	11,329	49,626	103,404
Science Committee														
Current Law	BA	158	192	213	72	74	27	78	80	81	84	85	628	1,036
	OŢ	99	104	147	179	197	145	67	79	80	83	83	772	1,194
Small Business Committee														
Current Law	BA	-375	0	0	0	0	0	0	0	0	0	0	0	0
	OT	475	-100	-100	0	0	0	0	0	0	0	0	-200	-200

ALLOCATIONS OF SPENDING AUTHORITY TO HOUSE COMMITTEES
Committees Other than Appropriations

													Total	150
		2001	2002	2003	2004	2005	2006	2007	2008	5008	2010	2011	2002-2006	2002-2011
Veterans' Affairs Committee														
Current Law	ВА	1,249	1,356	1,358	1,365	1,356	1,349	1,344	1,335	1,301	1,271	1,243	6,784	13,278
	O	1,041	1,195	1,220	1,259	1,262	1,274	1,300	1,303	1,277	1,261	1,240	6,210	12,591
Discretionary Action	BA	0	264	479	761	816	885	953	1,008	594	640	289	3,205	7,087
	М	0	264	479	761	816	885	953	1,008	594	640	687	3,205	7,087
Reauthorizations	ВА	0	445	1,035	1,641	2,431	2,888	3,211	4,012	4,644	5,294	5,963	8,440	31,564
	O	0	407	985	1,590	2,355	2,798	3,111	3,960	4,591	5,240	5,907	8,135	30,944
Total	BA	1,249	2,065	2,872	3,767	4,603	5,122	5,508	6,355	6,539	7,205	7,893	18,429	51,929
	O	1,041	1,866	2,684	3,610	4,433	4,957	5,364	6,271	6,462	7,141	7,834	17,550	50,622
Ways and Means Committee														
Current Law	ВА	697,787	684,366	680,440	697,193	718,687	729,999	752,688	771,900	791,581	810,744	831,149	3,510,685	7,468,747
	TO	988'969	684,537	679,418	695,843	716,988	728,179	751,350	770,209	789,680	809,335	829,471	3,504,965	7,455,010
Reauthorizations	BA	0	285	19,793	19,994	20,001	20,007	20,014	20,022	20,036	20,045	20,053	80,080	180,250
	OT	0	208	20,036	20,913	21,121	21,227	21,284	21,342	21,356	21,365	21,373	83,505	190,225
Discretionary Action	ВА	85,000	16,360	3,089	2,834	3,879	4,247	4,984	4,983	4,945	4,902	4,862	30,409	55,085
	10	85,000	15,900	3,060	2,867	3,950	4,292	5,019	4,998	4,960	4,907	4,867	30,069	54,820
Total	ВА	782,787	701,011	703,322	720,021	742,567	754,253	777,686	796,905	816,562	835,691	856,064	3,621,174	7,704,082
	OT	781,886	700,645	702,514	719,623	742,059	753,698	777,653	796,549	815,996	835,607	855,711	3,618,539	7,700,055

# SENATE COMMITTEE BUDGET AUTHORITY AND OUTLAY ALLOCATIONS PURSUANT TO SECTION 302 OF THE CONGRESSIONAL BUDGET ACT BUDGET YEAR TOTAL 2001 (in millions of dollars)

	(B		annual appropriations acts	ons acts
10.00	Budget Authority	Outlays	Budget authority	Outlays
Appropriations				
General Purpose Discretionary	640,803	617,507	0	0
Memo: on-budget	get 637,372	614,136		
off-budget		3,371		
Highways	0	26,920	0	0
Mass Transit	0	4,639		0
Mandatory	332,768	316,432	0	0
Total	973,571	965,498	0	0
Agriculture, Nutrition, and Forestry	26,339	22,544	29,963	12,133
Armed Services	50,881	50,764	54	54
Banking, Housing and Urban Affairs	11,512	4,075	0	0
Commerce, Science, and Transportation	394	-3,472	751	749
Energy and Natural Resources	2,691	2,609	40	51
Environment and Public Works	39,185	1,838	0	0
Finance	793,558	790,942	169,158	169,328
Foreign Relations	11,369	10,433	0	0
Governmental Affairs	699'09	59,270	0	0
Judiciary	5,064	4,847	264	264
Health, Education, Labor, and Pensions	9,726	8,740	1,852	1,851
Rules and Administration	112	89	0	_
Veterans' Affairs	1,249	1,245	23,556	23,465
Indian Affairs	267	233	0	_
Small Business	-375	-475	0	0
Unassigned to Committee	-330,341	-313,341	0	
TOTAL	1,655,871	1,605,818	225,638	207,895

## SENATE COMMITTEE BUDGET AUTHORITY AND OUTLAY ALLOCATIONS PURSUANT TO SECTION 302 OF THE CONGRESSIONAL BUDGET ACT BUDGET YEAR TOTAL 2002 (in millions of dollars)

Committee		Direct spending jurisdiction	urisdiction	Entitlements funded in annual appropriations acts	ided in ions acts
		Budget Authority	Outlays	Budget authority	Outlays
Appropriations					
General Purpose Discretionary		546,945	537,091	0	0
Memo:	on-budget	543,366	533,566		
3	off-budget	3,579	3,525		
Highways		0	28,489	0	0
Mass Transit		0	5,275	0	0
Conservation		1,760	1,232		
Mandatory		358,567	350,837	0	0
Total		907,272	922,924	0	0
Agriculture, Nutrition, and Forestry		21,175	17,856	22,293	13,209
Armed Services		53,053	52,964	54	54
Banking, Housing and Urban Affairs		8,417	1,273	0	0
Commerce, Science, and Transportation		13,452	9,630	805	801
Energy and Natural Resources		2,543	2,435	40	56
Environment and Public Works		41,494	1,799	0	0
Finance		714,700	714,169	185,672	185,713
Foreign Relations		11,706	10,454	0	0
Governmental Affairs		62,982	61,610	0	0
Judiciary		5,195	4,669	264	264
Health, Education, Labor, and Pensions		10,179	9,419	1,804	1,822
Rules and Administration		87	33	0	0
Veterans' Affairs		1,620	1,622	26,902	26,762
Indian Affairs		272	280	0	0
Small Business		0	-100	0	0
Unassigned to Committee		-329,947	-320,947	0	0
TOTAL		1,524,200	1,524,200 1,490,090	237,834	228,681

# SENATE COMMITTEE BUDGET AUTHORITY AND OUTLAY ALLOCATIONS PURSUANT TO SECTION 302 OF THE CONGRESSIONAL BUDGET ACT 5-YEAR TOTAL: 2002-2006 (in millions of dollars)

	Direct sperioring jurisalicuon	I Salicatori	Entitlements funded in annual appropriations acts	ed in ns acts
	Budget Authority	Outlays	Budget authority	Outlays
Agriculture, Nutrition, and Forestry	69,640	52,349	106,745	71,186
Armed Services	305,980	305,551	274	274
Banking, Housing and Urban Affairs	59,463	2,355	0	0
Commerce, Science, and Transportation	72,789	50,419	4,493	4,468
Energy and Natural Resources	11,145	10,947	200	230
Environment and Public Works	181,030	8,380	0	0
Finance	3,755,350	3,752,604	1,086,697	1,086,656
Foreign Relations	59,747	54,108	0	0
Governmental Affairs	337,994	331,886	0	0
Judiciary	22,667	22,405	1,320	1,320
Health, Education, Labor, and Pensions	48,155	46,411	8,972	8,995
Rules and Administration	436	414	0	0
Veterans' Affairs	686'6	9,964	148,529	147,804
Indian Affairs	1,103	1,116	0	0
Small Business	0	-200	0	0

# SENATE COMMITTEE BUDGET AUTHORITY AND OUTLAY ALLOCATIONS PURSUANT TO SECTION 302 OF THE CONGRESSIONAL BUDGET ACT 10-YEAR TOTAL: 2002-2011 (in millions of dollars)

Committee	Direct spending jurisdiction	risdiction	Entitlements funded in annual appropriations acts	ed in ns acts
	Budget Authority	Outlays	Budget authority	Outlays
Agriculture, Nutrition, and Forestry	114,692	80,210	225,304	156,220
Armed Services	671,521	670,656	549	549
Banking, Housing and Urban Affairs	132,028	-3,390	0	0
Commerce, Science, and Transportation	164,611	118,775	10,178	10,292
Energy and Natural Resources	22,064	21,882	400	430
Environment and Public Works	371,833	15,995	0	0
Finance	8,276,320	8,269,702	2,663,216	2,662,654
Foreign Relations	122,819	113,442	0	0
Governmental Affairs	743,601	733,189	0	0
Judiciary	45,724	44,848	2,640	2,640
Health, Education, Labor, and Pensions	102,173	97,860	17,950	17,973
Rules and Administration	875	916	0	0
Veterans' Affairs	19,277	19,318	317,909	316,669
Indian Affairs	2,112	2,108	0	0
Small Business	0	-200	0	0

The Conferees agree that it would be ideal to enforce this resolution using CBO's best cost estimates based on its most recent baseline. Typically, CBO prepares a preliminary baseline published in January and then a revised baseline in March that incorporates information CBO learns in reestimating the President's budget, which is usually released in early February. Almost always, the budget resolution is based on CBO's revised baseline. This year, however, the President's budget was not released until April 9, so CBO will not release its full analysis of the President's budget and accompanying revised baseline until May 18. Thus, this budget resolution is still based on CBO's preliminary baseline. Therefore the Conferees intend that the Chairmen of the Committees on the Budget may make necessary adjustments only after CBO publishes its analysis of the President's budgetary proposals for fiscal year 2002 including its revised baseline and only to reflect the revised baseline, and may use CBO's estimates (that are consistent with the revised baseline) for purposes of enforcing the budget resolution.

The Conferees also agree that transfers from non-budgetary governmental entities such as the Federal Reserve Bank shall not be used to offset increased on-budget spending when such transfers produce no real budgetary effects. It has been long the view of both Committees on the Budget that transfers of Federal Reserve surpluses to the Treasury are not valid offsets for increased spending. Nonetheless, such transfers have been legislated in the past—as recently as the fall on 1999. The Conferees agree to a scoring rule to make clear that such transfers will not be taken into account when determining compliance with the various Budget Act and Senate paygo points of order.

## RULEMAKING AND BUDGETARY PROCEDURES ENFORCEMENT PROCEDURES

The Budget Act contains procedures for the enforcement of the levels contained therein. In addition, many budget resolutions have contained additional enforcement procedures. In general enforcement is accomplished by setting forth new scoring rules or new points of order which can be raised by any member of either House. Subtitle A of title II of the Conference Agreement contains 4 such provisions.

House resolution

Section 5: Reserve Fund for Emergencies

Section 5 modifies Congressional procedures related to emergency spending in fiscal year 2001. It establishes a separate allocation to the Appropriations Committee for emergencies of \$5.6 billion. In lieu of the current practice of automatically increasing the appropriate levels in the budget resolution for designated emergencies, it permits the Appropriations Committee to make such adjustments only if emergency-designated appropriations meet a statutory definition of an emergency and key disaster accounts have been fully funded.

Section 13: Restrictions on Advance Appropriations

Section 13 establishes a scoring rule and budgetary control designed to limit advance appropriations. It provides that for purposes of enforcing the budget resolution, advance appropriations are to be scored in the year in which they are enacted. Under current scorekeeping conventions, appropriations are scored in the year in which they are available for obligation. An exception is provided for programs for which advance approvided for programs for which advance appro-

priations do not exceed a specified level that will be identified in the joint statement of managers.

Section 12: Compliance with Section 13301

Section 12 provides the House the authority to include the administrative expenses related to Social Security in the 302(a) allocation to the Appropriations Committee. As part of an agreement between the House and Senate Budget Committees in 2000, the administrative expenses of the Social Security trust funds are no longer included in the budget resolution. The Budget Committees, however, continue to include these expenses in the 302(a) allocations of the Appropriations Committee because they are controlled through the annual appropriations process. Absent the authority provided under section 12, these expenses could not be included in the 302(a) allocations because the allocations must be consistent with the amounts set forth in the budget resolution.

Senate amendment

Section 201: Restrictions on Advance Appropriations

The Senate amendment contains a new scoring rule with respect to advance appropriations. The new rule provides that both the BA and the outlays for an advance appropriation will be scored for the budget year regardless of the fiscal year in which the funds actually become available for obligation. An exception is provided for advance appropriations which provide full funding for a capital project. The exception is intended to apply to the federal buildings fund within the General Services Administration and not as a means of providing incremental funding to other federal acquisitions.

Section 202: Mechanism for implementing increase of fiscal year 2002 discretionary spending limits

The Senate amendment contains a mechanism virtually identical to that which was included in section 206 of the fiscal year 2001 budget resolution. The Senate amendment provides the Chairman of the Senate Committee on the Budget the authority to increase the section 302(a) allocation to the Committee on Appropriations after the statutory discretionary spending limit for fiscal year 2002 (set forth in section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985) has been amended. Such adjustment is limited to the levels set forth in the mechanism. As passed the Senate, the allocation may be adjusted up to \$689.2 billion in BA and \$666.5 in outlays for the general discretionary category, \$28.5 billion in outlays for the highway category, \$5.3 billion in outlays for the mass transit category, and \$1.76 billion in BA and \$1.38 in outlays for the conservation category. Note that with an exception for a necessary adjustment within Function 920 (to bring the Senate-passed resolution in compliance with section 312(b) of the Budget Act) these numbers are intended to reflect the sum of the functional totals. However due to mathematical inconsistency within some of the amendments adopted during the Senate debate of the resolution, this may not be the case.

Section 207: Limitation on consideration of amendments under reconciliation and a budget resolution

The Senate amendment contains language which modifies the time for debate on budget resolutions, reconciliation bills, and amendments thereto. The language was added by an amendment offered by Senator Byrd. The Senate amendment modifies the procedural rules as follows: (1) limits overall debate

time (including the offering of amendments) for both budget resolutions and reconciliation bills to 50 hours (current rules permit 50 hours for budget resolutions and 20 for reconciliation bills): (2) eliminates the non-debatable motion to reduce the time, so that time may only be reduced by unanimous consent: (3) reduces time on 1st degree amendments from 2 hours to 1 hour, and reduce time on amendments to amendments (and debatable motions and appeals) from 1 hour to 30 minutes: (4) requires that 1st degree amendments be offered or filed with the Clerk prior to the end of the 10th hour of consideration and that 2nd degree amendments be offered or filed with the Clerk prior to the end of the 20th hour of consideration; (5) requires that after 40 hours of consideration, the resolution be set aside for 1 calendar day: (6) provides that waiver or appeal from these new rules requires 60 votes in the Senate.

Conference Agreement

 $Section\ 201:\ Restrictions\ on\ Advance\ Appropriations — House$ 

Section 201 of the Conference Agreement adopts a limitation on advance appropriations similar to the approach taken in last year's budget resolution. Unlike last year's resolution, the same rule will govern in the House of Representatives. The Conference Agreement prohibits any advance appropriation for 2003 and any year thereafter with two exceptions: (1) advance appropriations may be provided for the accounts in the appropriations bills listed below, provided that their sum does not exceed \$23.159 billion in budget authority for 2003 and (2) advance appropriations may be provided for the Corporation for Public Broadcasting.

Accounts Identified for Advance Appropriations:

Commerce, Justice, State

Patent and Trademark Office (13 1006 01 376)

Legal Activities and U.S. Marshals, Antitrust Division (15 0319 01 752)

U.S. Trustee System (15 5073 02 752)

Federal Trade Commission (29 0100 01 376) Interior

Elk Hills (89 5428 02 271)

Labor, Health and Human Services, Education

Employment and Training Administration  $(16\ 0174\ 01\ 504)$ 

Health Resources (75 0350 01 551)

Low Income Home Energy Assistance Program (75 1502 01 609)

Child Care Development Block Grant (75 1515 01 709)

Elementary and Secondary Education [reading excellence] (91 0011 01 501)

Education for the disadvantaged (91 0900 01 501)

School Improvement (91 1000 01 501)

Children and Family Services [head start] (75 1536 01 506)

Special Education (91 0300 01 501)

Vocational and Adult Education (91 0400 01 501)

Treasury, General Government

Payment to Postal Service (18 1001 01 372) Federal Building Fund (47 4542 04 804)

Veterans, Housing and Urban Development Section 8 Renewals (86 0319 01 604)

The Conference Agreement adopts the definition of "advance appropriation" that was used in section 203(b)(2) of last year's budget resolution (which was the provision applicable in the House of Representatives). Both the overall cap for fiscal year 2002 (with the specified accounts) and the prohibition (and single exception) for subsequent fiscal years

will be enforced in the house by points of order. This limitation is enforced by points of order, which may be raised against advance appropriations not falling within the exception. The effect of a point of order under this section, if sustained by the Chair, is to cause the appropriation(s) to be stricken from the bill or joint resolution. The bill itself, however, continues to be considered.

Section 202: Restrictions on Advance Appropriations—Senate

Section 201(a) of the Conference Agreement adopts a limitation on advance appropriations similar to the approach taken in last year's budget resolution. The Conference Agreement prohibits any advance appropriation for 2003 and any year thereafter with two exceptions: (1) advance appropriations may be provided for the accounts in the appropriation bills listed below, provided that their sum does not exceed \$23.159 billion in budget authority for 2003 and (2) advance appropriations may be provided for the Corporation for Public Broadcasting.

Accounts Identified for Advance Appropriations:

Commerce, Justice, State

Patent and Trademark Office (13 1006 01 376)

Legal Activities and U.S. Marshals, Antitrust Division (15 0319 01 752)

U.S. Trustee System (15 5073 02 752) Federal Trade Commission (29 0100 01 376

Federal Trade Commission (29 0100 01 376) Interior

Elk Hills (89 5428 02 271)

Labor, Health and Human Services, Education

Employment and Training Administration (16 0174 01 504)

 $Health\ Resources\ (75\ 0350\ 01\ 551)$ 

Low Income Home Energy Assistance Program (75 1502 01 609)

Child Care Development Block Grant (75 1515 01 609)

Elementary and Secondary Education [reading excellence] (91 0011 01 501)

Education for the disadvantaged (91 0900 01 501)

School Improvement (91 1000 01 501)

Children and Family Services [head start] (75 1536 01 506)

Special Education (91 0300 01 501)

Vocational and Adult Education (91 0400 01 501)

Treasury, General Government

Payment to Postal Service (18 1001 01 372) Federal Building Fund (47 4542 04 804)

Veterans, Housing and Urban Development Section 8 Renewals (86 0319 01 604)

The Conference Agreement adopts the definition of "advance appropriation" that was used in section 203(b)(2) of last year's budget resolution (which was the provision applicable in the Senate). Both the overall cap on advanced appropriations for fiscal year 2002 for the specified accounts and the prohibition for subsequent fiscal years will be enforced in the Senate by a 60 vote point of order. The effect of a point of order under this section, if sustained by the Chair, is to cause the appropriation(s) to be stricken from the bill or joint resolution. The bill itself, however, continues to be considered.

Section 203: Mechanism for Implementing Increase of Fiscal Year 2002 Discretionary Spending Limits

Section 203 of the Conference Agreement retains the language from section 202 of the Senate amendment. Virtually identical language was included in section 206 of last year's budget resolution. It provides the Chairman of the Senate Committee on the

Budget the authority to increase the section 302(a) allocation to the Committee on Appropriations after the statutory discretionary spending limit for fiscal year 2002 (set forth in section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985) has been amended. The Conference Agreement permits the allocation to be adjusted up to \$659.850 billion in BA and \$647.780 in outlays the general discretionary category. \$28.489 billion in outlays for the highway category, \$5,275 billion in outlays for the mass transit category, and \$1.760 billion in BA and \$1.232 in outlays for the conservation category. Note that with an exception for a necessary adjustment within Function 920 (to bring the Conference Agreement in to compliance with section 312(b) of the Budget Act), the functional totals of this Conference Agreement reflect a level of discretionary spending equal to the levels provided in this

Section 203 of the Conference Agreement also includes a mechanism for establishing a budget authority firewall in the Senate with respect to defense and nondefense discretionary spending. This firewall would be enforced by a 60-vote point of order only after the section 251 discretionary spending limit for 2002 has been amended. Similar language was included in section 207 of last year's budget resolution. The Conferees feel that a firewall is necessary to add credibility to the total level of discretionary spending provided for in this resolution given the additional authority set out in section 218 of the resolution to increase the section 302(a) allocation to the Committee on Appropriations for additional defense spending. The Conferees stress the need for the President to transmit to Congress a amendment requesting additional resources for defense after the completion of the President's National Defense Review prior to the Chairman of the Budget Committee considering any increase in the 302(a) allocation pursuant to section

Section 204: Compliance with Section 13301 of the Budget Enforcement Act of 1990

Section 204 of the Conference Agreement retains the language of section 12 of the House Resolution regarding the budgetary treatment in the House of discretionary spending for the Social Security Administration. Similar language was included in section 231 of last year's resolution.

Other issues

The Conference Agreement does not include any language reflecting section 206 of the Senate amendment which provided limitations on consideration of amendments to budget resolutions and reconciliation bills in the Senate.

Senate Pay-as-you-go Point of Order

For convenience, and in keeping with previous years, the text of the Senate's current Pay-go point of order (see Section 207 of H. Con. Res. 68 (106th Cong. 1st Sess.) and the starting balances for the Senate pay-go scorecard are set out below. The starting balance represents the Congressional Budget Office's baseline estimate of the on-budget surpluses over the ten-year period. The Conferees note that the levels of spending and revenue reductions set out in the Conference Agreement, if enacted, would not result in a violation of the Senate pay-as-you-go point of order.

## SEC. . PAY-AS-YOU-GO POINT OF ORDER IN THE SENATE.

(a) PURPOSES.—The Senate declares that it is essential to—

- (1) ensure continued compliance with the balanced budget plan set forth in this resolution; and
- (2) continue the pay-as-you-go enforcement system.
  - (b) Point of Order.—
- (1) IN GENERAL.—It shall not be in order in the Senate to consider any direct spending or revenue legislation that would increase the on-budget deficit or cause an on-budget deficit for any one of the three applicable time periods as measured in paragraphs (5) and (6).
- (2) APPLICABLE TIME PERIODS.—For the purposes of this subsection the term "applicable time period" means any one of the three following time periods:
- (A) The first year covered by the most recently adopted concurrent resolution on the budget.
- (B) The period of the first 5 fiscal years covered by the most recently adopted concurrent resolution on the budget.
- (C) The period of the 5 fiscal years following the first 5 fiscal years covered by the most recently adopted concurrent resolution on the budget.
- (3) DIRECT-SPENDING LEGISLATION.—For purposes of this subsection and except as provided in paragraph (4), the term "direct-spending legislation" means any bill, joint resolution, amendment, motion, or conference report that affects direct spending as that term is defined by and interpreted for purposes of the Balanced Budget and Emergency Deficit Control Act of 1985.
- (4) EXCLUSION.—For purposes of this subsection the terms "direct-spending legislation" and "revenue legislation" do not include—
- (A) any concurrent resolution on the budget; or
- (B) any provision of legislation that affect the full funding of, and continuation of, the deposit insurance guarantee commitment in effect on the date of enactment of the Budget Enforcement Act of 1990.
- (5) Baseline.—Estimates prepared pursuant to this section shall—  $\,$
- (A) use the baseline used for the most recently adopted concurrent resolution on the budget, and
- (B) be calculated under the requirements of subsection (b) through (d) of section 257 of the Balanced Budget and Emergency Deficit Control Act of 1985 for fiscal years beyond those covered by that concurrent resolution on the budget.
- (6) PRIOR SURPLUS.—If direct spending or revenue legislation increases the on-budget deficit or cause an on-budget deficit when taken individually, then it must also increase the on-budget deficit or causes an on-budget deficit when taken together with all direct spending and revenue legislation enacted since the beginning of the calendar year not accounted for in the baseline under paragraph (5)(A), except that the direct spending or revenue effects resulting from legislation enacted pursuant to the reconciliation instruction included in that concurrent resolution on the budget shall not be available.
- (c) WAIVER.—This section may be waived or suspended in the Senate only by the affirmative vote of three-fifths of the Members, duly chosen and sworn.
- (d) APPEALS.—Appeals in the Senate from the decisions of the Chair relating to any provision of this section shall be limited to 1 hour, to be equally divided between, and controlled by, the appellant and the manager of the bill or joint resolution, as the case may be. An affirmative vote of three-fifths of the

Members of the Senate, duly chosen and sworn, shall be required in the Senate to sustain an appeal of the ruling of the Chair on a point of order raised under this section.

(e) DETERMINATION OF BUDGET LEVELS.—For purposes of this section, the levels of new budget authority, outlays, and revenues for a fiscal year shall be determined on the basis of estimates made by the Committee on the Budget of the Senate.

(f) Conforming amendment.—Section 23 of H. Con. Res. 218 (103rd Cong.) is repealed.

(g) SUNSET.—Subsections (a) through (e) of this section shall expire September 30, 2002.

### 2002 BUDGET RESOLUTION

### (\$ billions)

### RESERVE FUNDS

Reserve funds are special procedures which permit the consideration of specified legislation by making available the resources that are assumed within the aggregate levels of the budget resolution, but are not initially allocated to the appropriate committee of jurisdiction. In general, such provisions provide that upon the reporting of the legislation by the appropriate committee, the Chairmen of the Committees on the Budget may adjust the appropriate allocations to accommodate the legislation provided that all the terms of the reserve fund have been satisfied. The Chairmen intend to make reserve fund adjustments only for legislation reported by the appropriate committee. Subtitle B of Title II of the Conference Agreement contains nine reserve funds.

House resolution

Section 6: Strategic Reserve

Section 6 establishes a reserve fund for Department of Defense spending following the President's National Defense Review and a potential reauthorization of the Federal Agriculture Improvement Act of 1996. It could also accommodate other legislation. In order to be eligible for adjustments under this section, the legislation must be reported before July 11, 2001.

Section 7: Supplemental Reserve for Medicare

Section 7 establishes a reserve fund to accommodate a potentially more expensive Medicare bill than was reflected in the budget resolution. The Budget Committee chairman is authorized to make the adjustment for reconciliation legislation that provides for Medicare reform and prescription drug coverage. The Budget Committee chairman may increase the 302(a) allocations to the appropriate committees of jurisdiction by the amount of the Congressional Budget Office [CBO] reestimate of the cost of the President's Medicare plan or an alternative plan submitted by the Ways and Means and Commerce Committees. As a further limit on the cost of the bill, the adjustment under this section may not cause the on-budget surplus in the budget resolution to be less than \$36 billion in fiscal year 2002 and comparable levels in fiscal years 2003 through 2010.

Section 8: Reserve for FY~2001

Section 8 establishes a reserve fund for fiscal year 2001. The Chairman of the Budget Committee is authorized to make adjustments for Department of Defense shortfalls, emergency agricultural assistance, and other measures. It also limits the amount of the adjustments to the amount the bill exceeds the Committee's allocation. The adjustments may also not cause the on-budget sur-

plus to be less than \$29 billion in fiscal year 2001.

Section 9: Reserve for Education

Section 9 establishes a reserve fund to allow additional spending for programs authorized by the Individuals with Disabilities Education Act (IDEA) in fiscal year 2001. It permits the Budget Committee chairman to increase the allocation when an appropriation increases spending for IDEA above the baseline level of \$6.37 billion. The adjustment may not exceed \$1.25 billion.

Section 10: Reserve for Additional Tax Cuts and Debt Reduction

Section 10 permits the budget resolution to be adjusted to accommodate a larger tax cut or debt reduction if the surplus estimates increase in the Congressional Budget Office update of its budget and economic forecast for any fiscal years 2001 through 2011. If the estimate of the on-budget surplus increases, the chairman of the Budget Committee may increase the tax cut or reduce the debt levels by up to the amount of the increase in the surplus.

Senate amendment

Section 203: Reserve fund for prescription drugs and Medicare reform in the Senate

The Senate amendment contains language creating a reserve fund for Medicare reform and a prescription drug benefit. This reserve fund replaced the language in the initial substitute amendment offered by Senator Domenici and was added by an amendment offered by Senator Grassley. The Senate amendment permits budget resolution levels and committee allocation to be adjusted for legislation reported from Senate Committee on Finance that reforms Medicare and improves access to prescription drugs for beneficiaries. The adjustments may not exceed the Congressional Budget Offices's cost estimate of either a plan submitted by the President or a comparable plan submitted by the Chairman of the Committee on Finance and in no case may total spending exceed \$300 billion for the period of fiscal years 2002 through 2011. Note that the aggregates and function levels in the Senate amendment assume only \$153 billion (of the potential \$300 billion) over ten years.

Section 206: Reserve fund for Medicare payments to home health agencies

The Senate amendment contains language creating a reserve fund to restore Medicare payments to home health agencies. This reserve fund was added by an amendment offered by Senator Collins. The Senate amendment permits budget resolution levels and committee allocation to be adjusted for legislation reported from Senate Committee on Finance that repeals the scheduled 15% reduction in home health payments. Adjustments may not exceed \$4 billion for the period of fiscal years 2002 through 2006 and \$13.7 billion for the period of fiscal years 2002 through 2011. In addition, no adjustments may be made if the cost of such legislation. taken together with all previously enacted legislation would reduce the on-budget surplus before the level of the Medicare HI Trust Fund surplus for any fiscal year covered by this budget resolution. Note that the function levels and aggregates in the Senate amendment assume the reductions would have gone into effect.

Section 208: Reserve fund for the payment of retired pay and compensation to disabled military retirees

The Senate amendment contains language creating a reserve fund to provide for the payment of retired pay and veterans' dis-

ability benefits to disabled military retirees. This reserve fund was added by an amendment offered by Senator Reid. The Senate amendment permits budget resolution levels and committee allocation to be adjusted for legislation reported from Senate Committee on Armed Services (and the appropriate committee of the House of Representatives) that funds the payment of full retired pay and veterans' disability benefits to disabled military retirees. The amendment does not, however, make any provision for the additional \$14.4 billion in discretionary spending that the Congressional Budget Office has estimated would also be required to fully fund these benefits. Adjustments may not exceed \$2.9 billion for fiscal year 2002 or \$40 billion for the period of fiscal years 2002 through 2011. In addition, no adjustment may be made if the sum of the cost of this legislation taken together with previously enacted legislation would reduce the level of the Medicare Hospital Insurance trust fund for any fiscal year covered by the budget resolution.

Section 209: Reserve fund for refundable tax credits

The Senate, amendment contains language which in effect provides "fungibility" between outlays and revenues in a reconciliation tax legislation. This provision was added by an amendment offered by Senator Bingaman. The Senate amendment permits budget resolution levels, committee allocation, and reconciliation instruction to be adjusted for legislation reported from the Senate Committee on Finance that provides refundable tax credits. Adjustments are limited such that the sum of the spending increase and revenue reductions must not exceed the total amount of the reconciliation instruction. This will have the same effect as the "fungibility" language set out in section 310(c) of the Budget Act—and is superfluous in this case since the reconciliation instruction in the Senate amendment to Senate Finance contains an outlay component.

Section 212: Reserve fund for Family Opportunity Act

The Senate amendment contains a reserve fund to facilitate the consideration of the Family Opportunity Act in the Senate. This reserve fund was added by an amendment offered by Senator Grassley. The Senate amendment permits budget resolution levels and committee allocation to be adjusted for legislation reported from Senate Committee on Finance that expands Medicaid coverage for children with special needs to permit their parents to purchase such coverage. Adjustments may not exceed \$200 million for fiscal year 2002 or \$7.9 billion for the period of fiscal years 2002 through 2011. In addition, no adjustment may be made if the sum of the cost of this legislation taken together with previously enacted legislation would reduce the level of the Medicare Hospital Insurance trust fund for any fiscal year covered by the budget resolution.

Section 213: Reserve fund for Veterans' education

The Senate amendment contains a reserve fund to provide additional resources for veterans' education benefits. This reserve fund was added by an amendment offered by Senator Collins. The Senate amendment permits budget resolution levels and committee allocation to be adjusted for legislation reported from Senate Committee on Veterans' Affairs (and the appropriate committee of the House of Representatives) that increases the basic monthly benefit under the G.I. bill. Adjustments may not exceed \$775 million for fiscal

year 2002 or \$4.3 billion for the period of fiscal years 2002 through 2066 or \$.9.9 billion for the period of fiscal years 2002 through 2011. In addition, no adjustment may be made if the sum of the cost of this legislation taken together with previously enacted legislation would reduce the level of the Medicare Hospital Insurance trust fund for any fiscal year covered by the budget resolution.

Section 214: Reserve fund for payments in lieu of taxes

The Senate amendment contains a reserve fund to provide additional resources for payments in lieu of taxes and for refuge revenue sharing. This reserve fund was added by an amendment offered by Senator Bingaman. The Senate amendment permits budget resolution levels and committee allocation to be adjusted for legislation reported from Senate Committee on Energy and Natural Resources that fully funds payments in lieu of taxes for entitlement lands under chapter 69 of title 31 of the U.S. Code. Adjustments may not exceed \$3.53 million for fiscal year 2002 or \$3.709 billion for the period of fiscal years 2002 through 2011. In addition, no adjustment may be made if the sum of the cost of this legislation taken together with previously enacted legislation would reduce, the level of the Medicare Hospital Insurance trust fund for any fiscal year covered by the budget resolution.

Conference agreement

Section 211: Medicare Reserve Fund

Section 211 of the Conference Agreement is in two parts. Section (a) retains the language from the House and Senate resolutions to accommodate Medicare reform and prescription drug legislation. The language is modeled on section 203 of the Senate Amendment. The aggregate level of spending for such legislation has been assumed within the Function 570 levels and the aggregates in the Conference Agreement, but will not be allocated to the committees. The Conference Agreement applies in both the House of Representatives and the Senate and permits the appropriate Budget Committee chairman to adjust committee allocations and other appropriate budgetary aggregates and allocations for legislation which is reported from the Senate Finance Committee and the House Committee on Ways and Means or the Committee on Energy and Commerce if the committee report legislation providing for Medicare reform and a prescription drug benefit provided that the cost of such legislation does not exceed \$59.1 billion in BA and outlays for the period of fiscal years 2003 through 2006 and \$300 billion in BA and outlays for the period of fiscal years 2003 through 2011. The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amendments offered to unrelated legislation.

The Conferees note that it would be appropriate for the cost of such legislation (but no other legislation) to be funded in whole or in part from the surpluses of the Hospital Insurance Trust Fund.

Section 211(b) of the Conference Agreement retains the language of section 206 of the Senate Amendment which provides a reserve fund for legislation regarding payments under Medicare to home health providers—with a modification. The Conference Agreement applies in both the House of Representatives and the Senate and permits the appropriate Budget Committee chairman to adjust committee allocations and other appropriate budgetary aggregates and allocations for leg-

islation which is reported (or for amendments thereto or conference report thereon) from the Senate Finance Committee and the House Committee on Ways and Means or the Committee on Energy and Commerce if the committees report legislation that repeals the scheduled 15% reduction in home health payments. The aggregate level of spending for such legislation has been assumed within the Function 570 levels and the aggregates in the Conference Agreement, but will not be allocated to the committees. Adjustments may not exceed \$4 billion in BA and outlays for the period of fiscal years 2003 through 2006 and \$13.7 billion in BA and outlays for the period of fiscal years 2003 through 2011. The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amendments offered to unrelated legislation. Subsection (b) provides, however, that no adjustments may be made if the cost of such legislation taken together with all previously enacted legislation, would reduce the surplus below the level of the Medicare HI Trust Fund surplus for any fiscal year covered by this budget resolution.

Section 212: Reserve Fund for the Family Opportunity Act

Section 212 of the Conference Agreement retains the language of section 212 of the Senate Amendment which provides a reserve fund for legislation to enable the expansion of Medicaid coverage for children with special needs to permit their parents to purchase such coverage—with a modification. The Conference Agreement applies in both the House of Representatives and the Senate and permits the appropriate Budget Committee chairman to adjust committee allocations and other appropriate budgetary aggregates and allocations for legislation which is reported (and amendments thereto, or any conference report thereon) from, the Senate Finance Committee and the House Committee on Ways and Means or the Committee on Energy and Commerce if the committees report legislation that that expands Medicaid coverage for children with special needs to permit their parents to purchase such coverage. Adjustinents may not exceed \$227 million in BA and \$180 million, in outlays for fiscal year 2002, \$3.035 billion in BA and \$2.724 billion in outlays for the period of fiscal years 2002 through 2006 and \$8.337 billion in BA and \$7.867 billion in outlays for the period of fiscal years 2002 through 2011.

The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amendments offered to unrelated legislation. Note that the aggregate level of spending for such legislation has been assumed within the Function 550 levels and the aggregates in the Conference Agreement, but will not be allocated to the committees. The Conference Agreement provides, however, that no adjustments may be made if the cost of such legislation, taken together with all previously enacted legislation would reduce the surplus below the level of the Medicare HI Trust Fund surplus for any fiscal year covered by this budget resolution.

Section 213: Reserve Fund for Agriculture

Section 213 of the Conference Agreement includes a new reserve fund for legislation reauthorizing the Federal Agriculture Improvement and Reform (FAIR) Act of 1996, Title I of such act, and other appropriate agriculture production legislation. Funding for agriculture was assumed in the budget totals

but not the allocation. The Conference Agreement applies in both the House of Representatives and the Senate and permits the appropriate Budget Committee chairman to adjust committee allocations and other appropriate budgetary aggregates and allocations for legislation which is reported (and amendments thereto, or any conference report thereon) from the Senate Committee on Agriculture, Nutrition and Forestry and the House Committee on Agriculture if the committees report such legislation. Adjustments may not exceed \$66.15 billion in BA and outlays for the period of fiscal years 2003 through 2011.

The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amendments offered to unrelated legislation. Note that the aggregate level of spending for such legislation has been assumed within the levels for Function 300 and 350 and within the aggregates in the Conference Agreement, but will not be allocated to the committees. The Conference Agreement provides however that no adjustments may be made if the cost of such legislation, taken together with all previously enacted legislation would reduce the surplus below the level of the Medicare HI Trust Fund surplus for any fiscal year covered by this budget resolution.

Section 214: Reserve Fund for Additional Tax Cuts and Debt Reduction

Section 214 of the Conference Agreement retains the language of Section 10 of the House Resolution, which provides a mechanism by which the assumed tax cuts or debt levels may be adjusted by an increase in CBO's mid session update of the surplus. Similar language was included in section 213 of last year's budget resolution.

Section 215: Technical Reserve Fund for Student Loans

Section 215 of the Conference Agreement includes a new technical reserve for legislation that permanently retains the interest rate schedule currently in effect for student loans and that repeals the switch to a replacement interest rate structure scheduled to occur under current law on July 1, 2003. This technical reserve would permit extension of the overwhehningly bipartisan agreement reached in the Higher Education Amendments of 1998 to support the interest rate structure of the student loan programs as it operates today.

The Conference Agreement permits the appropriate Budget Committee chairman to adjust committee allocations and other appropriate budgetary aggregates and allocations for legislation (reported from the Senate Committee on Health, Education, Labor and Pensions and within the jurisdiction of House Committee on Education and the Workforce) that repeals an provision (from 1993,) that, if left in place, would dismantle the existing interest rate structure for student loans starting July 1, 2003. The adjustment may not exceed \$110 million in BA and \$100 million in outlays for the combined period 2001-2002, nor may it exceed \$3.440 billion in BA and \$2.840 billion in outlays for the combined period 2001-2006, nor may it exceed \$7.665 billion in BA and \$6.590 billion in outlays over the 2001-2011 period. The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amendments offered to unrelated legislation.

Section 216: Reserve Fund for the Purchase of Health Insurance by the Uninsured

Section 216 of the Conference Agreement includes a reserve fund for legislation which provides resources to facilitate the purchase of health insurance for the uninsured. The Conference Agreement applies in both the House of Representatives and the Senate and permits the appropriate Budget Committee chairman to adjust committee allocations and other appropriate budgetary aggregates and allocations (including the revenue aggregates) for legislation which is reported (and amendments thereto, or any conference report thereon) from the Senate Finance Committee and the House Committee on Ways and Means or the Committee on Energy and Commerce if the committees report legislation that enables the uninsured to purchase health insurance. The aggregate level of spending for such legislation has been assumed within the Function 550 levels and the spending aggregates in the Conference Agreement, but will not be allocated to the committees. The budget levels and aggregates in Function 550 assume that the \$28 billion is spent over the 2002-2004 period. Adjustments may not exceed \$28 billion in BA and outlays or \$28 billion in revenues or any combination of spending and revenues for the period of fiscal years 2002 through 2011.

The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amendments offered to unrelated legislation. The Conferees intend, however, to provide complete flexibility to the authorizing committees to draft such legislation providing spending or tax changes. The Conference Agreement provides however that no adjustments may be made if the cost of such legislation, taken together with all previously enacted legislation would reduce the surplus below the level of the Medicare HI Trust Fund surplus for any fiscal year covered by this budget resolution.

Section 217: Reserve Fund for Defense in the Senate

Section 217 of the Conference Agreement includes a mechanism in the Senate to increase the section 302(a) allocation (and other appropriate budgetary aggregates) to the Committee on Appropriations and the Committee on Armed Services of the Senate for 2002 in order to make additional resources available in response to the President's National Defense Review. The Conference Agreement permits the Chairman of the Committee on the Budget to increase the 302(a) allocation only when two requirements are satisfied. First, the President must submit a specific budget amendment to the Congress requesting additional funding for fiscal year 2002 in response to the National Defense Review. Second, the Committee on Appropriations must have reported an appropriations measure which provides funding for such budget amendment.

The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amends offered to unrelated legislation. Note that neither the Function 050 levels nor the aggregates of the resolution contain any additional resources for this National Defense Review. Therefore, any adjustments made pursuant to the authority in this section will reduce the surplus aggregates contained in the resolution. The Conference Agreement provides, however, that no adjustments may be made if the cost of such legislation, taken together with all previously enacted legisla-

tion would reduce, the surplus below the level of the Medicare HI Trust Fund surplus for any fiscal year covered by this budget resolution.

Section 218: Strategic Reserve Fund In The House

Section 218 of the Conference Agreement establishes a reserve in the House of Representatives for authorizing or appropriations measures for the Department of Defense, following the President's National Defense Review: it also may be used for legislation that would provide for a prescription drug benefit, or for other appropriate legislation. The adjustment may only be made for the amount that the relevant legislation exceeds the applicable committee's allocation or the aggregate provided for in the budget resolution. The reserve fund is further limited in that the adjustment may not be made if it would cause the on-budget surplus to be less than an amount equal to the Medicare Hospital Insurance Trust Fund.

Additional items

The Conferees note that the Conference Agreement does not include any reserve fund language from section 9 of the House resolution regarding additional discretionary funding for programs authorized in the Individuals with Disabilities Act.

The Conferees note that the Conference Agreement does not include any reserve fund language from section 208 of the Senate Amendment regarding the payment of retired pay and veterans' disability benefits to disabled military retirees. The Conference Agreement does however retain the Sense of the Congress language from section 19 of the House Resolution which is set out in section 314.

The conference report includes a sense of the Congress directing the Secretary of Defense to report within 180 days after the adoption of this Conference Agreement to the relevant congressional defense committees and to the House and Senate Budget Committees on the provision of concurrent retirement and disability benefits for retired members of the Armed Forces. The report shall address the number of individuals retired from the Armed Forces who would otherwise be eligible for disability compensation under the proposed legislation (S.170 in the Senate and H.R. 303 in the House of Representatives); the comparability of the policy to Office of Personnel Management guidelines for civilian Federal retirees; the comparability of this proposed policy to prevailing private sector standards; the numbers of individuals potentially eligible for concurrent benefits who receive other forms of Federal assistance and the cost of that assistance: and alternative initiatives that would accomplish the same result as concurrent receipt of military retired pay and disability compensation at different levels of cost. The Secretary of Defense may submit legislation that he considers appropriate.

Section 314 of the Conference Agreement also includes a Sense of Congress requesting the Congressional Budget Office and the Office of Management and Budget to report to the Budget Committees within 30 days after the adoption of this conference report on the risk that providing full concurrent receipt of military retired pay and disability compensation under the proposed legislation identified above could reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund.

The Conferees also note that the Conference Agreement does not include any reserve fund language from section 209 of the

Senate Amendment which purported to provide "fungibility" between outlays and revenues in reconciliation tax legislation. Given the language in section 310(c) of the Budget Act which statutorily provides for "fungibility," the language from section 209 was superfluous.

The Conference Agreement does not include the language from section 213 of the Senate Amendment regarding increased funding for veterans' education benefits. Instead the Conferees agreed to include the funding within the Function 700 levels, the resolution aggregates, and the allocation to the appropriate authorizing committees of the House of Representatives and the Senate.

The Conference Agreement does not include the language from section 214 of the Senate Amendment regarding additional resources for payments in lieu of taxes and for refuge revenue sharing.

### MISCELLANEOUS PROVISIONS

In addition to enforcement provisions and reserve funds, budget resolutions may contain miscellaneous provisions which may effect the level of spending, provide additional enforcement mechanisms or additional guidance in interpreting the resolution. Subtitle C of Title II of the Conference Agreement contains two of these provisions.

House resolution

Section 11. Application and effect of changes in allocations and aggregates

Section 11 establishes the procedures for making adjustments pursuant to the reserve funds included in this resolution. It provides that the adjustments may only be made during the interval that the legislation is under consideration and do not take effect until the legislation is actually enacted. It also requires the Budget Committee chairman to submit any revisions in the budget resolution pursuant to the reserves for printing in the Congressional Record.

Senate amendment

Section 204: Application and effect of changes in allocations and aggregates

The Senate amendment contains language which is similar to the language found in section 222 of the fiscal year 2001 budget resolution and clarifies the application and effectiveness of the adjustments made by the Chairman of the Committee on the Budget pursuant to the "reserve funds" set out in the resolution.

Section 205: Exercise of rulemaking powers

The Senate amendment contains language identical to section 234 of the fiscal year 2001 budget resolution and states the authority by which Congress adopts the various budgetary enforcement rules and procedures for the consideration of certain legislation set out in the resolution.

Section 210: Additional Revenue reductions

The Senate amendment contains a provision which states that revenue reductions set out in the underlying resolution should be increased by an additional \$69 billion for the period of fiscal years 2002 through 2011—in order to provide marriage penalty relief. The language was added by an amendment offered by Senator Hutchison (TX).

Section 211: Increase funding for IDEA

The Senate amendment contains a provision that states that the revenue reductions set out in the underlying resolution should be reduced by \$70 billion for the period of fiscal years 2002 through 2011 and an additional \$70 billion in BA and outlays should be added to Function 500 (Education) over that same time period—in order to provide additional

resources to IDEA. This language was added by an amendment offered by Senator Breaux. Conference agreement

Section 221: Application and Effect of Changes in Allocations and Aggregates

Section 221 of the Conference Agreement retains the language of section 11 of the House Resolution (which is virtually identical to Section 204 of the Senate Amendment) clarifying the process for implementing any adjustment made pursuant to the reserve funds and the status of these adjusted levels. It further clarifies that the Budget Committee determines scoring for purposes of points of order. This section also makes clear that levels in the joint statement will be used for purposes of budget enforcement rather than the levels in the conference report. Finally the Budget Committee chairmen are given the authority to score legislation for enforcement purposes based on CBO's updated baseline.

Section 222: Exercise of Rulemaking Powers

Section 222 of the Conference Agreement retains the language of section 205 of the Senate Amendment It states the authority by which Congress adopts the various budgetary enforcement rules and procedures for the consideration of certain legislation set out in the budget resolution. An identical provision was included in section 234 of last year's budget resolution.

The Conference Agreement does not include the language from either section 210 or 211 of the Senate Amendment because all assumptions regarding revenues are taken into account within the actual revenue aggregates set out in the Conference Agreement. In addition, the issue of the level of funding for programs authorized in the Individuals with Disabilities Education Act is taken into account within the levels for Function 500, the spending aggregates and the reserve fund set out in section 216 of the Conference Agreement.

## SENSE OF CONGRESS, HOUSE AND SENATE PROVISIONS

House resolution

The House budget resolution contains the following Senses of the House or Congress that have no legal force but reflect the Congress' views on a variety of budget-related issues. The section numbers and section headings of these reserve funds are as follows:

Section 14 states a Sense of the House concerning Federal pay.

Section 15 states a Sense of Congress relating to Individual Development Accounts and the working poor.

Section 16 provides a Sense of Congress relating to Federal fire prevention assistance. Section 17 states a Sense of the House regarding the deduction of state sales tax from

Federal income taxes. Section 18 states a Sense of Congress regarding funding for Graduate Medical Edu-

Senate amendment

cation.

The Senate amendment contains the following Sense of the Senate provisions:

Section 301 Sense of the Senate on Debt Reduction.

Section 302 Sense of the Senate on AIDS and Other Infectious Diseases.

Section 303 Sense of the Senate on Consolidated Health Centers.

Section 304 Sense of the Senate on Funding for Department of Justice Programs for State and Local Law Enforcement Assistance.

Section 305 Sense of the Senate on United States Coast Guard Fiscal Year 2002 Funding.

Section 306 Sense of the Senate on Strengthening our National Food Safety Infrastructure.

Section 307 Sense of the Senate with Respect to Increasing Funds for Renewable Energy Research and Development.

Conference agreement

The Conference Agreement contains the following Sense of the Senate and Sense of Congress provisions:

Subtitle A.

Section 301 Sense of the Senate on conservation.

Section 302 Sense of the Senate on AIDS and other infectious diseases.

and other infectious diseases.

Section 303 Sense of the Senate on Consolidated Health Centers.

Section 304 Sense of the Senate on Funding for Department of Justice Programs for State and Local Law Enforcement Assistance.

Section 305 Sense of the Senate on United States Coast Guard Fiscal Year 2002 Funding.

Section 306 Sense of the Senate on Strengthening our National Food Safety Infrastructure.

Section 307 Sense of the Senate with Respect to Increasing Funds for Renewable Energy Research and Development

Subtitle B.

Section 311 Asset building for the working poor.

Section 312 Federal Fire prevention assistance.

Section 313 Funding for graduate medical, education at children's teaching hospitals.

Section 314 Concurrent retirement and disability benefits to retired members of the armed forces.

Section 315 Federal Employee Pay. Section 316 Sales tax deduction.

JIM NUSSLE, JOHN E. SUNUNU, Managers on the Part of the House.

PETE DOMENICI,
CHUCK GRASSLEY,
DON NICKLES,
PHIL GRAMM,
CHRISTOPHER BOND,
Managers on the Part of the Senate.

### MOTION TO ADJOURN

Mr. CAPUANO. Mr. Speaker, I offer a privileged motion.

The SPEAKER pro tempore. The Clerk will report the privileged motion.

The Clerk read as follows:

Mr. Capuano moves that the House do now adjourn.

The SPEAKER pro tempore. This motion is not debatable.

The question is on the motion to adjourn offered by the gentleman from Massachusetts (Mr. CAPUANO).

The question was taken; and the Speaker pro tempore announced that the noes appeared to have it.

Mr. CAPUANO. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

Pursuant to clause 8 of rule XX, the Chair will reduce to 5 minutes the time for an electronic vote on the question of approval of the Journal immediately following the vote on adjournment, if decided in the negative.

The vote was taken by electronic device, and there were—yeas 171, nays 239, not voting 22, as follows:

### [Roll No. 98]

### YEAS-171

Olver

Harman

Abercrombie

Hastings (FL) Allen Owens Andrews Hill Pallone Hilliard Baca. Pascrell Hinchey Baird Pastor Baldacci Hoeffel Payne Baldwin Holt Pelosi Honda Barrett Peterson (MN) Bentsen Hooley Phelps Berkley Hover Pomerov Berman Inslee Price (NC) Israel Berry Rivers Jefferson Bishop Rodriguez Bonior John Roemer Borski Johnson, E. B. Ross Jones (OH) Boswell Rothman Kaptur Boyd Roybal-Allard Brady (PA) Kennedy (RI) Kildee Rush Brown (FL) Sabo Brown (OH) Kilpatrick Sanders Capps Kind (WI) Sandlin Capuano LaFalce Sawyer Cardin Lampson Carson (IN) Schakowsky Langevin Carson (OK) Schiff Lantos Castle Larsen (WA) Scott Serrano Clav Larson (CT) Clayton Lee Sherman Clement Levin Skelton Lewis (GA) Clyburn Slaughter Conyers Lofgren Smith (WA) Lowey Lucas (KY) Coyne Snyder Crowley Solis Cummings Luther Spratt Davis (CA) Maloney (NY) Stenholm Davis (FL) Markey Strickland Davis (IL) Matheson Stupak DeFazio Matsui Tanner McCollum DeGette Tauscher Delahunt McDermott Taylor (MS) DeLauro McGovern Thompson (CA) Deutsch McIntyre Thompson (MS) Dicks McNulty Thurman Dingell Meehan Tierney Meek (FL) Doggett Towns Meeks (NY) Doyle Turner Engel Menendez Udall (CO) Eshoo Millender-Udall (NM) Etheridge McDonald Velázquez Evans Miller, George Visclosky Farr Mink Waters Ford Moore Watt (NC) Moran (VA) Frank Waxman Nadler Frost Gephardt Napolitano Weiner Wexler Gonzalez Nea.1 Gutierrez Oberstar Woolsey Obey Hall (OH) Wynn

### NAYS-239

Aderholt Brown (SC) Akin Bryant Bachus Burr Baker Burton Ballenger Buyer Calvert Barcia Barr Camp Bartlett Cannon Cantor Barton Bass Capito Bereuter Chabot Biggert Chambliss Bilirakis Coble Blagojevich Collins Combest Blumenauer Blunt Condit Boehlert Cooksey Boehner Costello Cox Bonilla Cramer Bono Brady (TX) Crane

Crenshaw Cubin Culberson Cunningham Davis, Jo Ann Davis, Tom Deal DeLav DeMint Diaz-Balart Dooley Doolittle Dreier Duncan Dunn Ehlers Ehrlich Emerson

English

Everett

Fattah